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#### A BILL FOR AN ACT

RELATING TO HONEY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that producers of very 2 high quality raw, unprocessed honey in Hawaii have been losing 3 significant market share to preternaturally cheap, adulterated, 4 imported, sweeteners mislabeled as "honey" and as products of 5 the United States of America. These sweeteners are actually 6 adulterated "honeys" of Chinese and possibly Argentine origin 7 that may have been contaminated with antibiotics such as 8 chloramphenicol, nitrofurans, streptomycin and flouroquiolones, 9 and then subjected to an ultrafiltration process to remove the 10 contaminants after the honey was embargoed in the international 11 marketplace. Following the processes of dilution with water, 12 ultrafiltration, and chemical redehydration, all constituents of 13 honey that make it a distinct product, such as unique enzymes, 14 resins and flavinoids of plant origin, and plant pollen are 15 completely removed. The resulting material is not natural honey 16 and labeling and selling it as honey is misleading and

deceptive.

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The legislature also finds that this ultrafiltered 1 sweetener is imported into the United States in large 2 3 containers, repackaged by United States based companies, some of which are foreign owned, and labeled using formats and verbiage that mislead the consumer into believing that the products are 5 6 pure honey produced in the United States. While this is a consumer protection issue, it is also one 8 of fairness to Hawaii honey producers. Local producers and packers are willing to compete with other honey producers, 9 10 packers, and distributors on the merits of their product but 11 cannot do so when those other producers sell this cheap, 12 reconstituted sweetener or use it to dilute domestic honey. 13 Given the spot wholesale price of honey and the cost to process, 14 blend, bottle, label, box, consolidate, ship, broker, 15 distribute, promote, and market this product, these other 16 producers, packers, and distributors cannot afford to price 17 their product for retail sale below wholesale price unless they 18 sell an adulterated product or use it to dilute their own. 19 The purpose of this Act is to prevent adulterated, mislabeled, and potentially unwholesome, "honey" products from 20 21 being imported into and sold in Hawaii.

1	SECTION 2	2. Chapter 486, Hawaii Revised Statutes, is
2	amended by add	ling a new section to be appropriately designated
3	and to read as	s follows:
4	# <u>\$486-</u>	Imported non-Hawaii produced honey; labeling
5	requirements.	(a) In addition to all other labeling
6	requirements,	the identity statement used for labeling or
7	advertising ho	ney products produced in whole or in part from
8	non-Hawaii pro	duced imported honey shall meet the following
9	requirements:	
10	(1) For	a product that contains one hundred per cent of
11	hone	y by weight, the identity statement shall consist
12	of €	ither:
13	<u>(A)</u>	The country of origin of the imported honey, in
14		packaging that contains honey from only one
15		country of origin, followed by the word "honey";
16		provided that the country of origin may be
17		immediately preceded by the term "100%";
18	(B)	The per cent of each honey used, by weight, in
19		packaging that contains honey from several
20		countries of origin, followed by the country of
21		origin of the weight-specified honey and the term
22		"honey"; or

1		(C) The per cent of Hawaii-produced honey used, by
2		weight, in packaging that contains a blend of one
3		or more Hawaii-produced honeys and imported
4		honeys, followed by the country of origin of the
5		remainder weight-specified honey used in
6		packaging the blend and the term "honey blend";
7	(2)	For a product that contains less than one hundred per
8		cent of honey by weight, the identity statement shall
9		consist of the per cent of honey by weight followed by
10		the country or countries of origin of the honey and
11		the per cent by weight of other sweeteners added to
12		the honey;
13	(3)	For a product that contains honey subjected to any
14		ultrafiltration and reconstitution processes, which
15		removes any natural constituents of honey, whether
16		packaged alone or blended with natural honey or other
17		sweeteners, the identity statement shall consist of
18		the per cent of natural honey by weight followed by
19		the country or countries of origin of the honey and
20		the per cent by weight of the ultrafiltered sweetener
21		and the term "ultrafiltered sweetener"; and

