JAN 18 2008

A BILL FOR AN ACT

RELATING TO IMPORTANT AGRICULTURAL LANDS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	GENERAL PURPOSE
3	SECTION 1. In 1978, voters approved article XI, section 3,
4	of the Constitution of the State of Hawaii, which sets out the
5	framework for state policies to promote agriculture and the
6	conservation of productive agricultural lands in the State.
7	Article XI, section 3, reads as follows:
8	"The State shall conserve and protect
9	agricultural lands, promote diversified agriculture,
10	increase agricultural self sufficiency and assure the
11	availability of agriculturally suitable lands. The
12	legislature shall provide standards and criteria to
13	accomplish the foregoing.
14	Lands identified by the State as important
15	agricultural lands needed to fulfill the purposes
16	above shall not be reclassified by the State or
17	rezoned by its political subdivisions without meeting

```
1
         the standards and criteria established by the
 2
         legislature and approved by a two-thirds vote of the
 3
         body responsible for the reclassification or rezoning
 4
         action."
         To address the issue of important agricultural lands, Act
 5
 6
    183, Session Laws of Hawaii 2005 (Act 183), was enacted. Act
    183 establishes standards, criteria, and mechanisms to identify
7
    important agricultural lands and implement the intent and
8
9
    purpose of article XI, section 3, of the Hawaii State
10
    Constitution.
         Act 183 also recognized that while the supply of lands
11
    suitable for agriculture is critical, the long-term viability of
12
13
    agriculture also depends on other factors. These factors
14
    include:
15
              Commodity prices;
         (1)
              Availability of water for irrigation;
16
         (2)
17
         (3)
              Agricultural research and outreach;
18
              Application of production technologies;
         (4)
19
         (5)
              Marketing; and
20
              Availability and cost of transportation services.
         (6)
```

2008-0622 SB SMA.doc

1	The purpose of this Act is to provide incentives and
2	protections to establish and sustain viable agricultural
3	operations on important agricultural lands.
4	PART II
5	SECTION 2. Chapter 235, Hawaii Revised Statutes, is
6	amended by adding a new section to be appropriately designated
7	and to read as follows:
8	"§235- Rental income from agricultural leases on
9	important agricultural lands excluded from gross income. (a)
10	In addition to the exclusions in section 235-7, there shall be
11	excluded from gross income, adjusted gross income, and taxable
12	income, rental income, including lease rents, in an amount not
13	to exceed \$ in any taxable year and received by a
14	taxpayer subject to the taxes imposed by this chapter that are
15	derived from agricultural leases on lands identified and
16	designated as important agricultural lands pursuant to part III,
17	chapter 205, for the taxable year the rental income was
18	realized; provided that:
19	(1) The minimum length of the initial lease term shall be:
20	(A) Twenty years; or
21	(B) Any other lease term length mutually agreeable to
22	lessor and lessee, if the amount of the lease

1	rent is set by an independent appraisal using the
2	lower of the comparable value or agricultural
3	capitalization appraisal methodologies; and
4	(2) The lease is in effect and the lessee is continuously
5	and substantially undertaking agribusiness on the
6	leased land, pursuant to chapter 205, as verified by
7	the department of agriculture on a regular basis using
8	a process determined by the department of agriculture;
9	provided that the exclusion shall not apply if the
10	lease is terminated or the department of agriculture
11	determines that the leased land is not continuously
12	and substantially being used for agribusiness.
13	The taxpayer shall be eligible for the exclusion initially for
14	up to twenty years; provided that the time period may be
15	extended for every year the term of the lease is extended;
16	provided further that the assignment of the original lease to
17	another lessee shall be for the time period remaining on the
18	original lease, unless the terms of the lease are renegotiated.
19	(b) Each taxpayer who claims the exclusion under this
20	section shall annually provide any necessary information
21	determined by and to the department of agriculture in the manner
22	prescribed by the department of agriculture to enable an
	2008-0622 SB SMA.doc

2008-0622 SB SMA.doc

```
1
    aggregated quantitative and qualitative assessment of the impact
 2
    of the exclusion.
 3
         (c) For the purposes of this section:
         "Agribusiness" means a business licensed for the
 4
 5
    production, processing, and sale of products from the
    cultivation of crops, propagation of fish or game, or raising of
 6
 7
    livestock."
         SECTION 3. Section 237-24.75, Hawaii Revised Statutes, is
 8
    amended to read as follows:
 9
10
         "§237-24.75 Additional exemptions. In addition to the
    amounts exempt under section 237-24, this chapter shall not
11
12
    apply to:
         (1) Amounts received as a beverage container deposit
13
14
              collected under chapter 342G, part VIII;
         (2) Amounts received by the operator of the Hawaii
15
              convention center for reimbursement of costs or
16
              advances made pursuant to a contract with the Hawaii
17
18
              tourism authority under section 201B-7; [-and]
      [+](3) Amounts received[+] by a professional employment
19
20
              organization from a client company equal to amounts
              that are disbursed by the professional employment
21
22
              organization for employee wages, salaries, payroll
```

