<u>H.B. NO. 1272</u>

A BILL FOR AN ACT

RELATING TO PLANNING.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The purpose of this Act is to clarify the state
 standards for county land use plans to ensure that issues of
 statewide concern are incorporated in county plans and to
 strengthen and coordinate state and county land use planning and
 county and state infrastructure improvements for planned growth,
 quality of life, and environmental quality.

7 This Act establishes a new quasi-legislative process that 8 simplifies the state land use commission's procedures for county 9 government petitions for boundary amendments that are based on 10 adopted county comprehensive plans prepared pursuant to state 11 criteria. District boundary amendments conducted under this 12 process would be quasi-legislative rather than quasi-judicial in 13 nature.

SECTION 2. Chapter 205, Hawaii Revised Statutes, is amended by adding a new section to be appropriately designated and to read as follows:

17 "<u>\$205-</u> State- and county-initiated district boundary
18 amendments. (a) The State through the office of planning or

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1	any county planning department may apply to the land use
2	commission for a change in the land use district boundary of a
3	land use district to conform to and implement the land use
4	element of a county comprehensive plan; provided that the plan
5	has been approved by the legislative body in accordance with
6	section 226-D. This section applies only to applications
7	submitted by the State or any county planning agency for changes
8	in district boundaries of lands contained within an approved
9	county comprehensive plan. All other petitions for district
10	boundary amendments shall be subject to sections 205-3.5 and
11	205-4 as applicable.
12	(b) The proposed district boundary amendments shall
13	conform to the land use element of the county comprehensive
14	plan. The application must be regional in geographic coverage
15	and involve multiple parcels. The application may include all
16	or a portion of the land use changes identified in the county
17	comprehensive plan. The application may include only those
18	lands included in a particular phase of urban or rural expansion
19	areas identified in the county plan.
20	(c) The application shall identify the land areas for
21	which land use district boundary amendments are being sought and

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1 <u>a brief rationale for the proposed land use district boundary</u>
2 <u>amendment.</u>
3 (d) The land use commission shall conduct at least one

3 (d) The land use commission shall conduct at least one
4 public hearing on the island or islands in which the lands are
5 situated within sixty days of acceptance of the county
6 application. The commission shall provide timely notice in
7 newspapers of general circulation statewide and in a newspaper

8 which is printed and issued at least twice weekly in the county

9 affected by the proposed action. The notice shall include:

10	(1)	Α	statement	of	the	topic	of	the	public	hearing;	

- 11 (2) A statement that a copy of the application will be
- 12 mailed to any interested person who requests a copy
- 13 and pays the required fees for the copy and the
- 14 postage, if any, and a statement describing where and 15 how the requests may be made;
- 16 (3) A statement of when, where, and during what times the
 17 application may be reviewed in person; and
- 18 (4) The date, time, and place where the public hearing
- will be held and where interested persons may be heard
 on the proposed application.
- 21 The notice shall be mailed to all persons who have made a
- 22 timely written request of the land use commission for advance

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1	notice of its public hearings. The public hearings shall be
2	conducted in accordance with the provisions of chapter 92.
3	(e) In the event the State initiates an application for a
4	boundary amendment under this section, the State shall provide
5	notice to the affected county at the earliest opportunity, and
6	provide copies of such application to the county planning
7	department no later than the date of filing the first
8	application with the land use commission. The county planning
9	department shall provide written comments on the county's
10	position to the land use commission within forty-five days of
11	acceptance of the state application. The planning department
12	shall include in its report a description of general agreements
13	made between the State and the county over implementation of the
14	comprehensive plan, any disagreements between the State and the
15	county that remain unresolved, potential measures to resolve the
16	disagreement, and recommendations for proposed boundary
17	amendments for lands affected by any outstanding disagreement
18	between the State and the county. The office of planning and
19	the affected county planning department shall be parties in land
20	use commission hearings conducted pursuant to this section.
21	(f) In the event a county initiates an application for a
22	boundary amendment under this section, the county shall provide

