#### HOUSE OF REPRESENTATIVES TWENTY-FOURTH LEGISLATURE, 2007 STATE OF HAWAII

H.B. NO. <sup>223</sup> H.D. 1

1

### A BILL FOR AN ACT

RELATING TO HEALTH CARE SERVICES.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. This Act shall be known as the "Health Care
 Reinvestment Act".

3 SECTION 2. The legislature finds that according to the American Hospital Association, one third of the nation's 4 5 hospitals already operate in the red. Hospitals are incurring 6 high additional costs ensuring essential health care services 7 such as emergency on-call coverage, emergency transport 8 services, and services provided by struggling rural hospitals. 9 Between 2000 and 2004, hospitals reduced essential health care 10 services as they faced volume increases, higher costs, liability concerns, and low or no payment for trauma services. 11

12 While Hawaii has been a leader in providing health care 13 insurance to permanent employees who work a minimum of twenty 14 hours per week, pursuant to the Prepaid Health Care Act, there 15 are many who are unable to obtain such coverage. Employers have 16 been hit hard by the high cost of health care and, therefore, 17 may employ more people at less than twenty hours per week to 18 avoid having to pay health insurance coverage. This may save HB223 HD1 HMS 2007-1595 

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money for the employer in the short-term, but the long-term
 repercussions will have serious health and economic effects on
 us all.

It is imperative that health care coverage be provided to all, regardless of age, race, ethnicity, income, or health status who are ineligible for any state or federal health care program. Health care coverage provided to those in need will relieve a significant amount of strain on hospitals by facilitating:

10 (1)Reimbursements for health care services providers; 11 (2) Regular health maintenance through a primary care 12 physician for acute or chronic health conditions; and 13 (3) A reduction in costly emergency room visits. 14 The purpose of this Act is to earmark general excise tax 15 revenues generated by health care services to support: 16 (1)Hawaii's trauma system; 17 (2)First responder activities relating to disasters; 18 (3) Statewide aeromedical evacuation programs; 19 Rural hospitals; (4) (5) A structural assessment of hospitals and long-term 20 21 care facilities to determine their ability to

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| 1  | withstand hurricanes, earthquakes, and other natural             |
|----|--|
| 2  | disasters; and   |
| 3  | (6) Reduce the number of uninsured in Hawaii.                    |
| 4  | SECTION 3. Chapter 321, Hawaii Revised Statutes, is              |
| 5  | amended by adding a new section to be appropriately designated   |
| 6  | and to read as follows:  |
| 7  | <u>§321- Health care reinvestment fund; support for health</u>   |
| 8  | care services. (a) There is established the health care          |
| 9  | reinvestment fund, to be administered by the department of       |
| 10 | health, and into which shall be deposited state general excise   |
| 11 | tax revenues generated by health care services, as defined under |
| 12 | section 237-31, and collected each fiscal year under section     |
| 13 | 237-31; provided that of the taxes collected:                    |
| 14 | (1) Twenty-five per cent shall be deposited into the             |
| 15 | trauma system special fund established under section             |
| 16 | 321-22.5;  |
| 17 | (2) Ten per cent shall be expended to provide medical            |
| 18 | malpractice insurance subsidies for subspecialists               |
| 19 | such as orthopedics, trauma surgery, general surgery,            |
| 20 | and obstetrics/gynecology;                                       |

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| 1  | (3)        | Ten per cent shall be used to support statewide        |
|----|------------|--|
| 2  |            | aeromedical evacuation services authorized in section  |
| 3  |            | 321-228;   |
| 4  | (4)        | Ten per cent shall be expended to support emergency    |
| 5  |            | facilities and provide grants to keep rural hospitals  |
| 6  |            | open, including resources for Kahuku hospital;         |
| 7  | (5)        | Ten per cent shall be expended to support health care  |
| 8  |            | workforce development for medically underserved areas  |
| 9  |            | of the state; and                                      |
| 10 | (6)        | The remaining taxes collected shall be used for        |
| 11 |            | legislative appropriations to the health insurance     |
| 12 |            | support special fund established under section 346     |
| 13 | (b)        | The department shall submit a report to the            |
| 14 | legislatu  | re no fewer than twenty days prior to the convening of |
| 15 | each regu  | lar session, beginning with the regular session of     |
| 16 | 2008, tha  | t includes:  |
| 17 | (1)        | The status of the health care reinvestment fund;       |
| 18 | (2)        | The amount of moneys taken in by and expended from the |
| 19 |            | fund; and  |
| 20 | <u>(3)</u> | The purposes for which these amounts were expended.    |
| 21 | (C)        | The director of health shall adopt rules in accordance |
| 22 | with chap  | ter 91 to carry out the purposes of this section.      |

