# A BILL FOR AN ACT

RELATING TO PSYCHOLOGISTS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

	DE II ENACIED DI THE LEGISLATURE OF THE STATE OF HAWAII:
1	SECTION 1. The legislature finds that there is limited
2	access to mental health care treatment services for citizens in
3	the rural areas of the State. The delivery of comprehensive,
4	accessible, and affordable mental health medical care may be
5	enhanced by providing trained medical psychologists, licensed in
6	Hawaii, with limited prescriptive authority for the specific
7	purpose of providing care in federally qualified health centers
8	or other licensed health clinics located in federally designated
9	medically underserved areas. The legislature has previously
10	authorized prescription privileges to advanced nurse
11	practitioners, optometrists, dentists, podiatrists, osteopaths,
12	and physician assistants.
13	Psychologists with appropriate credentials have been
14	allowed to prescribe medications to active duty military

allowed to prescribe medications to active duty military

personnel and their families in federal facilities and the

Indian Health Service for years. Recently, Louisiana and New

Mexico adopted legislation authorizing prescriptive authority

18 for psychologists without regard to the service setting.



1 Since 2000, fourteen psychologists in Hawaii, all native to 2 Hawaii, have received psychopharmacological training through the 3 Tripler Army Medical Center, Native Hawaiian Psychology Training 4 Program. These psychologists actively collaborate with primary 5 care physicians to provide combined therapy and 6 psychopharmacological care to a medically underserved patient 7 population at seven federally qualified health centers at Bay 8 Clinic, Hana, Molokai, Kauai, Waianae, Kalihi-Palama, and 9 Waimanalo, and two native Hawaiian healthcare systems clinics 10 located in federally designated medically underserved areas on 11 Kauai and Molokai. 12 To date, thousands of native Hawaiians and other ethnic minorities have received the necessary combined therapy and 13 14 psychopharmacological care that was sorely lacking to address 15 significant mental and behavioral healthcare needs. For 16 example, psychologists at the Waianae Coast Comprehensive Health 17 Center completed approximately three thousand eight hundred forty patient encounters in 2004; seventy per cent of these 18 19 patients received necessary psychotropic medication for the 20 treatment of mental illness. Psychologists in several federally

qualified health centers in the State have formed successful

- 1 collaborative relationships with primary care physicians for
- 2 mental health treatment of the underserved.
- 3 Psychologists are licensed health professionals with an
- 4 average of seven years of post-baccalaureate study and three
- 5 thousand hours of post-graduate supervised practice in the
- 6 diagnosis and treatment of mental illness. Because the current
- 7 scope of psychologists' practice does not include prescribing
- 8 medications, patients must consult with and pay for another
- 9 provider to obtain the requisite prescription. However,
- 10 physicians are not readily available in some areas and for some
- 11 populations.
- 12 This is a particular hardship for patients of the federally
- 13 qualified health centers on Oahu and the neighbor islands.
- 14 Patients of federally qualified health centers include the
- 15 uninsured (thirty-six per cent), the poor (fifty-six per cent),
- 16 native Hawaiian (twenty-seven per cent, sixty per cent in rural
- 17 areas), other Pacific Islanders (seven per cent), and the
- 18 homeless (five per cent). Timely, efficient, and cost-effective
- 19 treatment of mental illnesses in federally qualified health
- 20 centers could avoid the significantly greater social, economic,
- 21 and medical costs of delayed treatment or non-treatment for
- 22 these underserved populations.

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1 Research data soundly demonstrates that there are not 2 enough prescribing mental healthcare providers available to 3 serve the needs of all the people in Hawaii. Further, the 4 economically disadvantaged and medically underserved would 5 receive little or no mental health services if not for the federally qualified health centers and the services provided by 6 7 clinical psychologists. At present, only three federally 8 qualified health centers have psychiatrists on staff. 9 contrast, 2004 data from the Hawaii Primary Care Association 10 indicates that there are 9.71 psychologists employed in full or 11 part-time positions to provide mental/behavioral health service 12 in nine of the thirteen federally qualified health centers -- the most recent expansion of these services has occurred within the 13 14 short span of four years. 15 Since 1988, federal law has recognized the extraordinarily 16 poor health of native Hawaiians. In Hawaii, native Hawaiians 17 have the highest rate of untreated medical and psychological 18 concerns, and higher rates than other indigenous and minority 19 individuals in the United States. Recent concerns include the 20 impact of the crystal methamphetamine epidemic and related substance abuse issues, such as those occurring in Waianae, 21 22 Molokai, and Waimanalo. This epidemic, coupled with the

