# THE SENATE TWENTY-FOURTH LEGISLATURE, 2007 STATE OF HAWAII

VETO S.B. NO. S.D. 1

#### A BILL FOR AN ACT VETO OVERRIDE 57 ACT No. Approved: 2007 May 1, Dated:

RELATING TO LEGISLATIVE VACANCIES.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that the current method 1 2 of filling vacancies in the state legislature and the United 3 States Senate may result in an appointment that compromises the integrity of the election process or that provides ineffective 4 5 representation of the district's interests. Currently, the governor appoints an individual to fill an unexpired legislative 6 7 vacancy, subject only to age and residency requirements for the appointee, and membership of the appointee, at the time of 8 9 appointment, in the political party of the prior incumbent.

10 To guarantee fairness in filling legislative vacancies, the appointment process must: 11

12 Be free of political gamesmanship or controversy; (1)13 (2)Ensure the integrity of the legislative process; and 14 (3)Provide for effective representation for the residents 15 of the legislative district of the prior incumbent. 16 It is understandable that a governor may reasonably want to 17 appoint an individual whose views on key issues are "in

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alignment with" the governor's positions, presumably a more 1 2 difficult task when the prior incumbent was a member of a different political party than the governor. However, the 3 present appointment process allows the governor to essentially 4 disregard the interests of the prior incumbent's constituents 5 and appoint an individual whose primary qualification seems to 6 7 be sharing similar political opinions on key issues with the governor. An appointment based solely upon political 8 9 considerations is viewed with skepticism, may seriously damage the public's trust and confidence in the legislative process, 10 and casts an "aura of mistrust" around the appointee. 11 The 12 appointee becomes an ineffective advocate for constituent interests and is likely to be unproductive in the legislature. 13 Skepticism and mistrust are even stronger when a governor is 14 15 offered and rejects a list of potential appointees deemed qualified by the political party of the prior incumbent. 16

17 The legislature further finds that the current method of 18 filling legislative vacancies must be amended to preserve the 19 integrity of the election process and to assure the public in 20 general and residents of the prior incumbent's district in 21 particular that appointments to fill legislative vacancies are 22 not based upon political considerations or self-interest.

1 Because state law requires the appointee to be from the same 2 party as the prior legislator, it is reasonable and logical to 3 direct the appropriate political party to submit to the governor 4 a list of individuals whom the appropriate political party deems 5 qualified to fill the vacancy and require the governor to choose 6 the appointee from the list. The political party of the prior 7 incumbent has a responsibility to the residents of the district to provide the governor with a list of qualified candidates who 8 9 will be effective in serving the district.

In addition, the legislature finds that requiring the governor to make a timely choice from the list submitted by the appropriate political party would eliminate unnecessary delay in filling the vacancy and would ensure that residents of the prior incumbent's district are not without representation during critical legislative proceedings.

16 The legislature believes that requiring the political party 17 of the prior incumbent to provide the governor with a list of 18 qualified nominees from which to choose would not unreasonably 19 restrict the pool of qualified candidates for the vacancy. 20 Rather, such a process would eliminate skepticism and mistrust 21 and increase public trust and confidence in the appurtenant 22 process.

1 The purpose of this Act is to establish a process to fill 2 legislative vacancies that is fair and timely and ensures that 3 the legislative district of the prior incumbent is represented by an individual who is qualified to serve the interests of that 4 district. Specifically, this Act requires the political party 5 of a prior incumbent to submit to the governor a list of 6 7 qualified candidates from which the governor is required to 8 choose an appointee to fill the unexpired term of a legislative 9 vacancy.

SECTION 2. Section 17-1, Hawaii Revised Statutes, is amended to read as follows:

12 "§17-1 United States senator. When a vacancy occurs in 13 the office of United States senator, the vacancy shall be filled 14 for the unexpired term at the following state general election[7]; provided that the vacancy occurs not later than 15 16 4:30 p.m. on the sixtieth day prior to the primary for 17 nominating candidates to be voted for at the election; otherwise 18 at the state general election next following. The chief 19 election officer shall issue a proclamation designating the 20 election for filling the vacancy. Pending the election, the 21 governor shall make a temporary appointment to fill the vacancy 22 [and the] by selecting a person from a list of three prospective

