HOUSE OF REPRESENTATIVES TWENTY-FOURTH LEGISLATURE, 2007 STATE OF HAWAII H.C.R. NO. <sup>22</sup> H.D. 1

## HOUSE CONCURRENT RESOLUTION

REQUESTING THE COMMITTEES WITH SUBJECT MATTER JURISDICTION OVER HUMAN SERVICES AND THE JUDICIARY OF THE SENATE AND HOUSE OF REPRESENTATIVES TO RECONVENE THE TASK FORCE ESTABLISHED IN SCR 52, SD1, REGULAR SESSION OF 2006, TO FURTHER STUDY RECOMMENDATIONS MADE BY THE TASK FORCE'S COMMITTEES RELATING TO THE FAMILY COURT.

WHEREAS, in the 2004 Regular Session, the Senate adopted 1 Senate Resolution No. 40, S.D. 2, authorizing the Senate 2 Committee on Human Services to convene interim hearings on the 3 Hawaii Family Court; and 4 5 WHEREAS, the interim hearings were designed to explore ways 6 to make the Hawaii Family Court more accessible and family 7 oriented and focused on important issues relating to: 8 9 (1) Reducing caseloads; 10 11 (2) Limiting the long-term use of interventions such as 12 temporary restraining orders and protective orders; 13 14 (3) Ensuring greater accountability of court-appointed 15 personnel such as custody evaluators and guardians ad 16 17 litem; and 18 (4) Examining ways to reduce needless expenditures of time 19 and money in counterproductive litigation relating to 20 child custody determinations; 21 22 23 and 24 WHEREAS, during the course of those interim hearings, four 25 task force groups where formed and submitted their findings and 26 recommendations to the Senate Committee on Human Services; and 27

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WHEREAS, some of the recommendations were adopted and 1 received legislative attention, but there are still other issues 2 that remain unresolved; and 3 4 WHEREAS, to continue the work on the unresolved issues, in 5 the 2006 Regular Session, the Senate and the House of 6 7 Representatives adopted Senate Concurrent Resolution No. 52, S.D. 1, (SCR 52) authorizing the Committees on Human Services of 8 the Senate and the House of Representatives to convene interim 9 10 hearings on the use of legal interventions available to the Family Court and to establish one or more task forces to 11 facilitate their work; and 12 13 WHEREAS, the SCR 52 Task Force (Task Force) was established 14 for that purpose; and 15 16 WHEREAS, during the course of the recent interim hearings, 17 four committees were formed as follows: 18 19 Family Court Models Committee (Models Committee); 20 (1)21 22 (2) Family Court Sunshine and Accountability Committee (Sunshine Accountability Committee); 23 24 (3) Temporary Restraining Orders Committee (TRO 25 26 Committee); and 27 The Best Interests of the Child Committee (BIC 28 (4) Committee); 29 30 and 31 32 33 WHEREAS, after hours of hard work and meetings, the four 34 committees submitted their findings and recommendations to the Task Force and the Committees on Human Services of the Senate 35 36 and the House of Representatives, which adopted many of the recommendations; and 37 38 39 WHEREAS, there are other issues and recommendations that 40 the Task Force needs to study further; and

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WHER	S, the Models Committee fo	und that:
(1)	odel", should exist to ass arenting plan without and	ist parents to develop a
(2)	nould be exempt from the p creened out at any time in	2
(3)	arents should participate	in an expanded version of
	A) Education about parent	ing after divorce;
	B) Parenting roles within homes;	one's home and across
	C) Optional advanced pare	nting education;
	O) An opportunity for chi activities schedules;	ldren to provide their
	E) An introduction to the plan; and	concept of a parenting
	F) An overview of divorce	and paternity procedures;
(4)	Eter participation in the Kids First" program, paren rained parenting plan faci acilitations, if necessary	expanded version of the ts should meet with a litator for a series of , to assist with their
(5)	make confidential recomm	endations for services to
	<ul> <li>(1) A Ma pa in</li> <li>(2) Ch sh so th</li> <li>(3) A: pa "H</li> <li>(3) A: pa "H</li> <li>(4) If</li> <li>(4) If</li> <li>(4) If</li> <li>(5) The to</li> </ul>	<ul> <li>Model", should exist to ass parenting plan without and intervention;</li> <li>(2) Child custody matters invol should be exempt from the p screened out at any time in the first screening;</li> <li>(3) After the initial screening parents should participate "Kids First" program that i</li> <li>(A) Education about parent</li> <li>(B) Parenting roles within homes;</li> <li>(C) Optional advanced pare</li> <li>(D) An opportunity for chi activities schedules;</li> <li>(E) An introduction to the plan; and</li> <li>(F) An overview of divorce</li> <li>(4) If the parents are unable t after participation in the "Kids First" program, parent trained parenting plan faci facilitations, if necessary development of a parenting plan</li> </ul>



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(6) The process should be confidential, non-adversarial, 1 without the presence of attorneys, and the parents 2 should have the same trained parenting plan 3 facilitator throughout the process; 4 5 (7) If, after participating in the process, the parents 6 still cannot develop a parenting plan, they should 7 proceed to Family Court with any outstanding agreed-8 upon issues and for resolution of the outstanding 9 10 issues; and 11 The parents should have the same judge throughout the (8) 12 child custody proceedings; 13 14 15 and 16 WHEREAS, with regard to the Models Committee, the Task 17 18 Force needs to further: 19 Study the level of children's involvement in the (1)20 process, including the possibility of expanding 21 services to meet children's needs in regard to the 22 impact of a child custody dispute; 23 24 25 (2) Research and recommend best practices in the development of a parenting plan; and 26 27 Research and recommend best practices in the training (3) 28 29 and qualifications of the trained parenting plan 30 facilitator, including training on the issues facing both the petitioner and the respondent; 31 32 and 33 34 WHEREAS, with regard to the Sunshine Accountability 35 Committee, the Task Force needs to further study: 36 37 The education, training, and experience standards for (1)38 Family Court custody evaluators; 39 40 (2) Court-appointed custody evaluator models found in 41 other jurisdictions, such as California, to determine 42 if any model explored would be appropriate for 43 implementation in the Hawaii Family Courts; and 44 HCR22 HD1 HMS 2007-2455



