

A BILL FOR AN ACT

RELATING TO ECONOMIC ASSISTANCE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The Hawaii Revised Statutes is amended by 1 adding a new chapter to be appropriately designated and to read 2 3 as follows: 4 "CHAPTER CORPORATE ACCOUNTABILITY FOR TAX EXPENDITURES ACT 5 -1 Definitions. As used in this chapter, unless the 6 context clearly requires otherwise: 7 "Base years" means the first two complete calendar years 8 9 following the effective date of a recipient receiving 10 development assistance. 11 "Date of assistance" means the commencement date of the assistance agreement, which triggers the period during which the 12 recipient is obligated to create or retain jobs and continue 13 14 operations at a specific project site. 15 "Default" means that a recipient has not achieved the recipient's job creation, job retention, or wage or benefit 16

goals, as applicable, during the prescribed period.

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1	"Department" means, unless otherwise noted, the department
2	of business, economic development, and tourism or any successor
3	agency.
4	"Development assistance" means:
5	(1) Tax credits and tax exemptions (other than given under
6	tax increment financing) given as an incentive to a
7	recipient pursuant to an initial certification or an
8	initial designation made by the department;
9	(2) Grants or loans given to a recipient as an incentive
10	to a business organization;
11	(3) All programs and tax credits designed to promote large
12	business relocations and expansions.
13	"Development assistance" does not include tax increment
14	financing, participation loans, or financial transactions
15	through statutorily authorized financial intermediaries in
16	support of small business loans and investments or given in
17	connection with the development of affordable housing.
18	"Development assistance agreement" means any agreement
19	executed by the state granting body and the recipient setting
20	forth the terms and conditions of development assistance to be

provided to the recipient consistent with the final application

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1 for development assistance, including the date of assistance,

2 submitted to and approved by the state granting body.

3 "Full-time, permanent job" means either:

(1) The definition of "full-time, permanent job" in the legislation authorizing the programs described in the definition of development assistance in this chapter; or

(2) If there is no such definition, then "full-time, permanent job" as defined in administrative rules implementing that legislation; provided that the administrative rules were in place prior to the effective date of this chapter. On and after the effective date of this chapter, if there is no definition of "full-time, permanent job" in either the legislation authorizing a program that constitutes economic development assistance under this chapter or in any administrative rule implementing the legislation that was in place prior to the effective date of this chapter, then "full-time, permanent job" means a job in which the new employee works for the recipient at a rate of at least thirty-five hours per

week.

"New employee":

2	(1)	Mean	s:
3		(A)	The definition of "new employee" in the
4			legislation authorizing the programs described in
5			the definition of development assistance in this
6			chapter;
7		(B)	If there is no such definition, then "new
8			employee" as defined in administrative rules
9			implementing that legislation; provided that the
10			administrative rules were in place prior to the
11			effective date of this chapter; or
12		(C)	If, on and after the effective date of this
13			chapter, there is no definition of "new employee"

in either the legislation authorizing a program that constitutes economic development assistance under this chapter nor in any administrative rule implementing the legislation that was in place prior to the effective date of this chapter, then "new employee" means a full-time, permanent employee who represents a net increase in the number of the recipient's employees statewide.

1	(2)	Includ	les an employee who previously lilled a new
2		employ	vee position with the recipient who was rehired
3		or cal	led back from a layoff that occurs during or
4		follow	ring the base years.
5	(3)	Does n	not include any of the following:
6		(A) A	an employee of the recipient who performs a job
7		t	hat was previously performed by another employee
8		i	n this State, if that job existed in this State
9		f	for at least six months before hiring the
10		€	employee; and
11		(B) P	A child, grandchild, parent, or spouse, other
12		t	than a spouse who is legally separated from the
13		i	ndividual, of any individual who has a direct or
14		i	ndirect ownership interest of at least five per
15		C	cent in the profits, capital, or value of any
16		n	nember of the recipient.
17	"Par	t-time	<pre>job" means:</pre>
18	(1)	The de	efinition of "part-time" in the legislation
19		author	rizing the programs described in the definition

of development assistance in this chapter;

