A BILL FOR AN ACT

RELATING TO MISSING PERSONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that the State needs to
2	incorporate and adopt rapid advances in technology and national
3	databases to share information statewide to solve missing-
4	persons crimes. This Act authorizes law enforcement agencies to
5	use sophisticated technology and databases to solve missing
6	persons and other cases. In addition, this Act protects our
7	children and improves the State of Hawaii's existing procedures
8	for locating missing persons.
9	The purpose of this Act is to improve the ability of law
10	enforcement agencies to locate missing persons by establishing
11	new procedures for missing persons cases.
12	SECTION 2. The Hawaii Revised Statutes is amended by
13	adding a new chapter to be appropriately designated and to read
14	as follows:
15	"CHAPTER
16	MISSING PERSONS PROTECTION AND IDENTIFICATION
17	<pre>\$ -1 Definitions. As used in this chapter:</pre>

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1 "Abduction" means a case in which a person is unwillingly 2 removed from the person's environment without the person's 3 permission or under circumstances that indicate that the person 4 is in physical danger. 5 "At-risk missing person" means a person whose whereabouts 6 are unknown and who is missing under circumstances that indicate 7 that the person may be at risk of injury or death, or who has a 8 physical or mental disability that places the person at risk of 9 injury or death, including a person with Alzheimer's disease, 10 suicidal tendencies, or a mental illness, or who is elderly, disabled, or taking a life-saving medication. 11 12 "Child" means a person under the age of eighteen years. 13 "DNA" means deoxyribonucleic acid. 14 "Familial relationship" means a relationship that establishes that two individuals are members of the same family. 15 16 "Family member" means: 17 (1)A person related by blood, legal custody, or marriage; 18 A child who lives with an adult and for whom the adult (2) 19 permanently assumes and performs parental 20 responsibility; or 21 (3) A person with whom the individual shares or has

shared, within the last year, a mutual residence.

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         "Help locate" means an investigation that is conducted when
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    a reporting individual contacts a law enforcement agency to
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    request assistance to find a missing person.
         "Law enforcement agency" or "agency" means any county
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    police department.
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         "Missing person" means a person whose whereabouts are
7
    unknown.
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             -2 Missing person report. (a) All law enforcement
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    agencies within the State shall accept without delay any report
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    of a missing person. No law enforcement agency shall refuse to
11
    accept a missing person report on the basis that:
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              The missing person is an adult;
         (1)
              The circumstances do not indicate foul play;
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         (2)
14
         (3)
              The person has been missing for a short period of
15
              time;
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              The person has been missing for a long period of time;
         (4)
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         (5)
              The reporting individual cannot provide all of the
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              information requested by the law enforcement agency;
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              or
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         (6)
              The reporting individual lacks a familial or other
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              relationship with the missing person.
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         (b) All law enforcement agencies shall accept missing
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    persons reports made in person. An initial report may be made
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    by telephone; provided that the law enforcement agency shall
    require confirmation in person.
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         (c) In accepting a missing persons report, a law
6
    enforcement agency shall gather information relating to the
7
    missing person, including:
8
              The name of the missing person, including alternative
         (1)
9
              names used;
10
         (2) The date of birth;
11
         (3)
              Identifying marks, such as birthmarks, moles, tattoos,
12
              and scars;
13
         (4)
             Height and weight;
14
         (5)
             Gender:
15
         (6)
             Race;
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         (7) Current hair color and true or natural hair color;
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             Eye color;
         (8)
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         (9)
              Prosthetics, surgical implants, or cosmetic implants;
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        (10)
              Physical anomalies;
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        (11) Home address:
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        (12) Driver license number or social security number;
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1	(13)	A photograph or photographs of the missing person,
2		with the approximate date the photograph was taken;
3	(14)	A description of the clothing the missing person was
4		believed to be wearing;
5	(15)	A description of items that might be with the missing
6		person, such as jewelry, accessories, shoes, or boots;
7	(16)	Information on the missing person's electronic
8		communication devices such as mobile phone numbers and
9		email addresses;
10	(17)	The reasons why the reporting person believes that the
11		person is missing;
12	(18)	Name and location of the missing person's school or
13		employer;
14	(19)	Name and location of the missing person's dentist and
15		primary care physician;
16	(20)	Circumstances that may indicate that the disappearance
17		was not voluntary;
18	(21)	Circumstances that may indicate that the missing
19		person may be at risk of injury or death;
20	(22)	A description of the possible means of transportation
21		of the missing person, including make, model, color,

