A BILL FOR AN ACT

RELATING TO PROCUREMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that, while the Hawaii 2 public procurement code promotes fair and equitable treatment, 3 fosters broad-based competition, and increases public 4 confidence, in a few, very limited instances, the procurement 5 code restricts compliance with legislative intent. legislature notes that legislative agencies that are preparing 6 7 studies and reports for submission to the legislature typically 8 have only six to seven months to prepare, print, and submit the 9 studies and reports in a timely manner. If an agency finds it 10 necessary to hire a contractor to complete the report, the 11 requirements of the Hawaii public procurement code can delay the 12 start of work on the project which, in turn, detracts from the agency's ability to comply promptly with the legislature's 13 14 reporting requirement. A procurement code exemption for these 15 contracts would benefit all legislative agencies that need to 16 submit studies or reports to the legislature. Most of all, however, the legislature recognizes that this exemption is 17 beneficial to the legislature itself. The legislature wants and 18
 - HB LRB 07-0961.doc

- 1 needs these studies and reports to be completed and submitted in
- 2 a timely manner. It is therefore appropriate for the
- 3 legislature to help promote this result by removing a barrier to
- 4 timely completion of reports.
- 5 The legislature also notes that the Hawaii strategic
- 6 development corporation was created to address the critical
- 7 shortage of seed and venture capital resources in the State.
- 8 The legislature further finds that the nature of providing
- 9 venture capital investment financing is not "procurement". In
- 10 addition, the corporation needs the flexibility to be able to
- 11 respond quickly when funds come on the market; otherwise, it may
- 12 be impeded from fulfilling its statutory purposes. A
- 13 procurement exemption for the Hawaii strategic development
- 14 corporation will enable it to operate in a time-sensitive,
- 15 market-driven environment and meet the demands of private-sector
- 16 investors and entrepreneurs.
- 17 The legislature also finds that Act 216, Session Laws of
- 18 Hawaii 2004 (Act 216), repealed the Hawaii public procurement
- 19 code exemptions for the high technology development corporation
- 20 established by section 206M-3, Hawaii Revised Statutes, relating
- 21 to general powers of the corporation, and section 206M-42,
- 22 Hawaii Revised Statutes, relating to special facility leases.



- 1 However, Act 216 did not amend section 206M-16(b), Hawaii
- 2 Revised Statutes, which provides an exemption for project
- 3 agreements, construction contracts, lease and sublease
- 4 agreements, or other contracts, unless a project agreement so
- 5 requires.
- 6 The attorney general recommended, in testimony on
- 7 October 24, 2005, that sections 206M-3 and 206M-42, Hawaii
- 8 Revised Statutes, be amended to restore the exemptions that were
- 9 repealed by Act 216 if the intent of the legislature is to
- 10 confer a broad procurement code exemption to the corporation.
- 11 The existing exemption under section 206M-16(b), Hawaii Revised
- 12 Statutes, does not provide a broad exemption.
- 13 Finally, the legislature finds that a procurement code
- 14 exemption for the natural energy laboratory of Hawaii authority
- 15 would make it more efficient in its procurement process and
- 16 enable it to attract more competent service providers. Because
- 17 the authority is a unique agency that deals with various
- 18 cutting-edge technology projects, it is sometimes not practical
- 19 for it to go through the processes required by the procurement
- 20 code to select the best services from competent contractors
- 21 without long delays. Federal funds earmarked to the authority
- 22 are very difficult to pass through to contracted agencies under