(2) If there is no such definition, then "part-time job"

as defined in administrative rules implementing that

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1		legislation; provided that the administrative rules
2		were in place prior to the effective date of this
3		chapter; or
4	(3)	If, on and after the effective date of this chapter,
5		if there is no definition of "part-time job" in either
6		the legislation authorizing a program that constitutes
7		economic development assistance under this chapter or
8		in any administrative rule implementing the
9		legislation that was in place prior to the effective
10		date of this chapter, then "part-time job" means a job
11		in which the new employee works for the recipient at a
12		rate of less than thirty-five hours per week.
13	"Rec	ipient" means any business that receives economic
14	developme	nt assistance. For the purpose of this chapter,
15	"business	" means any corporation, limited liability company,
16	partnersh	ip, joint venture, association, sole proprietorship, or
17	other leg	ally recognized entity.
18	"Ret	ained employee" means:
19	(1)	The definition of "retained employee" in the
20		legislation authorizing the programs described in the
21		definition of development assistance in this chapter;

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- If there is no such definition, then "retained 1 (2) employee" defined in administrative rules implementing 2 that legislation; provided that the administrative 3 4 rules were in place prior to the effective date of 5 this chapter; or
- If, on and after the effective date of this chapter, (3) there is no definition of "retained employee" in 8 either the legislation authorizing a program that constitutes economic development assistance under this chapter or in any administrative rule implementing the legislation that was in place prior to the effective date of this chapter, then "retained employee" means 12 13 any employee defined as having a full-time or fulltime equivalent job preserved at a specific facility 14 or site, the continuance of which is threatened by a 15 16 specific and demonstrable threat, which shall be 17 specified in the application for development 18 assistance.

"Specific project site" means that distinct operational 19 unit to which any development assistance is applied. 20

"State granting body" means the department, any department 21 or agency that provides development assistance that has 22



reporting requirements under this chapter, and any successor 1 2 agencies to any of the preceding. 3 "Temporary job" means: The definition of "temporary job" in the legislation 4 (1)authorizing the programs described in the definition 5 6 of development assistance in this chapter; 7 If there is no such definition, then "temporary job" (2)as defined in administrative rules implementing that 8 9 legislation; provided the administrative rules were in place prior to the effective date of this chapter; or 10 11 If, on and after the effective date of this chapter, (3) 12 there is no definition of "temporary job" in either 13 the legislation authorizing a program that constitutes 14 economic development assistance under this chapter or 15 in any administrative rule implementing the legislation that was in place prior to the effective 16 date of this chapter, then "temporary job" means a job 17 in which the new employee is hired for a specific 18 duration of time or season. 19

"Value of assistance" means the face value of any form of

development assistance.

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1	§	-2	Unified	economic	development	budget.	(a)	For	each

- 2 fiscal year ending on or after June 30, 2007, the department of
- 3 taxation shall submit an annual unified economic development
- 4 budget to the legislature. The unified economic development
- 5 budget shall be due within three months after the end of the
- 6 fiscal year and shall report all types of development assistance
- 7 granted during the prior fiscal year, including:
- 8 (1) The aggregate amount of uncollected or diverted tax
- 9 revenues resulting from each type of development
- 10 assistance provided by law under title 14, as reported
- 11 to the department of taxation on tax returns filed
- during the fiscal year; and
- 13 (2) All state development assistance.
- 14 (b) All data contained in the unified economic development
- 15 budget presented to the legislature shall be government records.
- 16 (c) The department of taxation shall submit a report of
- 17 the amounts in subsection (a)(1) to the department of business,
- 18 economic development, and tourism, which may append the report
- 19 to the unified economic development budget rather than
- 20 separately reporting the amounts.
- 21 § -3 Standardized applications for state development
- 22 assistance. (a) All final applications submitted to the

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1	departmen	t or any other state granting body requesting
2	developme	nt assistance shall contain, at a minimum:
3	(1)	An application tracking number that is specific to
4		both the state granting agency and to each
5		application;
6	(2)	The office mailing addresses, office telephone number,
7		and chief officer of the granting body;
8	(3)	The office mailing address, telephone number, four-
9		digit standard industrial classification number, and
10		the name of the chief officer of the applicant or
11		authorized designee for the specific project site for
12		which development assistance is requested;
13	(4)	The applicant's total number of employees at the
14		specific project site on the date that the application
15		is submitted to the state granting body, including the
16		number of full-time, permanent jobs, the number of
17		part-time jobs, and the number of temporary jobs;
18	(5)	The type of development assistance and value of

(6) The number of jobs to be created and retained or both created and retained by the applicant as a result of the development assistance, including the number of

assistance being requested;

