HOUSE OF REPRESENTATIVES TWENTY-FOURTH LEGISLATURE, 2007 STATE OF HAWAII

H.B. NO. <sup>1456</sup> H.D. 1

#### A BILL FOR AN ACT

RELATING TO PSYCHOLOGISTS.

13

illnesses.

#### **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

1 SECTION 1. The legislature finds that persons living in 2 the rural areas of our state have inadequate access to mental health treatment services, and would receive little or no mental 3 health care if not for the federally qualified health centers 4 located in these areas. Patients of these centers include the 5 6 uninsured, the poor, other Pacific Islanders, and the homeless (thirty-six per cent, fifty-six per cent, seven per cent, and 7 five per cent, respectively). Sixty per cent of the patients of 8 federally qualified health centers in rural areas, are native 9 10 Hawaiians. Both in Hawaii, and when compared to indigenous and minority populations in the United States, native Hawaiians have 11 the highest rate of untreated medical and psychological 12

14 There are psychiatrists on the staff of only three of the 15 thirteen federally qualified health centers in Hawaii. As 16 licensed physicians, these psychiatrists have the ability to 17 provide psychopharmacological care to their patients. There 18 were also 9.71 psychologists working in nine of these centers, HB1456 HD1 HMS 2007-1936

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but currently, the scope of practice of a licensed psychologist
 does not include prescribing medications. However, some of
 these psychologists do provide psychopharmacological care in
 active collaboration with primary care physicians as a result of
 the native Hawaiian psychology training program.

Since 2000, fourteen psychologists in Hawaii, all native to 6 Hawaii, have received psychopharmacological training through the 7 Tripler Army Medical Center, native Hawaiian psychology training 8 9 program. These psychologists now provide mental health therapy 10 combined with psychopharmacological care within collaborative relationships with primary care physicians at seven federally 11 12 qualified health centers at Bay Clinic, Hana, Molokai, Kauai, Waianae, Kalihi-Palama, and Waimanalo, and at two native 13 14 Hawaiian health care system clinics on Kauai and Molokai.

To date, psychologists trained under the native Hawaiian psychology training program have provided combined therapy and psychopharmacological care to thousands of native Hawaiians and other ethnic minorities. For example, in 2004, psychologists at the Waianae coast comprehensive health center completed approximately three thousand eight hundred forty patient encounters, and seventy per cent of these patients received

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necessary psychotropic medication for the treatment of mental
 illness.

Providing combined mental health therapy and 3 psychopharmacological care through appropriately trained 4 psychologists is not unique to Hawaii. For years these services 5 have been provided by psychologists with appropriate credentials 6 7 through the Indian health service, and to active duty military personnel and their families in federal facilities. Recently, 8 9 Louisiana and New Mexico gave psychologists prescriptive 10 authority without regard to the service setting.

In addition, independent evaluations of the Department of Defense Psychopharmacological Demonstration Project by the United States General Accounting Office and the American College of Neuropsychopharmacology have found that appropriately-trained psychologists prescribe safely and effectively.

Research data soundly demonstrates that the number of prescribing mental health care providers in Hawaii is insufficient to serve the needs of Hawaii's people. The crystal methamphetamine epidemic that is especially severe in rural areas, coupled with the economic and cultural distress of the native Hawaiian population, has created unprecedented demands for services from an already overtaxed mental health system.

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The resultant delays in providing treatment add to suffering of
 those with mental illness and are exacerbating Hawaii's future
 social, economic, and medical costs.

4 The legislature finds that the native Hawaiian psychology 5 training program has demonstrated that there already exists a 6 means to address the urgent need to provide timely, appropriate, 7 and cost-effective therapeutic and psychopharmacological health 8 services in rural areas. There are already psychologists 9 working in federally qualified health centers that could be 10 trained to provide these services. In addition, psychologists 11 are being placed in rural areas under the native Hawaiian health 12 care professions scholarship program, which requires scholarship 13 recipients to work in federally designated medically underserved 14 areas for the number of years (typically four) they received 15 scholarship funding. Under this program, psychologists of 16 native Hawaiian ancestry working in federally qualified health 17 centers, native Hawaiian health system clinics, and other 18 federally designated health clinics, are now delivering mental 19 health care in a culturally appropriate manner to underserved 20 populations.

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Furthermore, the American Psychological Association has
 developed a model curriculum for the education and training of
 prescribing psychologists.

