# A BILL FOR AN ACT

RELATING TO PSYCHOLOGISTS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that there is limited
2	access to mental health care treatment services for citizens in
3	the rural areas of the State. The delivery of comprehensive,
4	accessible, and affordable mental health medical care may be
5	enhanced by providing trained medical psychologists, licensed in
6	Hawaii, with limited prescriptive authority for the specific
7	purpose of providing care in federally qualified health centers.
8	The legislature has previously authorized prescription
9	privileges to advanced practice registered nurses, optometrists,
10	dentists, podiatrists, osteopaths, and physician assistants.
11	Psychologists with appropriate credentials have been
12	allowed to prescribe medications to active duty military
13	personnel and their families in federal facilities and the
14	Indian Health Service for years. Recently, Louisiana and New
15	Mexico adopted legislation authorizing prescriptive authority
16	for psychologists without regard to the service setting.

- 1 Since 2000, fourteen psychologists in Hawaii, all native to Hawaii, have received psychopharmacological training through the 2 Tripler Army Medical Center, Native Hawaiian Psychology Training 3 Program. These psychologists actively collaborate with primary 4 5 care physicians to provide combined therapy and 6 psychopharmacological care to a medically underserved patient population at seven federally qualified health centers at Bay 7 Clinic, Hana, Molokai, Kauai, Waianae, Kalihi-Palama, and 8 9 Waimanalo, and two native Hawaiian healthcare systems clinics located in federally designated medically underserved areas on 10 11 Kauai and Molokai. 12 To date, thousands of native Hawaiians and other ethnic 13 minorities have received the necessary combined therapy and psychopharmacological care that was sorely lacking to address 14 significant mental and behavioral health care needs. For 15 example, psychologists at the Waianae Coast Comprehensive Health 16 Center completed approximately three thousand eight hundred 17 forty patient encounters in 2004; seventy per cent of these 18 19 patients received necessary psychotropic medication for the treatment of mental illness. Psychologists in several federally 20 qualified health centers in the State have formed successful 21
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- 1 collaborative relationships with primary care physicians for
- 2 mental health treatment of the underserved.
- 3 Psychologists are licensed health professionals with an
- 4 average of seven years of post-baccalaureate study and three
- 5 thousand hours of post-graduate supervised practice in the
- 6 diagnosis and treatment of mental illness. Because the current
- 7 scope of psychologists' practice does not include prescribing
- 8 medications, patients must consult with and pay for another
- 9 provider to obtain the requisite prescription. However,
- 10 physicians are not readily available in some areas and for some
- 11 populations.
- 12 This is a particular hardship for patients of the federally
- 13 qualified health centers on Oahu and the neighbor islands.
- 14 Patients of federally qualified health centers include the
- 15 uninsured (thirty-six per cent), the poor (fifty-six per cent),
- 16 native Hawaiians (twenty-seven per cent, sixty per cent in rural
- 17 areas), other Pacific Islanders (seven per cent), and the
- 18 homeless (five per cent). Timely, efficient, and cost-effective
- 19 treatment of mental illnesses in federally qualified health
- 20 centers could avoid the significantly greater social, economic,
- 21 and medical costs of delayed treatment or non-treatment for
- 22 these underserved populations.

1 Research data soundly demonstrates that there are not 2 enough prescribing mental health care providers available to 3 serve the needs of all the people in Hawaii. Further, the 4 economically disadvantaged and medically underserved would 5 receive little or no mental health services if not for the 6 federally qualified health centers and the services provided by clinical psychologists. At present, only three federally 7 8 qualified health centers have psychiatrists on staff. 9 contrast, 2004 data from the Hawaii Primary Care Association indicates that there are 9.71 psychologists employed in full- or 10 11 part-time positions to provide mental/behavioral health service 12 in nine of the thirteen federally qualified health centers -- the 13 most recent expansion of these services has occurred within the 14 short span of four years. 15 Since 1988, federal law has recognized the extraordinarily 16 poor health of native Hawaiians. In Hawaii, native Hawaiians 17 have the highest rate of untreated medical and psychological concerns, and higher rates than other indigenous and minority 18 19 individuals in the United States. Recent concerns include the 20 impact of the crystal methamphetamine epidemic and related 21 substance abuse issues such as those occurring in Waianae, 22 Molokai, and Waimanalo. This epidemic, coupled with the