- 1 economic and cultural distress of the native Hawaiian
- 2 population, has created unprecedented demands for services from
- 3 an already overtaxed mental health system.
- 4 Further exacerbating the dire need for mental health
- 5 treatment in underserved areas is the fact that patients from
- 6 diverse cultural backgrounds are reluctant to seek treatment due
- 7 to the stigma of mental health problems. Timely access to
- 8 accurate diagnosis and effective treatment of emotional and
- 9 behavioral disorders may contribute substantially to the State's
- 10 responsibilities to Hawaii's "Felix" children and needy adults
- 11 in underserved rural areas.
- 12 The United States Congress, through the Native Hawaiian
- 13 Health Care Professions Scholarship program, requires
- 14 scholarship recipients to work in federally designated medically
- 15 underserved areas for a duration (typically four years) equal to
- 16 the number of years they received scholarship funding. Under
- 17 this program, psychologists of native Hawaiian ancestry are now
- 18 using modern training and education to deliver healthcare in a
- 19 culturally appropriate manner to other native Hawaiians through
- 20 their placement in federally qualified health centers, native
- 21 Hawaiian health systems clinics, and other federally designated
- 22 health clinics in medically underserved areas.

- 1 The American Psychological Association has developed a
- 2 model curriculum for the education and training of prescribing
- 3 psychologists. Independent evaluations of the Department of
- 4 Defense Psychopharmacological Demonstration Project by the
- 5 United States General Accounting Office and the American College
- 6 of Neuropsychopharmacology have found that appropriately trained
- 7 medical psychologists prescribe safely and effectively.
- 8 The purpose of this Act is to authorize appropriately
- 9 trained and supervised licensed medical psychologists practicing
- 10 in federally qualified health centers to prescribe psychotropic
- 11 medications for the treatment of mental illness.
- 12 SECTION 2. Chapter 465, Hawaii Revised Statutes, is
- 13 amended by adding a new part to be appropriately designated and
- 14 to read as follows:
- 15 "PART . PRESCRIPTION CERTIFICATION
- 16 §465-A Definitions. As used in this part, unless the
- 17 context otherwise requires:
- 18 "Narcotics" mean natural and synthetic opioid analgesics,
- 19 and their derivatives used to relieve pain.
- 20 "Prescribing mental health professional" means a medically
- 21 trained and licensed physician or psychiatrist.

1	"Psy	chotropic medication" means only those agents related
2	to the di	agnosis and treatment of mental and emotional
3	disorders	s, including controlled substances except narcotics.
4	§465	-B Conditional prescription certificate; application
5	(a) A ps	ychologist may apply to the board for a conditional
6	prescript	ion certificate. The application shall be made on a
7	form appr	oved by the board, and be accompanied by evidence
8	satisfact	ory to the board, that the applicant:
9	(1)	Holds a current license in good standing to practice
10		psychology in the State of Hawaii;
11	(2)	Has successfully completed a planned sequence of
12		psychopharmacological training from a regional
13		accredited institution of higher learning. The
14		training shall be consistent with the American
15		Psychological Association's Recommended Postdoctoral
16		Training in Psychopharmacology for Prescription
17		Privileges. The training shall include a two year
18		postdoctoral program of no less then thirty credit
19		hours (four hundred fifty hours of classroom
20		instruction) in at least the following core areas of
21		instruction:

Anatomy and physiology;

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1		(B) Biochemistry;
2		(C) Neurosciences (neuroanatomy, neurochemistry,
3		neurophysiology);
4		(D) Pharmacology and clinical pharmacology;
5		(E) Psychopharmacology;
6		(F) Pathophysiology;
7		(G) Health assessment, including relevant physical
8		and laboratory assessment; and
9		(H) Clinical pharmacotherapeutics; and
10	(3)	Has successfully completed twelve credit hours
11		consisting of a supervised practicum of at least one
12		year involving four hundred hours treating a diverse
13		population of no fewer than one hundred patients with
14		mental disorders. A licensed healthcare provider who
15		is experienced in the provision of
16		psychopharmacotherapy shall supervise the practicum.
17		The practicum shall include at least two hours of
18		weekly supervision and the supervisor shall not be in
19		the employ of the person being directed or supervised;
20	(4)	Has passed a national proficiency examination approved
21		by the board that tests the applicant's knowledge of
22		pharmacology in the diagnosis, care, and treatment of

1		mental disorders; provided that the board shall
2		establish what constitutes a passing score and the
3		number of times an applicant may re-take the
4		examination within a specific time period;
5	(5)	Has applied for a federal Drug Enforcement
6		Administration registration number for limited use as
7		restricted by state law;
8	(6)	Has malpractice insurance in place sufficient to
9		satisfy the rules adopted by the board that will cover
10		the applicant during the period the conditional
11		prescription certificate is in effect;
12	(7)	Is employed or contracted by, and will practice the
13		prescribing authority at a federally qualified health
14		center established under title 42 United States Code
15		section 1396; and
16	(8)	Meets all other requirements, as determined by rules
17		adopted by the board pursuant to chapter 91, for
18		obtaining a conditional prescription certificate.
19	(b)	The board shall issue a conditional prescription
20	certifica	te if it finds that the applicant has met the
21	requiremen	nts of subsection (a).