1		taxes, insurance premiums, and benefits, including
2		retirement, vacation, sick leave, health benefits, and
3		similar employment benefits with respect to assigned
4		employees at a client company; provided that this
5		exemption shall not apply to a professional employment
6		organization upon failure of the professional
7		employment organization to collect, account for, and
8		pay over any income tax withholding for assigned
9		employees or any federal or state taxes for which the
10		professional employment organization is responsible.
11		As used in this paragraph, "professional employment
12		organization", "client company", and "assigned
13		employee" shall have the meanings provided in section
14		373K-1[-]; and
15	(4)	Rental income, including lease rents, in an amount not
16		to exceed \$ in any taxable year and derived
17		from agricultural leases on lands identified and
18		designated as important agricultural lands pursuant to
19		part III, chapter 205, for the taxable year the rental
20		income was realized; provided that:
21		(A) The minimum length of the initial lease term
22		shall be:



1		<u>(i)</u>	Twenty years; or
2		<u>(ii)</u>	Any other lease term length mutually
3			agreeable to lessor and lessee, if the
4			amount of the lease rent is set by an
5			independent appraisal using the lower of the
6			comparable value or agricultural
7			capitalization appraisal methodologies;
8	(B)	The	lease is in effect and the lessee is
9		cont	inuously and substantially undertaking
10		agri	cultural activity on the leased land,
11		purs	uant to chapter 205, as verified by the
12		depa	rtment of agriculture on a regular basis
13		using	g a process determined by the department of
14		agri	culture; provided that the exemption shall
15		not a	apply if the lease is terminated or the
16		depa	rtment of agriculture determines that the
17		lease	ed land is not continuously and substantially
18		being	g used for agricultural activity; and
19	(C)	The t	taxpayer shall be eligible for the exemption
20		init	ially for up to twenty years and for every
21		year	the term of the lease is extended; provided
22		furtl	ner that the assignment of the original lease

1	to another lessee shall be for the time period
2	remaining on the original lease, unless the terms
3	of the lease are renegotiated."
4	SECTION 4. There is appropriated out of the general
5	revenues of the State of Hawaii the sum of \$ or so
6	much thereof as may be necessary for fiscal year 2008-2009 for
7	the department of agriculture to collect and analyze data to
8	make an aggregated quantitative and qualitative assessment of
9	the impact of the exclusion of rental income from important
10	agricultural lands from income and general excise taxation.
11	The sum appropriated shall be expended by the department of
12	agriculture for the purposes of this part.
13	SECTION 5. The department of agriculture shall submit to
14	the legislature an annual report, no later than twenty days
15	prior to the convening of each regular session, beginning with
16	the regular session of 2010, regarding the quantitative and
17	qualitative assessment of the impact of the exclusion of rental
18	income from important agricultural lands from income and general
19	excise taxation.

PART III

2008-0622 SB SMA.doc

1 SECTION 6. Chapter 235, Hawaii Revised Statutes, is 2 amended by adding a new section to be appropriately designated and to read as follows: 3 4 "§235-Important agricultural lands real property tax 5 credit. (a) There shall be allowed to each taxpayer, subject to the taxes imposed by this chapter, an important agricultural 6 lands real property tax credit that shall be deductible from the 7 taxpayer's net income tax liability, if any, imposed by this 8 9 chapter for the taxable year in which the credit is properly 10 claimed. (b) The amount of the credit shall be equal to one hundred 11 per cent of the actual amount of county real property taxes paid 12 by the taxpayer during the taxable year in which real property 13 14 tax was assessed on lands identified and designated as important agricultural lands pursuant to part III, chapter 205. 15 In the case of a partnership, S corporation, estate, or 16 17 trust, the amount upon which the credit is computed shall be determined at the entity level. Distribution and share of 18 19 credit shall be determined by rule. The tax credit shall be allowed only for the entity 20 (C) incurring the actual cost of the real property tax. If the real 21