- 1 economic and cultural distress of the native Hawaiian
- 2 population, has created unprecedented demands for services from
- 3 an already overtaxed mental health system.
- 4 Further exacerbating the dire need for mental health
- 5 treatment in underserved areas is the fact that patients from
- 6 diverse cultural backgrounds are reluctant to seek treatment due
- 7 to the stigma of mental health problems. Timely access to
- 8 accurate diagnosis and effective treatment of emotional and
- 9 behavioral disorders may contribute substantially to the State's
- 10 responsibilities to Hawaii's "Felix" children and needy adults
- 11 in underserved rural areas.
- 12 The United States Congress, through the Native Hawaiian
- 13 Health Care Professions Scholarship program, requires
- 14 scholarship recipients to work in federally designated medically
- 15 underserved areas for a duration (typically four years) equal to
- 16 the number of years they received scholarship funding. Under
- 17 this program, psychologists of native Hawaiian ancestry are now
- 18 using modern training and education to deliver health care in a
- 19 culturally appropriate manner to other native Hawaiians through
- 20 their placement in federally qualified health centers, native
- 21 Hawaiian health systems clinics, and other federally designated
- 22 health clinics in medically underserved areas.



- 1 The American Psychological Association has developed a
- 2 model curriculum for the education and training of prescribing
- 3 psychologists. Independent evaluations of the Department of
- 4 Defense Psychopharmacological Demonstration Project by the
- 5 United States General Accounting Office and the American College
- 6 of Neuropsychopharmacology have found that appropriately trained
- 7 medical psychologists prescribe safely and effectively.
- 8 The purpose of this Act is to authorize appropriately
- 9 trained and supervised licensed medical psychologists practicing
- 10 in federally qualified health centers, to prescribe psychotropic
- 11 medications for the treatment of mental illness.
- 12 SECTION 2. Chapter 465, Hawaii Revised Statutes, is
- 13 amended by adding a new part to be appropriately designated and
- 14 to read as follows:
- 15 "PART . PRESCRIPTION CERTIFICATION
- 16 §465-A Definitions. As used in this part, unless the
- 17 context otherwise requires:
- 18 "Narcotics" means natural and synthetic opioid analgesics,
- 19 and their derivatives used to relieve pain.
- 20 "Psychotropic medication" means only those agents related
- 21 to the diagnosis and treatment of mental and emotional
- 22 disorders, including controlled substances except narcotics.

1	"Supe	ervising physician" means a medically trained and
2	licensed p	physician or psychiatrist who accepts professional
3	responsib	ility for the provision of psychopharmacotherapy.
4	§ <b>4</b> 65-	-B Conditional prescription certificate; application.
5	(a) A psy	ychologist may apply to the board for a conditional
6	prescripti	ion certificate. The application shall be made on a
7	form appro	oved by the board, and be accompanied by evidence
8	satisfacto	ory to the board, that the applicant:
9	(1)	Holds a current license in good standing to practice
10		psychology in the State of Hawaii;
11	(2)	Has successfully completed a planned sequence of
12		psychopharmacological training from a regional
13		accredited institution of higher learning. The
14		training shall be consistent with the American
15		Psychological Association's Recommended Postdoctoral
16		Training in Psychopharmacology for Prescription
17		Privileges. The training shall include a two-year
18	;	postdoctoral program of no less than forty-four credit
19		hours (six hundred sixty hours of classroom
20		instruction) in at least the following core areas of
21	:	instruction:
22		(A) Anatomy and physiology;

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1		(B)	Biochemistry;
2		(C)	Neurosciences (neuroanatomy, neurochemistry,
3			neurophysiology);
4		(D)	Pharmacology and clinical pharmacology;
5		(E)	Psychopharmacology;
6		(F)	Pathophysiology;
7		(G)	Health assessment, including relevant physical
8			and laboratory assessment; and
9		(H)	Clinical pharmacotherapeutics;
10	(3)	Has	successfully completed twelve credit hours
11		cons	isting of a supervised practicum:
12		(A)	Of at least one year;
13		(B)	Involving four hundred hours treating a diverse
14			population of no fewer than one hundred patients
15			with mental disorders;
16		(C)	Supervised by a medically trained and licensed
17			physician or psychiatrist who accepts
18			professional responsibility for the provision of
19			psychopharmacotherapy and who is not in the
20			employ of the person being directed or
21			supervised; and

