

GOV. MSG. NO. 1055

#### EXECUTIVE CHAMBERS

HONOLULU

LINDA LINGLE GOVERNOR

July 10, 2007

The Honorable Colleen Hanabusa, President and Members of the Senate Twenty-Fourth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

Dear Madam President and Members of the Senate:

I am transmitting herewith HB1270 HD2 SD2 CD2, without my approval, and with the statement of objections relating to the measure.

HB1270 HD2 SD2 CD2

A BILL FOR AN ACT RELATING TO STATE PLANNING.

Sincerely,

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LINDA LINGLE

## <u>P R O C L A M A T I O N</u>

WHEREAS, under Section 16 of Article III of the Constitution of the State of Hawaii, the Governor is required to give notice, by a proclamation, of the Governor's plan to return with the Governor's objections any bill presented to the Governor less than ten days before adjournment sine die or presented to the Governor after adjournment sine die of the Legislature; and

WHEREAS, House Bill No. 1270, entitled "A Bill for an Act Relating to State Planning," passed by the Legislature, was presented to the Governor within the aforementioned period; and

WHEREAS, House Bill No. 1270 is unacceptable to the Governor of the State of Hawaii;

NOW, THEREFORE, I, LINDA LINGLE, Governor of the State of Hawaii, do hereby issue this proclamation, pursuant to the provisions of Section 16 of Article III of the Constitution of the State of Hawaii, giving notice of my plan to return House Bill No. 1270 with my objections thereon to the Legislature as provided by said Section 16 of Article III of the Constitution.

> DONE at the State Capitol, Honolulu, State of Hawaii, this 25th day of June, 2007.

LINDA LINGLE Governor of Hawaii

## EXECUTIVE CHAMBERS HONOLULU July 10, 2007

STATEMENT OF OBJECTIONS TO HOUSE BILL NO. 1270 Honorable Members Twenty-Fourth Legislature State of Hawaii

Pursuant to Section 16 of Article III of the Constitution of the State of Hawaii, I am returning herewith, without my approval, House Bill No. 1270, entitled "A Bill for an Act Relating to State Planning."

The purpose of this bill is to revise the due date of completion of the Hawaii 2050 Sustainability Plan, appropriate an additional \$850,000 to the Office of the Auditor to develop the plan, and set up a special fund for the Office of Planning's geographic information system (GIS).

Although the enhancement of the GIS system is important, this bill is objectionable because it fails to recognize the proper location and logical nexus for development of the Hawaii 2050 Sustainability Plan.

Assigning the Office of the Auditor with the responsibility for developing the Hawaii 2050 Sustainability Plan is not consistent with the Auditor's primary duties and is an inappropriate function of that office. Pursuant to section 23-4, Hawaii Revised Statutes, the Auditor's primary duties are "to conduct post audits of the transactions, accounts, programs, and performance of all departments, offices, and agencies of the State and its political subdivisions" and "examinations to discover evidence of any STATEMENT OF OBJECTIONS HOUSE BILL NO. 1270 Page 2

unauthorized, illegal, irregular, improper, or unsafe handling or expenditure of state funds or improper practice of financial administration." The Office of Planning is responsible for comprehensive, long-range, and strategic planning, pursuant to chapter 225M, Hawaii Revised Statutes, and is the more appropriate agency to develop the Hawaii 2050 Sustainability Plan.

Second, this bill further delays the issuance of the sustainability report. The original report was due prior to the start of the 2006 legislative session. Act 211 of 2006 delayed this deadline to the 2007 legislative session. This bill further postpones the deadline to the start of the 2008 legislative session.

These delays have occurred despite the appropriation of \$850,000 for this project. This measure proposes to appropriate an additional \$850,000 to the Auditor's Office for the Hawaii 2050 Sustainability Plan. If approved, this measure would appropriate a total of \$1,700,000 for this project. It is unclear that the project merits the expenditure of an additional \$850,000 of taxpayer funds.