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1	appointees submitted by the same political party as the prior
2	incumbent. The [person so appointed] appointee shall serve
3	until the election and qualification of the person duly elected
4	to fill the vacancy and shall be, at the time of appointment,
5	and shall have been, for at least six months immediately prior
6	to the appointment, a [registered] member of the same political
7	party as the [senator causing the vacancy.] prior incumbent.
8	The appointee shall be a resident of the state. If the prior
9	incumbent was not a member of any political party, the governor
10	shall appoint a person who is not and has not been, for at least
11	six months immediately prior to the appointment, a member of any
12	political party. All candidates for the unexpired term shall be
13	nominated and elected in accordance with this title."
14	SECTION 3. Section 17-3, Hawaii Revised Statutes, is
15	amended to read as follows:
16	"\$17-3 State senator. (a) Whenever any vacancy in the
17	membership of the state senate occurs, the term of which ends at
18	the next succeeding general election $[r-the]$ :
19	(1) The governor shall make an appointment within sixty
20	calendar days following the first day of vacancy to
21	fill the vacancy for the unexpired term [and the
22	appointce shall be of by selecting a person from a

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1		list of three prospective appointees submitted by the
2		same political party [ <del>or nonpartisanship</del> ] as the
3		[person the appointee succeeds.] prior incumbent. The
4		appointee shall be at the time of appointment, and for
5		at least six months immediately prior to the
6		appointment, a member of the political party. The
7		appointee shall, at the time of appointment, be a
8		resident of the same senate district as the prior
9		incumbent. The political party shall submit the list
10		of prospective appointees to the governor within
11		thirty calendar days following the first day of
12		vacancy; and
13	(2)	If the prior incumbent was not a member of any
14		political party, the governor shall, within sixty
15		calendar days following the first day of vacancy,
16		appoint a person who is at the time of appointment a
17		resident of the same senate district as the prior
18		incumbent and who is not, and has not been for at
19		least six months prior to the appointment, a member of
20		any political party.
21	(b)	In the case of a vacancy, the term of which does not
22	end at th	e next succeeding general election:

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1 (1)If it occurs not later than on the tenth day prior to 2 the close of filing for the next succeeding primary election, the vacancy shall be filled for the 3 unexpired term at the next succeeding general 4 election. The chief election officer shall issue a 5 proclamation designating the election for filling the 6 vacancy. All candidates for the unexpired term shall 7 be nominated and elected in accordance with this 8 9 title. Pending the election, the governor shall make 10 a temporary appointment to fill the vacancy, and the person so appointed shall serve until the election of 11 12 the person duly elected to fill the vacancy. The 13 [appointee shall be of] governor shall make the 14 appointment from a list of three prospective 15 appointees submitted by the same political party [or 16 nonpartisanship] as the [person the appointee 17 succeeds.] prior incumbent. The appointee shall be, 18 at the time of the appointment, and shall have been, 19 for at least six months immediately prior to the appointment, a member of the political party. The 20 appointee shall, at the time of appointment, be a 21 22 resident of the same senate district as the prior

1 incumbent. If the prior incumbent was not a member of any political party, the governor shall appoint a 2 3 person who is at the time of appointment a resident of the same senate district as the prior incumbent and is 4 not and has not been, for at least six months 5 immediately prior to the appointment, a member of any 6 political party; 7 (2) If it occurs later than on the tenth day prior to the 8 9 close of filing for the next succeeding primary 10 election but not later than on the sixtieth day prior 11 to the next succeeding primary election, or if there 12 are no qualified candidates for any party or 13 nonpartisan candidates qualified for the primary 14 election ballot, nominations for the unexpired term 15 may be filed not later than 4:30 p.m. on the fiftieth day prior to the next succeeding primary election. 16 17 The chief election officer shall issue a proclamation 18 designating the election for filling the vacancy. 19 Pending the election the governor shall make a 20 temporary appointment to fill the vacancy and the 21 person [so] appointed shall serve until the election 22 of the person duly elected to fill the vacancy. The

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1		[appointee shall be of] governor shall make the
2		appointment from a list of three prospective
3		appointees submitted by the same political party [ <del>or</del>
4		<del>nonpartisanship</del> ] as the [ <del>person_the_appointee</del>
5		succeeds.] prior incumbent. The appointee shall be,
6		at the time of the appointment, and shall have been,
7		for at least six months immediately prior to the
8		appointment, a member of the political party. The
9		appointee shall, at the time of appointment, be a
10		resident of the same senate district as the prior
11		incumbent. If the prior incumbent was not a member of
12		any political party, the governor shall appoint a
13		person who is at the time of appointment a resident of
14		the same senate district as the prior incumbent and is
15		not and has not been, for at least six months
16		immediately prior to the appointment, a member of any
17		political party;
18	(3)	If it occurs after the sixtieth day prior to the next
19		succeeding primary but not later than on the fiftieth
20		day prior to the next succeeding general election, or
21		if there are no qualified candidates for any party or
22		nonpartisan candidates in the primary, the vacancy