1	(4)	Each word or character in the identity statement shall
2		be of the same type size and shall be contiguous. The
3		smallest letter or character of the identity statement
4		on packages of sixteen ounces or less net weight shall
5		be at least one and one-half times the type size
6		required under federal law for the statement of net
7		weight or three-sixteenths of an inch in height,
8		whichever is smaller. The smallest letter or
9		character of the identity statement on packages of
10		greater than twelve ounces net weight shall be at
11		least one and one-half times the type size required
12		under federal law for the statement of net weight.
13		The identity statement shall be conspicuously
14		displayed without any intervening material in a
15		position on the principal display panel above the
16		statement of net weight. Upper and lower case letters
17		may be used interchangeably in the identity statement.
18	<u>(b)</u>	A listing of the predominant countries of origin of
19	the impor	ted non-Hawaii-produced honeys that are included in a
20	blend sha	11 be shown on the label. This list shall consist of
21	the term	"contains:", followed by, in descending order of per
22	cent by w	eight and separated by commas, the respective countries
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1	of origin	of the honeys in the blend to include in aggregate,
2	not less	than seventy-five per cent of the total honey content
3	by weight	. Each country of origin shall be preceded by the per
4	cent of h	oney by weight represented by that country of origin
5	expressed	as a number followed by a per cent sign. The type
6	size used	for this list shall not exceed half that of the
7	identity	statement. This list shall appear below the identity
8	statement	, if included on the front panel of the label.
9	<u>(c)</u>	It shall be a violation of this section to:
10	(1)	Use the identity statement specified in section
11		(a)(1)(A) or similar terms in labeling or advertising
12		unless the package of honey contains one hundred per
13		cent honey from one country of origin;
14	(2)	Use a country of origin in labeling or advertising,
15		including in conjunction with a honey style or in any
16		other manner, if the honey contains less than
17		fifty-one per cent honey by weight from that country
18		of origin;
19	<u>(3)</u>	Use a country of origin in advertising honey,
20		including advertising in conjunction with a honey
21		style or in any other manner, without disclosing the

1		percentage of honey used from that country of origin
2		as described in subsection (a)(1)(B) and (C);
3	(4)	Use a geographic origin or country of origin in
4		labeling or advertising honey, including in
5		conjunction with a honey style or in any other manner,
6		if the honey used in that product does not meet the
7		grade standard requirements of the United States
8		Department of Agriculture and those rules adopted
9		under chapter 147;
10	(5)	Misrepresent, on a label or in advertising of a honey,
11		the per cent of Hawaii-produced honey by weight, or
12		the per cent of imported honey by weight, or the
13		country of origin; or
14	<u>(6)</u>	Use the terms "Hawaii honey" or "Hawaiian honey" or
15		similar terms on a label or in advertising of a honey
16		if the honey itself is not produced entirely in the
17		State of Hawaii.
18	<u>(7)</u>	Use the terms "Product of the USA" or "100% US Grade
19		A" or "100% USA", or similar terms, on a label or in
20		advertising of a honey if the honey itself is not
21		produced entirely in the United States of America and,
22		or, does not meet the grade standard as stated.

1	(8)	Use the terms "raw honey", "unprocessed honey",
2		"natural honey", or similar terms if any of the
3		constituent honey in the product has been heated above
4		120 degrees Fahrenheit, filtered through a fine screen
5		of less than one sixty-fourth inch mesh, treated with
6		diatomaceous earth, or in any other way that results
7		in the loss of any natural constituent of honey such
8		as plant pollen and enzymes.
9	<u>(d)</u>	Apiculturists, packers, importers, handlers,
10	distribut	ors, or other persons who package and import honey into
11	Hawaii sh	all maintain for a period of two years records on the
12	volume an	d country of origin of the honeys and other non-honey
13	sweetener	s, including ultrafiltered sweetener, produced,
14	processed	, blended, packaged, and sold and any other records
15	required	by the department for the purpose of enforcing this
16	section;	provided that authorized employees of the department
17	shall hav	e access to these records during normal business hours.
18	<u>(e)</u>	For the purpose of this section:
19	"Cou	ntry of origin" means the country or countries in which
20	all or pa	rt of the imported honey was produced, as defined in
21	rules rela	ating to chapter 147 and adopted pursuant to chapter
22	91.	

