THE SENATE TWENTY-FOURTH LEGISLATURE, 2007 STATE OF HAWAII

S.C.R. NO. 201

MAR 1 4 2007

## SENATE CONCURRENT RESOLUTION

REQUESTING CONGRESS TO ENACT ENABLING LEGISLATION TO PERMIT STATE REGULATION OF INTERISLAND AIR CARRIERS BY AN AIR CARRIER COMMISSION ESTABLISHED PURSUANT TO ACT 332, SESSION LAWS OF HAWAII 1993.

WHEREAS, interisland air transportation is of paramount 1 importance to the State and its economy; and 2 3 WHEREAS, being an island state, Hawaii is unique among her 4 sister states in having no major highway system connecting 5 various points throughout the state; and 6 7 WHEREAS, residents and visitors must depend almost 8 exclusively upon interisland air transportation to meet their 9 transport mobility needs; and 10 11 WHEREAS, consequently, a safe, efficient, and economical 12 interisland air transportation system is essential for the 13 public safety and welfare; and 14 15 WHEREAS, of perhaps even more significance to the state's 16 economy is the availability of frequent, reliable, and 17 economical interisland air cargo transportation; and 18 19 WHEREAS, an increase in air shipping rates or a reduction 20 in the number of flights to carry cargo interisland will 21 undoubtedly have a detrimental effect on Neighbor Island farmers 22 and result in higher prices for all commodities shipped by air, 23 including food, medicine, machinery parts, and clothing; and 24 25 WHEREAS, accordingly, it is critical that Hawaii's 26 interisland air transportation system continue to operate in a 27 competitive environment to protect consumers from price gouging 28 and unacceptable service levels; and 29

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WHEREAS, the Legislature has long been concerned over
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   maintaining a competitive environment for Hawaii's interisland
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    air transportation system; and
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         WHEREAS, for example, such concern prompted the
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   Legislature, through Act 332, Session Laws of Hawaii 1993, to
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    establish a comprehensive process to regulate interisland air
    transportation; and
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         WHEREAS, Act 332 established an Air Carrier Commission
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    (Commission) having general supervision over all Hawaii air
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   carriers and any related company that provides air
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    transportation; and
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         WHEREAS, Act 332 further provided that no person may engage
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    in intrastate air transportation without having first been
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    granted a certificate of public convenience and necessity by the
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   Commission; and
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         WHEREAS, the general powers of the Commission include
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    regulating air carriers through its investigative powers,
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    establishing reasonable classifications of air carriers, and
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    adopting rules to regulate those classes; and
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         WHEREAS, Act 332 recognized, however, that the federal
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    Airline Deregulation Act of 1978, expressly preempts the states
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    from enacting or enforcing any law, rule, or regulation
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    "relating to rates, routes, or services of any air carrier
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    having federal operating authority"; and
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         WHEREAS, furthermore, federal statutes and case law make
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    clear that air travel between the Hawaiian islands is considered
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    interstate or overseas air transportation; and
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         WHEREAS, Act 332 therefore made the establishment of an air
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    carrier commission contingent upon enactment of federal
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    legislation permitting such a regulatory scheme; and
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         WHEREAS, the Legislature finds that in the past, proposed
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    mergers of interisland air carriers would have resulted in one
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    air carrier dominating intrastate air traffic, thus having a
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   tremendous impact on the health, safety, welfare, and general
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    transportation needs of the people of Hawaii; and
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WHEREAS, the Legislature is concerned that a loss of air 1 carrier competition could have a severely negative impact on 2 residents of and visitors to Hawaii due to: 3 4 (1) An increase in air passenger ticket and cargo fares; 5 6 7 (2) A reduction in the frequency or availability of certain routes; and 8 9 (3) An increase in unemployment and its attendant costs to 10 society, as work forces are consolidated; 11 12 13 and 14 WHEREAS, in particular, the Legislature is concerned that 15 loss of interisland air carrier competition could negatively 16 affect the struggling economies of the Neighbor Islands, by 17 reducing visitor travel to the Neighbor Islands, as a result of 18 increased ticket fares and reduced flights, and negatively 19 affect commerce by increasing the cost of goods air shipped by 20 Neighbor Island producers, as well as those shipped to Neighbor 21 Island consumers; and 22 23 WHEREAS, the Legislature finds that our sister state of 24 Alaska has similar challenges to meeting the needs of its people 25 with regard to air transportation and has recently been granted 26 authority by Congress to regulate air travel in their state to 27 protect the public interest; and 28 29 WHEREAS, given the potential negative impacts of the loss 30 of interisland air carrier competition on consumers, the State 31 of Hawaii should have the authority to regulate air travel to 32 protect the public's interests; now, therefore, 33 34 BE IT RESOLVED by the Senate of the Twenty-fourth 35 Legislature of the State of Hawaii, Regular Session of 2007, the 36 House of Representatives concurring, that the United States 37 Congress is requested to enact enabling legislation that would 38 permit state regulation of interisland air carriers by an Air 39 Carrier Commission pursuant to Act 332, Session Laws of Hawaii 40 1993; and 41

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BE IT FURTHER RESOLVED that certified copies of this
Concurrent Resolution be transmitted to the President of the
United States Senate, the Speaker of the United States House of
Representatives, and the members of Hawaii's congressional
delegation.

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OFFERED BY:

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