A BILL FOR AN ACT

RELATING TO RANDOM DRUG TESTING.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. The legislature finds that the call for random
3	drug testing for department of education employees has been
4	recently renewed after the arrest on December 4, 2006, of two
5	public middle school teachers for allegedly smoking marijuana
6	before reporting for work. The issue first arose in October,
7	2006, after the arrest of a public high school teacher on
8	charges of selling crystal methamphetamine. These cases are
9	evidence of a possible drug abuse problem among public school
10	employees that is more than isolated or aberrational.
11	An article in The Honolulu Advertiser of December 6, 2006,
12	quotes the department of education as being committed to
13	maintaining a drug-free workplace, and that drug screening is
14	something the department may look into. Current law does not
15	provide for compulsory drug testing for new department of
16	education hires or for random drug screening. However, current
17	law does provide for criminal history background checks.

The legislature finds that drug screening of department of 1 education employees, including public library employees, when 2 hired and random drug testing thereafter is appropriate. 3 Teachers teach our children, who are innocent. The legislature 4 5 believes that establishing a random drug screening program for department of education employees is in the public interest, 6 promotes the safety of students, and would set an example by 7 adults who influence the children most outside of the family. 8 The purpose of this part is to establish a random drug 9 10 screening program for all department of education and public library employees. 11 SECTION 2. Chapter 302A, Hawaii Revised Statutes, is 12 amended by adding a new section to be appropriately designated 13 and to read as follows: 14 Employees of the department and teacher trainees 15 in any public school; random substance abuse testing; employee 16 assistance. (a) The department, including the Hawaii state 17 public library system, shall develop procedures for random 18 substance abuse testing to obtain verifiable information 19 regarding use of controlled substances under chapter 329, by 20

persons who are employed or seeking employment in any position,

1	including	teacher trainees, that places them in close proximity
2	to childr	en. These procedures shall comply with chapter 329B.
3	Info	rmation obtained pursuant to this subsection shall be
4	used excl	usively by the employer or prospective employer for the
5	purpose o	f determining whether a person is suitable for working
6	in close	proximity to children.
7	<u>An</u> e	mployee who refuses to submit to drug testing under
8	this subs	ection shall be placed on mandatory administrative
9	leave of	days.
10	<u>(b)</u>	If the test results under subsection (a) are positive,
11	the emplo	yer or prospective employer may refuse to employ, or
12	may impos	e the following sanctions:
13	(1)	Refuse to issue a teaching or other educational
14		certificate;
15	(2)	Revoke the teaching or other educational certificate;
16	(3)	Refuse to allow or continue to allow participation in
17		teacher training;
18	(4)	Terminate the employment of any employee or deny
19		employment to an applicant; or
20	(5)	Impose other administrative sanctions, including but

not limited to, administrative leave,

if the employer or prospective employer finds by reason of the 1 2 nature and circumstances of the use of controlled substances that the person poses a risk to the health, safety, or 3 well-being of children, or otherwise negatively influences 4 children by setting a detrimental example. Refusal to employ 5 and sanctions under this subsection may occur only after 6 7 appropriate investigation and notification to the employee or applicant for employment of the results and planned action, and 8 9 after the employee or applicant for employment is given an 10 opportunity to meet and rebut the finding. Nothing in this subsection shall abrogate any applicable appeal rights under 11 chapter 76 or 89, or administrative rule of the department. 12 13 (c) In addition to the sanctions under subsection (b), the department, by adoption of rules pursuant to chapter 91, shall 14 provide for substance abuse assessment, treatment, and 15 counseling, and referral to the employee assistance program 16 under subsection (e) if suitable, if the department determines 17 to retain the employee; provided that evidence of clinical 18 discharge from substance abuse treatment or substance abuse 19 20 counseling shall be a prerequisite to continued employment. 21 (d) Notwithstanding any other law to the contrary, for

purposes of this section, the department need not conduct



- 1 investigations, notifications, or hearings under this section in
- 2 accordance with chapter 91.
- 3 (e) The department shall establish an employee assistance
- 4 program to provide help to employees of the department,
- 5 including the Hawaii state public library system, who may have
- 6 substance abuse problems that interfere with daily living and
- 7 functioning in the work place. The employee assistance program
- 8 shall be open to referrals made under subsection (c) and to
- 9 other employees who voluntarily request to be in the program.
- 10 The department may contract with a private provider of service
- 11 for purposes of this subsection, or may utilize substance abuse
- 12 services provided by the department of health.
- (f) This section shall not apply to volunteers or other
- 14 non-remunerated personnel providing support services at
- 15 individual schools or any employee subject to a substance abuse
- 16 testing policy under a valid collective bargaining agreement."
- 17 SECTION 3. The department of education shall report to the
- 18 legislature no later than twenty days prior to the convening of
- 19 the regular sessions of 2008 and 2009 on the implementation of
- 20 this Act, including but not limited to, costs of the testing,
- 21 impediments to implementation, and recommendations for any
- 22 statutory amendments.