| 1 | procurement code procedures. Allowing the authority to procure | | | | | | | | |
|----|---|--|--|--|--|--|--|--|--|
| 2 | goods and services without the necessity of a bid process would | | | | | | | | |
| 3 | give it the opportunity to work with universities and | | | | | | | | |
| 4 | laboratories conducting research on a continual contract basis, | | | | | | | | |
| 5 | particularly when federal moneys are involved. Further, the | | | | | | | | |
| 6 | legislature notes that the natural energy laboratory of Hawaii | | | | | | | | |
| 7 | authority is subject to periodic federal government audits in | | | | | | | | |
| 8 | connection with the expenditure of federal funds. | | | | | | | | |
| 9 | The purpose of this Act is to: | | | | | | | | |
| 10 | (1) Provide an exemption from the Hawaii public | | | | | | | | |
| 11 | procurement code: | | | | | | | | |
| 12 | (A) For the services of contractors under contract | | | | | | | | |
| 13 | with a legislative agency to prepare a study or | | | | | | | | |
| 14 | report for the legislature; | | | | | | | | |
| 15 | (B) For the Hawaii strategic development corporation | | | | | | | | |
| 16 | and | | | | | | | | |
| 17 | (C) For the natural energy laboratory of Hawaii | | | | | | | | |
| 18 | authority; and | | | | | | | | |
| 19 | (2) Restore the procurement code exemptions for the high | | | | | | | | |
| 20 | technology development corporation. | | | | | | | | |
| 21 | SECTION 2. Chapter 211G, part II, Hawaii Revised Statutes | | | | | | | | |
| 22 | is amended by adding a new section to read as follows: | | | | | | | | |
| | HB LRB 07-0961.doc | | | | | | | | |

| 1 | " <u>§211G-</u> <u>E</u> | rocurement exemption. The corporation shall be |
|----|--------------------------|--|
| 2 | exempt from the p | rocurement code under chapter 103D." |
| 3 | SECTION 3. | Section 103D-102, Hawaii Revised Statutes, is |
| 4 | amended by amendi | ng subsection (b) to read as follows: |
| 5 | "(b) Notwit | hstanding subsection (a), this chapter shall |
| 6 | not apply to cont | racts by governmental bodies: |
| 7 | (1) Solicit | ed or entered into before July 1, 1994, unless |
| 8 | the par | ties agree to its application to a contract |
| 9 | solicit | ed or entered into prior to July 1, 1994; |
| 10 | (2) To disk | ourse funds, irrespective of their source: |
| 11 | (A) Fo | er grants or subsidies as those terms are |
| 12 | de | efined in section 42F-101, made by [the]: |
| 13 | <u>(i</u> | <u>) The</u> State in accordance with standards |
| 14 | | provided by law as required by article VII, |
| 15 | | section 4, of the State Constitution; or by |
| 16 | | [the] |
| 17 | <u>(ii</u> | <u>The</u> counties pursuant to their respective |
| 18 | | charters or ordinances; |
| 19 | (B) To | make payments to or on behalf of public |
| 20 | of | ficers and employees for salaries, fringe |
| 21 | b∈ | enefits, professional fees, or reimbursements; |

| 1 | (C) | To satisfy obligations that the State is required |
|----|-----|---|
| 2 | | to pay by law, including paying fees, permanent |
| 3 | | settlements, subsidies, or other claims, making |
| 4 | | refunds, and returning funds held by the State as |
| 5 | | trustee, custodian, or bailee; |
| 6 | (D) | For entitlement programs, including public |
| 7 | | assistance, unemployment, and workers' |
| 8 | | compensation programs, established by state or |
| 9 | | federal law; |
| 10 | (E) | For dues and fees of organizations of which the |
| 11 | | State or its officers and employees are members, |
| 12 | | including the National Association of Governors, |
| 13 | | the National Association of State and County |
| 14 | | Governments, and the Multi-State Tax Commission; |
| 15 | (F) | For deposit, investment, or safekeeping, |
| 16 | | including expenses related to their deposit, |
| 17 | | investment, or safekeeping; |
| 18 | (G) | To governmental bodies of the State; |
| 19 | (H) | As loans, under loan programs administered by a |
| 20 | | governmental body; and |
| 21 | (I) | For contracts awarded in accordance with chapter |
| 22 | | 103F[-]; |

