# A BILL FOR AN ACT

RELATING TO DAM SAFETY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- SECTION 1. On March 14, 2006, just before dawn, Ka Loko 1 2 dam on the island of Kaua'i breached. Almost four hundred 3 million gallons of water crashed down from the Ka Loko reservoir into Kilauea bay, taking trees, cars, buildings, and human lives 4 with it. Seven people tragically lost their lives that morning 5 in the flood. The legislature finds that this was a great human 6 tragedy and an ecological disaster that must never be repeated. 7 8 The purpose of this Act is to ensure the health, safety, 9 and welfare of the citizens of the State by creating a program for monitoring and enforcing the safety of dams and reservoirs 10 11 throughout the State so that we are never again faced with the tragedy like the Ka Loko dam break. 12 13 SECTION 2. Chapter 179D, Hawaii Revised Statutes, is amended by adding six new sections to be appropriately 14 15 designated and to read as follows:
- 16 "\$179D-A Entry upon property. (a) The department shall
- have the right to direct and conduct investigations as 17
- reasonably necessary to carry out its duties under this chapter. 18



- 1 For this purpose, the agents or employees of the department or
- 2 any authorized representatives shall have the right to enter at
- 3 reasonable times, without prior notice, any property, public or
- 4 private, for the purpose of investigating the condition,
- 5 construction, or operation of any dam or other artificial
- 6 barrier subject to this chapter. If the owner of the property
- 7 refuses to allow the inspection, the department may seek a
- 8 search warrant to allow the inspection. If the department has
- 9 been refused inspection of drawings, operational records, or
- 10 other information concerning a dam or reservoir, the department
- 11 may seek an administrative subpoena compelling production of the
- 12 drawings, operational records, or other information.
- 13 (b) It shall be unlawful for any person to refuse entry or
- 14 access to any authorized representative of the department who
- 15 requests entry for purposes of inspection and who presents
- 16 appropriate credentials. It shall also be unlawful to obstruct,
- 17 hamper, or interfere with the representative while in the
- 18 process of carrying out official duties.
- 19 <u>§179D-B</u> <u>Injunctive relief.</u> Whenever, in the judgment of
- 20 the department, any person has engaged in or is about to engage
- 21 in any act or practice that constitutes or will constitute an
- 22 unlawful act or practice under this chapter, the department may

1	apply to	the circuit court of the circuit in which the unlawful
2	act or pro	actice has been or is about to be engaged in, or in
3	which jur	isdiction is appropriate, for an order enjoining the
4	act or pro	actice or for an order requiring compliance with this
5	chapter.	Upon a showing by the department that the person has
6	engaged in	n or is about to engage in the unlawful act or
7	practice,	a permanent or temporary injunction, restraining
8	order, or	other order shall be granted without the necessity of
9	showing l	ack of an adequate remedy at law.
10	<u>§179</u>	D-C Dam and reservoir repair revolving fund. (a)
11	There is	established a dam and reservoir repair revolving fund
12	into whic	h shall be deposited:
13	(1)	Appropriations by the legislature;
14	(2)	Interest and fees collected by the department under
15		this chapter;
16	(3)	Any federal funds that are made available; and
17	(4)	Payments made on loans from the fund.
18	(b)	Moneys in the fund shall be used by the board to:
19	(1)	Implement emergency measures pursuant to section 179D-
20		D; or
21	(2)	Make dam repair loans to owners of dams or reservoirs

with plans and specifications for the alteration,

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1	repair, or removal of dams and reservoirs approved by		
2	the board.		
3	§179D-D Emergency measures. (a) When the department		
4	determines through its investigation or inspection of a dam or		
5	reservoir that there is condition that may pose an imminent		
6	danger to public safety and that repairs, breaching of the dam,		
7	or other actions are immediately necessary, the board shall		
8	direct the owner to immediately initiate the emergency measures		
9	necessary or the board, in its discretion, may initiate the		
10	emergency measures to ensure public safety.		
11	(b) Emergency measures shall be made at the owner's		
12	expense. When emergency measures are initiated by the board,		
13	the board may use moneys from the fund, for which the owner		
14	shall reimburse the fund in lump sum or through installment		
15	payments agreed to by the board.		
16	(c) The legislature finds and declares that emergency		
17	measures under this section are in the public interest and for		
18	the public health, safety, and general welfare of the State and		
19	authorizes the board to take any necessary actions.		
20	<u>\$179D-E</u> <u>Annual report.</u> (a) The department shall submit		
21	an annual report concerning the activities of the department		
22	relating to this chapter to the governor and the legislature no		
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1 less than twenty days prior to the convening of each regular 2 session. The report shall include but not be limited to 3 (b) 4 information on the following: 5 (1) A listing of the safety inspections made; Use of appropriated funds; 6 (2) 7 Receipts generated for inspections of dams and (3) 8 reservoirs; 9 (4)Rules adopted, amended, or repealed; 10 (5) Enforcement orders and proceedings; Dam failures and department evaluations of the reasons 11 (6) for the dam failures, if determined; and 12 Any other available data regarding the effectiveness (7) 13 14 of the State's dam and reservoir safety program. §179D-F Limitations of liability. (a) This chapter does 15 not create any liability for damages against the board, its 16 officers, agents, or employees caused by or arising out of any 17 18 of the following: (1) The construction, maintenance, operation, or failure 19