- 1 (c) The conditional prescription certificate shall be
- 2 immediately relinquished by the psychologist if the psychologist
- 3 no longer meets the requirements of subsection (a).
- 4 §465-C Conditional prescription certificate; powers,
- 5 duties, and responsibilities. (a) A psychologist holding a
- 6 conditional prescription certificate shall continue to hold a
- 7 current license to practice psychology in Hawaii and continue to
- 8 maintain malpractice insurance.
- 9 (b) A psychologist holding a conditional prescription
- 10 certificate shall inform the board of the name of the
- 11 prescribing mental health professional under whose supervision
- 12 the psychologist will prescribe psychotropic medication and the
- 13 name of the federally qualified health center; provided that the
- 14 psychologist holding a conditional prescription certificate
- 15 shall promptly inform the board of any change of the prescribing
- 16 mental health professional.
- 17 (c) A psychologist holding a conditional prescription
- 18 certificate shall maintain an ongoing collaborative relationship
- 19 with the doctor of medicine who oversees the patient's general
- 20 medical care.
- 21 (d) A psychologist holding a conditional prescription
- 22 certificate may administer and prescribe psychotropic medication

- 1 within the recognized scope of the profession; provided that
- 2 those medications are not prohibited by the exclusionary
- 3 formulary list, pursuant to section 465-G.
- 4 (e) A psychologist who holds a conditional prescription
- 5 certificate may prescribe only those medications in subsection
- 6 (d) to patients under the care of the psychologist and who is
- 7 enrolled at a federally qualified health center or clinic
- 8 identified to the board.
- 9 (f) When prescribing psychotropic medication for a
- 10 patient, a psychologist who holds a conditional prescription
- 11 certificate shall maintain an ongoing collaborative relationship
- 12 with the doctor of medicine who oversees the patient's general
- 13 medical care to ensure that:
- 14 (1) Necessary medical examinations are conducted;
- 15 (2) The psychotropic medication is appropriate for the
- 16 patient's medical condition; and
- 17 (3) Significant changes in the patient's medical or
- 18 psychological condition are discussed.
- 19 (g) A prescription written by a psychologist who holds a
- 20 conditional prescription certificate shall:
- 21 (1) Comply with applicable state and federal laws;

1	(2)	Be identified as issued by the psychologist as
2		"psychologist certified to prescribe"; and
3.	(3)	Include the psychologist's board number or the

- identification number assigned by the department of
   commerce and consumer affairs.
- (h) A psychologist holding a conditional prescription
  7 certificate shall not delegate prescriptive authority to any
  8 person. Records of all prescriptions shall be maintained in the
  9 prescribing psychologist's patient records.
- (i) When authorized to prescribe controlled substances, a psychologist holding a conditional prescription certificate shall file with the board, in a timely manner, all individual federal Drug Enforcement Administration registration numbers.
- 14 §465-D Prescription certificate. (a) A psychologist may
  15 apply to the board for a prescription certificate. The
  16 application shall be made on a form approved by the board and be
  17 accompanied by evidence satisfactory to the board that the
  18 applicant:
- (1) Has been issued a conditional prescription certificate
   and has successfully completed two years of
   prescribing psychotropic medication as certified by

1		the supervising prescribing mental health
2		professional;
3	(2)	Has successfully undergone a process of independent
4		peer review approved by the board of medical examiners
5		and the Hawaii primary care association;
6	(3)	Holds a current license to practice psychology in the
7		State of Hawaii;
8	(4)	Has malpractice insurance in place, sufficient to
9		satisfy the rules adopted by the board, that will
10		cover the applicant as a prescribing psychologist; and
11	(5)	Meets all other requirements, as determined by rules
12		adopted by the board pursuant to chapter 91, for
13		obtaining a prescription certificate.
14	(b)	The board shall issue a prescription certificate if it
15	finds that	t the applicant has met the requirements of subsection
16	(a).	
17	(c)	A psychologist with a prescription certificate may
18	prescribe	psychotropic medication if the psychologist:
19	(1)	Continues to hold a current license to practice
20		psychology in Hawaii and continues to maintain
21		malpractice insurance;

