A BILL FOR AN ACT

RELATING TO INCARCERATED PARENTS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that during the 1990s,
2	the number of incarcerated parents in the United States grew by
3	approximately fifty-nine per cent. The legislature further
4	finds that currently there is no means of determining the exact
5	number of incarcerated individuals with minor children in Hawaii
6	because no procedure is in place for collecting this data.
7	However, it is estimated that there are approximately three
8	thousand one hundred sixty three parents of six thousand six
9	hundred sixty five children in Hawaii's prison system.
10	An increased focus needs to be placed on the children of
11	incarcerated individuals to maintain the parent-child bond.
12	Intervention is also needed to strengthen parent-child

relationships in the non-incarcerated offender population.Studies indicate that the children of incarcerated individuals

15 suffer from a multitude of adverse consequences, including
16 possible displacement from their home and separation from their

17 primary or secondary caregiver. As a result, these children

- 1 experience strong emotional reactions to the incarceration and
- 2 disruption in their home life, leading to a significant
- 3 increase, up to six times more likely, of becoming involved in
- 4 the criminal justice system themselves.
- 5 State policies contribute to the breakdown of the family by
- 6 failing to facilitate the continued relationship between
- 7 incarcerated individuals and their children when the
- 8 relationship is in the best interests of the child. Denial of
- 9 visitation is a means of punishment or discipline of the
- 10 incarcerated individuals, but those who truly suffer are the
- 11 children. The strengthening of family relationships has a
- 12 positive effect on recidivism as studies have shown it lessens
- 13 the possibility of future incarceration after an inmate's
- 14 release from a correctional facility. Studies have also shown
- 15 that therapeutic involvement with families during incarceration
- 16 builds better and stronger relationships between the
- 17 incarcerated parent's children and the incarcerated parent once
- 18 the parent is released.
- 19 A successful model has already been developed and
- 20 implemented in the state: the Strengthening Keiki of
- 21 Incarcerated Parents (SKIP) Project aims to strengthen families,
- 22 decrease abuse and neglect of children of incarcerated parents,

SB1174 HD1 HMS 2007-3487



1 and decrease the occurrence of repeat incarceration. The SKIP 2 program works with incarcerated fathers at Waiawa correctional 3 facility and has been a model for projects in correctional facilities for both male and female inmates and institutions 4 5 servicing other offender populations, such as No Na Kamalii and 6 Ohana Strengthening at the Maui community correctional center 7 and Makua Keiki at the Kauai community correctional center. A 8 partnership is currently underway to replicate the program in 9 the Hawaii community correctional center, as well. All of the 10 related SKIP programs have formed a coalition known as the SKIP 11 Partnership. 12 In addition to providing an educational playgroup, the 13 program also enrolls the incarcerated parents in parenting 14 programs, such as Nurturing Fathers and Supporting Parents as 15 First Teachers, to help them reflect and heal from their 16 neglectful and abusive childhoods, begin to learn how to nurture 17 themselves and others, and develop good parenting skills. The combination of education, play and learn groups, and support 18 19 groups is aimed at increasing an incarcerated parent's ability 20 to provide a safe and nurturing environment for young children. 21 The legislature determines that the State should take an 22 active role in aiding these families through the provision of

- 1 incarcerated parent-child interaction programs, such as the SKIP
- 2 program, to ensure that these children can build and maintain
- 3 strong relationships with their parents and grow into well-
- 4 adjusted, contributing members of the community.
- 5 The purpose of this Act is to support the continuation and
- 6 expansion of parent-child interaction programs, such as the SKIP
- 7 program, at other state correctional facilities and institutions
- 8 servicing other offender populations to facilitate appropriate
- 9 interactions and bonding between offender parents and their
- 10 children.
- 11 SECTION 2. Parent-child interaction programs. (a) Within
- 12 the department of public safety, incarcerated parent-child
- 13 interaction programs, such as the SKIP program, shall be
- 14 developed for both male and female offenders incarcerated at
- 15 state correctional facilities, or for other offender populations
- 16 that receive services from institutions and agencies that are
- 17 not part of the state correctional system. Funding may be used
- **18** for:
- 19 (1) The purchasing, development, and implementation of
- 20 parent-child interaction programs that meet security
- 21 requirements, such as the SKIP program, throughout the

1		state correctional system and for institutions and
2		agencies serving other offender populations;
3	(2)	The collection of best available demographic data on
4		the children of incarcerated parents, including:
5		(A) The number of children of each incarcerated
6		parent;
7		(B) The children's ages, resident addresses, and
8		schools;
9		(C) Custody and caregiving arrangements; and
10		(D) Services needed by the children;
11		provided that such data is to remain confidential and
12		made available for the sole use of government agencies
13		and government-contracted service providers and for
14		the sole purpose of providing services to these
15		children; and
16	(3)	An independent review of the programs by researchers
17		such as those at the public policy center at the
18		University of Hawaii at Manoa.
19	(b)	Funding may also be used for:
20	(1)	The training of public safety personnel on the merits
)1		of the programs, and

- (2) The hiring of additional public safety personnel to
 facilitate the implementation of the programs.
- 3 (c) The independent reviewer contracted by the director of
- 4 public safety shall submit a report, including its findings,
- 5 recommendations, and any proposed legislation, to the
- 6 legislature no later than twenty days prior to the convening of
- 7 the regular session of 2008.
- 8 (d) The department of public safety shall take steps to
- 9 implement incarcerated parent-child interaction programs such as
- 10 the SKIP program. The department shall contract with nonprofit
- 11 health and human services and other relevant agencies or
- 12 organizations to develop and implement the recommended programs
- 13 or services. The contract shall be executed in accordance with
- 14 chapter 103F, Hawaii Revised Statutes.
- 15 SECTION 3. There is appropriated out of the general
- 16 revenues of the State of Hawaii the sum of \$, or so
- 17 much thereof as may be necessary for fiscal year 2007-2008, and
- 18 the same sum, or so much thereof as may be necessary for fiscal
- 19 year 2008-2009, for incarcerated parent-child interaction
- 20 programs at state correctional facilities and institutions and
- 21 agencies serving other offender populations.

- 1 The sums appropriated shall be expended by the department
- 2 of public safety for the purposes of this Act.
- 3 SECTION 4. This Act shall take effect on July 1, 2020.

Report Title:

Incarcerated Parents

Description:

Appropriates funds for the expansion of incarcerated parent-child interaction programs, such as the Strengthening Keiki of Incarcerated Parents Project, at state correctional facilities and institutions servicing other offender populations. (SB1174 HD1)