1		(D) Including at least two hours of weekly
2		supervision;
3	(4)	Has passed a national proficiency examination approved
4		by the board that tests the applicant's knowledge of
5		pharmacology in the diagnosis, care, and treatment of
6		mental disorders; provided that the board shall
7		establish what constitutes a passing score and the
8		number of times an applicant may re-take the
9		examination within a specific time period;
10	(5)	Has applied for a federal Drug Enforcement
11		Administration registration number for limited use as
12		restricted by state law;
13	(6)	Has malpractice insurance in place, sufficient to
14		satisfy the rules adopted by the board, that will
15		cover the applicant during the period the conditional
16		prescription certificate is in effect;
17	(7)	Is employed or contracted by, and will practice the
18		prescribing authority at a federally qualified health
19		center established under Title 42 United States Code
20		Section 1396; and

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1	(8)	Meets all other requirements, as determined by rules
2		adopted by the board pursuant to chapter 91, for
3		obtaining a conditional prescription certificate.
4	(b)	The board shall issue a conditional prescription

- 5 certificate if it finds that the applicant has met all of the 6 requirements of subsection (a).
- 7 (c) The conditional prescription certificate shall be 8 immediately relinquished by the psychologist if the psychologist 9 no longer meets the requirements of subsection (a).
- 10 §465-C Conditional prescription certificate; powers,
  11 duties, and responsibilities. (a) A psychologist holding a
  12 conditional prescription certificate shall:
- (1) Continue to hold a current license to practice
  psychology in Hawaii and continue to maintain
  malpractice insurance;
- 16 (2) Inform the board of the name of the supervising
  17 physician under whose supervision the psychologist
  18 will prescribe psychotropic medication and the name of
  19 the federally qualified health center; provided that
  20 the psychologist shall promptly inform the board of
  21 any change of the supervising physician; and

1	(3)	Maintain an ongoing collaborative relationship with
2		the doctor of medicine who oversees the patient's
3		general medical care.
4	(b)	A psychologist holding a conditional prescription
5	certifica	ate may:
6	(1)	Administer and prescribe psychotropic medication
7		within the recognized scope of the profession;
8		provided that those medications are not prohibited by
9		the exclusionary formulary list, pursuant to section
10		465-G; and
11	(2)	Prescribe only those medications in paragraph (1) to
12		patients under the care of the psychologist and who
13		are enrolled at the federally qualified health center
14		identified to the board.
15	(c)	When prescribing psychotropic medication for a
16	patient,	a psychologist holding a conditional prescription
17	certifica	te shall maintain an ongoing collaborative relationship
18	with the	doctor of medicine who oversees the patient's general
19	medical c	are to ensure supervision so that:

- (1) Necessary medical examinations are conducted;
- (2) The psychotropic medication is appropriate for thepatient's medical condition; and

- (3) Significant changes in the patient's medical or
   psychological condition are discussed.
- (d) A prescription written by a psychologist holding aconditional prescription certificate shall:
- 5 (1) Comply with applicable state and federal laws;
- 6 (2) Be identified as issued by the psychologist as
  7 "psychologist certified to prescribe"; and
- (3) Include the psychologist's board number or the
   identification number assigned by the department of
   commerce and consumer affairs.
- (e) A psychologist holding a conditional prescription

  certificate shall not delegate prescriptive authority to any

  person. Records of all prescriptions shall be maintained in the

  prescribing psychologist's patient records.
- (f) When authorized to prescribe controlled substances, a psychologist holding a conditional prescription certificate shall file with the board, in a timely manner, all individual federal Drug Enforcement Administration registration numbers.
- 19 §465-D Prescription certificate. (a) A psychologist may
  20 apply to the board for a prescription certificate. The
  21 application shall be made on a form approved by the board and be

1	accompani	ed by evidence satisfactory to the board that the
2	applicant	:
3	(1)	Has been issued a conditional prescription certificate
4		and has successfully completed two years of
5		prescribing psychotropic medication as certified by
6		the supervising physician;
7	(2)	Has successfully undergone a process of independent
8		peer review approved by the board of medical examiners
9		and the Hawaii Primary Care Association;
10	(3)	Holds a current license to practice psychology in the
11		State of Hawaii;
12	(4)	Has malpractice insurance in place, sufficient to
13		satisfy the rules adopted by the board, that will
14		cover the applicant as a prescribing psychologist; and
15	(5)	Meets all other requirements, as determined by rules
16		adopted by the board pursuant to chapter 91, for
17		obtaining a prescription certificate.
18	(b)	The board shall issue a prescription certificate if it
19	finds that	the applicant has met all of the requirements of

- (c) A psychologist with a prescription certificate mayprescribe psychotropic medication if the psychologist:
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subsection (a).