1	(2)	AIIIIU	arry sacrstres the continuing education
2		requ	irements for prescribing psychologists, as set by
3		the	board, which shall be no fewer than twenty hours
4		each	year, at least half of which shall be in
5		phar	macology or psychopharmacology; and
6	(3)	Cont	inues to maintain an ongoing collaborative
7		rela	tionship with the doctor of medicine who
8		supe	rvises the psychologist directly or by
9		tele	communication and oversees the patient's general
10		medi	cal care to ensure that:
11		(A)	Necessary medical examinations are conducted;
12		(B)	Psychotropic medication prescribed is appropriate
13			for the patient's medical condition; and
14		(C)	Significant changes in the patient's medical or
15			psychological condition are discussed.
16	§465	-E A	dministration. (a) The board shall adopt rules
17	pursuant	to ch	apter 91 establishing the procedures to be
18	followed	to ob	tain a conditional prescription certificate, a
19	prescript	ion c	ertificate, and renewal of a conditional
20	prescript	ion c	ertificate and prescription certificate. The
21	board mav	set	reasonable application and renewal fees.

- 1 (b) The board shall adopt rules pursuant to chapter 91
- 2 establishing the grounds for denial, suspension, or revocation
- 3 of conditional prescription certificates and prescription
- 4 certificates, including provisions for suspension or revocation
- 5 of a license to practice psychology upon suspension or
- 6 revocation of a conditional prescription certificate or
- 7 prescription certificate. Actions of denial, suspension, or
- 8 revocation of a conditional prescription certificate or a
- 9 prescription certificate shall be in accordance with this
- 10 chapter.
- 11 (c) The board shall maintain current records on every
- 12 prescribing psychologist, including federal registrations and
- 13 numbers.
- (d) The board shall provide to the board of pharmacy an
- 15 annual list of psychologists holding a conditional prescription
- 16 certificate or prescription certificate that contains the
- 17 information agreed upon between the board and the board of
- 18 pharmacy. The board shall promptly provide the board of
- 19 pharmacy with the names of any psychologists who are added or
- 20 deleted from the list.
- 21 §465-F Narcotics; prohibited. This part shall not be
- 22 construed to permit a psychologist holding a conditional

- 1 prescription certificate or prescription certificate to
- 2 administer or prescribe a narcotic.
- 3 §465-G Exclusionary formulary list. The exclusionary
- 4 formulary list shall specify the types of medications that
- 5 psychologists holding either a conditional prescription
- 6 certificate or a prescription certificate shall be prohibited
- 7 from prescribing or administering. The exclusionary formulary
- 8 list shall include the following types of medications:
- 9 (1) All narcotics;
- 10 (2) All monoamine oxidase inhibitors;
- 11 (3) All anti-psychotic medications;
- 12 (4) All amphetamines;
- 13 (5) All non-psychotropic medications;
- 14 (6) Lithium; and
- 15 (7) Serzone.
- 16 §465-H Joint formulary advisory committee; establishment,
- 17 composition, and duties. (a) The department of commerce and
- 18 consumer affairs shall establish a joint formulary advisory
- 19 committee to periodically review the exclusionary formulary
- 20 list.
- 21 (b) The joint formulary advisory committee shall recommend
- 22 amendments to the exclusionary formulary list as it deems fit,

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subject to the limitations set forth in section 465-G. 1 board of psychology shall adopt the recommended exclusionary 2 formulary list as established by the joint formulary advisory 3 committee in its rules. 4 The joint formulary advisory committee shall review 5 6 the exclusionary formulary list no less than once per quarter, and as frequently as it deems necessary. 7 The joint formulary advisory committee shall consist 8 (d) 9 of: 10 (1)Two persons licensed under chapter 453 as physicians specializing in psychiatry; 11 One person licensed in psychiatry by the board of 12 (2)13 medical examiners; 14 One person licensed as a pharmacist by the board of (3) 15 pharmacy; and (4) One medical director from a federally qualified health 16 center in the State." 17

"PART I. GENERAL PROVISIONS"

SECTION 3. Chapter 465, Hawaii Revised Statutes, is

amended by designating sections 465-1 to 465-15 as part I and

entitling it as follows:

1	SECT	ION 4. Section 465-3, Hawaii Revised Statutes, is
2	amended t	o read as follows:
3	"§46	5-3 Exemptions. (a) This chapter shall not apply to:
4	(1)	Any person teaching, lecturing, consulting, or
5		engaging in research in psychology insofar as the
6		activities are performed as part of or are dependent
7		upon employment in a college or university; provided
8		that the person shall not engage in the practice of
9		psychology outside the responsibilities of the
10		person's employment;
11	(2)	Any person who performs any, or any combination of the
12		professional services defined as the practice of
13		psychology under the direction of a licensed
14		psychologist in accordance with rules adopted by the
15		board; provided that the person may use the term
16		"psychological assistant", but shall not identify the
17		person's self as a psychologist or imply that the
18		person is licensed to practice psychology;
19	(3)	Any person employed by a local, state, or federal
20		government agency in a school psychologist or
21		psychological examiner position, or a position that
22		does not involve diagnostic or treatment services, but

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1	only	at	those	tin	nes	whe	en	that	per	son	is	carrying	out
2	the	func	ctions	of	suc	ch g	lon	ernme	ent	empl	.oyn	ment;	

- (4) Any person who is a student of psychology, a psychological intern, or a resident in psychology preparing for the profession of psychology under supervision in a training institution or facility and who is designated by a title as "psychology trainee", "psychology student", "psychology intern", or "psychology resident", that indicates the person's training status; provided that the person shall not identify the person's self as a psychologist or imply that the person is licensed to practice psychology;
- Any person who is a member of another profession 13 (5) licensed under the laws of this jurisdiction to render 14 or advertise services, including psychotherapy, within 15 16 the scope of practice as defined in the statutes or rules regulating the person's professional practice; 17 provided that, notwithstanding section 465-1, the 18 person does not represent the person's self to be a 19 psychologist or does not represent that the person is 20 21 licensed to practice psychology;

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1	(6)	Any person who is a member of a mental health
2		profession not requiring licensure; provided that the
3		person functions only within the person's professional
4		capacities; and provided further that the person does
5		not represent the person to be a psychologist, or the
6		person's services as psychological; or

- (7) Any person who is a duly recognized member of the clergy; provided that the person functions only within the person's capacities as a member of the clergy; and provided further that the person does not represent the person to be a psychologist, or the person's services as psychological.
- 13 (b) Nothing in this chapter shall in any way restrict any
  14 person from carrying on any of the psychological activities as
  15 defined in section 465-1; provided that such person does not
  16 offer psychological services as defined in this chapter except
  17 as such activities are incidental to the person's lawful
  18 occupational purpose.
- 19 (c) A person may use the title of industrial/
  20 organizational psychologist, provided that the person registers
  21 with the board, and:

1	(1)	Is professionally competent in the practice of
2		industrial/organizational psychology;
3	(2)	Holds a doctoral degree from an accredited institution
4		of higher education with training and education in
5		industrial/organizational psychology, satisfactory to
6		the board; and
7	(3)	Provides psychological service or consultation to
8		organizations which does not involve the delivery or
9		supervision of direct psychological services to
10		individuals or groups of individuals, without regard
11		to the source or extent of payment for services
12		rendered.
13	(d)	Nothing in this chapter shall prevent the provision of
14	expert te	stimony by a psychologist who is otherwise exempted by
15	this chap	ter.
16	[ <del>(e)</del>	Nothing in this chapter shall be construed as
17	permitting	g the administration or prescription of drugs, or in
18	<del>any way e</del> r	ngaging in the practice of medicine as defined in the
19	<del>laws of t</del>	he State.]"
20	SECT	ION 5. The Hawaii state health planning and
21	developme	nt agency shall submit to the legislature a report,
22	including	any proposed legislation, no later than twenty days

- 1 prior to the convening of the regular session of 2010,
- 2 evaluating the status of mental health care in the State after
- 3 providing prescriptive authority to certain psychologists. To
- 4 assist the legislature in assessing the viability of continuing
- 5 prescriptive authority for psychologists, the report shall
- 6 include recommendations whether prescriptive authority for
- 7 psychologists should be amended, repealed, or continued.
- 8 SECTION 6. Statutory material to be repealed is bracketed
- 9 and stricken. New statutory material is underscored.
- 10 SECTION 7. This Act shall take effect on July 1, 2050, and
- 11 shall be repealed on July 1, 2013; provided that section 5 shall
- 12 take effect on July 1, 2007; and provided that section 465-3,
- 13 Hawaii Revised Statutes, shall be reenacted in the form in which
- 14 it read on the day before the effective date of this Act.

### Report Title:

Psychologists; Prescriptive Authority

### Description:

Authorizes prescriptive authority for qualified psychologists who practice at a federally qualified health center. (SD2)