property tax is part of the lease rent and not otherwise

2008-0622 SB SMA.doc

- 1 specified in the lease agreement, the lessor shall provide the
- 2 lessee with the amount of the real property tax included as part
- 3 of the lease rent upon request.
- 4 (d) If the classification of the important agricultural
- 5 lands subject to the credit is redesignated, the credit shall no
- 6 longer be available.
- 7 (e) If the credit under this section exceeds the
- 8 taxpayer's tax payments due for the taxable year, the excess of
- 9 the credits over tax payments due shall be refunded to the
- 10 taxpayer; provided that the credit properly claimed by the
- 11 taxpayer who has no income tax liability shall be paid to the
- 12 taxpayer; and provided further that no refunds or payments on
- 13 account of the credits allowed by this section shall be made for
- 14 amounts less than \$1.
- 15 All claims for a credit under this section shall be filed
- 16 on or before the end of the twelfth month following the close of
- 17 the taxable year for which the credit may be claimed. Failure
- 18 to comply with the foregoing provision shall constitute a waiver
- 19 of the right to claim the credit.
- 20 (f) The director of taxation shall prepare forms that may
- 21 be necessary to claim a credit under this section. The director
- 22 may also require the taxpayer to furnish information to

- 1 ascertain the validity of the claim for credit made under this
- 2 section by rule pursuant to chapter 91.
- 3 (q) The tax credit allowed under this section shall be
- 4 available for taxable years beginning after December 31, 2008,
- 5 and shall not be available for taxable years beginning after
- 6 December 31, 2028.
- 7 (h) Taxpayers claiming the credit under this section shall
- 8 provide prescribed information to the department of agriculture
- 9 on an annual basis, upon request, that will enable a
- 10 quantitative and qualitative assessment of the impact of the tax
- 11 credit to be determined. The assessment shall be available to
- 12 the public.
- 13 The department of agriculture shall determine on an annual
- 14 basis if the important agricultural land subject to the credit
- 15 is in productive agricultural use based on a ten year farm plan
- 16 submitted to and approved by the department."
- 17 SECTION 7. There is appropriated out of the general
- 18 revenues of the State of Hawaii the sum of \$ or so
- 19 much thereof as may be necessary for fiscal year 2008-2009 for
- 20 the department of agriculture to collect and analyze data to
- 21 make an aggregated quantitative and qualitative assessment of
- 22 the full impact of the important agricultural lands tax credit.



1	The sum appropriated shall be expended by the department of
2	agriculture for the purposes of this part.
3	PART IV
4	SECTION 8. Chapter 205, Hawaii Revised Statutes, is
5	amended by adding a new section to part III to be appropriately
6	designated and to read as follows:
7	"§205- Important agricultural land; residential housing.
8	A landowner of lands qualifying under section 205-44 may
9	develop, construct, and maintain residential dwelling units for
10	farmers, employees, and their families; provided that:
11	(1) The farmers' dwelling units shall be used exclusively
12	by farmers and their immediate family members who
13	actively and currently farm on the designated
14	important agricultural land upon which the dwelling is
15	situated; provided that the immediate family members
16	of a farmer may live in separate dwelling units
17	situated on the same designated land as the farmer's
18	<pre>family's dwelling unit;</pre>
19	(2) The employee dwelling units shall be used exclusively
20	by employees and their immediate family members who
21	actively and currently work on the designated
22	important agricultural land upon which the dwelling is

1		situated; provided that the immediate family members
2		of the employee shall not live in separate dwelling
3		units and shall live with the employee;
4	(3)	The total land area upon which the combined total of
5		farmer and employee dwelling units and all
6		appurtenances are situated shall not occupy more than
7		twenty per cent of the total important agricultural
8		land area controlled by the farmer or the employee's
9		employer;
10	(4)	The farmers' and employee dwelling units meet all
11		applicable building code requirements;
12	(5)	Notwithstanding section 205-4.5(a)(12), the landowner
13		shall not plan or develop a residential subdivision on
14		the designated important agricultural land; and
15	(6)	The plans for farmers' and employee dwelling units
16		shall be supported by agricultural plans that are
17		approved by the department of agriculture."
18		PART V
19	SECT	ION 9. Tax incentives are a critical component of the
20	long-term	viability of agriculture on important agricultural
21	lands in	the State. The legislature finds that it is in the
22	public's	interest to assist agricultural businesses in
	2008-0622	SB SMA.doc

