A BILL FOR AN ACT

RELATING TO LEGISLATIVE VACANCIES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that the current method
2	of filling vacancies in the state legislature and the United
3	States Senate may result in an appointment that compromises the
4	integrity of the election process or that provides ineffective
5	representation of the district's interests. Currently, the
6	governor appoints an individual to fill an unexpired legislative
7	vacancy, subject only to age and residency requirements for the
8	appointee, and membership of the appointee, at the time of
9	appointment, in the political party of the prior incumbent.
10	To guarantee fairness in filling legislative vacancies, the
11	appointment process must:
12	(1) Be free of political gamesmanship or controversy;
13	(2) Ensure the integrity of the legislative process; and
14	(3) Provide for effective representation for the residents
15	of the legislative district of the prior incumbent.
16	It is understandable that a governor may reasonably want to
17	appoint an individual whose views on key issues are "in

1 alignment with" the governor's positions, presumably a more 2 difficult task when the prior incumbent was a member of a 3 different political party than the governor. However, the 4 present appointment process allows the governor to essentially 5 disregard the interests of the prior incumbent's constituents 6 and appoint an individual whose primary qualification seems to 7 be sharing similar political opinions on key issues with the 8 governor. An appointment based solely upon political 9 considerations is viewed with skepticism, may seriously damage 10 the public's trust and confidence in the legislative process, 11 and casts an "aura of mistrust" around the appointee. The 12 appointee becomes an ineffective advocate for constituent 13 interests and is likely to be unproductive in the legislature. 14 Skepticism and mistrust are even stronger when a governor is offered and rejects a list of potential appointees deemed 15 16 qualified by the political party of the prior incumbent. 17 The legislature further finds that the current method of 18 filling legislative vacancies must be amended to preserve the 19 integrity of the election process and to assure the public in 20 general and residents of the prior incumbent's district in 21 particular that appointments to fill legislative vacancies are 22 not based upon political considerations or self-interest.

- 1 Because state law requires the appointee to be from the same
- 2 party as the prior legislator, it is reasonable and logical to
- 3 direct the appropriate political party to submit to the governor
- 4 a list of individuals whom the appropriate political party deems
- 5 qualified to fill the vacancy and require the governor to choose
- 6 the appointee from the list. The political party of the prior
- 7 incumbent has a responsibility to the residents of the district
- 8 to provide the governor with a list of qualified candidates who
- 9 will be effective in serving the district.
- 10 In addition, the legislature finds that requiring the
- 11 governor to make a timely choice from the list submitted by the
- 12 appropriate political party would eliminate unnecessary delay in
- 13 filling the vacancy and would ensure that residents of the prior
- 14 incumbent's district are not without representation during
- 15 critical legislative proceedings.
- 16 The legislature believes that requiring the political party
- 17 of the prior incumbent to provide the governor with a list of
- 18 qualified nominees from which to choose would not unreasonably
- 19 restrict the pool of qualified candidates for the vacancy.
- 20 Rather, such a process would eliminate skepticism and mistrust
- 21 and increase public trust and confidence in the appurtenant
- 22 process.



- 1 The purpose of this Act is to establish a process to fill 2 legislative vacancies that is fair and timely and ensures that 3 the legislative district of the prior incumbent is represented 4 by an individual who is qualified to serve the interests of that 5 district. Specifically, this Act requires the political party 6 of a prior incumbent to submit to the governor a list of 7 qualified candidates from which the governor is required to 8 choose an appointee to fill the unexpired term of a legislative 9 vacancy. 10 SECTION 2. Section 17-1, Hawaii Revised Statutes, is 11 amended to read as follows: 12 "§17-1 United States senator. (a) When a vacancy occurs 13 in the office of United States senator the vacancy shall be 14 filled for the unexpired term at the following state general 15 election, provided that the vacancy occurs not later than 4:30 16 p.m. on the sixtieth day prior to the primary for nominating 17 candidates to be voted for at the election; otherwise at the 18 state general election next following. The chief election
- (b) Pending the election, the governor shall make a
 temporary appointment to fill the vacancy and the person [so]

officer shall issue a proclamation designating the election for

filling the vacancy.

