A BILL FOR AN ACT

RELATING TO THE TRAUMA SYSTEM SPECIAL FUND.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- SECTION 1. The legislature finds that trauma care in 1
- Hawaii is in a state of crisis and a public health priority. 2
- 3 Injury is the leading cause of death for persons between
- 4 the ages of one to forty-four in Hawaii, causing more deaths
- 5 than are caused by cancer and heart disease combined.
- underscores the seriousness of traumatic injury as a public 6
- 7 health problem in the state.
- Specialized equipment and prompt access to physicians and 8
- 9 other trained health care providers make a significant
- difference in a trauma patient's health outcome. A weak trauma 10
- system hampers the State's readiness to respond not only to the 11
- 12 critically injured on a daily basis, but to unforeseen disasters
- 13 and emergencies as well.
- 14 As the American College of Surgeons noted in its October
- 2005 report, "Hawaii Trauma System Consultation," extreme 15
- 16 isolation and limited physician re-supply capability renders
- Hawaii uniquely vulnerable to natural disasters that may occur 17



- 1 in a mid-Pacific environment. A functional trauma system with
- 2 the capacity to handle a sudden surge in demand is a fundamental
- 3 necessity in responding to both natural and man-made disasters.
- 4 Typically, the cost of providing care to trauma patients is
- 5 far higher than the total payments received from those patients.
- 6 Without additional resources, it is unlikely that Hawaii's
- 7 trauma system will increase in capacity and is at risk of losing
- 8 what specialized trauma care is currently available.
- 9 A January 2006, report by the legislative reference bureau
- 10 entitled, "On-Call Crisis in Trauma Care: Government
- 11 Responses," noted that the rationale for public support of
- 12 uncompensated trauma services is the same as for critical police
- 13 and fire services; a trauma system is a necessary public service
- 14 that ought to be publicly supported.
- 15 In light of these findings, the State enacted Acts 305 and
- 16 316, Session Laws of Hawaii 2006, to ensure and encourage the
- 17 availability of trauma care by creating a trauma system special
- 18 fund and dedicating a portion of the revenues generated from
- 19 cigarette and tobacco tax to the special fund. However, under
- 20 the terms of the Acts, cigarette and tobacco tax revenues will
- 21 not be deposited into the trauma system special fund until
- 22 September 30, 2007, at the earliest.



1	The	legislature acknowledges that there is a desperate need
2	to expand	the resources available for trauma care in Hawaii. It
3	is also e	vident that additional resources are needed immediately
4	to ensure	the health, welfare, and safety of the citizens of our
5	State. A	ccordingly, this Act provides a variety of mechanisms
6	to provid	e needed resources for Hawaii's trauma system.
7	Amon	g other things, this Act:
8	(1)	Establishes surcharges for violations of chapters 291
9		(traffic violations), 291E (use of intoxicants while
10		operating a vehicle), 707 and 708 (crimes of
11		violence), and 712, part IV (offenses related to drugs
12		and intoxicating compounds);
13	(2)	Establishes surcharges for violations of sections
14		291C-12 (accidents involving death or serious bodily
15		injury), 291C-12.5 (accidents involving substantial
16		bodily injury), 291C-12.6 (accidents involving bodily
17		injury), and 291C-161 (statewide traffic code
18		penalties);
19	(3)	Clarifies that the trauma system special fund consists
20		of, among other things, trauma system surcharges, and
21		cigarette tax revenues;

1	(4)	(4) Provides that the methodology used in calculating		
2	costs incurred by hospitals providing care to trauma			
3	patients takes into account:			
4		(A) Physician on-call coverage that is demonstrated		
5		to be essential for trauma services within the		
6		hospital;		
7		(B) Equipment that is demonstrated to be essential		
8		for trauma services within the hospital; and		
9		(C) The creation of overflow or surge capacity to		
10		allow a trauma center to respond to mass		
11		casualties resulting from an act of terrorism or		
12		natural disaster;		
13	(5)	Defines "trauma center"; and		
14	(6)	Appropriates an unspecified amount for fiscal years		
15		2007-2008 and 2008-2009, for the trauma system special		
16		fund.		
17	The	purpose of this Act is to establish additional funding		
18	mechanism	s to enhance the availability of resources in the		
19	trauma sy	stem special fund to ensure the availability of care		
20	for traum	a patients in the state.		