For the foregoing reasons, I am returning House Bill No. 1270 without my approval.

Respectfully,

LINDA LINGLE

Governor of Hawaii

HOUSE OF REPRESENTATIVES TWENTY-FOURTH LEGISLATURE, 2007 STATE OF HAWAII

# A BILL FOR AN ACT

VETO

H.B. NO.

1270

H.D. 2

S.D. 2 C.D. 2

RELATING TO STATE PLANNING.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1		PART I
2	SECT	ION 1. The purpose of this part is to:
3	(1)	Update the duties and responsibilities of the office
4		of planning in managing and coordinating a statewide
5		geospatial information and data integration program;
6	(2)	Stress the importance of data sharing among government
7		agencies to maintain a comprehensive data resource
8		that can be drawn upon for decision-making related to
9		such essential public policy issues as land use
10		planning, resource management, homeland security, and
11		the overall health, safety, and well-being of Hawaii's
12		residents; and
13	(3)	Establish a special fund to help support the operation
14		and maintenance of the program and enable the office
15		of planning to collect moneys to facilitate

operational aspects of the statewide planning and
geographic information system and charge fees for
spatial analysis services.



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1	SECT	ION 2. Chapter 225M, Hawaii Revised Statutes, is	
2	amended b	y adding a new section to be appropriately designated	
3	and to read as follows:		
4	" <u>§22</u>	5M- Statewide geospatial information and data	
5	integrati	on special fund. (a) There is established in the	
6	state tre	asury the statewide geospatial information and data	
7	integrati	on special fund, into which shall be deposited:	
8	(1)	Moneys directed, allocated, or disbursed to the	
9		statewide geospatial information and data integration	
10		program from other government agencies or private	
11		sources to help support the acquisition of hardware,	
12		software, applications, and databases;	
13	(2)	Moneys directed, allocated, or disbursed to the	
14		statewide geospatial technologies program from non-	
15		state sources, including but not limited to grants,	
16		awards, and donations;	
17	(3)	Moneys collected as fees for statewide planning and	
18		geographic information system services rendered; and	
19	(4)	Investment earnings credited to the assets of the fund	
20		and all interest on special fund balances.	
21	<u>(b)</u>	The statewide geospatial information and data	

22 integration special fund shall be used to help defray the cost

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1	of, including but not limited to the following:				
2	(1) Programs and activities to implement this chapter,				
3		including the provision of state funds to match			
-4	federal funds from the United States Geological Survey				
5		or other federal departments; and			
6	(2)	Operating costs of the statewide planning and			
7		geographic information system, including acquisition			
8		and maintenance of hardware or software necessary to			
9		implement this chapter, acquisition and maintenance of			
10		geospatial and other data, application development,			
11		training, and other products or services of general			
12		benefit to the statewide geospatial information and			
13		data integration program and its stakeholders."			
14	SECT	ION 3. Section 225M-2, Hawaii Revised Statutes, is			
15	amended b	y amending subsection (b) to read as follows:			
16	"(b)	The office of planning shall gather, analyze, and			
17	provide i	nformation to the governor to assist in the overall			
18	analysis	and formulation of state policies and strategies to			
19	provide c	entral direction and cohesion in the allocation of			
20	resources and effectuation of state activities and programs and				
21	effective	ly address current or emerging issues and			