4 The purpose of this Act is to address the urgent need for 5 timely, appropriate, and cost-effective therapeutic and 6 psychopharmacological health services in rural areas by 7 establishing a means under state law by which psychologists 8 practicing in licensed health clinics located in federally 9 designated medically underserved areas or mental health 10 professional shortage areas may become appropriately trained, 11 obtain the necessary licenses and credentials, and with appropriate supervision and in collaboration with the patient's 12 13 primary physician, prescribe a limited formulary of psychotropic 14 medications for the treatment of mental illness.

15 SECTION 2. Chapter 465, Hawaii Revised Statutes, is 16 amended by adding a new part to be appropriately designated and 17 to read as follows:

18

#### "PART . PRESCRIPTION CERTIFICATION

19 §465-A Definitions. As used in this part, unless the
20 context otherwise requires:

"Collaborative relationship" means a cooperative working
 relationship between a physician licensed under chapter 453 and HB1456 HD1 HMS 2007-1936

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a psychologist holding a conditional prescription certificate in
 the provision of patient care, including the diagnosis of
 patients, and the management and delivery of physical and mental
 health care.

5 "Narcotics" means natural and synthetic opioid analgesics6 and their derivatives used to relieve pain.

7 "Prescribing mental health professional" means a
8 psychiatrist or other physician licensed in accordance with
9 chapter 453.

10 "Psychotropic medication" means only those pharmaceutical 11 agents related to the diagnosis and treatment of mental and 12 emotional disorders, including controlled substances other than 13 narcotics.

14

#### §465-B Conditional prescription certificate; application.

15 (a) A psychologist may apply to the board for a conditional
16 prescription certificate. The application shall be made on a
17 form approved by the board, and be accompanied by evidence
18 satisfactory to the board, that the applicant:

19 (1) Holds a current license in good standing to practice20 psychology in the State of Hawaii;

21 (2) Has successfully completed a planned sequence of
22 psychopharmacological training from a regional,



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1		accredited institution of higher lea	arning approved by
2		the John A. Burns school of medicine	e and the Tripler
3		Army Medical Center's psychiatry res	sidency program.
4		The training shall be consistent wit	ch the American
5		Psychological Association's Recommer	nded Postdoctoral
6		Fraining in Psychopharmacology for H	Prescription
7		Privileges. The training shall incl	lude a two-year
8		postdoctoral program of no less than	n four hundred
9		fifty hours of classroom instruction	n in at least the
10		following core areas of instruction:	:
11		(A) Anatomy and physiology;	
12		(B) Biochemistry;	
13		(C) Neurosciences (neuroanatomy, ne	eurochemistry, and
14		neurophysiology);	
15		(D) Pharmacology and clinical pharm	nacology;
16		(E) Psychopharmacology;	
17		(F) Pathophysiology;	
18		(G) Health assessment, including re	elevant physical
19		and laboratory assessment; and	
20		(H) Clinical pharmacotherapeutics;	
21	(3)	Has completed at least one hundred $\epsilon$	eighty hours of a
22		supervised practicum:	
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1		(A)	Of at least one year;
2		(B)	Involving four hundred hours treating a diverse
3			population of no fewer than one hundred patients
4			with mental disorders;
5		(C)	Supervised by a licensed health care provider who
6			is experienced in the provision of
7			psychopharmacotherapy and is not in the employ of
8			the person being directed or supervised; and
9		(D)	Including at least two hours of weekly
10			supervision;
11	(4)	Has ]	passed a national proficiency examination approved
12		by t	he board that tests the applicant's knowledge of
13		phari	macology in the diagnosis, care, and treatment of
14		menta	al disorders; provided that the board shall
15		estal	blish what constitutes a passing score and the
16		numb	er of times an applicant may retake the
17		exam	ination within a specific time period;
18	(5)	Has 1	malpractice insurance that satisfies the
19		requ	irements adopted by the board by rule, and covers
20		the a	applicant during the period the conditional
21		pres	cription certificate is in effect;

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1	(6)	Is employed or contracted by, and will practice the
2		prescribing authority at:
3		(A) A federally qualified health center established
4		under Title 42 United States Code Section 1396;
5		(B) A licensed health clinic located in a federally
6		designated medically underserved area as defined
7		by Title 42 Code of Federal Regulations Part 62;
8		or
9		(C) A licensed health clinic located in a mental
10		health professional shortage area;
11		and
12	(7)	Meets all other requirements, as determined by rule by
13		the board, for obtaining a conditional prescription
14		certificate.
15	(b)	The board shall issue a conditional prescription
16	certifica	te if it finds that the applicant has met the
17	requireme	nts of subsection (a).
18	(C)	The conditional prescription certificate shall be
19	immediate	ly relinquished to the board should the psychologist no
20	longer me	et the requirements of subsection (a).