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1	notice to the state office of planning at the earliest
2	opportunity, and provide copies of such application to the
3	office of planning no later than the filing date of the first
4	application with the land use commission. The office of
5	planning shall provide written comments on the State's position
6	to the land use commission within forty-five days of the
7	commission's acceptance of the county application. The office
8	shall include in its report a description of general agreements
9	made between the State and the county over implementation of the
10	comprehensive plan, any disagreements between the State and the
11	county that remain unresolved, potential measures to resolve the
12	disagreement, and recommendations for proposed boundary
12 13	disagreement, and recommendations for proposed boundary amendments for lands affected by any outstanding disagreement
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13	amendments for lands affected by any outstanding disagreement
13 14	amendments for lands affected by any outstanding disagreement between the State and the county. The office of planning and
13 14 15	amendments for lands affected by any outstanding disagreement between the State and the county. The office of planning and county planning department shall be parties in land use
13 14 15 16	amendments for lands affected by any outstanding disagreement between the State and the county. The office of planning and county planning department shall be parties in land use commission hearings conducted pursuant to this section.
13 14 15 16 17	amendments for lands affected by any outstanding disagreement between the State and the county. The office of planning and county planning department shall be parties in land use commission hearings conducted pursuant to this section. (g) The land use commission shall act within one hundred
13 14 15 16 17 18	amendments for lands affected by any outstanding disagreement between the State and the county. The office of planning and county planning department shall be parties in land use commission hearings conducted pursuant to this section. (g) The land use commission shall act within one hundred eighty days of acceptance of a complete filing of an application
13 14 15 16 17 18 19	amendments for lands affected by any outstanding disagreement between the State and the county. The office of planning and county planning department shall be parties in land use commission hearings conducted pursuant to this section. (g) The land use commission shall act within one hundred eighty days of acceptance of a complete filing of an application to approve, approve the application in part, or deny the

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1	which the commission is entitled. The commission shall not
2	impose any conditions on any land or any owner of property
3	reclassified to a different state land classification under this
4	application process. The proceedings of the land use commission
5	under this section shall be conducted in accordance with the
6	provisions of chapter 92.
7	(h) The land use commission shall base its decision on
8	conformance to the county comprehensive plan, consistency with
9	land use district standards under chapter 205, the land use
10	decision-making criteria of section 205-17, and the degree of
11	consensus reached between state and county agencies.
12	(i) The land use commission shall provide a written report
12 13	(i) The land use commission shall provide a written report to the state office of planning and the affected county planning
13	to the state office of planning and the affected county planning
13 14	to the state office of planning and the affected county planning department if the application or a portion thereof is not
13 14 15	to the state office of planning and the affected county planning department if the application or a portion thereof is not approved. The report shall identify the reasons for the land
13 14 15 16	to the state office of planning and the affected county planning department if the application or a portion thereof is not approved. The report shall identify the reasons for the land use commission's decision.
13 14 15 16 17	to the state office of planning and the affected county planning department if the application or a portion thereof is not approved. The report shall identify the reasons for the land use commission's decision. (j) The land use commission shall provide notice to state
13 14 15 16 17 18	to the state office of planning and the affected county planning department if the application or a portion thereof is not approved. The report shall identify the reasons for the land use commission's decision. (j) The land use commission shall provide notice to state agencies and the county planning department of the changes to
13 14 15 16 17 18 19	to the state office of planning and the affected county planning department if the application or a portion thereof is not approved. The report shall identify the reasons for the land use commission's decision. (j) The land use commission shall provide notice to state agencies and the county planning department of the changes to land use district boundaries. The land use commission shall be