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1		full-time, permanent jobs, the number of part-time
2		jobs, and the number of temporary jobs;
3	(7)	A detailed list of the occupation or job
4		classifications and number of new employees or
5		retained employees to be hired in full-time, permanent
6		jobs, a schedule of anticipated starting dates of the
7		new hires and the anticipated average wage by
8		occupation or job classification and total payroll to
9		be created as a result of the development assistance;
10	(8)	A list of all other forms of development assistance
11		that the applicant is requesting for the specific
12		project site and the name of each state granting body
13		from which that development assistance is being
14		requested;
15	(9)	A narrative, if necessary, describing why the
16		development assistance is needed and how the
17		applicant's use of the development assistance may
18		reduce employment at any site in Hawaii; and
19	(10)	A certification by the chief officer of the applicant
20		or the chief officer's authorized designee that the
21		information contained in the application submitted to
22		the granting body contains no knowing

1	misrepresentation of material facts upon which
2	eligibility for development assistance is based.
3	(b) Every state granting body either shall complete, or
4	shall require the applicant to complete, an application form
5	that meets the minimum requirements as prescribed in this
6	section each time an applicant applies for development
7	assistance under this chapter.
8	(c) The department shall have the discretion to modify any
9	standardized application for state development assistance
10	required under subsection (a) for any grants that are not given
11	as an incentive to a recipient.
12	§ -4 State development assistance disclosure. (a)
13	Beginning February 1, 2009, and each year thereafter, every
14	state granting body shall submit to the department copies of all
15	development assistance agreements that it approved in the prior
16	calendar year.
17	(b) For each development assistance agreement for which
18	the date of assistance has occurred in the prior calendar year,
19	each recipient shall submit to the department a progress report

that shall include, but not be limited to, the following:

(1) The application tracking number;

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1	(2)	The	offi	ce i	mailing	address	s, t	telep	hone	numk	er,	and	the
2		name	of	the	chief	officer	of	the	grant	ing	body	7 ;	

- (3) The office mailing address, telephone number, four-digit standard industrial classification number or successor number, and the name of the chief officer of the applicant or authorized designee for the specific project site for which the development assistance was approved by the state granting body;
- (4) The type of development assistance program and value of assistance that was approved by the state granting body;
- (5) The applicant's total number of employees at the specific project site on the date that the application was submitted to the state granting body and the applicant's total number of employees at the specific project site on the date of the report, including the number of full-time, permanent jobs, the number of part-time jobs, and the number of temporary jobs, and a computation of the gain or loss of jobs in each category;
- (6) The number of new employees and retained employees, if any, the applicant stated in its development



1		assistance agreement, or in its application, would be
2		created by the development assistance, categorized by
3		full-time, permanent, part-time, and temporary status;
4	(7)	A declaration of whether the recipient is in
5		compliance with the development assistance agreement;
6	(8)	A detailed list of the occupation or job
7		classifications and number of new employees or
8		retained employees to be hired in full-time, permanent
9		jobs, a schedule of anticipated starting dates of the
10		new hires, and the actual average wage by occupation
11		or job classification and total payroll to be created
12		as a result of the development assistance;
13	(9)	A narrative, if necessary, describing how the
14		recipient's use of the development assistance during
15		the reporting year has reduced employment at any site
16		in the State; and
17	(10)	A certification by the chief officer of the applicant
18		or the chief officer's authorized designee that the
19		information in the progress report contains no knowing
20		misrepresentation of material facts upon which
21		eligibility for development assistance is based.

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_	th subsection (b), the department, within twenty
king d	ays after the reporting submittal deadlines set forth
(1)	The authorizing legislation;
(2)	The implementing administrative rules; or
(3)	Specific provisions in development assistance
	agreements pertaining to the development assistance
	programs,
ill sus	pend, within thirty-three working days, any current
1	nt assistance to the recipient under its control and
	(3) ll sus

shall be prohibited from completing any current, or providing

any future, development assistance until the department receives

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1	proof that the recipient has complied with the requirements of
2	subsection (b).
3	(f) The department shall have the discretion to modify the
4	information required in the progress report required under
5	subsection (b), consistent with the disclosure purpose of this
6	section for any grants that are not given as an incentive to a
7	recipient business organization.
8	§ -5 Recapture. (a) All development assistance
9	agreements shall contain, at a minimum, the following recapture
10	provisions:
11	(1) That the recipient shall:
12	(A) Make the level of capital investment in the
13	economic development project specified in the
14	development assistance agreement; and
15	(B) Create or retain, or both, the requisite number
16	of jobs, paying not less than specified wages for
17	the created and retained jobs, within and for the
18	duration of the time period specified in the
19	legislation authorizing, or the administrative
20	rules implementing, the development assistance
21	programs and the development assistance
22	agreement;