1		license, and vehicle identification number of a
2		vehicle;
3	(23)	Identifying information about a known or possible
4		abductor, and about any person last seen with the
5		missing person, including:
6		(A) Name;
7		(B) Physical description;
8		(C) Date of birth;
9		(D) Identifying marks;
10		(E) A description of possible means of
11		transportation, including the make, model, color,
12		license, and vehicle identification number of a
13		vehicle;
14		(F) Known associates; and
15		(G) Contact information such as home or work address
16		and home or work telephone numbers;
17	(24)	Date of last contact with the missing person; and
18	(25)	Other information that can aid in locating the missing
19		person.
20	\$	-3 Help locate. Time permitting, a help locate shall
21	be initia	ted whenever a law enforcement agency receives a report

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requesting assistance to find a person under the following 1 2 circumstances: There is no evidence that the missing person is in the 3 (1)law enforcement agency's jurisdiction; 4 The reporting individual is calling from outside the 5 (2)state and there is no evidence to indicate that the 6 7 missing person is at-risk; or The circumstances indicate that the disappearance is 8 (3)9 voluntary and that the person has the capacity to care 10 for the one's self. -4 Notification and follow-up action. (a) The law 11 12 enforcement agency may provide the reporting individual, a family member of the missing person, or another person in a 13 14 position to help the law enforcement agency locate the missing 15 person, with general information about the handling of the missing person case or about intended efforts in the case; 16 17 provided that the disclosure does not adversely affect the

21 (b) The law enforcement agency shall advise the reporting
22 individual, the family member of the missing person, or other
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missing person or to apprehend or prosecute any person

criminally involved in the disappearance.

ability of the law enforcement agency to locate or protect the

- 1 person in a position to help locate the missing person to
- 2 promptly provide the law enforcement agency with any additional
- 3 information or materials that will aid in locating the missing
- 4 person. The law enforcement agency shall notify the person of
- 5 the specific information or materials needed, such as credit or
- 6 debit card numbers and other banking information, and records of
- 7 mobile phone use.
- 8 (c) When deemed appropriate by the law enforcement agency,
- 9 the law enforcement agency shall notify the reporting individual
- 10 that the agency may seek DNA samples from family members of the
- 11 missing person and that any DNA samples provided for the missing
- 12 person case are provided on a voluntary basis and shall be used
- 13 solely to help locate or identify the missing person.
- 14 (d) If a person identified in a missing person report
- 15 remains missing after three months, the law enforcement agency
- 16 shall attempt to obtain:
- 17 (1) DNA samples from family members and from the missing
- 18 person, along with any needed documentation, including
- 19 consent forms, required for the use of local, state,
- or national DNA databases, including the Federal
- 21 Bureau of Investigation's National DNA Index System;

1	(2)	Addition	al	photographs	s of	the	missing	person	that	may
2		aid the	inv	restigation	or	ident	cificatio	on;		

- 3 (3) Fingerprints; and
- 4 (4) Dental information and x-rays and an authorization to 5 release dental or skeletal x-rays of the missing 6 person; provided that the law enforcement agency may 7 wait longer than three months before attempting to 8 collect dental information and x-rays and an 9 authorization to release dental or skeletal x-rays of 10 the missing person as the law enforcement agency deems 11 appropriate.
- (e) The law enforcement agency shall not be required to

 13 obtain written authorization before it releases publicly any

 14 photograph that would aid in the investigation or identification

 15 of the missing person.
- (f) Based on the results of an investigation, an investigator shall determine which:
- 18 (1) DNA samples from at-risk missing persons cases
 19 pursuant to section -5 shall be immediately
 20 forwarded; and
- (2) DNA samples shall be forwarded at a later date to theappropriate forensic sciences laboratory for analysis,

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1	processing, and recording in the missing persons
2	database of the Federal Bureau of Investigation's
3	National DNA Index System; provided that a DNA sample
4	shall be forwarded within three months.
5	(g) Subsection (d) shall not preclude a law enforcement
6	agency from attempting to obtain the materials identified in
7	this section before the expiration of the three-month period.
8	(h) A law enforcement agency shall direct its missing
9	persons unit to routinely review old missing persons case files
10	for appropriate cases from which to submit DNA samples for
11	analysis, processing, and recording in the missing persons
12	database of the Federal Bureau of Investigation's National DNA
13	Index System.
14	§ -5 At-risk missing persons. (a) A law enforcement
15	agency shall consider but shall not be limited to the following
16	criteria in determining whether an individual is an at-risk
17	missing person:
18	(1) The person is missing as a result of abduction;
19	(2) The person is missing under suspicious circumstances;
20	(3) The person is missing under dangerous circumstances;
21	(4) There is evidence that the person is at risk because:

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1	(A	The missing person is in need of medical
2		attention or prescription medication;
3	(B	The missing person does not have a pattern of
4		running away or disappearing;
5	(C	The missing person is under the age of eighteen;
6		or
7	(D	The missing person has been the subject of past
8		threats or acts of violence;
9	0	
10	(5) An	other factor that, in the judgment of the law
11	en	forcement agency, may determine that the missing
12	pe	rson is at-risk.
13	(b) Up	on receiving a missing person report, a law
14	enforcement	gency shall immediately determine whether there is
15	a basis to d	etermine that the missing person is an at-risk
16	missing pers	on. If a law enforcement agency has previously
17	determined t	aat a missing person is not an at-risk missing
18	person, but	btains new information, it shall immediately
19	determine wh	ether the new information indicates that the missing
20	person is an	at-risk missing person.

- 1 (c) Risk assessments shall be performed no later than
- 2 twelve hours after the initial missing person report is filed or
- 3 the new information is provided to the law enforcement agency.
- 4 (d) Law enforcement agencies shall establish written
- 5 protocols for the handling of missing person cases.
- **6** (e) When a law enforcement agency determines that a
- 7 missing person is an at-risk missing person and the law
- 8 enforcement agency concludes that the missing person may have
- 9 left its jurisdiction, it shall notify other law enforcement
- 10 agencies. The law enforcement agency shall immediately provide
- 11 to the other law enforcement agencies the information most
- 12 likely to aid in the location and safe return of the at-risk
- 13 missing person, and provide as soon as practicable all other
- 14 information relating to the case.
- 15 (f) Any law enforcement agency that receives notification
- 16 under subsection (e) shall notify officers within its
- 17 jurisdiction to issue lookouts for the missing person or a
- 18 suspected abductor.
- 19 (q) Law enforcement agencies shall immediately enter all
- 20 collected information relating to the missing person case in
- 21 available local, state, federal, and national databases. The

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1 information shall conform with applicable guidelines relating to

2 the databases and shall be entered as follows:

- 3 (1)A missing person report, as well as relevant information provided in the report, shall be entered 4 into the National Crime Information Center database 5 within three months after the missing person report is 6 7 received. If there is information that leads an 8 investigator to believe that the missing person may have left the investigator's jurisdiction, the 9 information may immediately be placed in the National 10 Crime Information Center database. Supplemental 11 information in at-risk missing person cases should be 12 entered as soon as practicable; and 13
 - (2) Based on the results of an investigation, an investigator shall determine which DNA samples shall be immediately forwarded to the appropriate forensic sciences laboratory for analysis, processing, and recording in the missing persons database of the Federal Bureau of Investigation's National DNA Index System.
- (h) All law enforcement agencies shall ensure that theperson entering medical or dental records data into a criminal

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- 1 justice database is specifically trained to do so. Law
- 2 enforcement agencies shall either employ a person with the
- 3 specific expertise in medical or dental records necessary for
- 4 this purpose or consult with the chief medical examiner of the
- 5 city and county of Honolulu to ensure the accuracy and
- 6 completeness of information entered into the databases.
- 7 S -6 Reporting of unidentified persons and human
- 8 remains. (a) This section shall apply only after a
- 9 determination that the human remains are not historic or
- 10 prehistoric remains subject to the provisions of section 6E-43
- 11 through section 6E-43.6 and related administrative rules.
- 12 (b) The county medical examiner or coroner shall provide
- 13 information to law enforcement agencies about best practices for
- 14 handling death scene investigations and shall identify and
- 15 disseminate any publications or training opportunities that may
- 16 be available to law enforcement agencies or law enforcement
- 17 officers concerning the handling of death scene investigations.
- 18 (c) After performing any death scene investigation deemed
- 19 appropriate under the circumstances, the official with custody
- 20 of the human remains shall ensure that the human remains are
- 21 delivered to the county medical examiner or coroner.