1 SECTION 4. There is appropriated out of the general revenues of the State of Hawaii the sum of \$ 2 much thereof as may be necessary for fiscal year 2007-2008, and 3 the same sum, or so much thereof as may be necessary for fiscal 4 year 2008-2009, to implement random substance abuse testing 5 pursuant to this part. 6 The sums appropriated shall be expended by the department 7 8 of education. PART II 9 SECTION 5. The legislature finds that Hawaii currently 10 faces a drug crisis, with drug use reaching epidemic 11 proportions. During the 1990s, an elected official was found to 12 be using drugs at or near the time of the expiration of his 13 elected service. In addition, because of the high rate of drug 14 usage in the State, it is possible that at least some current 15 elected officials are using illegal drugs during their terms of 16 office. Hawaii's immediate drug crisis knows no economic or 17 social boundaries-the most powerful and wealthy are affected 18 just as are the lame and the poor. This part is necessary 19

because of the past history of drug use by elected officials and

the rising numbers of drug users in the general population who

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may be elected to public office.

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         The legislature further finds that because of Hawaii's
    current "ice" epidemic, as well as the increased rate of other
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    drug use, it is critical to ensure that no one elected to
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    represent the people of Hawaii uses illegal drugs. Drug use by
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    elected officials makes Hawaii a more dangerous place to live
    and visit and undermines the foundation of government. Though
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    elected officials are not the leaders of the Hawaii drug crisis,
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    any involvement in drugs by an appointee of the public who is
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    charged with creating antidrug enforcement policies, or even the
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    appearance of impropriety thereof, is wholly unacceptable.
    Hawaii's unique need to deal with this past issue of drugs and
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    elected officials, and the unique need Hawaii will continue to
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    face with the rise of drug use by those who may become elected
    officials, requires that drug testing be implemented.
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         Beyond need, the legislature declares that a zero tolerance
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    policy on drug use by elected officials serves the public
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    because the officials are accountable to the public and use of
17
    illegal drugs draws into question an elected official's judgment
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    and integrity; jeopardizes the discharge of public functions,
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    including antidrug law enforcement efforts; and undermines
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    public confidence and trust in elected officials.
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1	Because elected officials have power over the community
2	through the introduction and enactment of legislation, including
3	the ability to subject citizens to mandatory drug testing, this
4	part is necessary to ensure that elected officials are held to
5	at least the same, if not a higher, standard as other citizens.
6	SECTION 6. Chapter 78, Hawaii Revised Statutes, is amended
7	by adding a new section to be appropriately designated and to
8	read as follows:
9	"§78- Elected officials; drug testing; disqualification
10	and forfeiture of office. (a) All elected officials shall
11	submit to testing for illegal drugs after certification of their
12	election and prior to taking the oath of office. Thereafter,
13	elected officials elected to a term of office of two years shall
14	submit to testing for illegal drugs every six months. Elected
15	officials elected to a term of office of four years shall submit
16	to testing for illegal drugs every twelve months. Testing shall
17	be conducted in compliance with chapter 329B. Testing shall be
18	funded from the budget of the branch of government to which the
19	official has been elected. Test results shall be provided to
20	the personnel officer of the branch of government to which the
21	official has been elected or in which the official holds office

- 1 and the personnel officer shall take action, as appropriate, to
- 2 effectuate the purposes of this section.
- 3 (b) Any elected official who tests positive for illegal
- 4 drugs shall immediately be disqualified from taking office or
- 5 forfeit any office held.
- 6 (c) For purposes of this section:
- 7 "Elected official" means the governor, lieutenant governor,
- 8 members of the senate and the house of representatives, county
- 9 mayors, elected county prosecutors, members of the county
- 10 councils, members of the board of education and of the board of
- 11 trustees of the office of Hawaiian affairs, and any person
- 12 certified pursuant to section 11-155 to have won election to one
- 13 of these offices but who has not yet taken the oath of office.
- "Illegal drug" means any controlled substance, as defined
- in chapter 329, for which the person does not possess a valid
- 16 prescription."
- 17 SECTION 7. This part does not affect rights and duties
- 18 that matured, penalties that were incurred, and proceedings that
- 19 were begun, before its effective date.
- 20 PART III
- 21 SECTION 8. New statutory material is underscored.

- SECTION 9. This Act shall take effect upon its approval;
- 2 provided that section 4 shall take effect on July 1, 2007.

Report Title:

Drug Testing; DOE Personnel; Public Library Personnel; Elected Officials

Description:

Requires random drug testing of public school employees, teachers, and public library employees; requires department of education to adopt rules to determine sanctions for positive drug tests; and establishes employee assistance program. Requires testing for illegal drugs of all elected officials of the State, county, board of education, and office of Hawaiian affairs; disqualifies any person who tests positive for illegal drugs from taking office; and requires forfeiture of office upon testing positive for illegal drugs. (SD1)