### HOUSE OF REPRESENTATIVES TWENTY-FOURTH LEGISLATURE, 2007 STATE OF HAWAII

## H.B. NO.1494

### A BILL FOR AN ACT

RELATING TO FUEL.

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### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

#### PART I

2 SECTION 1. The legislature finds that Hawaii is overpaying 3 for imported oil, allowing over \$225,000,000 annually to flow 4 out of the state and out of the local economy. The legislature 5 also finds that by establishing a publicly owned entity to buy 6 and import gasoline and diesel fuel from the mainland, storing 7 the gasoline on each of the islands, selling the fuel directly 8 to the public or to the private sector through independent 9 retail gas service station outlets, and essentially providing a 10 third participant in the wholesale gasoline market, the cost of 11 gas in Hawaii can be more in line with mainland prices. 12 The purpose of this Act is to provide a comprehensive

13 solution to combat the high price of gasoline, specifically by:
14 (1) Establishing the Hawaii fuel authority, a publicly
15 owned entity to buy, import, store, and sell gasoline
16 and diesel fuel to Hawaii residents at prices
17 comparable to the rest of the country;



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1	(2)	Establishing an alternative energy special fund and
2		allowing the authority to deposit 1 cent from the
3		wholesale price of each gallon of gasoline and diesel
4		fuel sold by the authority into the special fund, to
5		be used to address transportation issues such as
6		traffic congestion;
7	(3)	Impeding increases of county fuel taxes by requiring a
8		two-thirds vote to approve increases;
9	(4)	Repealing chapter 486J, Hawaii Revised Statutes, the
10		Petroleum Industry Information Reporting Act; and
11	(5)	Authorizing the issuance of revenue bonds to cover the
12		costs of purchasing, leasing, or making capital
13		improvements to build, construct, or convert
14		facilities for use as a fuel storage or distribution
15		facility, on all islands.
16		PART II
17	SECT	ION 2. The Hawaii Revised Statutes is amended by
18	adding a	new chapter to be appropriately designated and to read
19	as follow	s:



1	"CHAPTER
2	HAWAII FUEL AUTHORITY
3	<b>S</b> -1 Definitions. As used in this chapter, unless the
4	context otherwise requires:
5	"Board" means the board of directors of the fuel authority
6	established in section $-2$ , and any successor thereto.
7	"Department" means the department of business, economic
8	development, and tourism.
9	"Distribution facility" means any mobile or immobile
10	structure or vehicle built to handle any aspect in the chain of
11	distribution of gasoline or diesel fuel, including any area for
12	loading vehicles for transferring the fuel to independent retail
13	gas service stations.
14	"Fuel authority" means the Hawaii fuel authority
15	established by section -2.
16	"Gasoline" includes gasoline, benzol, benzine, naphtha, and
17	any other liquid prepared, advertised, offered for sale, sold
18	for use as, or used for, the generation of power for the
19	propulsion of motor vehicles, including any product obtained by
20	blending together any one or more petroleum products with or
21	without other products, if the resultant product is capable of
22	the same use.



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"Independent retail gas service station" means a retail gas
 service station that is not bound by any franchise or other
 agreement with a petroleum producer, refiner, wholesaler, or
 distributor to exclusively buy gasoline or diesel fuel from the
 producer, refiner, wholesaler, or distributor.

6 "Storage facility" means any container, building, or
7 structure built within the state to handle the storage or
8 containment of gasoline or diesel fuel for the purpose of
9 storing the fuel between importing and distribution, including
10 facilities used to refine, compound, mix, or otherwise prepare
11 the fuel for sale in compliance with state and local laws.

12 § -2 Establishment of the Hawaii fuel authority;

purpose. (a) There is established the Hawaii fuel authority, 13 which shall be a public body corporate and politic and an 14 15 instrumentality and agency of the State. The fuel authority shall be placed within the department of business, economic 16 development, and tourism for administrative purposes, pursuant 17 18 to section 26-35, except sections 26-35(4) and 26-35(5). The 19 purpose of the fuel authority shall be to provide reasonably 20 priced wholesale gasoline and diesel fuel to independent retail 21 gas service station operators. Its duties shall include:



1	(1)	Importing gasoline and diesel fuel from mainland or
2		overseas spot markets suitable for use in motor
3		vehicles;
4	(2)	Storing the imported gasoline and diesel fuel on each
5		of the islands; and
6	(3)	Distributing the wholesale gasoline and diesel fuel to
7		independent retail gas service stations within the
8		state at reasonable prices.
9	(b)	The governing body of the fueling authority shall
10	consist o	f a board of directors comprised of nine voting members
11	to be app	ointed by the governor; provided that:
12	(1)	Three members shall be appointed by the governor from
13		a list of five nominees submitted by the speaker of
14		the house of representatives;
15	(2)	Three members shall be appointed by the governor from
16		a list of five nominees submitted by the senate
17		president;
18	(3)	Two members shall be appointed by the governor; and
19	(4)	The director of business, economic development, and
20		tourism shall serve as an ex officio voting member.
21	Six of th	e appointed members shall be from the general public
22	and selec	ted on the basis of their knowledge, interest, and
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1 proven expertise in one or more of the following fields: gasoline, marketing, finance, economics, engineering, commerce 2 3 and trade, and corporate management. All appointed members of the board shall continue in office until their respective 4 5 successors have been appointed. The director of business, economic development, and tourism shall serve as the chairperson 6 until such time as the chairperson is elected by the board from 7 8 the membership. The board shall elect such other officers as it 9 deems necessary.

10 (c) The members of the board appointed under subsection 11 (b) shall serve without compensation, but may be reimbursed for 12 expenses, including travel expenses, incurred in the performance 13 of their duties.

14 (d) The board shall appoint a chief executive officer, who 15 shall serve at the pleasure of the board and shall be exempt 16 from chapter 76.

17 § -3 Powers, generally; exemptions. (a) The fuel
18 authority shall have all the powers necessary to carry out its
19 purposes, including the powers to:

20 (1) Sue and be sued;

21 (2) Have a seal and alter the same at its pleasure;



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1	(3)	Make and execute, enter into, amend, supplement, and
2		carry out contracts and all other instruments
3		necessary or convenient for the exercise of its powers
4		and functions under this chapter;
5	(4)	Make and alter bylaws for its organization and
6		internal management;
7	(5)	Adopt rules under chapter 91 necessary to effectuate
8		this chapter in connection with the operations,
9		properties, and facilities of the fuel authority;
10	(6)	Through its chief executive officer, appoint officers,
11		agents, and employees, prescribe their duties and
12		qualifications, and fix their salaries, without regard
13		to chapter 76;
14	(7)	Issue revenue bonds in the name of the fuel authority
15		subject to the approval of the legislature; provided
16		that all revenue bonds shall be issued pursuant to
17		part III, chapter 39;
18	(8)	Pledge or assign all or any part of the receipts and
19		revenues of the fuel authority for purposes of meeting
20		bond liabilities;
21	(9)	Provide imported gasoline and diesel fuel to the

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public;

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1	(10)	Deposit any moneys of the fuel authority in any
2		banking institution within or without the state, and
3		appoint one or more persons to act as custodians of
4		the moneys of the fuel authority for the purpose of
5		making deposits;
6	(11)	Prepare or cause to be prepared development plans for
7		storage and distribution facilities;
8	(12)	Set prices for wholesale gasoline and diesel fuel sold
9		by the fuel authority without regard to chapter 91;
10	(13)	Acquire, construct, own, lease, hold, assign,
11		exchange, convey, clear, improve, install, equip, and
12		rehabilitate real, personal, or mixed property and
13		assign, exchange, transfer, convey, lease, sublease,
14		or encumber any transport vehicle, storage or
15		distribution facility, including by way of easements;
16	(14)	Prepare, or cause to be prepared, plans,
17		specifications, designs, and estimates of cost for the
18		acquisition, construction, reconstruction,
19		improvement, installation, equipping, development, or
20		maintenance of any storage or distribution facility,
21		and from time to time modify the plans,
22		specifications, designs, or estimates;



1	(15)	Engage the services of consultants on a contractual
2		basis for rendering professional and technical
3		assistance and advice;
4	(16)	Call upon the attorney general for such legal services
5		as the fuel authority may require;
6	(17)	Procure insurance against any loss in connection with
7		its property and other assets and operations in
8		amounts and from insurers as it deems desirable;
9	(18)	Accept and expend gifts or grants in any form from any
10		public agency or from any other source;
11	(19)	Promote and market the sale of the wholesale gasoline
12		and diesel fuel imported by the fuel authority and
13		develop programs that assist sales to independent
14		retail gas service stations in Hawaii by assessing the
15		needs of these stations and providing coordination to
16		overcome any obstacles to sale;
17	(20)	Finance, conduct, assist, or cooperate in financing to
18		enable the building, leasing, purchase, or sale of gas
19		stations to independent retail gas service station
20		owners that can sell gasoline sold by the fuel
21		authority, by making and entering into contracts and
22		other appropriate arrangements, including the