1 2		(3)	Any other outstanding recommendations regarding Family Court custody evaluators;
3 4 5	and		
6		WHER	EAS, the TRO Committee found that:
7 8 9		(1)	Temporary restraining orders should address the issue of minors in greater detail, most notably:
10 11 12 13 14 15 16 17 18			(A) A temporary restraining order should provide notice to the petitioner and respondent that at the first order to show cause hearing, the court will have authority to enter a temporary 90-day emergency order regarding any child-in-common that addresses relevant issues of child support, housing, health insurance, transportation, and visitation by the non-custodial parent; and
19 20 21 22			(B) The temporary 90-day emergency order should not be used as evidence in subsequent legal proceedings;
23 24 25 26 27 28 29		(2)	The ex parte petition for a temporary restraining order for protection should request a narrative of the "threats of abuse to the child," explain that "threats of abuse" include the acts of abuse described in chapter 586, Hawaii Revised Statutes, and list those examples of abuse;
29 30 31 32 33		(3)	The ex parte petition for a temporary restraining order for protection form should be modified to request:
33 34 35 36			(A) Information on the parties' legal relationship to the child;
37 38 39			(B) Whether there has been agency contact and if so, it should be specified; and
40 41 42			(C) Whether there are any other known legal actions regarding the child or the parties;
43		o	and
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1 (4) There is a need to provide better information to the Family Court judge; 2 3 4 and WHEREAS, with regard to the TRO Committee, the Task Force 5 needs to further study the issues identified by the TRO 6 7 Committee; and 8 WHEREAS, with regard to the BIC Committee, the Task Force 9 10 needs to further study the recommendations regarding a Children's Bill of Rights; now, therefore, 11 12 BE IT RESOLVED by the House of Representatives of the 13 Twenty-fourth Legislature of the State of Hawaii, Regular 14 Session of 2007, the Senate concurring, that the committees with 15 subject matter jurisdiction over human services and the 16 Judiciary of the Senate and the House of Representatives are 17 18 requested to reconvene the Task Force to further study the outstanding recommendations of the four committees that were 19 formed to wit: Family Court Models, Family Court Sunshine and 20 Accountability, Temporary Restraining Orders, and the Best 21 Interests of the Child; and any other related issues; and 22 23 BE IT FURTHER RESOLVED that, upon the adoption of this 24 Concurrent Resolution, the Task Force be referred to as the 25 26 Family Court Legal Interventions Task Force and cease to exist on January 1, 2009; and 27 28 BE IT FURTHER RESOLVED that the Task Force include one 29 representative from the: 30 31 (1)Department of Human Services; 32 33 (2) Department of Health; 34 35 (3) Hawaii Association of Marriage and Family Therapists; 36 37 (4) Family Law Section of the Hawaii State Bar 38 39 Association; 40 National Association of Social Workers, Hawaii (5) 41 Chapter; 42



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1 2	(6)	Children's Rights Council of Hawaii;	
3	(7)	Hawaii Coalition for Dads;	
4	(8)	Legal Aid Society of Hawaii;	
6 7	(9)	Volunteer Legal Services Hawaii;	
8 9	(10)	Hawaii State Coalition Against Domestic Violence;	
10 11	(11)	Domestic Violence Clearinghouse and Legal Hotline;	
12 13	(12)	Mediation Center of the Pacific;	
14 15	(13)	EPIC Ohana Conferencing; and	
16 17	(14)	Hawaii Psychological Association;	
18 19 20	and		
21 22 23 24 25 26	BE IT FURTHER RESOLVED that the Task Force submit an interim report, including any proposed legislation, no later than 20 days prior to the convening of the Regular Session of 2008, and submit a final report, including any proposed legislation, no later than 20 days prior to the convening of the Regular Session of 2009; and		
27 28 29	BE IT FURTHER RESOLVED that certified copies of this Concurrent Resolution be transmitted to the:		
30 31	(1)	Director of Human Services;	
32 33	(2)	Director of Health;	
34 35 36	(3)	President of the Board of Directors of the Hawaii Association of Marriage and Family Therapists;	
37 38 39 40	(4)	Chair of the Family Law Section of the Hawaii State Bar Association;	
41	(5)	President of the Hawaii State Bar Association;	
42 43 44	(6)	Executive Director of the Hawaii Chapter of the National Association of Social Workers;	
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1	(7)	President of the Children's Rights Council of Hawaii;
2 3 4	(8)	President of the Hawaii Coalition for Dads;
5	(9)	President of the Legal Aid Society of Hawaii;
6 7	(10)	Executive Director of Volunteer Legal Services Hawaii;
7 8 9 10	(11)	Executive Director of the Hawaii State Coalition Against Domestic Violence;
10 11 12 13	(12)	Executive Director of the Domestic Violence Clearinghouse and Legal Hotline;
14 15	(13)	President of the Board of Directors of the Mediation Center of the Pacific;
16 17	(14)	Director of EPIC Ohana Conferencing;
18 19 20	(15)	President of the Hawaii Psychological Association; and
20 21	(16)	Senior Judge of the Family Court of all circuits.

