

MAR 14 2007

SENATE CONCURRENT RESOLUTION

REQUESTING THE GOVERNOR OF THE STATE OF HAWAII TO CONVENE A TASK
FORCE TO ESTABLISH A STATEWIDE POLICY FOR STATE FUNDED
PROGRAMS AND SERVICES ON THE USE OF RESTRAINTS AND
SECLUSION.

1 WHEREAS, the use of restraints is a common intervention to
2 prevent a person who is aggressive or agitated from harm to self
3 or others; and
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5 WHEREAS, the effects of restraints can include isolation,
6 depression, panic, physical or mental trauma, retraumatization,
7 fear, and anger; which can include a loss of dignity,
8 independence and self-esteem; as well as physical effects, such
9 as pressure sores, infection, incontinence, and muscle atrophy;
10 and
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12 WHEREAS, there have been a great many studies documenting
13 the adverse effects, both physical and mental, on people who are
14 restrained, such as new studies in Canada and the United States
15 which reveal that death from the use of restraints happens all
16 too frequently; and
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18 WHEREAS, it is estimated that eight to ten child deaths,
19 and countless injuries, including bites, damaged joints, broken
20 bones and friction burns, in the United States each year involve
21 behavior management restraints; and
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23 WHEREAS, the investigative reporting team of Connecticut's
24 largest newspaper, The Hartford Courant, documented that there
25 are between 50 to 150 deaths each year as the result of
26 restraints; and
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28 WHEREAS, within our State, there is no standardized or
29 integrated reporting mechanism across service environments and
30 programs; and consequently, there is no data on the number of
31 injuries to either recipients or staff members occurring during



1 behavior management interventions in which restraints are used;
2 and
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4 WHEREAS, there are accreditation guidelines for the use of
5 restraints and seclusion from organizations such as the Joint
6 Commission on Accreditation of Healthcare Organizations (JCAHO),
7 the Commission on Accreditation of Rehabilitation Facilities
8 (CARF), and Centers on Medicare and Medicaid Services (CMS);
9 however, these guidelines only cover a small segment of the
10 population, and may not protect the rights of individuals who
11 may be restrained in community and classroom settings; and
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13 WHEREAS, the Hawai'i Maternal and Child Health Leadership
14 Education in Neurodevelopmental and Related Disabilities Program
15 (MCH LEND) 2006 Community Needs Assessment on Autism identified
16 that:
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- 18 (1) There is an inconsistency in guidelines and protocols
19 regarding the purpose and the implementation of
20 restraints across departments, service environments,
21 and programs;
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- 23 (2) This inconsistency can become a point of confusion for
24 individuals who are served by more than one program or
25 in more than one service setting;
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- 27 (3) This inconsistency can also be a challenge for
28 individual service providers who work for more than
29 one program and may have to implement a different
30 methodology, depending not on the circumstances of the
31 incident, but program requirements; and
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- 33 (4) At times, restraints are being implemented by
34 individuals who may not have adequate or current
35 training in the restraint methodology of the program;
36 and
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38 WHEREAS, there has been an increase in the identification
39 and the use of restraints within the Hawaii Medicaid Home and
40 Community Based Waiver Programs as found in their ongoing
41 quality monitoring activities; and
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1 WHEREAS, the Hawaii Families As Allies (HFAA) Youth Council
2 has identified the use of restraints as one of the most
3 important issues facing Hawaii's youth with disabilities; now,
4 therefore,

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6 BE IT RESOLVED by the Senate of the Twenty-fourth
7 Legislature of the State of Hawaii, Regular Session of 2007, the
8 House of Representatives concurring, that the Director of Health
9 is requested to convene a task force to review the current
10 definitions, uses, and methodologies employed by the Departments
11 of Education, Health, Human Services, and Public Safety, and
12 other publicly funded programs as it relates to restraints and
13 seclusion, as well as the current literature and best practices,
14 to develop a consistent statewide policy; and

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16 BE IT FURTHER RESOLVED that the Director of Health involve
17 representatives of all relevant agencies and organizations, both
18 public and private, in the convening of the task force; and

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20 BE IT FURTHER RESOLVED that the purpose of the task force
21 is to develop a statewide policy for state-funded programs and
22 services on the use of restraints and seclusion; and

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24 BE IT FURTHER RESOLVED that the task force is requested to:

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26 (1) Clarify the use of restraints and seclusion and define
27 appropriate uses;
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29 (2) Delineate the strategies and methodologies used
30 related to de-escalation;
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32 (3) Define the minimum documentation and debriefing
33 requirements of restraint or seclusion use;
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35 (4) Determine the feasibility of implementing a
36 standardized methodology across programs and service
37 environments;
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39 (5) Make recommendations on the initial and ongoing
40 training requirements of personnel; and
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42 (6) Develop specifications for a quality monitoring system
43 that:
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- (A) Can be replicated across departments for consistency;
- (B) Tracks the use of restraints or seclusion in noninstitutionalized settings;
- (C) Tracks serious injuries in any setting; and
- (D) Establishes guidelines for quality reviews and data analysis to identify trends; and

BE IT FURTHER RESOLVED that the task force membership include but not be limited to representatives from:

- (1) The Department of Health, including representation from the Adult Mental Health Division, Child and Adolescent Mental Health Division, Developmental Disabilities Division, Dental Health Division, Family Health Services Division, and the Office of Health Care Assurance;
- (2) The Department of Education, including representation from Special Education, Regular Education, and Transportation;
- (3) The Department of Human Services, including representation from the Social Services Division, Office of Youth Services, and Child Welfare;
- (4) The Department of Public Safety;
- (5) The University of Hawaii, including the Maternal Child Health Leadership Education in Neurodevelopmental and Related Disabilities Program and the Center on Disability Studies;
- (6) Hawaii State Council on Developmental Disabilities;
- (7) Disability and Communication Access Board;
- (8) Hawai'i Disability Rights Center;
- (9) Healthcare Association of Hawaii;



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2 (10) Hawaii Long Term Care Association;
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4 (11) Hawaii Families as Allies;
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6 (12) Community Children's Council;
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8 (13) Hawaii Centers for Independent Living;
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10 (14) Private service providers; and
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12 (15) Consumer representation; and
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14 BE IT FURTHER RESOLVED that the task force is requested to
15 submit to the Legislature an annual report no later than twenty
16 days prior to the start of each Regular Session, beginning with
17 the Regular Session of 2008, on any recommended legislation or
18 funding appropriation necessary to implement the statewide
19 policy; and
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21 BE IT FURTHER RESOLVED that certified copies of this
22 Concurrent Resolution be transmitted to the Governor, Director
23 of Health, Director of Human Services, Superintendent of
24 Education, Director of Public Safety, Board of Regents of the
25 University of Hawaii, Executive Administrator for the Hawaii
26 State Council on Developmental Disabilities, Executive Director
27 of the Disability and Communication Access Board, Executive
28 Director of the Hawai'i Disability Rights Center, Executive
29 Director of the Healthcare Association of Hawaii, Executive
30 Director of the Hawaii Long Term Care Association, Executive
31 Director of the Hawaii Families as Allies, Supervisor of the
32 Community Children's Councils, and the Executive Director of the
33 Hawaii Centers for Independent Living.
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OFFERED BY:

Shiranne Chun Oakland
Russell H. Aul