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         SECTION 2. Chapter 291, Hawaii Revised Statutes, is
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    amended by adding a new section to part I, to be appropriately
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    designated and to read as follows:
                   Trauma system surcharge. (a) In addition to any
 4
         "§291-
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    other civil penalties ordered by the court, a person who is
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    convicted of any offense under this part shall be ordered to pay
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    a trauma system surcharge of $ ; provided that the
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    surcharge shall not be ordered when the court determines that
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    the defendant is unable to pay the surcharge.
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         (b) The defendant shall pay the surcharge to the clerk of
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    the court. The surcharge shall be deposited with the state
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    director of finance who shall transmit the surcharge to the
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    trauma system special fund pursuant to section 321-22.5."
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         SECTION 3. Chapter 291E, Hawaii Revised Statutes, is
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    amended by adding a new section to part IV to be appropriately
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    designated and to read as follows:
17
         "§291E-
                    Trauma system surcharge. (a) In addition to
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    any other civil penalties ordered by the court, a person who is
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    convicted of any offense under this part shall be ordered to pay
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    a trauma system surcharge of $ ; provided that the
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    surcharge shall not be ordered when the court determines that
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    the defendant is unable to pay the surcharge.
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1 (b) The defendant shall pay the surcharge to the clerk of 2 the court. The surcharge shall be deposited with the state 3 director of finance who shall transmit the surcharge to the trauma system special fund pursuant to section 321-22.5." 4 SECTION 4. Chapter 706, Hawaii Revised Statutes, is 5 6 amended by adding a new section to be appropriately designated 7 and to read as follows: 8 "\$706- Trauma system surcharge. (a) In addition to any 9 other civil penalties ordered by the court, a person who has 10 been convicted of either a crime of violence or any offense 11 listed in part IV of chapter 712 shall be ordered to pay a 12 trauma system surcharge of \$; provided that the 13 surcharge shall not be ordered when the court determines that the defendant is unable to pay the surcharge. 14 15 (b) The defendant shall pay the surcharge to the clerk of the court. The surcharge shall be deposited with the state 16 17 director of finance who shall transmit the surcharge to the 18 trauma system special fund pursuant to section 321-22.5. 19 (c) For purposes of this section, "crime of violence" 20 means: 21 (1) Murder in any degree; 22 (2) Manslaughter;

1	(3)	Assault in the first degree;				
2	(4)	Kidnapping;				
3	(5)	5) Sexual assault in the first degree;				
4	<u>(6)</u>	(6) Sexual assault in the second degree;				
5	(7)	(7) Continuous sexual assault of a minor under the age of				
6		fourteen years old;				
7	(8)	Robbery in the first degree;				
8	(9)	Robbery in the second degree; and				
9	(10)	Burglary in the first degree."				
10	SECT	ION 5. Section 291C-12, Hawaii Revised Statutes, is				
11	amended by	y amending subsection (d) to read as follows:				
12	"(d)	[For] In addition to any other penalties ordered by				
13	the court	for any violation under this section[7 a]:				
14	(1)	\underline{A} surcharge of \$500 shall be imposed[$_{7}$ in addition to				
15		any other penalties, and shall be deposited into the				
16		neurotrauma special fund[-] pursuant to section				
17		321H-4; and				
18	(2)	A surcharge of \$ shall be imposed and shall				
19		be deposited into the trauma system special fund				
20		pursuant to section 321-22.5;				
21	provided	that a surcharge shall not be imposed when the court				
22	determine	s that the defendant is unable to pay the surcharge."				
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1	SECTION 6. Section 291C-12.5, Hawaii Revised Statutes, is
2	amended by amending subsection (c) to read as follows:
3	"(c) [For] In addition to any other penalties ordered by
4	the court for any violation under this section[7 a]:
5	(1) A surcharge of \$250 shall be imposed[, in addition to
6	any other penalties, and shall be deposited into the
7	neurotrauma special fund[$-$] pursuant to section
8	321H-4; and
9	(2) A surcharge of \$ shall be imposed and shall
10	be deposited into the trauma system special fund
11	pursuant to section 321-22.5;
12	provided that a surcharge shall not be imposed when the court
13	determines that the defendant is unable to pay the surcharge."
14	SECTION 7. Section 291C-12.6, Hawaii Revised Statutes, is
15	amended by amending subsection (c) to read as follows:
16	"(c) [For] In addition to any other penalties ordered by
17	the court for any violation under this section[, a]:
18	(1) A surcharge of \$100 shall be imposed[, in addition to
19	any other penalties, and shall be deposited into the
20	neurotrauma special fund[$_{ extsf{ iny }}$] pursuant to section
21	321H-4; and

