

GOV. MSG. NO. 1047

EXECUTIVE CHAMBERS

HONOLULU

LINDA LINGLE

July 10, 2007

The Honorable Colleen Hanabusa, President and Members of the Senate Twenty-Fourth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

Dear Madam President and Members of the Senate:

I am transmitting herewith SB1922 SD2 HD1 CD1, without my approval, and with the statement of objections relating to the measure.

SB1922 SD2 HD1 CD1

A BILL FOR AN ACT RELATING TO CREATIVE MEDIA.

Sincerely,

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LINDA LINGLE

<u>P R O C L A M A T I O N</u>

WHEREAS, under Section 16 of Article III of the Constitution of the State of Hawaii, the Governor is required to give notice, by a proclamation, of the Governor's plan to return with the Governor's objections any bill presented to the Governor less than ten days before adjournment sine die or presented to the Governor after adjournment sine die of the Legislature; and

WHEREAS, Senate Bill No. 1922, entitled "A Bill for an Act Relating to Creative Media," passed by the Legislature, was presented to the Governor within the aforementioned period; and

WHEREAS, Senate Bill No. 1922 is unacceptable to the Governor of the State of Hawaii;

NOW, THEREFORE, I, LINDA LINGLE, Governor of the State of Hawaii, do hereby issue this proclamation, pursuant to the provisions of Section 16 of Article III of the Constitution of the State of Hawaii, giving notice of my plan to return Senate Bill No. 1922 with my objections thereon to the Legislature as provided by said Section 16 of Article III of the Constitution.

> DONE at the State Capitol, Honolulu, State of Hawaii, this 25th day of June, 2007.

LINDA LINGDE Governor of Hawaii

### EXECUTIVE CHAMBERS HONOLULU July 10, 2007

#### STATEMENT OF OBJECTIONS TO SENATE BILL NO. 1922

Honorable Members Twenty-Fourth Legislature State of Hawaii

Pursuant to Section 16 of Article III of the Constitution of the State of Hawaii, I am returning herewith, without my approval, Senate Bill No. 1922, entitled "A Bill for an Act Relating to Creative Media."

The purposes of this bill are to: (1) require a portion of the existing Public Broadcasting System (PBS) facility and studio at the University of Hawaii Manoa campus to be designated as an interim home for the Academy for Creative Media; (2) require the existing PBS facility and studio be leased to PBS at no cost; and (3) establish the Music and Enterprise Learning Experience program at the University of Hawaii-Honolulu Community College.

This bill is objectionable for the following reasons. First, the bill's mandate of a lease of a particular property (the existing PBS facility) to a particular private entity (PBS) would likely be construed as a special and not a general law. Section 5 of Article XI of the State Constitution requires that the legislative power over state lands be exercised only by general law. The Attorney General has opined that this constitutional infirmity, in and of itself, justifies a veto of this bill.

Second, Section 6 of Article X of the State Constitution grants the University of Hawaii's Board of Regents exclusive jurisdiction over the internal structure, management, and operation of the university. Although this is qualified by STATEMENT OF OBJECTIONS SENATE BILL NO. 1922 Page 2

the Legislature's power to enact laws of statewide concern, the assignment and use of campus facilities are inherently part of the University's internal structure, management, and operation and are not matters of statewide concern. Moreover, pursuant to the executive order setting aside the land on which the PBS facility is located, the set aside was explicitly stated as land set aside for educational purposes to be under the control and management of the Board of Regents of the University of Hawaii.

Third, Section 14 of Article III of the State Constitution provides that each law shall embrace but one subject, which shall be expressed in its title. It is questionable whether the PBS lease provisions of this bill properly fall within the scope of this bill's title, "A Bill for an Act Relating to Creative Media," again making this bill subject to a legal challenge.

This Administration is supportive of the work of the Academy for Creative Media. My Administration also recognizes the importance of the Public Broadcasting System in Hawaii. Additionally, my Administration proposed and fully supports the creation of a Music Education Learning Experience (MELE) at the University of Hawaii-Honolulu Community College. It is unfortunate that this measure failed to provide sufficient funding for this new program, as originally proposed in legislation requested by my Administration.

Regrettably, this measure is legally defective. As noted in my July 5, 2007 communication to Speaker Say and President Hanabusa, the defect in this bill can easily be remedied by deleting Section 3 of Part II of this bill dealing with the lease to the Public Broadcasting System. I have asked the Legislature to make this amendment so that I may sign this STATEMENT OF OBJECTIONS SENATE BILL NO. 1922 Page 3

measure. Without this amendment, which only the Legislature can enact, the bill is constitutionally flawed.

For the foregoing reasons, I am returning Senate Bill No. 1922 without my approval.

Respectfully,

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LINDA LINGLE O Governor of Hawaii

THE SENATE TWENTY-FOURTH LEGISLATURE, 2007 STATE OF HAWAII

# A BILL FOR AN ACT

VETO

S.B. NO.