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1	§465-	-c c	conditional prescription certificate; powers,
2	duties, an	nd re	<b>sponsibilities.</b> (a) A psychologist holding a
3	conditiona	al pr	escription certificate shall:
4	(1)	Cont	inue to hold a current license to practice
5		psyc	hology in Hawaii;
6	(2)	Cont	inue to maintain the required malpractice
7		insu	rance;
8	(3)	Infc	orm the board of:
9		(A)	The name of the prescribing mental health
10			professional under whose supervision the
11			psychologist will prescribe psychotropic
12			medication and shall promptly inform the board if
13			any other prescribing mental health professional
14			will assure supervision; and
15		(B)	The name of the federally qualified health
16			center, licensed health clinic located in a
17			federally designated medically underserved area,
18			or the licensed health clinic located in a mental
19			health professional shortage area, in which the
20			psychologist practices and promptly inform the
21			board if the psychologist will be practicing at a
22			different clinic;



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1		and
2	(4)	Apply for a Federal Drug Enforcement license for
3		limited use as restricted by state law and file with
4		the board, in a timely manner, all individual federal
5		Drug Enforcement Agency registrations and numbers.
6	(b)	A psychologist holding a conditional prescription
7	certifica	te:
8	(1)	May administer and prescribe psychotropic medication
9		that is not prohibited by the exclusionary formulary
10		list established pursuant to section 465-E;
11	(2)	May order and review laboratory tests related to
12		prescriptions for the treatment of mental disorders
13		under this chapter;
14	(3)	Shall not delegate prescriptive authority to any other
15		person. Records of all prescriptions shall be
16		maintained in the prescribing psychologist's patient
17		records; and
18	(4)	When prescribing psychotropic medication for a
19		patient, shall maintain an ongoing collaborative
20		relationship with the physician who oversees the
21		patient's general medical care to ensure that:
22		(A) Necessary medical examinations are conducted;

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1		(B)	The psychotropic medication is appropriate for
2			the patient's medical condition; and
3		(C)	Significant changes in the patient's medical or
4			psychological condition are discussed.
5	(c)	A pr	escription written by a psychologist with a
6	condition	al pr	escription certificate shall:
7	(1)	Comp	ly with applicable state and federal laws;
8	(2)	Be i	dentified as issued by the psychologist as
9		"psy	chologist certified to prescribe"; and
10	(3)	Incl	ude the psychologist's board number or the
11		iden	tification number assigned by the department of
12		comm	erce and consumer affairs.
13	(d)	A ps	ychologist holding a conditional prescription
14	certifica	te ma	y only prescribe psychotropic medications to
15	patients	under	the psychologist's care who are enrolled at the
16	health ce	nter	or clinic identified by the board under section
17	465-C(3)(	в).	
18	§465	-D P	rescription certificate. (a) A psychologist may
19	apply to	the b	oard for a prescription certificate. The
20	applicati	on sh	all be made on a form approved by the board and be
21	accompani	ed by	evidence satisfactory to the board that the
22	applicant	:	

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1	(1)	Holds a conditional prescription certificate and has
2		successfully completed two years of prescribing
3		psychotropic medication as certified by the
4		supervising prescribing mental health professional;
5	(2)	Has successfully undergone a process of independent
6		peer review approved by the board, the Hawaii Primary
7		Care Association, and the Hawaii board of medical
8		examiners;
9	(3)	Holds a current license to practice psychology in the
10		State of Hawaii;
11	(4)	Has malpractice insurance in place that satisfies
12		requirements adopted by the board by rule, that covers
13		the applicant during the period that the prescription
14		certificate is in effect; and
15	(5)	Meets all other requirements, as determined by the
16		board by rule, for obtaining a prescription
17		certificate.
18	(b)	The board shall issue a prescription certificate if it
19	finds that	t the applicant has met the requirements of subsection
20	(a).	
21	(c)	A psychologist with a prescription certificate may
22	prescribe	psychotropic medication if the psychologist:

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1	(1)	Continues to hold a current license to practice
2		psychology in Hawaii and maintains malpractice
3		insurance;
4	(2)	Annually satisfies the continuing education
5		requirements for prescribing psychologists, set by the
6		board by rule, which shall be no fewer than twenty
7		hours each year, at least half of which shall be in
8		pharmacology or psychopharmacology;
9	(3)	Continues to be employed or contracted by the health
10		center or clinic identified under section 465-C(3)(B);
11		and
12	(4)	Continues to maintain an ongoing collaborative
13		relationship with the physician who oversees the
14		prescribing psychologist's patient's general medical
15		care to ensure that:
16		(A) Necessary medical examinations are conducted;
17		(B) The psychotropic medication is appropriate for
18		the patient's medical condition; and
19		(C) Significant changes in the patient's medical or
20		psychological condition are discussed.

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1	(d) A psychologist holding a prescription certificate may
2	order and review laboratory tests related to prescriptions for
3	the treatment of mental disorders under this chapter.
4	§465-E Exclusionary formulary list. The exclusionary
5	formulary list shall specify the types of medications that
6	psychologists holding either a conditional prescription
7	certificate or a prescription certificate shall be prohibited
8	from prescribing or administering. The exclusionary formulary
9	list shall include the following types of medications:
10	(1) All narcotics;
11	(2) All monoamine oxidase inhibitors (MAOI's);
12	(3) All antipsychotic medications;
13	(4) All amphetamines;
14	(5) All non-psychotropic medications;
15	(6) Lithium; and
16	(7) Serzone.
17	§465-F Formulary advisory committee; establishment,
18	composition, and duties. (a) There is established a formulary
19	advisory committee within the department of health for
20	administrative purposes. The formulary advisory committee
21	shall:

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(1) Establish the recommended exclusionary formulary list;
 and

3 (2) Review the exclusionary formulary list adopted by the
4 board of psychology no fewer than once per quarter and
5 as frequently as it deems necessary, and recommend
6 amendments to the exclusionary formulary list subject
7 to the limitations set forth in section 465-E.

8 The board of psychology shall, by rule pursuant to chapter 91 9 adopt the recommended exclusionary formulary list established by 10 the formulary advisory committee and any recommended amendments 11 to the list.

12 (b) The formulary advisory committee shall be appointed by13 the director of health and consist of:

14 (1) Two psychologists licensed under chapter 465;

15 (2) Two psychiatrists licensed under chapter 453;

16 (3) Two pharmacists licensed under chapter 461; and

17 (4) The medical director of a federally qualified health18 center in the state.

19 §465-G Administration. (a) The board shall adopt rules
20 pursuant to chapter 91:

(1) Establishing the requirements and procedures for
 obtaining and renewing a conditional prescription
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1		certificate, a prescription certificate, including
2		continuing education requirements and reasonable
3		application and renewal fees;
4	(2)	Establishing the grounds for denial, suspension, or
5		revocation of conditional prescription certificates
6		and prescription certificates; and
7	(3)	Allowing for the suspension or revocation of a license
8		to practice psychology upon suspension or revocation
9		of a conditional prescription certificate or
10		prescription certificate.
11	(b)	The board shall maintain current records on every
12	prescribi	ng psychologist, including federal registrations and
13	numbers.	
14	(C)	The board shall provide to the board of pharmacy an
15	annual li	st of psychologists holding a conditional prescription
16	certifica	te or prescription certificate that also contains the
17	informati	on required by agreement between the board and the
18	board of	pharmacy. The board shall promptly notify the board of
19	pharmacy	of psychologists who are added or deleted from the
20	list."	

