A BILL FOR AN ACT

RELATING TO MERCURY POISONING REDUCTION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECT	rion	1. The	Hawaii Revised Statutes is amended by
2	adding a	new	chapter	to be appropriately designated and to reac
3	as follow	ws:		
4				"CHAPTER
5			MER	CURY POISONING REDUCTION ACT
6	\$	-1	Title.	This chapter shall be known and may be
7	cited as	the	"Mercur	y Poisoning Reduction Act".
8	\$	-2	Finding	s and purpose. (a) The legislature finds
9	that:			
10	(1)	Mer	cury is	a persistent and toxic pollutant that
11		acc	cumulate	es in the environment;
12	(2)	Acc	cidental	mercury spills, breakages, and releases
13		hav	e occur	red throughout the United States;
14	(3)	Неа	alth car	re facilities, educational and research
15		ins	stitutio	ons, and businesses have also experienced
16		sig	gnifican	nt employee exposures and incurred
17		sic	nifican	nt costs due to accidental mercury releases;

(4)	Consumption of mercury-contaminated fish poses a	
	significant public health threat and, because of th	is
	threat, numerous states have issued fish advisories	;

- (5) Studies have documented that exposure to elevated levels of mercury in the environment over time has resulted in serious harm to humans and fish-consuming wildlife;
- of mercury-containing products from the waste stream prior to combustion is an effective way to reduce mercury emissions from solid waste management facilities; and
- (7) Manufacturers of certain mercury-added products, such as thermostats, have established successful "take back" programs for properly managing the products at the end of their useful life.
- (b) The purpose of this chapter is to protect the health and welfare of Hawaii residents by reducing mercury emissions through restrictions on the manufacture, sale, and distribution of mercury-containing goods, and the establishment of effective state and county waste reduction, recycling, and management programs.



-3 Definitions. As used in this chapter, unless the 1 2 context clearly requires otherwise: 3 "Department" means the department of health. "Manufacturer" means any person, firm, corporation, or 4 governmental entity that produces a product containing mercury, 5 or an importer or domestic distributor of a product containing 6 7 mercury produced in a foreign country. In the case of a 8 multicomponent product containing mercury, the manufacturer is 9 the last manufacturer to produce or assemble the product. If the multicomponent product is produced in a foreign country, the 10 manufacturer is the importer or domestic distributor. 11 12 "Mercury-added novelty" means a mercury-added product intended mainly for personal or household enjoyment or 13 adornment. Mercury-added novelties include but are not limited 14 to items intended for use as practical jokes, figurines, 15 16 adornments, toys, games, cards, ornaments, yard statues and figures, candles, jewelry, holiday decorations, and items of 17 apparel, including footwear. 18 "Mercury-added product" means a product that contains 19 20 mercury or a mercury compound intentionally added to the

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product.

1	"Merc	ary fever thermometer" means a mercury-added product
2	that is use	ed for measuring body temperature.
3	"Prod	act containing mercury" means any product that
4	contains me	ercury or a mercury compound from any source or cause,
5	whether in	tended or unintended, including but not limited to a
6	mercury-ad	ded product and a product manufactured using mercury.
7	§	4 Mercury reduction; notification. (a) After
8	December 3	1, 2007, no mercury-added product shall be offered for
9	final sale	, use, or distribution for promotional purposes in
10	this State	without prior notification in writing by the
11	manufactur	er of the product to the department in accordance with
12	the requir	ements of this section. The notification shall at a
13	minimum in	clude:
14	(1)	A brief description of the product to be offered for
15		sale, use, or distribution;
16	(2)	The amount of, and purpose for, mercury in each unit
17		of the product, reported as an exact number or average
18		per product, with an upper and lower limit unless
19		waived by the department due to practical
20		considerations; and

The name and address of the manufacturer, and the 1 (3) name, address, and telephone number of a contact 2 3 person for the manufacturer. With the approval of the department, the manufacturer 4 (b) may supply the information required in subsection (a)(1) for a 5 product category rather than an individual product. The 6 manufacturer shall update and revise the information in the 7 8 notification whenever there is significant change in the information, or when requested by the department. 9 department may define and adopt specific requirements through 10 rules adopted pursuant to chapter 91 for the content and 11 submission of the required notification through rules adopted 12 pursuant to chapter 91. 13 14 Any information furnished pursuant to the requirements of this section, as certified by the manufacturer, that relates 15 16 to production or sales figures, or to processes or production unique to the manufacturer, or that would tend to affect 17 adversely the competitive position of the manufacturer, shall be 18 only for the confidential use of the department and the 19 interstate clearinghouse, as provided in section -8, in the 20 administration of this section, unless the manufacturer 21 expressly agrees to their publication or availability to the 22