HB LRB 07-0961.doc

| 1 | (3) | To p | rocure goods, services, or construction from a |
|----|-----|------|---|
| 2 | | gove | rnmental body other than the University of Hawaii |
| 3 | | book | stores, from the federal government, or from |
| 4 | | anot | her state or its political subdivision; |
| 5 | (4) | То р | rocure the following goods or services [which] |
| 6 | | that | are available from multiple sources but for which |
| 7 | | proc | urement by competitive means is either not |
| 8 | | prac | ticable or not advantageous to the State: |
| 9 | | (A) | Services of expert witnesses for potential and |
| 10 | • | | actual litigation of legal matters involving the |
| 11 | | | State, its agencies, and its officers and |
| 12 | | | employees, including administrative quasi- |
| 13 | | | judicial proceedings; |
| 14 | | (B) | Works of art for museum or public display; |
| 15 | | (C) | Research and reference materials, including |
| 16 | | | books, maps, periodicals, and pamphlets[, which] |
| 17 | | | that are published in print, video, audio, |
| 18 | | | magnetic, or electronic form; |
| 19 | | (D) | Meats and foodstuffs for the Kalaupapa |
| 20 | | | settlement; |
| 21 | | (E) | Opponents for athletic contests; |

HB LRB 07-0961.doc

| 1 | (F) | Utility services whose rates or prices are fixed |
|----|-----|--|
| 2 | | by regulatory processes or agencies; |
| 3 | (G) | Performances, including entertainment, speeches, |
| 4 | | and cultural and artistic presentations; |
| 5 | (H) | Goods and services for commercial resale by the |
| 6 | | State; |
| 7 | (I) | Services of printers, rating agencies, support |
| 8 | | facilities, fiscal and paying agents, and |
| 9 | | registrars for the issuance and sale of the |
| 10 | | State's or counties' bonds; |
| 11 | (J) | Services of attorneys employed or retained to |
| 12 | | advise, represent, or provide any other legal |
| 13 | | service to the State or any of its agencies, on |
| 14 | | matters arising under laws of another state or |
| 15 | | foreign country $[au]$ or in an action brought in |
| 16 | | another state, federal, or foreign jurisdiction, |
| 17 | | when substantially all legal services are |
| 18 | | expected to be performed outside this State; |
| 19 | (K) | Financing agreements under chapter 37D; and |
| 20 | (L) | Any other goods or services [which] that the |
| 21 | | policy board determines by rules or the chief |
| 22 | | procurement officer determines in writing is |

| 1 | | | available from multiple sources but for which | | | | |
|----|--|-------------|--|--|--|--|--|
| 2 | | | procurement by competitive means is either not | | | | |
| 3 | | | practicable or not advantageous to the State; | | | | |
| 4 | | | [and] | | | | |
| 5 | (5) | <u>For</u> | services of contractors contracted by a | | | | |
| 6 | | <u>legi</u> | slative agency for the purpose of preparing a | | | | |
| 7 | | stud | y or report for submission to the legislature; and | | | | |
| 8 | [(5) | Whic | h] (6) That are specific procurements expressly | | | | |
| 9 | exempt from any or all of the requirements of this | | | | | | |
| 10 | | chap | ter by: | | | | |
| 11 | | (A) | References in state or federal law to provisions | | | | |
| 12 | | | of this chapter or a section of this chapter, or | | | | |
| 13 | | | references to a particular requirement of this | | | | |
| 14 | | | chapter; and | | | | |
| 15 | | (B) | Trade agreements, including the Uruguay Round | | | | |
| 16 | | | General Agreement on Tariffs and Trade (GATT), | | | | |
| 17 | | | which require certain non-construction and non- | | | | |
| 18 | | | software development procurements by the | | | | |
| 19 | | | comptroller to be conducted in accordance with | | | | |
| 20 | | | its terms." | | | | |
| 21 | SECT | ION 4 | . Section 206M-3, Hawaii Revised Statutes, is | | | | |
| 22 | amended b | y ame | nding subsection (b) to read as follows: | | | | |
| | HB LRB 07 | -0961 | .doc | | | | |