1	(2) A surcharge of \$ shall be imposed and shall
2	be deposited into the trauma system special fund
3	pursuant to section 321-22.5;
4	provided that a surcharge shall not be ordered when the court
5	determines that the defendant is unable to pay the surcharge."
6	SECTION 8. Section 291C-161, Hawaii Revised Statutes, is
7	amended by amending subsection (e) to read as follows:
8	"(e) In addition to any other civil penalties ordered by
9	the court, the court shall order every person who has violated
10	this chapter to pay a surcharge of \$; provided that
11	the surcharge shall not be ordered when the court determines
12	that the defendant is unable to pay the surcharge; and provided
13	further that the defendant shall pay the surcharge to the clerk
14	of the court. The trauma system surcharge shall be deposited
15	with the state director of finance who shall transmit the
16	surcharge to the trauma system special fund pursuant to section
17	321-22.5. The court may assess a sum not to exceed \$50 for the
18	cost of issuing a penal summons upon any person who fails to
19	appear at the place within the time specified in the citation
20	issued to the person for any traffic violation."
21	SECTION 9. Section 321-22.5, Hawaii Revised Statutes, is
22	amended to read as follows:

1	"[+]	§321-22.5[+] Trauma system special fund. (a) There
2	is establ	ished within the state treasury a special fund to be
3	known as	the trauma system special fund to be administered and
4	expended	by the department of health. The fund shall consist
5	of:	
6	(1)	Surcharges collected pursuant to sections 291- ,
7		291C-12, 291C-12.5, 291C-12.6, 291C-161, 291E- , and
8		<u>706-</u> ;
9	(2)	Cigarette tax revenues designated under section
10		<u>245-15;</u>
11	(3)	Federal funds granted by Congress or executive order
12		for the purpose of this chapter; provided that the
13		acceptance and use of federal funds shall not commit
14		state funds for services and shall not place an
15		obligation upon the legislature to continue the
16		purpose for which the federal funds are made
17		available;
18	(4)	Funds appropriated by the legislature for this
19		<pre>purpose, including grants-in-aid;</pre>
20	(5)	Grants, donations, and contributions from private or
21		public sources for the purposes of the trauma system
22		special fund; and

1	(6) Interest on and other income from the fund, which
2	shall be separately accounted for.
3	Moneys in the trauma system special fund shall not lapse at
4	the end of the fiscal year. Expenditures from the trauma system
5	special fund shall be exempt from chapters 103D and 103F.
6	(b) The moneys in the trauma system special fund shall be
7	used by the department to support the continuing development and
8	operation of a comprehensive state trauma system. The trauma
9	system special fund shall be used to subsidize the documented
10	costs for the comprehensive state trauma system, including but
11	not limited to the following:
12	(1) Costs of under-compensated and uncompensated trauma
13	care incurred by hospitals providing care to trauma
14	patients; and
15	(2) Costs incurred by hospitals providing care to trauma
16	patients to maintain on-call physicians for trauma
17	care.
18	The money in the trauma system special fund shall not be
19	used to supplant funding for trauma services authorized prior to
20	July 1, 2006, and shall not be used for ambulance or medical air

transport services.

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1	(C)	[Interest and investment earnings attributable to the
2	moneys in	the trauma system special fund, federal funding,
3	legislati	ve appropriations, and grants, donations, and
4	contribut	ions from private or public sources for the purposes of
5	the traum	a system special fund shall be deposited into the
6	trauma sy	stem special fund.
7	(d)]	Disbursements from the fund shall be made in
8	accordanc	e with a methodology established by the department of
9	health to	calculate costs incurred by a hospital providing care
10	to trauma	patients that are eligible to receive reimbursement
11	under sub	section (d). The methodology shall take into account:
12	(1)	Physician on-call coverage that is demonstrated to be
13		essential for trauma services within the hospital;
14	(2)	Equipment that is demonstrated to be essential for
15		trauma services within the hospital;
16	(3)	The creation of overflow or surge capacity to allow a
17		trauma center to respond to mass casualties resulting
18		from an act of terrorism or natural disaster; and
19	(4)	All other hospital services and resources that are
20		demonstrated to be essential for trauma services
21		within the hospital.