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1 appointed shall serve until the election and qualification of 2 the person duly elected to fill the vacancy and shall be a 3 registered member of the same political party as the [senator 4 causing the vacancy.] prior incumbent. All candidates for the unexpired term shall be nominated and elected in accordance with 5 6 this title. 7 (c) Pursuant to subsection (b), the governor shall make an 8 appointment within sixty calendar days following the first day 9 of vacancy to fill the vacancy for the unexpired term by 10 selecting a person from a list of three prospective appointees 11 submitted by the same political party as the prior incumbent. 12 No later than the time of submission of the list of prospective 13 appointees to the governor, the prospective appointees shall be 14 registered members of the political party. The political party 15 shall submit the list of prospective appointees to the governor 16 within thirty calendar days following the first day of vacancy. 17 (d) If the prior incumbent was not a member of any 18 political party, the governor, within sixty calendar days 19 following the first day of vacancy, shall appoint a person who 20 is not a registered member of any political party."

SECTION 3. Section 17-3, Hawaii Revised Statutes, is

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amended to read as follows:

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I	" \$17	-3 State senator. (a) Whenever any vacancy in the
2	membershi	p of the state senate occurs, the term of which ends at
3	the next	succeeding general election[, the]:
4	(1)	The governor shall make an appointment within sixty
5		calendar days following the first day of vacancy to
6		fill the vacancy for the unexpired term [and the
7		appointee shall be of] by selecting a person from a
8		list of three prospective appointees submitted by the
9		same political party [or nonpartisanship] as the
10		[person the appointee succeeds.] prior incumbent. No
11		later than the time of submission of the list of
12		prospective appointees to the governor, the
13		prospective appointees shall be registered members of
14		the political party. The political party shall submit
15		the list of prospective appointees to the governor
16		within thirty calendar days following the first day of
17		vacancy; and
18	(2)	If the prior incumbent was not a member of any
19		political party, the governor, within sixty calendar
20		days following the first day of vacancy, shall appoint
21		a person who is not a registered member of any
22		political party.

(b) In the case of a vacancy, the term of which does notend at the next succeeding general election:

If it occurs not later than on the tenth day prior to 3 the close of filing for the next succeeding primary 5 election, the vacancy shall be filled for the 6 unexpired term at the next succeeding general election. The chief election officer shall issue a 7 8 proclamation designating the election for filling the 9 vacancy. All candidates for the unexpired term shall be nominated and elected in accordance with this 10 11 title. Pending the election, the governor shall make a temporary appointment to fill the vacancy, and the 12 13 person so appointed shall serve until the election of 14 the person duly elected to fill the vacancy. The 15 [appointed shall be of] governor shall make the 16 appointment from a list of three prospective 17 appointees submitted by the same political party [or 18 nonpartisanship] as the [person the appointee succeeds.] prior incumbent. No later than the time of 19 submission of the list of prospective appointees to 20 21 the governor, the prospective appointees shall be 22 registered members of the political party. If the

1		prior incumbent was not a member of any political
2		party, the governor shall appoint a person who is not
3		a registered member of any political party.
4	(2)	If it occurs later than on the tenth day prior to the
5		close of filing for the next succeeding primary
6		election but not later than on the sixtieth day prior
7		to the next succeeding primary election, or if there
8		are no qualified candidates for any party or
9		nonpartisan candidates qualified for the primary
10		election ballot, nominations for the unexpired term
11		may be filed not later than 4:30 p.m. on the fiftieth
12		day prior to the next succeeding primary election.
13		The chief election officer shall issue a proclamation
14		designating the election for filling the vacancy.
15		Pending the election the governor shall make a
16		temporary appointment to fill the vacancy and the
17		person [so] appointed shall serve until the election
18		of the person duly elected to fill the vacancy. The
19		[appointee shall be of] governor shall make the
20		appointment from a list of three prospective
21		appointees submitted by the same political party [or
22		nonpartisanship] as the [person the appointee