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1	opportuni	ties. More specifically, the office shall engage in	
2	the follo	wing activities:	
3	(1)	State comprehensive planning and program coordination.	
4		Formulating and articulating comprehensive statewide	
5		goals, objectives, policies, and priorities, and	
6		coordinating their implementation through the	
7	*	statewide planning system established in part II of	
8		chapter 226;	
9	(2)	Strategic planning. Identifying and analyzing	
10		significant issues, problems, and opportunities	
11	confronting the State, and formulating strategies and		
12	alternative courses of action in response to		
13		identified problems and opportunities by:	
]4		(A) Providing in-depth policy research, analysis, and	
15		recommendations on existing or potential areas of	
16		critical state concern;	
17		(B) Examining and evaluating the effectiveness of	
18		state programs in implementing state policies and	
19		priorities;	
20		(C) Monitoring through surveys, environmental	
21		scanning, and other techniquescurrent social,	
22		economic, and physical conditions and trends; and	
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1	,	(D) Developing, in collaboration with affected public				
2		or private agencies and organizations,				
3		implementation plans and schedules and, where				
4		appropriate, assisting in the mobilization of				
5		resources to meet identified needs;				
6	(3)	Planning coordination and cooperation. Facilitating				
7		coordinated and cooperative planning and policy				
8		development and implementation activities among state				
9		agencies and between the state, county, and federal				
10		governments, by:				
11		(A) Reviewing, assessing, and coordinating, as				
12		necessary, major plans, programs, projects, and				
13		regulatory activities existing or proposed by				
14		state and county agencies;				
15		(B) Formulating mechanisms to simplify, streamline,				
16		or coordinate interagency development and				
17		regulatory processes; and				
18		(C) Recognizing the presence of federal defense and				
19		security forces and agencies in the State as				
20		important state concerns;				
21	(4)	[Planning] Statewide planning and geographic				

information system. Collecting, integrating,

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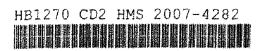
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analyzing, maintaining, and disseminating various 1 2 forms of data and information, including geospatial data and information, to further effective state 3 planning, policy analysis and development, and đ 5 delivery of government services by: [Assembling,] Collecting, assembling, organizing, (A) 6 evaluating, and classifying existing geospatial 7 and non-geospatial data and performing necessary 8 basic research [in order], conversions, and 9 10 integration to provide a common data base for governmental planning[+] and geospatial analyses 11 12 by state agencies; Planning, [developing, implementing, and] 13 (B) 14 coordinating, and maintaining a comprehensive, shared statewide planning and geographic 15 16 information system[-] and associated geospatial 17 database. The office shall be the lead agency responsible for [planning and] coordinating the 18 19 [establishment] maintenance of [a] the multi-20 agency, statewide planning and geographic 21 information system and [the development of 22 planning] coordinating, collecting, integrating,

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1	and disseminating geospatial data sets that are					
<b>.</b>						
2	used to support a variety of state agency					
3	applications[ <del>, including</del> ] and other spatial data					
4	analyses to enhance decision making[+]. The					
5	office shall promote and encourage free and open					
6	data sharing among and between all government					
7	agencies. To ensure the maintenance of a					
8	comprehensive, accurate, up-to-date geospatial					
9	data resource that can be drawn upon for					
10	decision-making related to essential public					
11	policy issues such as land use planning, resource					
12	management, homeland security, and the overall					
13	health, safety, and well-being of Hawaii's					
14	citizens, and to avoid redundant data development					
15	efforts, state agencies shall provide to the					
16	shared system either their respective geospatial					
17	databases or, at a minimum, especially in cases					
18	of secure or confidential data sets that cannot					
19	be shared or must be restricted, metadata					
20	describing existing geospatial data. In cases					
21	where agencies provide restricted data, the					



1		office of planning shall ensure the security of
1		
2	-	that data; and
3		(C) Maintaining a centralized depository of state and
4		national planning references;
5	(5)	Land use planning. Developing and presenting the
6		position of the State in all boundary change petitions
7		and proceedings before the land use commission,
8		assisting state agencies in the development and
9		submittal of petitions for land use district boundary
10		amendments, and conducting periodic reviews of the
11		classification and districting of all lands in the
12		[State,] state, as specified in chapter 205;
13	(6)	Coastal and ocean policy management. Carrying out the
14		lead agency responsibilities for the Hawaii coastal
15		zone management program, as specified in chapter 205A.
16		Also, developing and maintaining an ocean and coastal
17		resources information, planning, and management system
18		further developing and coordinating implementation of
19		the ocean resources management plan, and formulating
20		ocean policies with respect to the exclusive economic
21		zone, coral reefs, and national marine sanctuaries;
20		ocean policies with respect to the exclusive economic