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1		provision of loans, start-up and expansion capital,
2		loan guaranty, loans convertible to equity, equity
3		charged and received by the fuel authority, and other
4		forms of assistance, if the board determines that the
5		retail market does not adequately offer the reasonably
6		priced gasoline and diesel fuel provided by the fuel
7		authority to the public;
8	(21)	Provide advice, technical and marketing assistance,
9		support, and promotion to enterprises in which
10		investments have been made;
11	(22)	Acquire, hold, and sell qualified securities;
12	(23)	Consent, subject to the provisions of any contract
13		with noteholders or bondholders, whenever the fuel
14		authority deems it necessary or desirable in the
15		fulfillment of the purposes of this chapter, to the
16		modification, with respect to rate of interest, time
17		of payment of any installment of principal or
18		interest, or any other terms, of any contract or
19		agreement of any kind to which the fuel authority is a
20		party;

21 (24) Invest any funds held in reserves or sinking funds, or22 any funds not required for immediate disbursement, in



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1 such investments as may be lawful for fiduciaries in the state; and 2 (25) Do any and all things necessary or convenient to carry 3 4 out its purposes and exercise the powers given and granted in this chapter. 5 The fuel authority shall be exempt from chapter 103D. 6 (b) S -4 Contracts for services necessary for management 7 and operation of authority. The fuel authority may contract 8 9 with others, public or private persons, for the provision of all 10 or a portion of the services necessary for the management and operation of the authority. The fuel authority shall have the 11 power to use all appropriations, grants, contractual 12 13 reimbursements, and all other funds not appropriated for a designated purpose to pay for the proper general expenses and to 14 carry out the purposes of the authority. 15 -5 Use of public lands. The governor may set aside 16 Ş 17 available public lands to the fuel authority for the purposes 18 specified in this chapter; provided that the setting aside would 19 not impair any covenant between the State or any department or agency thereof and holders of any bonds issued by the State or 20 such department or agency thereof. The fuel authority also may 21



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lease available state lands from the department of land and
 natural resources.

3 S -6 Hawaii fuel authority revolving fund. There is established in the state treasury a fund to be known as the 4 Hawaii fuel authority revolving fund for the purpose of paying 5 for the costs of operating the fuel authority as set forth in 6 this chapter, including meeting any debt service requirements. 7 All moneys generated as profit from the operations of selling 8 9 imported gasoline and diesel fuel to gas stations in the state 10 shall be deposited into the Hawaii fuel authority revolving fund. Revenues provided in this section shall be at least 11 12 sufficient to pay the costs of operation of the fuel authority. 13 -7 Alternative energy special fund. There is S established in the state treasury the alternative energy special 14 15 fund, to be administered by the department of business, economic development, and tourism. One cent from the wholesale price of 16 each gallon of gasoline and diesel fuel sold by the fuel 17 18 authority shall be deposited in the alternative energy special 19 fund.

20 Moneys in the alternative energy special fund shall be
21 expended by the department to provide financial assistance to



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1	public ag	encies and private entities involved in addressing
2	transport	ation issues such as traffic congestion.
3	The	department shall adopt rules in accordance with chapter
4	91 for th	e purposes of this section.
5	S	-8 Compliance with federal, state, and county fuel
6	taxes. A	ll revenues and receipts derived by the import and sale
7	program o	f the fuel authority shall comply with federal, state,
8	and count	y fuel taxation requirements.
9	S	-9 Annual reports. The fuel authority shall report
10	annually	to the legislature twenty days prior to the convening
11	of the re	gular session, which report shall include:
12	(1)	An itemized account of the income to and the
13		expenditure from the fuel authority revolving fund
14		during the previous year;
15	(2)	An itemized account of the income to and the
16		expenditure from the alternative energy special fund
17		during the previous year; and
18	(3)	The impact of the wholesale price of gasoline and
19		diesel fuel sold by the fuel authority on the
20		wholesale or retail price of gasoline and diesel fuel
21		within the state."