establishing and sustaining viable agricultural operations on 1 2 important agricultural lands by providing incentives such as 3 income tax credits. The purpose of this part is to establish an important 4 agricultural land tax credit to establish and sustain viable 5 6 agricultural operations on important agricultural lands. SECTION 10. Chapter 235, Hawaii Revised Statutes, is 7 amended by adding a new section to be appropriately designated 8 and to read as follows: 9 "§235- Important agricultural lands agricultural 10 business tax credit. (a) There shall be allowed to each 11 taxpayer an important agricultural lands agricultural business 12 tax credit, which shall be deductible from the taxpayer's net 13 income tax liability, if any, imposed by this chapter for the 14 15 taxable year in which the credit is properly claimed. The tax credit shall be as follows: 16 (1) In the year the qualified agricultural costs are made, 17 fifty per cent of the qualified agricultural costs up 18 19 to a maximum of In the first year following the year in which the 20 (2)

qualified agricultural costs are made, twenty per cent

1		of the qualified agricultural costs up to a maximum
2		<u>of</u> ;
3	(3)	In the second year following the year in which the
4		qualified agricultural costs are made, ten per cent of
5		the qualified agricultural costs up to a maximum
6		of ;
7	(4)	In the third year following the year in which the
8		qualified agricultural costs are made, ten per cent of
9		the qualified agricultural costs up to a maximum
10		of ; and
11	(5)	In the fourth year following the year in which the
12		qualified agricultural costs are made, ten per cent of
13		the qualified agricultural costs up to a maximum
14		of .
15	(b)	No other credit may be claimed under this chapter for
16	the quali	fied agricultural costs for which a credit is claimed
17	under thi	s section for the taxable year.
18	<u>(c)</u>	The amount of the qualified agricultural costs
19	eligible	to be claimed under this section shall be reduced by
20	the amoun	t of funds received by the taxpayer during the taxable
21	year from	the irrigation repair and maintenance special fund
22	under sec	tion 167-24.



- (d) The cost upon which the tax credit is computed shall 1 2 be determined at the entity level. In the case of a partnership, S corporation, estate, trust, or other pass through 3 4 entity, distribution and share of the credit shall be determined 5 pursuant to section 235-110.7(a). 6 If deduction is taken under section 179 (with respect to 7 election to expense depreciable business assets) of the Internal 8 Revenue Code, no tax credit shall be allowed for that portion of 9 the qualified agricultural cost for which the deduction is 10 taken. 11 The basis of eligible property for depreciation or 12 accelerated cost recovery system purposes for state income taxes 13 shall be reduced by the amount of credit allowable and claimed. 14 No deduction shall be allowed for that portion of otherwise 15 deductible qualified agricultural costs on which a credit is 16 claimed under this section. 17 If the credit under this section exceeds the 18 taxpayer's net income tax liability for the taxable year, the 19 excess of the credit over liability shall be refunded to the 20 taxpayer; and provided that no refunds or payments on account of 21 the credits allowed by this section shall be made for amounts
 - 2008-0622 SB SMA.doc

less than \$1.



1	All claims for a tax credit under this section, including
2	amended claims, shall be filed on or before the end of the
3	twelfth month following the close of the taxable year for which
4	the credit is claimed. Failure to comply with the foregoing
5	provision shall constitute a waiver of the right to claim the
6	credit.
7	(f) The director of taxation shall prepare any forms that
8	may be necessary to claim a credit under this section. The
9	director may also require the taxpayer to furnish information to
10	ascertain the validity of the claim for credit made under this
11	section and may adopt rules necessary to effectuate the purposes
12	of this section pursuant to chapter 91.
13	(g) Prior to claiming the tax credit under this section,
14	the taxpayer may request a letter from the department of
15	agriculture specifying the qualified agricultural costs in the
16	taxable year the tax credit will be claimed. The taxpayer shall
17	provide to the department of agriculture information required by
18	the department of agriculture prior to the issuance of the
19	letter.
20	(h) The department of agriculture, in consultation with
21	the department of taxation, shall determine the types of
22	information that is necessary on an annual basis to enable a

- 1 quantitative and qualitative assessment of the outcomes of the
- 2 tax credit to be determined. Every taxpayer, no later than the
- 3 last day of the taxable year following the close of the
- 4 taxpayer's taxable year in which qualified costs were incurred,
- 5 shall submit a written statement to and certified by the
- 6 department of agriculture.
- 7 Any taxpayer failing to submit information to the
- 8 department of agriculture in the manner prescribed by the
- 9 department of agriculture prior to the last day of the taxable
- 10 year following the close of the taxpayer's taxable year in which
- 11 qualified costs were incurred shall not be eligible to receive
- 12 the tax credit, and any credit already claimed for that taxable
- 13 year shall be recaptured in total. The amount of the recaptured
- 14 tax credit shall be added to the taxpayer's tax liability for
- 15 the taxable year in which the recapture occurs.
- Notwithstanding any law to the contrary, a statement
- 17 submitted under this subsection shall be a public document.
- 18 (i) On an annual basis, the department of agriculture, in
- 19 consultation with the department of taxation, shall submit a
- 20 report evaluating the effectiveness of the tax credit. The
- 21 report shall include but not be limited to findings and