1	public. Nothing herein shall be construed to prevent the use of
2	such information by the department and the interstate
3	clearinghouse in compiling or publishing analyses or summaries
4	relating to the amount and effect of mercury in products and the
5	environment; provided that the analyses or summaries do not
6	identify any manufacturer or reveal any information otherwise
7	confidential under this section.
8	(d) This section shall not apply to prescription drugs or
9	any substance that may be lawfully sold over the counter without
10	a prescription under the federal Food, Drug, and Cosmetic Act,
11	21 U.S.C. 301 et seq.
12	§ -5 Restrictions on mercury distribution; rules. (a)
13	There shall be the following restrictions on the sale of certain
14	mercury-added products in the State:
15	(1) No later than July 1, 2008, no mercury-added novelty
16	shall be offered for final sale or use, or distributed
17	for promotional purposes in this State if the seller
18	knows or has reason to know that the product contains
19	mercury. Manufacturers that produce and sell mercury-
20	added novelties shall notify retailers about this

restriction and how to dispose of the remaining

inventory properly;

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(2)	After December 31, 2007, no person shall sell or
	supply mercury fever thermometers to consumers or
	patients, except by prescription. The manufacturers
	of mercury fever thermometers shall supply clear
	instructions on the careful handling of thermometers
	to avoid breakage and proper cleanup, should a
	breakage occur;

- in a primary or secondary classroom, elemental mercury, mercury compounds, or mercury-added instructional equipment and materials, except measuring devices and thermometers that are used in school laboratories, and for which no adequate substitute exists; and
- (4) A manufacturer or wholesaler may not sell and a retailer may not knowingly sell any of the items listed in subsection (a)(1), unless the item is labeled to clearly inform the purchaser or consumer that mercury is present in the item and that the item may not be disposed of or placed in a waste stream destined for disposal until the mercury is removed and

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              reused, recycled, or otherwise managed to ensure that
              it does not become part of solid waste or wastewater.
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              The following items shall be labeled if they contain
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         (b)
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    mercury:
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         (1)
              A thermostat or thermometer;
              A switch, individually, or as part of another product;
6
         (2)
              A medical or scientific instrument;
7
         (3)
8
         (4)
              An electric relay or other electrical device; and
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         (5)
              A lamp or bulb.
10
         (C)
              The department shall adopt rules in accordance with
    chapter 91 to establish standards for affixing labels, in
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    compliance with federal law, either to the product or to its
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13
    package.
14
              No person shall sell or provide elemental mercury in
    this State without providing a material safety data sheet, as
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    defined in 42 U.S.C. Section 11049, and requiring the purchaser
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    or recipient to sign a statement that the purchaser or
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    recipient:
              Shall use the mercury only for medical, dental amalgam
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dispose-caps, research, or manufacturing purposes;

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1	(2)	Understands that mercury is toxic, and will store and
2		use it appropriately so that no person is exposed to
3		the mercury; and
4	(3)	Shall not place or allow anyone under the person's
5		control to place the mercury or cause the mercury to
6		be placed in solid waste for disposal or in a
7		wastewater disposal system.
8	(e)	The department shall develop a plan for reducing
9	mercury p	ollution from dental procedures. In developing the
10	plan, the	department shall consult with dentists. The
11	departmen	t shall adopt rules in accordance with chapter 91 to
12	implement	mandatory source reduction of mercury from dental
13	procedure	S.
14	§	-6 Proper disposal of mercury. (a) There shall be
15	the follo	wing restrictions on the disposal of products
16	containin	g mercury:
17	(1)	After January 1, 2008, no person, retailer, or

mercury-added product in a landfill, incineration facility, or other solid waste disposal facility;

(2) Except as otherwise provided in this chapter, each

manufacturer shall knowingly dispose of a labeled

(2) Except as otherwise provided in this chapter, eachperson, retailer, or manufacturer who disposes of