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1	pursuant to this section may be appealed to the circuit court of
2	the circuit in which the land in question is found. The
3	district boundaries and classification of parcels not subject to
4	an appeal shall remain in full force and effect. The appeal
5	shall be filed within sixty days of the date of the commission's
6	decision. The appeal shall be in accord with chapter 91 and the
7	Hawaii rules of civil procedure.
8	(1) The zoning of the affected lands shall remain in full
9	force and effect until such time as the lands are rezoned by the
10	county.
11	(m) All other individual project petitions not
12	incorporated in a county-initiated application for boundary
13	amendment under this section shall be subject to land use
14	commission procedures under sections 205-3.5 and 205-4.
15	(n) Any state or county approval of projects involving a
16	land use or zone change, subdivision, or other entitlement for
17	use on lands which are reclassified by the commission pursuant
18	to this section, shall be subject to sections 6E-2, 6E-8, and
19	6E-42, pertaining to historic, archaeological, and cultural
20	resource preservation; provided that any applicable studies
21	shall be completed at the earliest stage of the county land use
22	application and decision-making process.

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1	(o) Notwithstanding any other law to the contrary, the
2	boundary amendment process conducted pursuant to this section
3	shall be exempt from chapter 343, except for boundary amendments
4	that reclassify land from the conservation district; provided
5	that any application for a proposed use on lands reclassified
6	pursuant to this section, which require subsequent ministerial
7	or discretionary approval by a county or state body shall be
8	subject to chapter 343 in those subsequent processes where such
9	proposed uses require conformance to chapter 343."
10	SECTION 3. Chapter 226, Hawaii Revised Statutes, is
11	amended by adding four new sections to be appropriately
12	designated and to read as follows:
13	"§226-A County comprehensive plan. (a) Each county shall
14	prepare, adopt, and comprehensively review at least every ten
15	years, and revise as necessary, an internally consistent, long-
16	range comprehensive plan or set of plans, hereinafter called the
17	"plan," containing the elements in section 226-C. The
18	comprehensive plan shall establish a vision for the long-range
19	social, economic, and physical growth of the county or portion
20	thereof, and establish policies to guide the development,
21	adoption, and administration of land development rules and
22	related ordinances, the scheduling and execution of capital

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1	projects, and other land development and community support
2	functions of the county to implement the plan.
3	(b) The county planning department shall be responsible
4	for the preparation, administration, and review of the county
5	comprehensive plan and amendments to the plan.
6	§226-B County comprehensive plan; purpose. The purpose of
7	the comprehensive plan is to direct the coordinated, efficient,
8	and orderly development of the county or portions thereof that
9	will, based on an analysis of present and future needs, best
10	promote the public health, safety, morals, and general welfare.
11	The comprehensive plan shall:
12	(1) Provide a unified physical design for the county;
13	(2) Encourage a pattern of compact development to be
14	guided into urban and rural centers;
15	(3) Identify the need for transportation and community
16	facilities and services, and promote the timely
17	provision of those facilities and services in order to
18	support existing and planned development;
19	(4) Accommodate growth in areas where infrastructure
20	capacity is available and direct growth to areas where
21	infrastructure capacity is available or committed to
22	be available in the future;

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1	(5)	Support mixed use development that permits the co-
2		location of residential, office, commercial, and
3		ancillary uses;
4	(6)	Promote a range of housing options and encourage a
5		range of quality affordable housing;
6	(7)	Promote the development of new employment
7		opportunities in existing communities with
8		transportation services or areas planned for growth;
9	(8)	Promote agricultural activities and protect important
10		agricultural land from encroachment from urban or non-
11		farm uses;
12	(9)	Protect historic, archaeological, cultural, and
13		conservation resources of significance to the
14		community and the State;
15	(10)	Protect life and property from the effects of natural
16		hazards, such as flooding, winds, wildfire, unstable
17		lands, volcanic hazards, and tsunami inundation; and
18	(11)	Promote design principles that enhance the character
19		and attractiveness of communities and their environs
20		and conserve resource use.
21	<u>§226</u>	-C County comprehensive plan elements. (a) The
22	county co	mprehensive plan shall include elements that specify