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1 shall be filled for the unexpired term at the next 2 succeeding general election. The chief election 3 officer shall issue a proclamation designating the election for filling the vacancy. Party candidates 4 for the unexpired senate term shall be nominated by 5 6 the county committees of the parties not later than 7 4:30 p.m. on the fortieth day prior to the general election; nonpartisan candidates may file nomination 8 9 papers for the unexpired term not later than 4:30 p.m. 10 on the fortieth day prior to the general election with 11 the nonpartisan candidate who is to be nominated to be decided by lot, under the supervision of the chief 12 13 election officer. The candidates for the unexpired 14 term shall be elected in accordance with this title. 15 Pending the election, the governor shall make a temporary appointment to fill the vacancy, and the 16 17 person [so] appointed shall serve until the election 18 of the person duly elected to fill [such] the vacancy. 19 The [appointce shall be of] governor shall make the 20 appointment from a list of three prospective 21 appointees submitted by the same political party [or 22 nonpartisanship] as the [person-the appointee

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1		succeeds.] prior incumbent. The appointee shall be,
2		at the time of the appointment, and shall have been,
3		for at least six months immediately prior to the
4		appointment, a member of the political party. The
5		appointee shall, at the time of appointment, be a
6		resident of the same senate district as the prior
7		incumbent. If the prior incumbent was not a member of
8		any political party, the governor shall appoint a
9		person who is at the time of appointment a resident of
10		the same senate district as the prior incumbent and is
11		not and has not been, for at least six months
12		immediately prior to the appointment, a member of any
13		political party;
14	(4)	If it occurs after the fiftieth day prior to the next
15		succeeding general election or if no candidates are
16		nominated, the governor shall make an appointment to
17		fill the vacancy for the unexpired term [and the
18		appointce shall be of ] by selecting a person from a
19		list of three prospective appointees submitted by the
20		same political party [ <del>or nonpartisanship</del> ] as the
21		[person the appointce succeeds.] prior incumbent. The
22		appointee shall be, at the time of the appointment,

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1		and shall have been, for at least six months
2		immediately prior to the appointment, a member of the
3		political party. The appointee shall, at the time of
4		appointment, be a resident of the same senate district
5		as the prior incumbent. If the prior incumbent was
6		not a member of any political party, the governor
7		shall appoint a person who is at the time of
8		appointment a resident of the same senate district as
9		the prior incumbent and is not and has not been, for
10		at least six months immediately prior to the
11		appointment, a member of any political party."
12	SECTI	CON 4. Section 17-4, Hawaii Revised Statutes, is
13	amended to	read as follows:
14	"§17-	-4 State representatives. (a) Whenever any vacancy
15	in the men	mbership of the state house of representatives occurs,
16	the govern	or shall make an appointment within sixty calendar
17	days follo	owing the first day of vacancy to fill the vacancy for
18	the unexpi	ired term [ <del>and the appointee shall be of</del> ] by selecting
19	<u>a person f</u>	from a list of three prospective appointees submitted
20	by the sam	ae political party [ <del>or nonpartisanship</del> ] as the [ <del>person</del>
21	<del>the appoir</del>	tee succeeds.] prior incumbent. The appointee shall
22	be, at the	e time of appointment, and shall have been, for at

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1	least six months immediately prior to the appointment, a member
2	of the political party. The appointee shall, at the time of
3	appointment, be a resident of the same state representative
4	district as the prior incumbent. The political party shall
5	submit the list of prospective appointees to the governor within
6	thirty calendar days following the first day of vacancy.
7	(b) If the prior incumbent was not a member of any
8	political party, the governor, within sixty calendar days
9	following the first day of vacancy, shall appoint a person who
10	is at the time of appointment a resident of the same state
11	representative district as the prior incumbent and is not and
12	has not been, for at least six months immediately prior to the
13	appointment, a member of any political party."
14	SECTION 5. Statutory material to be repealed is bracketed
15	and stricken. New statutory material is underscored.
16	SECTION 6. This Act shall take effect upon its approval.