1	recommendations to improve the effectiveness of the tax credit					
2	to further encourage the development of agricultural businesses					
3	(j) As used in this section:					
4	"Agr	icultural business" means any person with a commercial				
5	agricultu	ral, silvicultural, or aquacultural facility or				
6	operation	, including:				
7	(1)	The care and production of livestock and livestock				
8		products, poultry and poultry products, apiary				
9		products, and plant and animal production for nonfood				
10		uses;				
11	(2)	The planting, cultivating, harvesting, and processing				
12		of crops; and				
13	(3)	The farming or ranching of any plant or animal species				
14		in a controlled salt, brackish, or freshwater				
15		<pre>environment;</pre>				
16	provided	that it maintains its principal place of business in				
17	the State	and more than fifty per cent of the land the				
18	agricultu	ral business owns or leases, excluding land classified				
19	as conser	vation land, is important agricultural land.				
20	"Imp	ortant agricultural lands" means lands identified and				
21	designate	d as important agricultural lands pursuant to chapter				
22	205, part	III.				

1	"Net	inco	me tax liability" means income tax liability
2	reduced by	y all	other credits allowed under this chapter.
3	"Qua	lifie	d agricultural costs" means expenditures for:
4	(1)	The	plans, design, engineering, construction,
5		reno	vation, repair, maintenance, and equipment for:
6		(A)	Roads or utilities, primarily for agricultural
7			purposes, for which the majority of the lands
8			serviced by the roads or utilities, excluding
9			lands classified as conservation lands, are
10			important agricultural lands;
11		(B)	Agricultural processing facilities in the State,
12			primarily for agricultural purposes, that
13			process, harvest, treat, wash, handle, or package
14			a majority of crops or livestock from
15			agricultural businesses;
16		(C)	Water wells, reservoirs, dams, water storage
17			facilities, water pipelines, ditches, or
18			irrigation systems in the State, primarily for
19			agricultural purposes, for which the majority of
20			the lands serviced by its water, excluding lands
21			classified as conservation lands, are important
22			agricultural lands; and

1		(D) Agri	cultural housing in the State, primarily for
2		agri	cultural purposes, provided that:
3		<u>(i)</u>	The majority of the housing units are
4			occupied by laborers for agricultural
5			businesses and their immediate family
6			members;
7		<u>(ii)</u>	The housing units are owned by the
8			agricultural business;
9		<u>(iii)</u>	The housing units are in the general
10			vicinity, as determined by the department of
11			agriculture, of agricultural lands owned or
12			leased by the agricultural business; and
13		<u>(iv)</u>	The housing units conform to any other
14			conditions that may be required by the
15			department of agriculture;
16	(2)	Feasibili	ty studies, regulatory processing, and legal
17		and accou	nting services related to the items under
18		paragraph	(1); and
19	(3)	Equipment	, primarily for agricultural purposes, used
20		to cultiva	ate, grow, harvest, or process agricultural
21		products l	by an agricultural business."

SECTION 11. There is appropriated out of the general 1 revenues of the State of Hawaii the sum of \$ or so 2 much thereof as may be necessary for fiscal year 2008-2009 to 3 the department of taxation for the costs to administer the 4 important agricultural land agricultural business tax credit. 5 The sum appropriated shall be expended by the department of 6 7 taxation for the purposes of this part. SECTION 12. There is appropriated out of the general 8 9 revenues of the State of Hawaii the sum of \$ or so much thereof as may be necessary for fiscal year 2008-2009 to 10 the department of agriculture for the costs to administer the 11 important agricultural land agricultural business tax credit and 12 13 for one FTE planner position for the department of agriculture. The sum appropriated shall be expended by the department of 14 15 agriculture for the purposes of this part. 16 PART VI 17 SECTION 13. Financing is also a critical component of the long-term viability of agriculture on important agricultural 18 lands in the State. The legislature finds that it is in the 19 **20** public interest to assist agricultural producers in meeting

their financing needs for projects that are located in important

2008-0622 SB SMA.doc

agricultural lands.