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1	goals, objectives, policies, development standards, and					
2	implementation strategies for each subject element, either as					
3	parts within the plan or separate documents that are prepared					
4	and adopted as the comprehensive plan. The required elements					
5	shall include:					
6	(1) A land use element that provides a general pattern for					
7	the location, distribution, and characteristics of					
8	current and future land uses, including urban centers					
9	and planned urban centers, rural centers and rural					
10	districts, important agricultural lands and other					
11	agricultural lands;					
12	(2) A transportation element;					
13	(3) A community facilities and infrastructure element;					
14	(4) An affordable housing element;					
15	(5) A natural hazards mitigation element;					
16	(6) An implementation program element that identifies					
17	specific actions required to implement the plan; and					
18	(7) Conceptual land use maps showing:					
19	(A) Existing and future land use patterns and planned					
20	development for the plan area, in terms of the					
21	location, character, and intensity of existing					
22	and planned land uses and growth boundaries;					

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1	(B) The timing and sequencing of planned land uses
2	and development in areas where growth is to
3	occur; and
4	(C) The general location of sites and corridors for
5	major public infrastructure systems and
6	facilities, and the sequencing of improvement
7	programs to provide the level of infrastructure
8	and services planned for designated areas.
9	(c) A comprehensive plan may include additional elements
10	relating to the physical development of the county, including
11	economic development, critical and sensitive areas, agricultural
12	lands, or rural areas.
13	(d) In order to provide consistency within the plan, all
14	required and optional elements included in a plan shall be based
15	on the same economic, demographic, and related assumptions,
16	data, and projections developed by or for the county.
17	<u>§226-D</u> County comprehensive plan; formulation, adoption,
18	and review. (a) The comprehensive plan may be organized as a
19	single plan and land use policy map for the entire land area
20	within the jurisdiction of the county, or as a set of plans and
21	land use policy maps for regions consisting of portions of the
22	land area within the county jurisdiction; provided that, if the

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1	plan is comprised of a set of plans, the cumulative effects of	
2	planned regional growth patterns and the effects of these growth	
3	patterns on other regions within the island or county shall be	
4	identified within each plan.	
5	(b) The county plans shall specify a planning horizon,	
6	provided that the planning horizon may be no more than twenty	
7	years and the same planning horizon shall be used for all	
8	underlying studies, analyses, and elements of the plan. The	
9	counties may, at their discretion, develop plans for a longer	
10	period of time.	
11	(c) Each county shall establish and disseminate to the	
12	public a public participation program identifying procedures	
13	providing for early and continuous public participation in the	
14	preparation of the comprehensive plan or successive elements or	
15	amendments thereto.	
16	(d) The comprehensive plan and its elements shall be	
17	coordinated with state programs and projects within the affected	
18	plan area, and shall take into account state interests and	
19	objectives identified for the plan area or plan elements. Each	
20	county shall provide procedures for the solicitation of issues	
21	and concerns of state agencies and consultation with state	
22	agencies in the plan preparation and adoption process.	

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1	(e) The county council may adopt the comprehensive plan as		
2	a whole by a single ordinance or may, by successive ordinances,		
3	adopt successive elements of the plan, and any other amendment		
4	thereto.		
5	(f) Each county shall establish procedures for periodic		
6	review as well as the comprehensive review and revision of the		
7	comprehensive plan; provided that the comprehensive review shall		
8	be conducted at least once every ten years. Any amendment to		
9	the plan or any part thereof resulting from the review and		
10	revision processes shall be subject to the provisions of this		
11	section and sections 226-A, 226-B, and 226-C.		
12	(g) County development rules shall be consistent with the		
13	objectives and policies of the comprehensive plan. County land		
14	use and development approvals shall be consistent with and		
15	implement the plan land use designations and sequencing of		
16	development in the plan."		
17	SECTION 4. Section 46-4, Hawaii Revised Statutes, is		
18	amended by amending subsection (a) to read as follows:		
19	"(a) This section and any ordinance, rule, or regulation		
20	adopted in accordance with this section shall apply to lands not		
21	contained within the forest reserve boundaries as established on		
22	January 31, 1957, or as subsequently amended.		