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1	PART III
2	SECTION 3. Section 243-5, Hawaii Revised Statutes, is
3	amended to read as follows:
4	"§243-5 County fuel tax. The amount of the "county of
5	Hawaii fuel tax", "city and county of Honolulu fuel tax",
6	"county of Maui fuel tax", and "county of Kauai fuel tax",
7	respectively, shall be determined by resolution of the county or
8	the city council of each county adopted in the manner provided
9	by law relating to resolutions involving the expenditure of
10	public money[ $\cdot$ ]; provided that the county or city council may
11	increase the tax only by an affirmative vote of two-thirds of
12	the members to which each council is entitled. The amount fixed
13	by the resolution may be, per gallon, one or more cents or a
14	fraction of a cent or both, or it may be zero. The amount fixed
15	for alternative fuels may be proportional to the energy contents
16	of the fuels, as determined by their lower heating values, times
17	one-half. No resolution shall be adopted until the county or
18	the city council shall conduct a public hearing on the amount of
19	tax proposed. Public notice of the hearing shall be given in
20	the county at least twice within a period of thirty days
21	immediately preceding the date of hearing. If the resolution is
22	adopted, it shall take effect on the first day of the second
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month following the date of adoption of the resolution. The
 county or the city council shall notify the department of
 taxation of any county fuel tax changes within ten days after
 the resolution is adopted.

5 Until and unless otherwise provided by resolution adopted 6 as above provided, the amount of the "county of Hawaii fuel tax" 7 shall be zero, the amount of the "city and county of Honolulu 8 fuel tax" shall be 2-1/2 cents per gallon, the amount of the 9 "county of Maui fuel tax" shall be 2 cents per gallon, and the 10 amount of the "county of Kauai fuel tax" shall be 2 cents per 11 gallon."

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#### PART IV

13 SECTION 4. Chapter 486J, Hawaii Revised Statutes, is14 repealed.

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#### PART V

16 SECTION 5. Upon determination by the board of the fuel 17 authority that the retail market does not adequately offer the 18 reasonably priced gasoline and diesel fuel provided by the fuel 19 authority to the public, the board shall request the legislature 20 to establish a loan guarantee program for persons who are 21 willing to become owners of independent retail gas service 22 stations that sell gasoline and diesel fuel sold by the fuel



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authority to be administered by the fuel authority. The request
 shall include necessary proposed legislation.

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#### PART VI

4 SECTION 6. The Hawaii fuel authority, with the approval of 5 the director of finance and the governor, is authorized pursuant to part III, chapter 39, Hawaii Revised Statutes, to issue 6 revenue bonds in an aggregate principal amount not to exceed 7 8 , at such times and in such amounts as it deems Ś 9 advisable for the purpose of purchasing, leasing, or making 10 capital improvements to build, construct, or convert facilities 11 for use as fuel storage tanks or distribution facility systems for gasoline and diesel fuel purchased by the Hawaii fuel 12 authority on each island, to allow the authority to store 13 14 imported gasoline and diesel fuel on each island and distribute 15 reasonably priced gasoline and diesel fuel to independent retail gas service stations within the state. 16

17 The proceeds of such revenue bonds shall be deposited into
18 the Hawaii fuel authority revolving fund created in section
19 -6, Hawaii Revised Statutes.

20 The revenue bonds authorized under this Act shall be issued21 pursuant to part III, chapter 39, Hawaii Revised Statutes.



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The principal of, premium, if any, and interest on the
 revenue bonds shall be payable from the revenues and receipts
 collected or to be collected by the Hawaii fuel authority
 generally.

SECTION 7. There is appropriated out of the revenue bond
proceeds authorized by this Act the sum of \$ or so much
thereof as may be necessary for fiscal year 2007-2008 and the
sum of \$ or so much thereof as may be necessary for
fiscal year 2008-2009 to carry out the purposes of this Act.
The sums appropriated shall be expended by the Hawaii fuel
authority.

SECTION 8. The authorization to issue revenue bonds underthis Act shall lapse on June 30, 2012.

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#### PART VII

15 SECTION 9. Statutory material to be repealed is bracketed16 and stricken. New statutory material is underscored.

17 SECTION 10. This Act shall take effect on July 1, 2007.

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INTRODUCED BY: Coningo B. Lee.

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#### Report Title:

Hawaii Fuel Authority; Establishment

#### Description:

(1) Establishes the Hawaii Fuel Authority to deliver gasoline and diesel fuel to Hawaii residents at prices comparable to the mainland.

(2) Repeals Chapter 486J, Hawaii Revised Statutes.

(3) Authorizes the issuance of revenue bonds for the construction or purchase of storage tanks and distribution systems for gasoline and diesel fuel by the Authority on each island.

(4) Requires a two-thirds vote of the city or county council when increasing county fuel taxes.