1922

S.D. 2

H.D. 1 C.D. 1

RELATING TO CREATIVE MEDIA.

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#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

#### PART I

2 SECTION 1. The legislature finds that in 2007, emerging creative media programs at the University of Hawaii academy for 3 4 creative media, at Waianae high school, or within a broad range 5 of multidisciplinary programs like Project EAST on the neighbor islands have now achieved a specific level of achievements to 6 7 evaluate their performance in the context of what a globally-8 integrated economy requires. As pointed out by New York Times 9 columnist Thomas Friedman, in his recent op-ed commentary 10 endorsing the National Center on Education and the Economy's 11 report: "We need to radically overhaul . . . an education system designed in the 1900's for people to do 'routine work' 12 13 and refocus it on producing people who can imagine things that 14 have never been available before, who can create ingenious 15 marketing and sales campaigns, write books, build furniture, 16 make movies and design software that will capture people's

1 imaginations and become indispensable for millions" (December 2 13, 2006, New York Times).

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Just as Waianae Searider Productions has demonstrated the 3 transformational power of multi-media literacy to engage our 4 most at-risk students, and Project EAST students have 5 6 distinguished themselves in national competitions with their homegrown science-technology and multimedia skills, Hawaii has 7 the opportunity to establish itself as a true "crossroads of the 8 Pacific" for digital and musical education. It is time for 9 Hawaii to take full advantage of its natural constituency with 10 11 the countries of the Pacific rim and the rising tide of global popular culture in all its forms, including video games, 12 animation, indigenous film, and music. 13

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#### PART II

15 SECTION 2. Since being approved by the University of Hawaii board of regents three years ago, the academy for 16 creative media is the fastest growing new program at the 17 University of Hawaii. For spring 2007, with one hundred 18 seventy-six enrolled students (including sixty majors) who fill 19 two hundred seventy-five seats in twenty of the thirty-two new 20 courses in film production, screenwriting, indigenous 21 filmmaking, computer animation, critical studies, and video game 22 2007-2615 SB1922 CD1 SMA-2.doc

design. More than three hundred fifty original short films and 1 video games have been written, directed, and produced by 2 3 students that reflect their unique diversity and backgrounds. Over forty-eight student films were screened at film festivals 4 from Atlanta to Shanghai, including the Hawaii International 5 Film Festival 2004-2006. Students are offered internship 6 opportunities with major motion picture productions (Superman 7 Returns) and television shows (LOST and local morning news 8 9 shows), and have opportunities to showcase their work on local 10 television, such as commercials for Toyota/Scion of Hawaii, which were entirely produced by students. 11

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Since its inception, the academy for creative media has 12 been responsible for raising and funding all of its own 13 operating expenses outside of faculty salaries and basic office 14 overhead. This has meant providing all of the funding for 15 hardware, software, computers, cameras, sound equipment, editing 16 equipment, etc. Overall, the academy for creative media has 17 18 raised over \$1,481,000 to support the students and program. The school recently received a total of \$200,000 that was 19 20 privately raised or gifts from generous donors and supporters to build and install the school's animation render farm, a bank of 21 22 over fifty computers that efficiently converts, assigns, and 2007-2615 SB1922 CD1 SMA-2.doc

### 1 monitors animation projects. The system is available for all 2 campuses on all islands via the Internet, and is currently being used by the Manoa, Leeward, and Kapiolani campuses, as well as 3 Waianae Seariders Production. An additional \$146,500 has been 4 5 raised from the Kellogg Foundation, to quadruple the capacity of 6 the animation render farm project to provide system-wide 7 animation computing power, via the Internet, to digital media 8 programs on all of the University of Hawaii campuses and Hawaii 9 public schools at all levels. Furthermore, a \$500,000 federal 10 grant was received for the school to produce an original 11 documentary on statehood, which is currently in post-production. 12 In spite of its success, the academy for creative media is without a central facility or permanent home on any campus and 13 does not receive any funding for programmatic needs outside of 14 faculty salaries. 15

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16 The purpose of this part is to:

17 (1)Authorize the academy for creative media to designate the existing public broadcasting system (PBS Hawaii) 18 19 facility and studio located on the University of 20 Hawaii at Manoa campus as an interim home; and 21 (2)Appropriate funds for the purposes of this part.