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1	(1)	Continues to hold a current license to practice
2		psychology in Hawaii and continues to maintain
3		malpractice insurance;
4	(2)	Annually satisfies the continuing education
5		requirements for prescribing psychologists, as set by
6		the board, which shall be no fewer than twenty hours
7		each year, at least half of which shall be in
8		pharmacology or psychopharmacology; and
9	(3)	Continues to maintain an ongoing collaborative
10		relationship with the doctor of medicine who oversees
11		the patient's general medical care to ensure
12		supervision so that:
13		(A) Necessary medical examinations are conducted;
14		(B) Psychotropic medication prescribed is appropriate
15		for the patient's medical condition; and
16		(C) Significant changes in the patient's medical or
17		psychological condition are discussed.
18	§465	-E Administration. (a) The board shall adopt rules
19	pursuant t	to chapter 91 establishing the procedures to be
20	followed t	to obtain a conditional prescription certificate, a
21	prescript:	on certificate, and renewal of a conditional

- 1 prescription certificate and prescription certificate. The
- 2 board may set reasonable application and renewal fees.
- 3 (b) The board shall adopt rules pursuant to chapter 91
- 4 establishing the grounds for denial, suspension, or revocation
- 5 of conditional prescription certificates and prescription
- 6 certificates, including provisions for suspension or revocation
- 7 of a license to practice psychology upon suspension or
- 8 revocation of a conditional prescription certificate or
- 9 prescription certificate. Actions of denial, suspension, or
- 10 revocation of a conditional prescription certificate or a
- 11 prescription certificate shall be in accordance with this
- 12 chapter.
- (c) The board shall maintain current records on every
- 14 prescribing psychologist, including federal registrations and
- 15 numbers.
- (d) The board shall provide to the board of pharmacy an
- 17 annual list of psychologists holding a conditional prescription
- 18 certificate or prescription certificate that contains the
- 19 information agreed upon between the board and the board of
- 20 pharmacy. The board shall promptly provide the board of
- 21 pharmacy with the names of any psychologists who are added or
- 22 deleted from the list.

- 1 §465-F Narcotics; prohibited. This part shall not be construed to permit a psychologist holding a conditional 2 prescription certificate or prescription certificate to 3 4 administer or prescribe a narcotic. §465-G Exclusionary formulary list. The exclusionary 5 formulary list shall specify the types of medications that 6 psychologists holding either a conditional prescription certificate or a prescription certificate shall be prohibited 8 from prescribing or administering. The exclusionary formulary 9 list shall include the following types of medications: 10 11 (1) All narcotics; 12 (2) All monoamine oxidase inhibitors; 13 (3) All anti-psychotic medications; 14 (4) All amphetamines; 15 All non-psychotropic medications; (5) 16 (6) Lithium; and 17 (7) Serzone. §465-H Joint formulary advisory committee; establishment, 18
- composition, and duties. (a) The department of commerce and consumer affairs shall establish a joint formulary advisory
- 21 committee to periodically review the exclusionary formulary list
- 22 under section 465-G.

- (b) The joint formulary advisory committee shall recommend
   amendments to the exclusionary formulary list as it deems fit,
- 3 subject to the limitations set forth in section 465-G. The
- 4 board shall adopt the recommended exclusionary formulary list as
- 5 established by the joint formulary advisory committee in its
- 6 rules.
- 7 (c) The joint formulary advisory committee shall review
- 8 the exclusionary formulary list no less than once per quarter,
- 9 and as frequently as it deems necessary.
- 10 (d) The joint formulary advisory committee shall consist
- 11 of:
- 12 (1) Two persons licensed as physicians specializing in psychiatry under chapter 453;
- 14 (2) Two persons licensed as psychologists under chapter 15 465 working at federally qualified health centers;
- 16 (3) One person licensed as a pharmacist under chapter 461;17 and
- 18 (4) The medical director of a federally qualified health
  19 center in the state."
- 20 SECTION 3. Chapter 465, Hawaii Revised Statutes, is
- 21 amended by designating sections 465-1 to 465-15 as part I and to
- 22 read as follows:

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## "PART I. GENERAL PROVISIONS"

2 SECTION 4. Section 465-3, Hawaii Revised Statutes, is 3 amended to read as follows:

4 "§465-3 Exemptions. (a) This chapter shall not apply to:

- (1) Any person teaching, lecturing, consulting, or engaging in research in psychology insofar as the activities are performed as part of or are dependent upon employment in a college or university; provided that the person shall not engage in the practice of psychology outside the responsibilities of the person's employment;
- Any person who performs any, or any combination of the 12 (2) professional services defined as the practice of 13 14 psychology under the direction of a licensed psychologist in accordance with rules adopted by the 15 board; provided that the person may use the term 16 17 "psychological assistant", but shall not identify the 18 person's self as a psychologist or imply that the 19 person is licensed to practice psychology;
  - (3) Any person employed by a local, state, or federal government agency in a school psychologist or psychological examiner position, or a position that

1		does not involve diagnostic or treatment services, but
2		only at those times when that person is carrying out
3		the functions of such government employment;
4	(4)	Any person who is a student of psychology, a
5		psychological intern or a modification to

- psychological intern, or a resident in psychology preparing for the profession of psychology under supervision in a training institution or facility and who is designated by a title as "psychology trainee", "psychology student", "psychology intern", or "psychology resident", that indicates the person's training status; provided that the person shall not identify the person's self as a psychologist or imply that the person is licensed to practice psychology;
- (5) Any person who is a member of another profession
  licensed under the laws of this jurisdiction to render
  or advertise services, including psychotherapy, within
  the scope of practice as defined in the statutes or
  rules regulating the person's professional practice;
  provided that, notwithstanding section 465-1, the
  person does not represent the person's self to be a
  psychologist or does not represent that the person is
  licensed to practice psychology;

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1	(6)	Any person who is a member of a mental health
2		profession not requiring licensure; provided that the
3		person functions only within the person's professional
4		capacities; and provided further that the person does
5		not represent the person to be a psychologist, or the
5		person's services as psychological; or

- (7) Any person who is a duly recognized member of the clergy; provided that the person functions only within the person's capacities as a member of the clergy; and provided further that the person does not represent the person to be a psychologist, or the person's services as psychological.
- 13 (b) Nothing in this chapter shall in any way restrict any
  14 person from carrying on any of the psychological activities as
  15 defined in section 465-1; provided that such person does not
  16 offer psychological services as defined in this chapter except
  17 as such activities are incidental to the person's lawful
  18 occupational purpose.
- 19 (c) A person may use the title of
  20 industrial/organizational psychologist[¬]; provided that the
  21 person registers with the board, and:

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(1)	Is professionally competent in the practice of
	industrial/organizational psychology; [and]
(2)	Holds a doctoral degree from an accredited institution
	of higher education with training and education in
	industrial/organizational psychology, satisfactory to
	the board; and
(3)	Provides psychological service or consultation to
	organizations which does not involve the delivery or
	supervision of direct psychological services to
	individuals or groups of individuals, without regard
	to the source or extent of payment for services
	rendered.
(d)	Nothing in this chapter shall prevent the provision of
expert tes	stimony by a psychologist who is otherwise exempted by
this chapt	cer.
[ <del>(e)</del>	Nothing in this chapter shall be construed as
permitting	the administration or prescription of drugs, or in
<del>any way er</del>	ngaging in the practice of medicine as defined in the
laws of th	ne State.]"
SECTI	ON 5. The Hawaii state health planning and
developmen	t agency shall submit to the legislature a report,
including	any proposed legislation, no later than twenty days
	(d) expert test this chapt [(e) permitting any way er laws of the SECTI development

- 1 prior to the convening of the regular session of 2013,
- 2 evaluating the status of mental health care in the State after
- 3 providing prescriptive authority to certain psychologists. To
- 4 assist the legislature in assessing the viability of continuing
- 5 prescriptive authority for psychologists, the report shall
- 6 include recommendations on whether prescriptive authority for
- 7 psychologists should be amended, repealed, or continued.
- 8 SECTION 6. In codifying the new sections added by section
- 9 2 of this Act, the revisor of statutes shall substitute
- 10 appropriate section numbers for the letters used in designating
- 11 the new sections in this Act.
- 12 SECTION 7. Statutory material to be repealed is bracketed
- 13 and stricken. New statutory material is underscored.
- 14 SECTION 8. This Act shall take effect upon approval;
- 15 provided that:
- 16 (1) Prescriptive authority for qualified psychologists
- shall not be granted until July 1, 2008;
- 18 (2) Section 5 of this Act shall take effect on July 1,
- 19 2009; and
- 20 (3) On July 1, 2014, this Act shall be repealed and
- 21 section 465-3, Hawaii Revised Statutes, shall be

reenacted in the form in which it read on the day
before the effective date of this Act.

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## Report Title:

Prescriptive Authority; Psychologists

### Description:

Authorizes prescriptive authority for qualified psychologists who practice at a federally qualified health center. (CD1)