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1	(7)	Regional planning and studies. Conducting plans and			
2		studies to determine:			
3		(A) The capability of various regions within the			
4		[State] state to support projected increases in			
5		both resident populations and visitors;			
6		(B) The potential physical, social, economic, and			
7		environmental impact on these regions resulting			
8		from increases in both resident populations and			
9		visitors;			
10		(C) The maximum annual visitor carrying capacity for			
11		the [State] state by region, county, and island;			
12		and			
13		(D) The appropriate guidance and management of			
14		selected regions and areas of statewide critical			
15		concern.			
16		The studies in subparagraphs (A) to (C) shall be			
17		conducted at appropriate intervals, but not less than			
18		once every five years; and			
19	(8)	Regional, national, and international planning.			
20		Participating in and ensuring that state plans,			
21		policies, and objectives are consistent, to the extent			

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practicable, with regional, national, and 1 international planning efforts." 2 SECTION 4. Section 225M-6, Hawaii Revised Statutes, is 3 4 amended to read as follows: "§225M-6 Fees for statewide planning and geographic 5 information system services [-] and products. The office of 6 planning may charge fees for statewide planning and geographic 7 information system services and products. All fees collected 8 9 for statewide planning and geographic information system analyses and other related services shall be deposited into the 10 statewide geospatial information and data integration special 11 fund for the sole purpose of supporting the statewide planning 12 13 and geographic information system. The office shall adopt rules setting fees for statewide planning and geographic information 14 15 system services and products." 16 SECTION 5. There is appropriated out of the statewide geospatial information and data integration special fund created 17 18 in section 2 of this part the sum of \$500,000 or so much or so much thereof as may be necessary for fiscal year 2007-2008 and 19 20 the same sum or so much thereof as may be necessary for fiscal vear 2008-2009 for the purposes of the statewide geospatial 21 information and data integration special fund. 22

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The sums appropriated shall be expended by the office of
 planning of the department of business, economic development,
 and tourism for the purposes of the statewide geospatial
 information and data integration special fund.

#### PART II

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SECTION 6. During the 2005 special session, the 6 7 legislature adopted Act 8, Special Session Laws of Hawaii 2005, which created the Hawaii 2050 task force to review the Hawaii 8 9 state plan and the State's planning process, and required the 10 office of the auditor to prepare and submit to the legislature the Hawaii 2050 sustainability plan. In 2006, the legislature 11 12 adopted Act 210, Session Laws of Hawaii 2006, which extended the 13 life of the task force after the members recommended in their 14 report before the 2006 regular session that more time was 15 required to perform necessary research and community outreach to 16 create the Hawaii 2050 sustainability plan.

17 The task force continued to hold several meetings 18 throughout the 2006 legislative interim and launched a 19 successful sustainability kick-off event in August 2006, that 20 was attended by several sectors of the community statewide. The 21 Hawaii 2050 sustainability kick-off event launched community

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engagement and public education activities throughout the state
 during the fall of 2006.

3 The purpose of this part is to appropriate moneys to
4 provide additional funding for the Hawaii 2050 task force to
5 develop the Hawaii 2050 plan.

SECTION 7. There is appropriated out of the general 6 revenues of the State of Hawaii the sum of \$850,000 or so much 7 thereof as may be necessary for fiscal year 2007-2008 to provide 8 additional funding for the Hawaii 2050 task force to develop a 9 Hawaii 2050 sustainability plan to be submitted to the 10 legislature before the convening of the 2008 regular session. 11 The sum appropriated shall be expended by the office of the 12 auditor for the purposes of this part. 13 PART III 14 SECTION 8. Statutory material to be repealed is bracketed 15

16 and stricken. New statutory material is underscored.

17

SECTION 9. This Act shall take effect on July 1, 2007.