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| 1  | (d) As used in this section "medically underserved area"       |
|----|--|
| 2  | means a geographic region designated by the Secretary of the   |
| 3  | United States Department of Health and Human Services under 42 |
| 4  | U.S.C. § 254e as a primary medical care health professional    |
| 5  | shortage area."  |
| 6  | SECTION 4. Chapter 346, Hawaii Revised Statutes, is            |
| 7  | amended by adding a new section to be appropriately designated |
| 8  | and to read as follows:  |
| 9  | " <u>§346-</u> Health insurance support special fund; Hawaii   |
| 10 | health insurance support. (a) There is established within the  |
| 11 | department the health insurance support special fund, to be    |
| 12 | administered by the department, and into which shall be        |
| 13 | deposited legislative appropriations from the health care      |
| 14 | reinvestment fund.   |
| 15 | (b) Moneys in the health insurance support special fund        |
| 16 | shall be expended by the department for the purposes of        |
| 17 | supporting:  |
| 18 | (1) Reimbursements to health care providers and hospitals      |
| 19 | statewide for services rendered to medicaid patients;          |
| 20 | (2) The department's keiki care program established            |
| 21 | pursuant to H.B. No. 1008, H.D. 1, 2007; and                   |



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| 1  | (3)              | Subsidies for part-time worker insurance plans to       |
|----|------------------|---|
| 2  |                  | provide for those who do not qualify to receive         |
| 3  |                  | employer-funded health insurance under the Hawaii       |
| 4  |                  | Prepaid Health Care Act.                                |
| 5  | (C)              | The department shall submit a report to the             |
| 6  | legislatu        | re, no fewer than twenty days prior to the convening of |
| 7  | each regu        | lar session, beginning with the regular session of      |
| 8  | 2008, whi        | ch shall include:                                       |
| 9  | (1)              | The status of the health insurance support special      |
| 10 |                  | <u>fund;</u>  |
| 11 | (2)              | The amount of moneys taken in by and expended from the  |
| 12 |                  | fund; and   |
| 13 | (3)              | The purposes for which these amounts were expended.     |
| 14 | (d)              | The director shall adopt rules in accordance with       |
| 15 | <u>chapter 9</u> | 1 to carry out the purposes of this section.            |
| 16 | <u>(e)</u>       | As used in this section "health care provider" means    |
| 17 | <u>an indivi</u> | dual or institution licensed, certified, or otherwise   |
| 18 | authorize        | d or permitted by law to provide health care in the     |
| 19 | ordinary         | course of business or practice of a profession."        |
| 20 | SECT             | ION 5. Section 36-27, Hawaii Revised Statutes, is       |
| 21 | amended t        | o read as follows:                                      |



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| 1  | "§36      | -27 Transfers from special funds for central service   |
|----|-----------|--|
| 2  | expenses. | Except as provided in this section, and                |
| 3  | notwithst | anding any other law to the contrary, from time to     |
| 4  | time, the | director of finance, for the purpose of defraying the  |
| 5  | prorated  | estimate of central service expenses of government in  |
| 6  | relation  | to all special funds, except the:                      |
| 7  | (1)       | Special out-of-school time instructional program fund  |
| 8  |           | under section 302A-1310;                               |
| 9  | (2)       | School cafeteria special funds of the department of    |
| 10 |           | education;   |
| 11 | (3)       | Special funds of the University of Hawaii;             |
| 12 | (4)       | State educational facilities improvement special fund; |
| 13 | (5)       | Convention center enterprise special fund under        |
| 14 |           | section 201B-8;  |
| 15 | (6)       | Special funds established by section 206E-6;           |
| 16 | (7)       | Housing loan program revenue bond special fund;        |
| 17 | (8)       | Housing project bond special fund;                     |
| 18 | (9)       | Aloha Tower fund created by section 206J-17;           |
| 19 | (10)      | Funds of the employees' retirement system created by   |
| 20 |           | section 88-109;  |
| 21 | (11)      | Unemployment compensation fund established under       |
| 22 |           | section 383-121;                                       |