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1	SECTION 3. Chapter 465, Hawaii Revised Statutes, is
2	amended by designating sections 465-1 through 465-15 as part I
3	and inserting a title before section 465-1 to read as follows:
4	"PART I. GENERAL PROVISIONS"
5	SECTION 4. Section 465-3, Hawaii Revised Statutes, is
6	amended to read as follows:
7	"§465-3 Exemptions. (a) This chapter shall not apply to:
8	(1) Any person teaching, lecturing, consulting, or
9	engaging in research in psychology insofar as the
10	activities are performed as part of or are dependent
11	upon employment in a college or university; provided
12	that the person shall not engage in the practice of
13	psychology outside the responsibilities of the
14	person's employment;
15	(2) Any person who performs any, or any combination, of
16	the professional services defined as the practice of
17	psychology under the direction of a licensed
18	psychologist in accordance with rules adopted by the
19	board; provided that the person may use the term
20	"psychological assistant", but shall not identify the
21	person's self as a psychologist or imply that the
22	person is licensed to practice psychology;
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Any person employed by a local, state, or federal 1 (3) 2 government agency in a school psychologist or psychological examiner position, or a position that 3 does not involve diagnostic or treatment services, but 4 only at those times when that person is carrying out 5 the functions of such government employment; 6 7 (4)Any person who is a student of psychology, a 8 psychological intern, or a resident in psychology preparing for the profession of psychology under 9 10 supervision in a training institution or facility and 11 who is designated by a title as "psychology trainee", 12 "psychology student", "psychology intern", or 13 "psychology resident", that indicates the person's 14 training status; provided that the person shall not 15 identify the person's self as a psychologist or imply that the person is licensed to practice psychology; 16 17 (5) Any person who is a member of another profession 18 licensed under the laws of this jurisdiction to render or advertise services, including psychotherapy, within 19 20 the scope of practice as defined in the statutes or 21 rules regulating the person's professional practice; 22 provided that, notwithstanding section 465-1, the

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person does not represent the person's self to be a
psychologist or does not represent that the person is
licensed to practice psychology;

4 (6) Any person who is a member of a mental health
5 profession not requiring licensure; provided that the
6 person functions only within the person's professional
7 capacities; and provided further that the person does
8 not represent the person to be a psychologist, or the
9 person's services as psychological; or

10 (7) Any person who is a duly recognized member of the
11 clergy; provided that the person functions only within
12 the person's capacities as a member of the clergy; and
13 provided further that the person does not represent
14 the person to be a psychologist, or the person's
15 services as psychological.

16 (b) Nothing in this chapter shall in any way restrict any
17 person from carrying on any of the psychological activities as
18 defined in section 465-1; provided that such person does not
19 offer psychological services as defined in this chapter except
20 as such activities are incidental to the person's lawful
21 occupational purpose.

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1	(c)	A person may use the title of industrial/organizational
2	psycholog	$ist[_{\tau}]_{i}$ provided that the person registers with the
3	board, an	ud:
4	(1)	Is professionally competent in the practice of
5		industrial/organizational psychology; [and]
6	(2)	Holds a doctoral degree from an accredited institution
7		of higher education with training and education in
8		industrial/organizational psychology, satisfactory to
9		the board; and
10	(3)	Provides psychological service or consultation to
11		organizations which does not involve the delivery or
12		supervision of direct psychological services to
13		individuals or groups of individuals, without regard
14		to the source or extent of payment for services
15		rendered.
16	(d)	Nothing in this chapter shall prevent the provision of
17	expert te	stimony by a psychologist who is otherwise exempted by
18	this chap	ter.
19	[ <del>(e)</del>	Nothing in this chapter shall be construed as
20	permittin	g the administration or prescription of drugs, or in
21	<del>any way e</del>	ngaging in the practice of medicine as defined in the
22	<del>laws of t</del>	he State.]"
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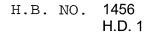
1 SECTION 5. The Hawaii State health planning and 2 development agency shall evaluate the effect on the status of mental health care in the state of providing conditional 3 4 prescriptive authority and prescriptive authority to 5 psychologists pursuant to this Act. The Hawaii State health planning and development agency shall submit a report of that 6 7 evaluation, including any proposed legislation, to the legislature not later than twenty days prior to the convening of 8 9 the regular session of 2015. The report shall also include 10 recommendations as to whether the prescriptive authority should 11 be modified, eliminated, or continued.

SECTION 6. In codifying the new part added to chapter 465, Hawaii Revised Statutes, by section 2 of this Act, the revisor of statutes shall substitute appropriate section numbers for the letters used in designating the new sections in this Act.

16 SECTION 7. Statutory material to be repealed is bracketed17 and stricken. New statutory material is underscored.

SECTION 8. This Act shall take effect on January 1, 2050,
and shall be repealed on July 1, 2015; provided that section
465-3, Hawaii Revised Statutes, shall be reenacted in the form
in which it read on the day before the approval of this Act.





#### Report Title:

Psychologists; Prescriptive Authority

#### Description:

Establishes a means under state law by which appropriately trained and supervised psychologists practicing at federally qualified health centers or clinics in medically underserved or a mental health professional shortage areas may prescribe a limited formulary of psychotropic medications. (HB1456 HD1)