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1	solid waste within the State shall separate labeled
2	mercury-added products from that solid waste. A
3	contractor who replaces or removes labeled mercury-
4	added products shall ensure the proper separation and
5	disposal of any discarded mercury-added product; and
6	(3) A person, retailer, or manufacturer shall dispose of
7	separated mercury-added products only as part of a
8	collection program established under subsection (b) or
9	(c).
10	(b) By October 1, 2007, every solid waste disposal
11	facility shall develop a program for the collection of mercury-
12	added products. The program shall ensure that mercury is
13	removed from a product and reused, recycled, or otherwise
14	managed. The program shall include an informational effort to
15	advise the public about labeled mercury-added products. A solid
16	waste disposal facility shall implement a collection program
17	developed pursuant to this section by January 1, 2008.
18	(c) A manufacturer of a mercury-added product listed in
19	section -5(b) shall establish and maintain a manufacturer-
20	based reverse distribution system for the proper collection,
21	transportation, and management of the product from purchasers in
22	this State and clearly inform each purchaser of the product of

- 1 the available systems for proper collection and disposal of the
- 2 product. A manufacturer of a mercury-added product may not
- 3 charge a fee for collecting and managing its products.
- 4 S -7 Public education and outreach. (a) The department
- 5 shall implement a public education, outreach, and assistance
- 6 program for households, hazardous waste generators, county solid
- 7 waste management agencies, dismantlers, institutions, and
- 8 schools on the hazards of mercury, the requirements and
- 9 obligations of individuals, manufacturers, and agencies under
- 10 this chapter, and voluntary efforts that individuals,
- 11 institutions, and businesses can undertake to help further
- 12 reduce mercury in the environment. The department shall
- 13 cooperate with manufacturers of mercury-added products and other
- 14 affected businesses in the development and implementation of
- 15 public education and technical assistance programs.
- 16 (b) The department shall assist counties and relevant
- 17 associations to develop collection programs and to disseminate
- 18 information to the public about labeled mercury-added products,
- 19 the requirements of the law regarding the source separation of
- 20 waste mercury-added products, and the collection programs that
- 21 are available to the public, including any manufacturer-based
- 22 reverse distribution system. A component of this information



- 1 program shall be directed specifically at large public and
- 2 private institutions that use and discard substantial numbers of
- 3 waste mercury-added products and at any other large users of
- 4 those products.
- 5 S -8 Interstate cooperation. (a) The department shall
- 6 cooperate with other states and regional organizations in the
- 7 United States on developing outreach, assistance, and education
- 8 programs, where appropriate.
- 9 (b) The department is hereby authorized to participate in
- 10 the establishment and implementation of a regional, multi-state
- 11 clearinghouse to assist in carrying out the requirements of this
- 12 chapter and to help coordinate reviews of the manufacturer
- 13 notifications regarding mercury-containing products,
- 14 applications for phase-out exemptions, reviews of the collection
- 15 plans, the disclosures of mercury content, applications for
- 16 alternative labeling, and education and outreach. The
- 17 clearinghouse may also maintain a list of all products
- 18 containing mercury, including mercury-added products, a file on
- 19 all exemptions granted by the states, and a file of all the
- 20 manufacturer reports on the effectiveness of their collection
- 21 systems.

1	\$	-9 State review. The department, in consultation with
2	other sta	tes, shall report annually by January 15 to the
3	legislatu	re on:
4	(1)	The extent of mercury contamination in the State's
5		environment and the extent of any health risk from
6		mercury contamination in the State;
7	(2)	A survey of sources and quantities of mercury
8		discharged to or deposited into the State's
9		environment. This survey shall include both in-state
10		and out-of-state sources and estimates of relative
11		contribution;
12	(3)	Methods for minimizing the risk of further
13		contamination and risk of mercury-related health
14		problems and the potential costs of reducing these
15		risks;
16	(4)	The effectiveness of established programs for in-state
17		collection, transportation, and recycling of mercury
18		from waste mercury-added products and recommendations
19		for making the programs more effective; and
20	(5)	Further coordination needed with other states to
21		effectively address mercury issues.

- 1 § -10 Enforcement. A person, manufacturer, or retailer
- ${f 2}$ who violates this chapter is guilty of a misdemeanor and, on
- 3 conviction, is subject to a fine not exceeding \$100 for each
- 4 product in violation of this chapter."

5 SECTION 2. This Act shall take effect on July 1, 2007.

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Report Title:

Mercury Poisoning Reduction

Description:

Limits the distribution of certain products containing mercury. Requires proper disposal of mercury and products containing mercury. Promotes public education about mercury poisoning.