1	The department shall adopt rules pursuant to chapter 91 to
2	effectuate the purposes of this section[, including the
3	methodology for disbursements from the trauma system special
4	fund].
5	$\left[\frac{(e)}{(e)}\right]$ To receive reimbursement, a hospital providing
6	care to trauma patients shall apply to the trauma system special
7	fund on a form and in a manner approved by the department;
8	provided that recipients of reimbursements from the trauma
9	system special fund shall be subject to the following
10	conditions:
11	(1) The recipient of a reimbursement shall:
12	(A) Comply with applicable federal, state, and county
13	laws;
14	(B) Comply with any other requirements the director
15	may prescribe;
16	(C) Allow the director, the legislative bodies, and
17	the state auditor access to records, reports,
18	files, and other related documents, to the extent
19	permissible under applicable state and federal
20	law, so that the program, management, and fiscal
21	practices of the recipient may be monitored and

1			evaluated to ensure the proper and effective
2			expenditure of public funds;
3		(D)	Provide care to all injured patients regardless
4			of their ability to pay; and
5		(E)	Participate in data collection and peer review
6			activities for the purpose of system evaluation
7			and improvement of patient care; and
8	(2)	Ever	y reimbursement shall be monitored according to
9		rule	s established by the director under chapter 91 to
10		ensu	re compliance with this section.
11	<u>(e)</u>	To r	emain eligible for reimbursement under this
12	section,	all l	evel I or level II trauma centers shall have at
13	<u>least ann</u>	ual o	n-site verification visits by the department and
14	an on-sit	e ver	ification visit by the American College of
15	Surgeons	at le	ast every three years.
16	(f)	Nece	ssary administrative expenses to carry out this
17	section s	hall	not exceed five per cent of the total amount
18	collected	in a	ny given year.
19	(g)	The	department shall submit an annual report to the
20	legislatu	re no	later than twenty days prior to the convening of
21	each regu	lar s	ession that outlines the receipts of and
22	expenditu	res f	rom the trauma system special fund.

- 1 (h) For the purposes of this section:
- 2 "Comprehensive state trauma system" means a coordinated
- 3 integrated system providing a spectrum of medical care
- 4 throughout the State designed to reduce death and disability by
- 5 appropriate and timely diagnosis and specialized treatment of
- 6 injuries, which includes hospitals with successive levels of
- 7 advanced capabilities for trauma care in accordance with
- 8 nationally accepted standards established by the American
- 9 College of Surgeons Committee on Trauma.
- 10 "Hospital providing care to trauma patients" means a
- 11 hospital with emergency services that receives and treats
- 12 injured patients.
- "Trauma care" means specialized medical care intended to
- 14 reduce death and disability from injuries.
- 15 "Trauma center" means a facility verified by the American
- 16 College of Surgeons or designated by the department applying
- 17 American College of Surgeons recommendations as guidelines as
- 18 being a level I, level II, level III, or level IV trauma center.
- 19 Level I represents the highest level attainable by a verified
- 20 trauma center, and level IV represents the lowest level
- 21 attainable by a verified trauma center."

- 1 SECTION 10. There is appropriated out of the general
- 2 revenues of the State of Hawaii the sum of \$, or so
- 3 much thereof as may be necessary for fiscal year 2007-2008, and
- 4 the same sum or so much thereof as may be necessary for fiscal
- 5 year 2008-2009, to be deposited into the trauma system special
- 6 fund in accordance with section 321-22.5, Hawaii Revised
- 7 Statutes.
- 8 SECTION 11. There is appropriated out of the trauma system
- 9 special fund established in section 321-22.5, the sum of
- 10 \$, or so much thereof as may be necessary for fiscal
- 11 year 2007-2008, and the same sum, or so much thereof as may be
- 12 necessary for fiscal year 2008-2009, to subsidize the documented
- 13 costs for the comprehensive state trauma system, including the
- 14 costs of under-compensated and uncompensated trauma care
- 15 incurred by hospitals providing care to trauma patients and the
- 16 costs incurred by hospitals providing care to trauma patients to
- 17 maintain on-call physicians for trauma care.
- 18 The sums appropriated shall be expended by the department
- 19 of health for the purposes of this Act.
- 20 SECTION 12. Statutory material to be repealed is bracketed
- 21 and stricken. New statutory material is underscored.
- 22 SECTION 13. This Act shall take effect on July 1, 2020.

Report Title:

Trauma System Special Fund; Surcharge

Description:

Establishes additional funding mechanisms for the trauma system special fund. Makes appropriations. Effective July 1, 2020. (SB1804 HD2)