| 1  | (12) | Hawaii hurricane relief fund established under chapter |
|----|------|--|
| 2  |      | 431P;  |
| 3  | (13) | Hawaii health systems corporation special funds;       |
| 4  | (14) | Tourism special fund established under section         |
| 5  |      | 201B-11;   |
| 6  | (15) | Universal service fund established under chapter 269;  |
| 7  | (16) | Integrated tax information management systems special  |
| 8  |      | fund under section 231-3.2;                            |
| 9  | (17) | Emergency and budget reserve fund under section        |
| 10 |      | 328L-3;  |
| 11 | (18) | Public schools special fees and charges fund under     |
| 12 |      | section 302A-1130(f);                                  |
| 13 | (19) | Sport fish special fund under section 187A-9.5;        |
| 14 | (20) | Neurotrauma special fund under section 321H-4;         |
| 15 | (21) | Deposit beverage container deposit special fund under  |
| 16 |      | section 342G-104;                                      |
| 17 | (22) | Glass advance disposal fee special fund established by |
| 18 |      | section 342G-82;                                       |
| 19 | (23) | Center for nursing special fund under section [+]304A- |
| 20 |      | 2163[+];   |
| 21 | (24) | Passenger facility charge special fund established by  |
| 22 |      | section 261-5.5;                                       |



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| 1  | (25)      | Solicitation of funds for charitable purposes special            |
|----|-----------|--|
| 2  |           | fund established by section 467B-15;                             |
| 3  | (26)      | Land conservation fund established by section 173A-5;            |
| 4  | (27)      | Court interpreting services revolving fund under                 |
| 5  |           | section 607-1.5;   |
| 6  | (28)      | Trauma system special fund under section 321-22.5;               |
| 7  | (29)      | Hawaii cancer research special fund;                             |
| 8  | (30)      | Community health centers special fund; [and]                     |
| 9  | (31)      | <pre>Emergency medical services special fund[+];</pre>           |
| 10 | (32)      | Health insurance support special fund established by             |
| 11 |           | section 346- ; and   |
| 12 | (33)      | Health care reinvestment fund established by section             |
| 13 |           | <u>321- ;</u>  |
| 14 | shall ded | uct five per cent of all receipts of all other special           |
| 15 | funds, wh | ich [ <del>deduction</del> ] shall be transferred to the general |
| 16 | fund of t | he State and become general realizations of the State.           |
| 17 | All offic | ers of the State and other persons having power to               |
| 18 | allocate  | or disburse any special funds shall cooperate with the           |
| 19 | director  | in effecting these transfers. To determine the proper            |
| 20 | revenue b | ase upon which the central service assessment is to be           |
| 21 | calculate | d, the director shall adopt rules pursuant to chapter            |
| 22 | 91 for th | e purpose of suspending or limiting the application of           |
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| 1  | the centra   | al service assessment of any fund. No later than           |  |
|----|--|--|--|
| 2  | twenty day   | ys prior to the convening of each regular session of       |  |
| 3  | the legislature, the director shall report all central service |  |  |
| 4  | assessmen  | ts made during the preceding fiscal year.[ <del>]</del> ]" |  |
| 5  | SECT   | ION 6. Section 36-30, Hawaii Revised Statutes, is          |  |
| 6  | amended by   | y amending subsection (a) to read as follows:              |  |
| 7  | "§36   | -30 Special fund reimbursements for departmental           |  |
| 8  | administra   | ative expenses. (a) Each special fund, except the:         |  |
| 9  | (1)  | Transportation use special fund established by section     |  |
| 10 |  | 261D-1;  |  |
| 11 | (2)  | Special out-of-school time instructional program fund      |  |
| 12 |  | under section 302A-1310;                                   |  |
| 13 | (3)  | School cafeteria special funds of the department of        |  |
| 14 |  | education;   |  |
| 15 | (4)  | Special funds of the University of Hawaii;                 |  |
| 16 | (5)  | State educational facilities improvement special fund;     |  |
| 17 | (6)  | Special funds established by section 206E-6;               |  |
| 18 | (7)  | Aloha Tower fund created by section 206J-17;               |  |
| 19 | (8)  | Funds of the employees' retirement system created by       |  |
| 20 |  | section 88-109;  |  |
| 21 | (9)  | Unemployment compensation fund established under           |  |
| 22 |  | section 383-121;   |  |