of a dam or appurtenant works; or

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         (2) The issuance and enforcement of an order or a rule
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              issued or adopted by the board to carry out the
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              board's duties.
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         (b) The State assumes no ownership obligations,
    responsibilities, or liabilities for any actions taken pursuant
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    to section 179D-D."
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         SECTION 3. Section 179D-1, Hawaii Revised Statutes, is
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    amended to read as follows:
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         "[+]$179D-1[+] Short title. This chapter shall be known
    and may be cited as the "Hawaii Dam Safety Act [of 1987]".
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         SECTION 4. Section 179D-2, Hawaii Revised Statutes, is
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    amended to read as follows:
         "[+] $179D-2[+] Declaration of purpose. The purpose of this
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    chapter is to provide for the inspection and regulation of
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    construction, operation, and removal of certain dams and
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    reservoirs in order to protect the health, safety, and welfare
    of the citizens of the State by reducing the risk of failure of
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    [such] the dams[-] and reservoirs. The legislature finds and
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    declares that the inspection and regulation of construction,
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    operation, and removal of certain dams and reservoirs are
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    properly a matter of regulation under the police powers of the
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    State."
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- SECTION 5. Section 179D-3, Hawaii Revised Statutes, is amended:

  1. By adding a new definition to be appropriately inserted and to read as follows:

  ""Emergency" includes but is not limited to breaches and
- 6 all conditions leading to or causing a breach, overtopping, or
- 7 any other condition in a dam and its appurtenant structures that
- 8 may be construed as unsafe or threatening to persons or
- 9 property."
- 10 2. By amending the definition of "reservoir" to read as
- 11 follows:
- "Reservoir" means any basin [which] that contains or will
- 13 contain water impounded by a dam[-]; provided that an
- 14 impoundment actively managed for agricultural purposes that is
- 15 not built into a stream channel or riverbed and for which the
- 16 inflow of water can be completely closed shall not be considered
- 17 <u>a reservoir.</u>"
- 18 SECTION 6. Section 179D-4, Hawaii Revised Statutes, is
- 19 amended to read as follows:
- "[+]\$179D-4[+] Liability for damages. (a) Nothing
- 21 contained in this chapter shall be construed to constitute a
- 22 waiver of any immunity of the State and no action or failure to

- 1 act under this chapter shall be construed to create any
- 2 liability in the State, board, department, or its officers or
- 3 employees, for the recovery of damages caused by such action or
- 4 failure to act.
- 5 (b) No action shall be brought against the State, the
- 6 board, or the department, or against any officer or employee of
- 7 the State, the board, or the department for damages sustained
- 8 through the partial or total failure of any dam or reservoir
- 9 addressed in this chapter or its maintenance or operation by
- 10 reason of any supervision or other action taken or not taken
- 11 pursuant to this chapter.
- 12 [\(\frac{(b)}{}\)] (c) Nothing in this chapter and no order, action, or
- 13 advice of the State, board, or department, or any representative
- 14 thereof, shall be construed to relieve an owner or operator of a
- 15 dam or reservoir of the legal duties, obligations, or
- 16 liabilities incident to the ownership or operation of a dam or
- 17 reservoir; provided that an owner or operator of a dam or
- 18 reservoir shall not be liable for damages as a result of only
- 19 natural causes such as earthquakes, hurricanes, or extraordinary
- 20 rains of an average recurrence interval in excess of two hundred
- 21 fifty years."

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- 1 SECTION 7. In codifying the new sections added by section
- 2 of this Act, the revisor of statutes shall substitute
- 3 appropriate section numbers for the letters used in designating
- 4 the new sections in this Act.
- 5 SECTION 8. If any provision of this Act, or the
- 6 application thereof to any person or circumstance is held
- 7 invalid, the invalidity does not affect other provisions or
- 8 applications of the Act, which can be given effect without the
- 9 invalid provision or application, and to this end the provisions
- 10 of this Act are severable.
- 11 SECTION 9. Statutory material to be repealed is bracketed
- 12 and stricken. New statutory material is underscored.
- 13 SECTION 10. This Act shall take effect on July 1, 2050.

### Report Title:

Department of Land and Natural Resources; Dam Safety

### Description:

Grants department of land and natural resources the right to enter property, public or private, to inspect dams. Allows board of land and natural resources to direct owner or, in its discretion, to take immediate action to initiate emergency measures to insure public safety. Establishes dam and reservoir repair revolving fund. (HD1)