1	(2)	If the recipient fails to create or retain the
2		requisite number of jobs within and for the time
3		period specified in the legislation authorizing, or
4		the administrative rules implementing, the development
5		assistance programs and the development assistance
6		agreement, the recipient shall be deemed to no longer
7		qualify for the state economic assistance and the
8		applicable recapture provisions shall take effect;
9	(3)	If the recipient receives state economic assistance
10		and fails to create or retain the requisite number of
11		jobs, as determined by the legislation authorizing the
12		development assistance programs or the administrative
13		rules implementing such legislation, or both, within
14		the requisite period of time, the recipient shall be
15		required to pay to the State the full amount of any
16		state tax exemption that is received;
17	(4)	If the recipient receives a grant or a loan and fails
18		to create or retain the requisite number of jobs for
19		the requisite time period, as provided in the
20		legislation authorizing the development assistance

 $\hbox{programs or the administrative rules implementing such}\\$

legislation, or both, or in the development assistance

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	agreement, the recipient shall be required to repay to
	the State a pro rata amount of the grant. That amount
	shall reflect the percentage of the deficiency between
	the requisite number of jobs to be created or retained
	by the recipient and the actual number of jobs in
	existence as of the date the department determines the
	recipient is in breach of the job creation or
	retention covenants contained in the development
	assistance agreement. If the recipient of development
	assistance ceases operations at the specific project
	site, during the five-year period commencing on the
	date of assistance, the recipient shall repay the
	entire amount of the grant or accelerate repayment of
	the loan back to the State;
(5)	If the recipient receives a tax credit, the
	development assistance agreement shall provide that:
	(A) If the number of new or retained employees falls
	below the requisite number set forth in the
	development assistance agreement, the credit

shall be automatically suspended until the number

of new and retained employees equals or exceeds

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1		the requisite number in the development
2		assistance agreement;
3	(B)	If the recipient discontinues operations
4		specific project site during the first f

- (B) If the recipient discontinues operations at the specific project site during the first five years of the ten-year term of the development assistance agreement, the recipient shall forfeit all credits taken by the recipient during the five-year period; and
- (C) In the event of a revocation or suspension of the credit, the department shall contact the director of taxation to initiate proceedings against the recipient to recover wrongfully exempted state income taxes, and the recipient shall promptly repay to the department of taxation any wrongfully exempted state income taxes. The forfeited amount of credits shall be deemed assessed on the date the department contacts the department of taxation and the recipient shall promptly repay to the department of taxation any wrongfully exempted state income taxes.
- (b) The director of business, economic development, and tourism may elect to waive enforcement of any contractual

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- 1 provision arising out of the development assistance agreement
- 2 required by this chapter, based on a finding that the waiver is
- 3 necessary to avert an imminent and demonstrable hardship to the
- 4 recipient that may result in the recipient's insolvency or
- 5 discharge of workers. If a waiver is granted, the recipient
- 6 shall agree to a contractual modification, including recapture
- 7 provisions to the development assistance agreement. The
- 8 existence of any waiver granted pursuant to this subsection, the
- 9 date of the granting of the waiver, and a brief summary of the
- 10 reasons supporting the granting of the waiver shall be disclosed
- 11 consistent with this section.
- 12 (c) Beginning June 1, 2008, the department shall annually
- 13 compile a report on the outcomes and effectiveness of recapture
- 14 provisions by program, including but not limited to:
- 15 (1) The total number of companies that receive development
- 16 assistance as defined in this chapter;
- 17 (2) The total number of recipients in violation of
- development agreements with the department;
- 19 (3) The total number of completed recapture efforts;
- 20 (4) The total number of recapture efforts initiated; and
- 21 (5) The number of waivers granted.
- 22 This report shall be disclosed consistent with section -4."



- 1 SECTION 2. In codifying the new sections added by section
- 2 3 of this Act, the revisor of statutes shall substitute
- 3 appropriate section numbers for the letters used in designating
- 4 the new sections in this Act.
- 5 SECTION 3. This Act shall take effect upon its approval.

INTRODUCED BY:

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JAN 1 7 2007

Report Title:

Corporate Accountability for Tax Expenditures Act

Description:

Requires corporate recipients of economic development assistance to adhere to certain requirements regarding job creation, job retention, investment of capital; requires uniform application for assistance; creates mechanism to track compliance; provides for recapture upon non-compliance.