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1	"Honey style" means honey-like products that have the
2	flavor of honey but do not contain any honey.
3	"Imported honey" means any honey produced outside of the
4	State of Hawaii.
5	"Per cent of honey by weight" means the percentage
6	calculated by dividing the weight in pounds of honey of one
7	country of origin used in a production run of blended honey, by
8	the total weight in pounds of the honey used in that production
9	run of honey and multiplying the quotient by one hundred.
10	"Processed honey" means honey that has been heated above
11	120 degrees Fahrenheit, or filtered through a fine screen of
12	less than one sixty-fourth inch mesh, or treated with
13	diatomaceous earth, or in any other way that results in the loss
14	of any natural constituent of honey such as plant pollen and
15	enzymes.
16	"Raw honey" and "Unprocessed honey" means honey that has
17	not been heated above one hundred twenty degrees Fahrenheit, or
18	filtered through a fine screen of less than one sixty-fourth
19	inch mesh, or treated with diatomaceous earth, or in any other
20	way that results in the loss of any natural constituent of honey
21	such as plant pollen and enzymes.

- The department shall adopt rules pursuant to chapter 1 (f) 91 to establish and enforce a program certifying compliance with 2 this section, and that honey, honey products, and products 3 labeled in such a way as to indicate that they are honey 4 products, imported into and sold in this State are not 5 misbranded as defined in section 486-1 or adulterated within the 6 meaning of section 328-9." 7 SECTION 3. Chapter 147, Hawaii Revised Statutes, is 8 amended by amending the title of part I to read: 9 "PART I. FRESH FRUITS AND VEGETABLES, NUTS, HONEY, AND 10 11 COFFEE" SECTION 4. Section 147-1, Hawaii Revised Statutes, is 12 amended by amending the definition of "agricultural commodity" 13 to read as follows: 14 ""Agricultural commodity" means fresh fruits and fresh 15 vegetables of every kind and character, whether or not frozen or 16 packed in ice, whether produced in the State or imported, nuts, 17 and coffee, whether cherry  $[\tau]$  or parchment,  $[\sigma r]$  green beans 18 which have been produced in the State[+], and raw, unprocessed 19 20 honey, whether produced in the State or imported;" SECTION 5. Chapter 147, Hawaii Revised Statutes, is 21 amended by amending the title of part II to read: 22
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1	"PART II. EXPORTS: FRUITS, VEGETABLES,
2	NUTS, [AND] COFFEE, AND HONEY"
3	SECTION 6. Section 147-2, Hawaii Revised Statutes, is
4	amended by amending the definition of "agricultural commodity"
5	to read as follows:
6	""Agricultural commodity" means fruits, vegetables, nuts,
7	[and] coffee[+], and raw unprocessed honey;"
8	SECTION 7. Section 147-51, Hawaii Revised Statutes, is
9	amended by adding a definition of "processed honey" to read as
10	follows:
11	" "Processed honey" means honey that has been has been
12	heated above one hundred twenty degrees Fahrenheit, or filtered
13	through a fine screen of less than one sixty-fourth inch mesh,
14	or treated with diatomaceous earth, or in any other way that
15	results in the loss of any natural constituent of honey such as
16	plant pollen and enzymes."
17	SECTION 8. All honey products and other sweeteners subject
18	to this Act shall comply with the labeling and advertising
19	requirements within one year of the effective date of this Act.
20	SECTION 9. Statutory material to be repealed is bracketed
21	and stricken. New statutory material is underscored.

1 SECTION 10. This Act shall take effect upon its approval.

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INTRODUCED BY:

## s.b. No. 1988

#### Report Title:

Honey; Sales of Products

#### Description:

Adds labeling requirements for honey not produced in Hawaii; adds definitions related to honey in chapter 147, Hawaii Revised Statutes.