- 1 (d) Any person with custody of human remains that are not
- 2 identified within twenty-four hours of discovery shall promptly
- 3 notify the office of the county medical examiner or coroner of
- 4 the location of those remains.
- 5 (e) If the person with custody of remains cannot determine
- 6 whether or not the remains found are human, the person shall
- 7 notify the county medical examiner or coroner of the existence
- 8 of possible human remains.
- 9 § -7 Responsibilities for the identification of
- 10 unidentified persons or human remains. (a) This section shall
- 11 apply only after a determination that the human remains are not
- 12 historic or prehistoric remains subject to the provisions of
- 13 section 6E-43 through section 6E-43.6 and related administrative
- 14 rules.
- (b) If the official with custody of the human remains is
- 16 not a medical examiner or coroner, the official shall promptly
- 17 transfer the unidentified remains to the medical examiner or
- 18 coroner to determine the identity of the human remains.
- 19 (c) Notwithstanding any other action deemed appropriate
- 20 for the handling of the human remains, the county medical
- 21 examiner or coroner shall make reasonable attempts to identify

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promptly any human remains. These actions may include 1 obtaining: 2 3 (1)Photographs of the human remains; (2) Dental or skeletal x-rays; 4 (3) Photographs of items found with the human remains; 5 (4)Fingerprints from the remains; 6 (5)Tissue samples suitable for DNA typing; 7 (6) Samples of whole bone or hair suitable for DNA typing; 8 9 and Any other information that may support identification 10 (7)11 efforts. 12 No person shall dispose of unidentified human remains, (d) or engage in any action that will materially affect the 13 14 unidentified human remains before the county medical examiner or 15 coroner: 16 (1)Obtains samples suitable for DNA identification and 17 archiving; Takes photographs of the unidentified person or human 18 (2) 19 remains; and

Completes all other appropriate steps for

identification.

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- 1 (e) Cremation of unidentified human remains is prohibited,
- 2 except as provided in sections 346-15 and 841-16.
- 3 (f) The county medical examiner or coroner shall make
- 4 reasonable efforts to obtain prompt DNA analysis of biological
- 5 samples, if the human remains have not been identified by other
- 6 means within thirty days.
- 7 (g) The county medical examiner or coroner shall seek
- 8 support from appropriate federal agencies for human remains
- 9 identification efforts. Such support may include but is not
- 10 limited to available mitochondrial or nuclear DNA testing,
- 11 federal grants for DNA testing, or federal grants for crime
- 12 laboratory improvements or improvements to the medical examiner
- 13 or coroner's facilities.
- 14 (h) The county medical examiner or coroner shall promptly
- 15 forward to the county police department any information that may
- 16 aid in the identification of missing persons. The police
- 17 department shall provide the staff of the chief medical examiner
- 18 or coroner of the same county with training about the data
- 19 needed by the police department and the formats in which the
- 20 data shall be recorded.
- 21 (i) Nothing in this chapter shall be interpreted to
- 22 preclude the county medical examiner or coroner or any county

- 1 police department from pursuing other efforts to identify
- 2 unidentified human remains, including efforts to publicize
- 3 information, descriptions, or photographs that may aid in the
- 4 identification of the unidentified remains, allow family members
- 5 to identify a missing person, or seek to protect the dignity of
- 6 the missing person."
- 7 SECTION 3. Section 346-15, Hawaii Revised Statutes, is
- 8 amended by amending subsection (f) to read as follows:
- 9 "(f) All unclaimed corpses shall be cremated[-]; provided
- 10 that samples suitable for DNA identification and archiving have
- 11 been taken pursuant to section -7. The department of human
- 12 services shall authorize the cremation of unclaimed corpses."
- 13 SECTION 4. Section 841-16, Hawaii Revised Statutes, is
- 14 amended to read as follows:
- 15 "\$841-16 Disposal of decomposed remains. The coroner's
- 16 physician may order forthwith the cremation of the remains of
- 17 any person appearing to have come to death under any of the
- 18 circumstances set forth in section 841-3 if, in the coroner's
- 19 physician's opinion, the remains constitute an immediate menace
- 20 to the public health. The cremation shall be supervised by the
- 21 coroner and shall take place only after a reasonable amount of
- 22 investigation has taken place in an effort to establish the

- 1 identity of the remains and the cause of death [-]; provided that
- 2 samples suitable for DNA identification and archiving have been
- 3 taken pursuant to section -7. Such cremation shall take
- 4 place after a burial-transit permit authorizing cremation has
- 5 been secured from the local agent of the department of health."
- 6 SECTION 5. Statutory material to be repealed is bracketed
- 7 and stricken. New statutory material is underscored.
- 8 SECTION 6. This Act shall take effect on January 1, 2112.

Report Title:

Missing Persons; Identification

Description:

Improves the capacity of law enforcement agencies to locate and return missing persons by adopting new procedures and by using technology and databases. Effective date of January 1, 2112. (SB1113 HD2)