| 1 | "(b) | The corporation shall be exempt from [chapter] | | | | | | |
|----|------------------|---|--|--|--|--|--|--|
| 2 | chapters | 102[-] and 103D." | | | | | | |
| 3 | SECT | ION 5. Section 206M-42, Hawaii Revised Statutes, is | | | | | | |
| 4 | amended to | o read as follows: | | | | | | |
| 5 | "§20 | 6M-42 Powers. In addition to any other powers granted | | | | | | |
| 6 | to the de | velopment corporation by law, the development | | | | | | |
| 7 | corporation may: | | | | | | | |
| 8 | (1) | Without compliance with chapter 103D, but with the | | | | | | |
| 9 | | approval of the governor[$	au$] and without public | | | | | | |
| 10 | | bidding, enter into a special facility lease or an | | | | | | |
| 11 | | amendment or supplement thereto whereby the | | | | | | |
| 12 | | development corporation agrees to acquire, construct, | | | | | | |
| 13 | | improve, install, equip, and develop a special | | | | | | |
| 14 | | facility solely for the use by another party to a | | | | | | |
| 15 | | special facility lease; | | | | | | |
| 16 | (2) | With the approval of the governor, issue special | | | | | | |
| 17 | | facility revenue bonds in principal amounts that may | | | | | | |
| 18 | | be necessary to yield the amount of the cost of any | | | | | | |
| 19 | | acquisition, construction, improvement, installation, | | | | | | |
| 20 | | equipping, and development of any special facility, | | | | | | |
| 21 | | including, subject to paragraph (6), the costs of | | | | | | |
| 22 | | acquisition of the site thereof; provided that the | | | | | | |

HB LRB 07-0961.doc

| | total principal amount of the special facility revenue |
|-----|--|
| | bonds [which] that may be issued pursuant to the |
| | authorization of this section shall not exceed |
| | \$100,000,000; |
| (3) | With the approval of the governor, issue refunding |
| | special facility revenue bonds with which to provide |
| | for the payment of outstanding special facility |
| | revenue bonds (including any special facility revenue |
| | bonds theretofore issued for this refunding purpose) |
| | or any part thereof; provided any issuance of |
| | refunding special facility revenue bonds shall not |
| | reduce the principal amount of the bonds that may be |
| | issued as provided in paragraph (2); |
| (4) | Perform and carry out the terms and provisions of any |
| | special facility lease; |
| (5) | Notwithstanding section 103-7 or any other law to the |
| | contrary, acquire, construct, improve, install, equip, |
| | or develop any special facility $[au]$ or accept the |
| | assignment of any contract therefor entered into by |
| | the other party to the special facility lease; |
| | (4) |

| Ţ | (0) | construct any special facility on land owned by the |
|----|-----------|---|
| 2 | | State; provided that no funds derived herein shall be |
| 3 | | expended for land acquisition; and |
| 4 | (7) | Agree with the other party to the special facility |
| 5 | | lease whereby any acquisition, construction, |
| 6 | | improvement, installation, equipping, or development |
| 7 | | of the special facility and the expenditure of moneys |
| 8 | | therefor shall be undertaken or supervised by another |
| 9 | | person. Any agreement under this paragraph shall not |
| 10 | | be subject to chapter 103D." |
| 11 | SECT | ION 6. Section 227D-7, Hawaii Revised Statutes, is |
| 12 | amended b | y amending subsection (b) to read as follows: |
| 13 | "(b) | The authority shall not be subject to [the |
| 14 | requireme | nts of chapter] chapters 103 and 103D for project |
| 15 | agreement | s, construction contracts, retail concession or tour- |
| 16 | related c | ontracts, or other contracts, unless a project |
| 17 | agreement | with respect to a project or research and technology |
| 18 | park shal | l require otherwise." |
| 19 | SECT | ION 7. Statutory material to be repealed is bracketed |
| 20 | and stric | ken. New statutory material is underscored. |

| | | | | | | | JAN | 1 9 20 | 007 | | |
|---|---------|----|------|-------|---------|------|--------|--------|-----|-----------|---|
| _ | | | IN | ITROE | OUCED E | SY: | m | _ | | | |
| 2 | | | | | | | | | | | |
| 1 | SECTION | 8. | This | Act | snall | take | effect | upon | ıts | approval. | • |

HB LRB 07-0961.doc

13

Report Title:

Procurement Code; Exemptions

Description:

Provides a procurement exemption for the natural energy laboratory of Hawaii authority, Hawaii strategic development corporation, high technology development corporation, and contracted services with a legislative agency to prepare studies or reports for legislative submittal.