21



1	The	purpose of this part is to further the implementation			
2	of Act 18	3 by authorizing the chairperson of the board of			
3	agricultu	re to guarantee loans relating to agricultural projects			
4	located o	n important agricultural lands.			
5	SECT	ION 14. Chapter 155, Hawaii Revised Statutes, is			
6	amended b	y adding a new section to be appropriately designated			
7	and to re	ad as follows:			
8	" <u>§15</u>	5- Loan guaranty; important agricultural lands;			
9	agricultu	ral and aquacultural loans. (a) The chairperson of			
10	the board	of agriculture may guarantee loans made by commercial			
11	lenders, authorized to do business in this State, to				
12	agricultural producers for the purpose of developing and				
13	implementing agricultural projects; provided that the				
14	chairpers	on of the board of agriculture determines that:			
15	(1)	The agricultural projects are located on lands			
16		designated as important agricultural lands pursuant to			
17		part III of chapter 205;			
18	(2)	The commercial lender has completed its due diligence			
19		in approving the loan, including ensuring adequate			
20		collateral; and			
21	(3)	After consultation with the director of finance, the			
22		State possesses sufficient funds to provide an			

1		appropriate reserve for the loan guaranty and which,					
2		in the director of finance's judgment, are in excess					
3		of the amounts necessary to meet the immediate					
4		requirements of the State and will not impede or					
5		hamper the fulfillment of the financial obligations of					
6		the State.					
7	The chair	person of the board of agriculture may impose other					
8	conditions that the chairperson deems reasonable to implement						
9	the loan o	guaranty.					
10	(b)	In addition to the conditions that the chairperson of					
11	the board	of agriculture may impose under subsection (a), any					
12	loan guara	anty made pursuant to this section shall meet the					
13	following	conditions:					
14	(1)	For a loan that finances operating costs, the maximum					
15		term of the loan shall be ten years;					
16	(2)	For a loan that finances capital improvement costs,					
17		the maximum term of the loan shall be twenty years;					
18	(3)	The interest rate charged on the loan shall be one per					
19		cent below the commercial lender's prime rate for as					
20		long as the loan guaranty is in effect;					
21	(4)	The loan guaranty may be up to eighty-five per cent of					
22		the outstanding principal amount of the loan, but					

1		shall not include any fees or accrued interest
2		associated with the loan or its collection; and
3	(5)	The principal amount of the loan shall not exceed
4		\$2,500,000.
5	(c)	Pursuant to chapter 91 and in consultation with the
6	director	of finance, the chairperson of the board of agriculture
7	shall ado	pt rules to effectuate the purposes of this section.
8	(d)	As used in this section:
9	"Agr	icultural producer" means a farmer, cooperative,
10	associati	on, or landowner who derives at least fifty per cent of
11	its gross	income from agricultural or aquacultural activities.
12	<u>"Agr</u>	icultural project" means a project relating to
13	agricultu	ral or aquacultural operations or capital
14	improveme	nts."
15		PART VII
16	SECT	ION 15. Act 183 recognized that while land is the
17	basic res	ource for agriculture and the supply of lands suitable
18	for agric	ulture is an irreplaceable resource, the long-term
19	viability	of agriculture also depends on factors that affect the
20	profitabi	lity of agriculture, such as:
21	(1)	The availability of water for irrigation;
22	(2)	Commodity prices;

- 1 (3) Agricultural research and outreach;
- 2 (4) The application of production technologies;
- 3 (5) Marketing; and
- 4 (6) The availability and cost of transportation services.
- 5 The most important of these is the availability of water
- 6 for irrigation. The legislature finds that to promote the long-
- 7 term viability of agriculture, the State must establish
- 8 mechanisms that promote the availability of irrigation water for
- 9 agricultural activities.
- 10 The legislature finds that amendments to the state water
- 11 code (chapter 174C, Hawaii Revised Statutes) are needed to
- 12 accomplish the foregoing. The water code was adopted prior to
- 13 the legislature adopting Act 183, establishing the important
- 14 agricultural lands program. The adoption of the water code also
- 15 preceded a number of decisions made by the Hawaii supreme court
- 16 in a series of water law cases interpreting the state water
- 17 code, several of which are known collectively as the Waiahole
- 18 ditch cases.
- 19 In these cases, the Hawaii supreme court decided that the
- 20 "public trust doctrine" applies to water resources and water
- 21 resource decisions made by the implementing agency. Further, in
- 22 these cases, the Hawaii supreme court identified resource