SECTION 3. (a) The existing public broadcasting facility 1 and studio located on the University of Hawaii at Manoa campus 2 shall be leased to PBS Hawaii for a term of not less than 3 thirty-five years. The lease agreement shall include the 4 5 following: PBS Hawaii shall be responsible for renovation and (1)6 construction of any additional space to the existing 7 facility located at 2350 Dole street; 8 (2)PBS Hawaii shall provide an interim home for the 9 academy for creative media in space equal to forty per 10 cent of the net usable square footage of the facility, 11 including any newly constructed space; provided that 12 13 the academy for creative media shall occupy an exclusive space with no common areas with PBS Hawaii 14 and shall be the only subtenant at the facility; 15 PBS Hawaii shall be responsible for the annual 16 (3)maintenance and operating costs of the building and 17 shall continue to pay for the costs attributed to the 18 19 academy for creative media based on current allocations of cost to square footage; 20 (4)The University of Hawaii shall expend at least 21 \$4,870,000, as appropriated in section 3 of this Act, 22

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# CD1for equipment and installation suitable for the

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- academy for creative media programs, costs associated 2 with handicapped compliance, and common area spaces; 3 and
- (5) A written memorandum of understanding of the above 5 conditions shall be executed between the University of 6 Hawaii at Manoa and PBS Hawaii in 2007. 7

(b) PBS Hawaii shall share the long-term use of the 8 building without cost, apart from the costs under subsection 9 (a) (1), (2), and (3); provided that if PBS Hawaii is no longer a 10 11 public broadcasting system affiliate in good standing, or is no 12 longer licensed by the Federal Communications Commission as either a community or university licensee, the facility shall be 13 returned to the University of Hawaii at Manoa. 14

15 SECTION 4. There is appropriated out of the general revenues of the State of Hawaii the sum of \$2,870,000 or so much 16 17 thereof as may be necessary for fiscal year 2007-2008 and \$2,000,000 or so much thereof as may be necessary for fiscal 18 19 year 2008-2009 for the equipment and installation suitable for the academy for creative media programs, costs associated with 20 handicapped compliance, and common area spaces of the PBS Hawaii 21 22 facility and studio.

1 The appropriation made for the equipment and installation 2 for the academy for creative media programs authorized by this part shall not lapse at the end of the fiscal year for which the 3 appropriation is made; provided that all moneys from the 4 appropriation unencumbered as of June 30, 2009, shall lapse as 5 of that date. 6 The sum appropriated shall be expended by the University of 7 8 Hawaii for the purposes of this part. 9 PART III 10 SECTION 5. The legislature further finds that Hawaii's music industry is an established segment of Hawaii's creative 11 media industries sector, with a growing popularity reaching far 12 beyond the shores of our island state. Full recognition of the 13 14 merits of Hawaiian music came in 2005 when the National Academy 15 of Recording Arts and Sciences announced the creation of a 16 Hawaiian music category in its annual Grammy Awards, the world's 17 most prestigious music awards program. 18 While Hawaii has an unusually high concentration of raw 19 musical talent and industry professionals, it lacks the technical support infrastructure to assist individuals in the 20 21 progression of their careers and businesses.

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1 The University of Hawaii, Honolulu community college, has been working to build alliances with national and local members 2 3 of the entertainment industry for the music and enterprise learning experience program. The music and enterprise learning 4 5 experience (MELE) program combines short-term professional training workshops, songwriter seminars, an associate degree 6 program in music business and production, and a transfer program 7 that allows students to matriculate in Belmont University's 8 9 music and entertainment management programs. Belmont University, located in Nashville, Tennessee, is one of the 10 11 premier music and entertainment educational programs in the 12 nation.

The purpose of this part is to establish a music and 13 enterprise learning experience program at the University of 14 Hawaii-Honolulu community college to develop the technical 15 business skills required by Hawaii's music artists and music 16 17 industry.

SECTION 6. There is established at the University of 18 Hawaii-Honolulu community college campus the music and 19 20 enterprise learning experience program to expand the existing 21 industry capacity, and to create new technological,

intercultural, and genre-bending forms of music through 22

creativity and professional business expertise. 1 The program 2 will be developed around three primary components: 3 (1)Artist creativity; Entertainment business expertise; and 4 (2)(3) Technical production skills. 5 The program will collaborate with Belmont University of 6 Nashville, Tennessee, on the joint use of Belmont's curriculum, 7 8 technical facilities and equipment specifications, training, 9 dual credit course offerings, and will also offer internships in some of the most varied music environments in the world. 10 The program will be seeded through a title III Developing 11 12 Institutions grant that has been awarded to Honolulu community college native Hawaiian center, and will provide for some basic 13 program development of course offerings in coordination with 14 Belmont University of Nashville, Tennessee. 15 16 SECTION 7. There is appropriated out of the general revenues of the State of Hawaii the sum of \$150,000 or so much 17 thereof as may be necessary for fiscal year 2007-2008 and the 18 19 same sum or so much thereof as may be necessary for fiscal year 20 2008-2009 to carry out the purposes of leasing, operating, and 21 maintaining a music and entertainment business training center.

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The sums appropriated shall be expended by the University
of Hawaii-Honolulu community college for the purposes of this
part.

SECTION 8. This Act shall take effect on July 1, 2007.