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| 1  | (10) | Hawaii hurricane relief fund established under chapter |
|----|------|--|
| 2  |      | 431P;  |
| 3  | (11) | Convention center enterprise special fund established  |
| 4  |      | under section 201B-8;                                  |
| 5  | (12) | Hawaii health systems corporation special funds;       |
| 6  | (13) | Tourism special fund established under section         |
| 7  |      | 201B-11;   |
| 8  | (14) | Universal service fund established under chapter 269;  |
| 9  | (15) | Integrated tax information management systems special  |
| 10 |      | fund under section 231-3.2;                            |
| 11 | (16) | Emergency and budget reserve fund under section        |
| 12 |      | 328L-3;  |
| 13 | (17) | Public schools special fees and charges fund under     |
| 14 |      | section 302A-1130(f);                                  |
| 15 | (18) | Sport fish special fund under section 187A-9.5;        |
| 16 | (19) | Neurotrauma special fund under section 321H-4;         |
| 17 | (20) | Center for nursing special fund under section [+]304A- |
| 18 |      | 2163[+];   |
| 19 | (21) | Passenger facility charge special fund established by  |
| 20 |      | section 261-5.5;                                       |
| 21 | (22) | Court interpreting services revolving fund under       |
| 22 |      | section 607-1.5;                                       |



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| 1  | (23)      | Trauma system special fund under section 321-22.5;      |
|----|-----------|---|
| 2  | (24)      | Hawaii cancer research special fund;                    |
| 3  | (25)      | Community health centers special fund; [and]            |
| 4  | (26)      | <pre>Emergency medical services special fund[+];</pre>  |
| 5  | (27)      | Health insurance support special fund established by    |
| 6  |           | section 346- ; and                                      |
| 7  | (28)      | Health care reinvestment fund established by section    |
| 8  |           | <u>321- ;</u>   |
| 9  | shall be  | responsible for its pro rata share of the               |
| 10 | administr | ative expenses incurred by the department responsible   |
| 11 | for the o | perations supported by the special fund concerned.[+]"  |
| 12 | SECT      | ION 7. Section 237-31, Hawaii Revised Statutes, is      |
| 13 | amended t | o read as follows:                                      |
| 14 | "§23      | 7-31 Remittances [-]; disposition. All remittances of   |
| 15 | taxes imp | osed by this chapter shall be made by money, bank       |
| 16 | draft, ch | eck, cashier's check, money order, or certificate of    |
| 17 | deposit t | o the office of the department of taxation to which the |
| 18 | return wa | s transmitted. The department shall issue its receipts  |
| 19 | therefore | to the taxpayer and shall pay the moneys into the       |
| 20 | state tre | asury as a state realization, to be kept and accounted  |
| 21 | for as pr | ovided by law; provided that:                           |