1		succeeds. prior incumbent. No later than the time of
2		submission of the list of prospective appointees to
3		the governor, the prospective appointees shall be
4		registered members of the political party. If the
5		prior incumbent was not a member of any political
6		party, the governor shall appoint a person who is not
7		a registered member of any political party.
8	(3)	If it occurs after the sixtieth day prior to the next
9		succeeding primary but not later than on the fiftieth
10		day prior to the next succeeding general election, or
11		if there are no qualified candidates for any party or
12		nonpartisan candidates in the primary, the vacancy
13		shall be filled for the unexpired term at the next
14		succeeding general election. The chief election
15		officer shall issue a proclamation designating the
16		election for filling the vacancy. Party candidates
17		for the unexpired senate term shall be nominated by
18		the county committees of the parties not later than
19		4:30 p.m. on the fortieth day prior to the general
20		election; nonpartisan candidates may file nomination
21		papers for the unexpired term not later than 4:30 p.m.

on the fortieth day prior to the general election with

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1	the honpartisan candidate who is to be nominated to be
2	decided by lot, under the supervision of the chief
3	election officer. The candidates for the unexpired
4	term shall be elected in accordance with this title.
5	Pending the election, the governor shall make a
6	temporary appointment to fill the vacancy, and the
7	person [so] appointed shall serve until the election
8	of the person duly elected to fill [such] the vacancy.
9	The [appointee shall be of] governor shall make the
10	appointment from a list of three prospective
11	appointees submitted by the same political party [ex
12	nonpartisanship] as the [person the appointee
13	succeeds.] prior incumbent. No later than the time of
14	submission of the list of prospective appointees to
15	the governor, the prospective appointees shall be
16	registered members of the political party. If the
17	prior incumbent was not a member of any political
18	party, the governor shall appoint a person who is not
19	or has not been, for at least six months immediately
20	prior to the appointment, a registered member of any
21	political party.

1	(4)	If it occurs after the fiftieth day prior to the next
2		succeeding general election or if no candidates are
3		nominated, the governor shall make an appointment to
4		fill the vacancy for the unexpired term [and the
5		appointee shall be of] by selecting a person from a
6		list of three prospective appointees submitted by the
7		same political party [or nonpartisanship] as the
8		[person the appointee succeeds.] prior incumbent. No
9		later than the time of submission of the list of
10		prospective appointees to the governor, the
11		prospective appointees shall be registered members of
12		the political party. If the prior incumbent was not a
13		member of any political party, the governor shall
14		appoint a person who is not and has not been, for at
15		least six months immediately prior to the appointment,
16		a registered member of any political party."
17	SECT	ION 4. Section 17-4, Hawaii Revised Statutes, is
18	amended to	read as follows:
19	"§17·	-4 State representatives. (a) Whenever any vacancy
20	in the mer	mbership of the state house of representatives occurs,
21	the govern	nor shall make an appointment within sixty calendar
22	days follo	owing the first day of vacancy to fill the vacancy for

1	the unexpired term [and the appointee shall be of] by selecting
2	a person from a list of three prospective appointees submitted
3	by the same political party [or nonpartisanship] as the [person
4	the appointee succeeds.] prior incumbent. No later than the
5	time of submission of the list of prospective appointees to the
6	governor, the prospective appointees shall be registered members
7	of the political party. The political party shall submit the
8	list of prospective appointees to the governor within thirty
9	calendar days following the first day of vacancy.
10	(b) If the prior incumbent was not a member of any
11	political party, the governor, within sixty calendar days
12	following the first day of vacancy, shall appoint a person who
13	is not a registered member of any political party."
14	SECTION 5. Statutory material to be repealed is bracketed
15	and stricken. New statutory material is underscored.
16	SECTION 6. This Act shall take effect upon its approval.
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Report Title:

Legislative Vacancies; Appointments

Description:

Requires the governor, in filling vacancies in the state senate, state house of representatives, and United States Senate, to select from a list of three prospective appointees nominated by the political party of the prior incumbent; requires prospective appointees to be registered members of nominating political parties at the time of submission of their names to the governor; effective on approval.