- 1 protection, domestic uses, preservation of the rights of native
- 2 tenants and reservations of water for the department of Hawaiian
- 3 home lands as valid public trust purposes. In these same cases,
- 4 the court did not specifically recognize agriculture as a public
- 5 trust use of water and in fact, viewed the requests for
- 6 agricultural water as serving private interests, and stopped
- 7 short of embracing private commercial uses as a protected trust
- 8 purpose. The court appeared to relegate agriculture to a lower
- 9 priority.
- 10 Uses under the public trust, however, do not remain fixed
- 11 for all time but must conform to changing public values and
- 12 needs. The legislature, as elected representatives of the
- 13 people of Hawaii, is in the best position to identify such
- 14 public trust values and needs.
- 15 While agricultural activities may be conducted by private
- 16 entities, the preservation of agriculture as an industry and the
- 17 preservation of important agricultural lands are interests that
- 18 the people of Hawaii value highly, and have recognized as a
- 19 constitutional mandate as discussed above. Essential to
- 20 conserving and protecting agricultural lands, promoting
- 21 diversified agriculture, increasing agricultural self-
- 22 sufficiency, and ensuring the availability of agriculturally

2008-0622 SB SMA.doc

- 1 suitable lands is the availability of water for agricultural
- 2 use.
- 3 The purpose of this part is to further implement Act 183 by
- 4 amending the state water code to require that:
- 5 (1) The state water plan, including the water resource
- 6 protection, water use and development, and water
- 7 projects plans; and
- 8 (2) The provisions of the water code regulating the use of
- 9 waters,
- 10 recognize and support the importance of making sufficient water
- 11 available for agricultural activity on lands identified and
- 12 designated as important agricultural lands under part III of
- 13 chapter 205, Hawaii Revised Statutes, so as to preserve
- 14 agriculture and agricultural lands as mandated by the state
- 15 constitution.
- 16 SECTION 16. Section 174C-2, Hawaii Revised Statutes, is
- 17 amended to read as follows:
- 18 "§174C-2 Declaration of policy. (a) It is recognized
- 19 that the waters of the State are held for the benefit of the
- 20 citizens of the State. It is declared that the people of the
- 21 State are beneficiaries and have a right to have the waters
- 22 protected for their use.



- 1 (b) There is a need for a program of comprehensive water
- 2 resources planning to address the problems of supply and
- 3 conservation of water. The Hawaii water plan, with such future
- 4 amendments, supplements, and additions as may be necessary, is
- 5 accepted as the guide for developing and implementing this
- 6 policy.
- 7 (c) The state water code shall be liberally interpreted to
- 8 obtain maximum beneficial use of the waters of the State for
- 9 purposes such as domestic uses, aquaculture uses, irrigation and
- 10 other agricultural uses, power development, and commercial and
- 11 industrial uses. However, adequate provision shall be made for
- 12 the protection of traditional and customary Hawaiian rights, the
- 13 protection and procreation of fish and wildlife, the maintenance
- 14 of proper ecological balance and scenic beauty, and the
- 15 preservation and enhancement of waters of the State for
- 16 municipal uses, public recreation, public water supply,
- 17 agriculture, and navigation. Such objectives are declared to be
- 18 in the public interest.
- 19 (d) The state water code shall be liberally interpreted to
- 20 protect and improve the quality of waters of the State and to
- 21 provide that no substance be discharged into such waters without
- 22 first receiving the necessary treatment or other corrective



- 1 action. The people of Hawaii have a substantial interest in the
- 2 prevention, abatement, and control of both new and existing
- 3 water pollution and in the maintenance of high standards of
- 4 water quality.
- 5 (e) The state water code shall be liberally interpreted
- 6 and applied in a manner which conforms with intentions and plans
- 7 of the counties in terms of land use planning.
- **8** (f) the public trust doctrine shall quide the actions of
- 9 the commission. In the planning and allocation of water
- 10 resources, to the extent feasible, the commission shall protect
- 11 the public trust purposes of resource protection, domestic uses,
- 12 upholding the exercise of native Hawaiian traditional and
- 13 customary rights, and the conservation and protection of
- 14 agricultural activity on agricultural lands identified and
- 15 designated as important agricultural lands pursuant to part III
- 16 of chapter 205."
- 17 SECTION 17. Section 174C-31, Hawaii Revised Statutes, is
- 18 amended as follows:
- 1. By amending subsection (e) and (f) to read:
- 20 "(e) The department of agriculture shall prepare a state
- 21 agricultural water use and development plan for agricultural
- 22 uses in the State in accordance with chapter 167 and this