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1 The sum from all general excise tax revenues realized (1)2 by the State that represents the difference between 3 \$90,000,000 and the proceeds from the sale of any general obligation bonds authorized for that fiscal 4 year for the purposes of the state educational 5 facilities improvement special fund shall be deposited 6 7 in the state treasury in each fiscal year to the 8 credit of the state educational facilities improvement 9 special fund for public school capital improvement 10 program needs; [and] 11 A sum, not to exceed \$5,000,000, from all general (2)12 excise tax revenues realized by the State shall be 13 deposited in the state treasury in each fiscal year to 14 the credit of the compound interest bond reserve 15 fund[-]; and16 Of the taxes under this chapter collected from health (3) 17 care services each fiscal year with the exception of 18 the county surcharge on state tax authorized by 19 section 46-16.8, a maximum of \$100,000,000 annually 20 shall be deposited to the credit of the health care reinvestment fund, established by section 346- . 21



| 1  | For purposes of this paragraph, "health care               |
|----|--|
| 2  | services" means the following medical services:            |
| 3  | (A) Preventive care;                                       |
| 4  | (B) Emergency care;  |
| 5  | (C) Inpatient and outpatient hospital and physician        |
| 6  | care;  |
| 7  | (D) Diagnostic laboratory services;                        |
| 8  | (E) Diagnostic and therapeutic radiological services;      |
| 9  | and  |
| 10 | (F) Services purchased from:                               |
| 11 | (i) Dentists;  |
| 12 | (ii) Chiropractors;  |
| 13 | (iii) Optometrists;  |
| 14 | (iv) Psychologists;  |
| 15 | (v) Physical therapists;                                   |
| 16 | (vi) Home nursing care;                                    |
| 17 | (vii) Nursing and care homes; and                          |
| 18 | (viii) <u>Counseling</u> ."                                |
| 19 | SECTION 8. Section 321-22.5, Hawaii Revised Statutes, is   |
| 20 | amended by amending subsection (c) to read as follows:     |
| 21 | "(c) Interest and investment earnings attributable to the  |
| 22 | moneys in the trauma system special fund, federal funding, |
|    | HB223 HD1 HMS 2007-1595                                    |

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legislative appropriations[7] and grants, moneys from the health
care reinvestment fund, donations, and contributions from
private or public sources for the purposes of the trauma system
special fund shall be deposited into the trauma system special
fund."

6 SECTION 9. There is appropriated out of the health care 7 reinvestment fund the sum of \$45,000,000 or so much there of as 8 may be necessary for fiscal year 2007-2008 and the same sum or 9 so much thereof as may be necessary for fiscal year 2008-2009 to 10 be deposited into the health insurance support special fund.

SECTION 10. There is appropriated out of the health insurance support special fund the sum of \$45,000,000 or so much thereof as may be necessary for fiscal year 2007-2008 and the same sum or so much thereof as may be necessary for fiscal year 2008-2009 to support:

16 (1) Hospitals in meeting their needs for securing
17 emergency on-call services;

18 (2) Emergency transport services; and

19 (3) Rural hospitals in providing health care services.
 20 The sums appropriated shall be expended by the department

21 of health for the purposes of this Act.

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1 SECTION 11. There is appropriated out of the health care 2 reinvestment fund the sum of \$55,000,000 or so much thereof as 3 may be necessary for fiscal year 2007-2008 and the same sum or 4 so much thereof as may be necessary for fiscal year 2008-2009 5 to: 6 (1)Subsidize payments of high-deductible health insurance 7 premiums for employees who are ineligible for 8 employer-provided health insurance pursuant to chapter 9 393, Hawaii Revised Statutes; and 10 (2) Assist individuals who do not qualify for any other 11 state-funded health care insurance assistance program 12 in acquiring adequate health care insurance coverage. 13 The sums appropriated shall be expended by the department 14 of human services for the purposes of this Act. 15 SECTION 12. Statutory material to be repealed is bracketed 16 and stricken. New statutory material is underscored. 17 SECTION 13. This Act shall take effect on July 1, 2007.



Report Title:

Health Care Services; General Excise Tax

#### Description:

Earmarks General Excise Taxes generated from health care service providers to support Hawaii's trauma system, health care workforce development, statewide aeromedical evacuation programs, rural hospitals, medical malpractice subsides for subspecialists, Medicaid reimbursement subsidies for health care providers, Keiki Care Program, and support services for people without health insurance. (HB223 HD1)