1	chapter,	and subsequently modify and update the plan as
2	necessary	. The state agricultural water use and development
3	plan shal	l include but not be limited to a master irrigation
4	inventory	plan [which] that shall:
5	(1)	Inventory [the] public and private irrigation water
6		systems;
7	(2)	Identify the extent of rehabilitation needed for each
8		system;
9	[(3)	Subsidize the cost of repair and maintenance of the
10		systems;
11	(4)	Establish criteria to prioritize the rehabilitation of
12		the systems;
13	(3)	Identify sources of water used by agricultural
14		operations and particularly those on lands identified
15		and designated as important agricultural lands
16		pursuant to part III of chapter 205;
17	(4)	Identify current and future water needs for
18		agricultural operations on lands identified and
19		designated as important agricultural lands pursuant to
20		part III of chapter 205;

(5) Develop a five-year program to repair the systems; and

Set up a long-range plan to manage the systems.

2008-0622 SB SMA.doc

(6)

21



25

1	The	commission	shall	coordinate	the	incorporation	of	the	state

2 agricultural water use and development plan into the state water

3 projects plan.

6

7

8

9

10

11

12

13

14

4 (f) Each county water use and development plan shall

5 include but not be limited to:

(1) Status of water and related land development, including an inventory of existing water uses for domestic, municipal, and industrial users, agriculture, particularly those designated as important agricultural lands pursuant to part III of chapter 205, aquaculture, hydropower development, drainage, reuse, reclamation, recharge, and resulting problems and constraints;

- (2) Future land uses and related water needs; and
- 15 (3) Regional plans for water developments including
 16 recommended and alternative plans, costs, adequacy of
 17 plans, and relationship to the water resource
 18 protection and water quality plans."

19 PART VIII

20 SECTION 18. Chapter 205, Hawaii Revised Statutes, is
21 amended by adding a new section to part III to be appropriately
22 designated and to read as follows:



1	"§205- Agricultural processing facilities; permits;
2	priority. (a) Any applicable agency subject to this chapter or
3	title 13 that issues permits shall establish and implement a
4	procedure for the priority processing of permit applications and
5	renewals, at no additional cost to the applicant, for
6	agricultural processing facilities that process crops or
7	livestock from an agribusiness with a majority of the lands
8	held, owned, or used by the agribusiness, identified and
9	designated as important agricultural lands pursuant to this
10	part, excluding lands held, owned, or used by the agribusiness
11	in the conservation district. Any priority permit processing
12	procedure established pursuant to this section shall not imply
13	or provide that any permit application filed under the priority
14	processing procedure shall be automatically approved.
15	(b) As used in this subsection, "agribusiness" means a
16	business primarily engaged in the care and production of
17	livestock, livestock products, poultry, poultry products, or
18	apiary, horticultural, or floricultural products, or the
19	planting, cultivating, and harvesting of crops or trees."
20	SECTION 19. Chapter 321, Hawaii Revised Statutes, is
21	amended by adding a new section to be appropriately designated
22	and to read as follows:

2008-0622 SB SMA.doc

2008-0622 SB SMA.doc

1	"§321- Agricultural processing facilities; permits;
2	priority. (a) Any applicable agency subject to this chapter or
3	title 19 that issues permits shall establish and implement a
4	procedure for the priority processing of permit applications and
5	renewals, at no additional cost to the applicant, for
6	agricultural processing facilities that process crops or
7	livestock from an agribusiness with a majority of the lands
8	held, owned, or used by the agribusiness, identified and
9	designated as important agricultural lands pursuant to this
10	part, excluding lands held, owned, or used by the agribusiness
11	in the conservation district. Any priority permit processing
12	procedure established pursuant to this section shall not imply
13	or provide that any permit application filed under the priority
14	processing procedure shall be automatically approved.
15	(b) As used in this subsection, "agribusiness" means a
16	business primarily engaged in the care and production of
17	livestock, livestock products, poultry, poultry products, or
18	apiary, horticultural, or floricultural products, or the
19	planting, cultivating, and harvesting of crops or trees."
20	PART IX
21	SECTION 20. Statutory material to be repealed is bracketed
22	and stricken. New statutory material is underscored.

1 SECTION 21. This Act shall take effect on July 1, 2008.

2

INTRODUCED BY:

16

Beliv

Report Title:

Important Agricultural Lands; Incentives

Description:

Provides incentives and protections to establish and sustain viable agricultural operations on important agricultural lands.