1 Zoning in all counties shall be [accomplished within the 2 framework of consistent with and shall implement a long-range 3 comprehensive [general] plan as defined in section 226-2 4 prepared or being prepared to guide the overall future 5 development of the county. Zoning shall be one of the tools available to the county to put the [general] comprehensive plan 6 7 into effect in an orderly manner. Zoning [in the counties of 8 Hawaii, Maui, and Kauai] means the establishment of districts of 9 such number, shape, and area, and the adoption of regulations 10 for each district to carry out the purposes of chapters 205, 11 205A, and 226 and this section. In establishing or regulating 12 the districts, full consideration shall be given to all available data as to soil classification and physical use 13 capabilities of the land to allow and encourage the most 14 15 beneficial use of the land consonant with good zoning practices. 16 The zoning power granted herein shall be exercised by ordinance 17 which may relate to:

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18 19 The areas within which agriculture, forestry, industry, trade, and business may be conducted;

20 (2) The areas in which residential uses may be regulated
21 or prohibited;

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1	(3)	The areas bordering natural watercourses, channels,
2		and streams, in which trades or industries, filling or
3		dumping, erection of structures, and the location of
4		buildings may be prohibited or restricted;
5	(4)	The areas in which particular uses may be subjected to
6		special restrictions;
7	(5)	The location of buildings and structures designed for
8		specific uses and designation of uses for which
9		buildings and structures may not be used or altered;
10	(6)	The location, height, bulk, number of stories, and
11		size of buildings and other structures;
12	(7)	The location of roads, schools, and recreation areas;
13	(8)	Building setback lines and future street lines;
14	(9)	The density and distribution of population;
15	(10)	The percentage of a lot that may be occupied, size of
16		yards, courts, and other open spaces;
17	(11)	Minimum and maximum lot sizes; and
18	(12)	Other regulations the boards or city council find
19		necessary and proper to permit and encourage the
20		orderly development of land resources within their
21		jurisdictions.

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The council of any county shall prescribe rules,
 regulations, and administrative procedures and provide personnel
 it finds necessary to enforce this section and any ordinance
 enacted in accordance with this section. The ordinances may be
 enforced by appropriate fines and penalties, civil or criminal,
 or by court order at the suit of the county or the owner or
 owners of real estate directly affected by the ordinances.

8 Any civil fine or penalty provided by ordinance under this 9 section may be imposed by the district court, or by the zoning 10 agency after an opportunity for a hearing pursuant to chapter 11 91. The proceeding shall not be a prerequisite for any 12 injunctive relief ordered by the circuit court.

Nothing in this section shall invalidate any zoning
ordinance or regulation adopted by any county or other agency of
government pursuant to the statutes in effect prior to July 1,
1957.

17 The powers granted herein shall be liberally construed in 18 favor of the county exercising them, and in such a manner as to 19 promote the orderly development of each county or city and 20 county in accordance with a long-range, comprehensive general 21 plan to ensure the greatest benefit for the State as a whole. 22 This section shall not be construed to limit or repeal any

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1 powers of any county to achieve these ends through zoning and 2 building regulations, except insofar as forest and water reserve 3 zones are concerned and as provided in subsections (c) and (d). Neither this section nor any ordinance enacted pursuant to 4 5 this section shall prohibit the continued lawful use of any building or premises for any trade, industrial, residential, 6 7 agricultural, or other purpose for which the building or 8 premises is used at the time this section or the ordinance takes effect; provided that a zoning ordinance may provide for 9 10 elimination of nonconforming uses as the uses are discontinued, 11 or for the amortization or phasing out of nonconforming uses or 12 signs over a reasonable period of time in commercial, 13 industrial, resort, and apartment zoned areas only. In no event shall such amortization or phasing out of nonconforming uses 14 15 apply to any existing building or premises used for residential 16 (single-family or duplex) or agricultural uses. Nothing in this 17 section shall affect or impair the powers and duties of the director of transportation as set forth in chapter 262." 18 19 SECTION 5. Section 226-2, Hawaii Revised Statutes, is amended by adding a new definition to be appropriately inserted 20 21 and to read as follows:

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1	" <u>"Cou</u>	nty comprehensive plan" means the county general plan
2	or the cou	nty general plan and the set of development or
3	community ;	plans for regions within a county that when taken as a
4	whole impl	ement the goals, objectives, and policies of the
5	county gen	eral plan, as further defined by county charter or
6	ordinance and adopted by the legislative body of each county."	
7	SECTION 6. Section 226-52, Hawaii Revised Statutes, is	
8	amended by	amending subsection (a) to read as follows:
9	"(a)	The statewide planning system shall consist of the
10	following g	policies, plans, and programs:
11	(1)	The overall theme, goals, objectives, and policies
12		established in this chapter that shall provide the
13	:	broad guidelines for the State;
14	(2)	The priority guidelines established in this chapter
15		that shall provide guidelines for decisionmaking by
16		the State and the counties for the immediate future
17		and set priorities for the allocation of resources.
18		The formulation and revision of state functional plans
19		shall be in conformance with the priority guidelines;
20	(3)	State functional plans that shall be prepared to
21		address, but not be limited to, the areas of
22		agriculture, conservation lands, education, energy,

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1 higher education, health, historic preservation, housing, recreation, tourism, and transportation. The 2 preparing agency for each state functional plan shall 3 4 also consider applicable federal laws, policies, or 5 programs that impact upon the functional plan area. 6 State functional plans shall define, implement, and be 7 in conformance with the overall theme, goals, objectives, policies, and priority guidelines 8 9 contained within this chapter. County general plans 10 and development plans shall be taken into 11 consideration in the formulation and revision of state functional plans; 12 County [general] comprehensive plans that have been 13 (4) formulated and adopted by the county in accordance 14 with the standards for plan content and process 15

contained in section 226-C. County comprehensive 17 plans shall indicate desired population and physical development patterns for each county and regions 18 19 within each county. In addition, county [general] 20 comprehensive plans [or development plans] shall 21 address the unique problems and needs of each county and regions within each county. County [general] 22

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1 comprehensive plans [or development plans] shall 2 further define the overall theme, goals, objectives, 3 policies, and priority guidelines contained within 4 this chapter. State functional plans and state 5 programs shall be taken into consideration in amending 6 the county [general] comprehensive plans; and State programs that shall include but not be limited 7 (5) 8 to programs involving coordination and review; 9 research and support; design, construction, and 10 maintenance; services; and regulatory powers. State 11 programs that exercise coordination and review 12 functions shall include but not be limited to the 13 state clearinghouse process, the capital improvements 14 program, and the coastal zone management program. 15 State programs that exercise regulatory powers in resource allocation shall include but not be limited 16 17 to the land use and management programs administered 18 by the land use commission and the board of land and 19 natural resources. State programs shall further 20 define, implement, and be in conformance with the 21 overall theme, goals, objectives, and policies, and shall utilize as guidelines the priority guidelines 22

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contained within this chapter, and the state
 functional plans approved pursuant to this chapter."
 SECTION 7. Section 226-58, Hawaii Revised Statutes, is
 repealed.

5 ["**§226-58 County general plans.** (a) The county general plans and development plans shall be formulated with input from 6 7 the state and county agencies as well as the general public. 8 County general plans or development plans shall indicate 9 desired population and physical development patterns for each 10 county and regions within each county. In addition, county 11 general plans or development plans shall address the unique 12 problems and needs of each county and regions within each 13 county. The county general plans or development plans shall further define applicable provisions of this chapter; provided 14 15 that any amendment to the county general plan of each county 16 shall not be contrary to the county charter. The formulation, 17 amendment, and implementation of county general plans or 18 development plans shall take into consideration statewide 19 objectives, policies, and programs stipulated in state 20 functional plans approved in consonance with this chapter. (b) County general plans shall be formulated on the basis 21 22 of sound rationale, data, analyses, and input from state and

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1	county agencies and the general public, and contain objectives
2	and policies as required by the charter of each county.
3	Further, the county general plans should:
4	(1) Contain objectives to be achieved and policies to be
5	pursued with respect to population density, land use,
6	transportation system location, public and community
7	facility locations, water and sewage system locations,
8	visitor destinations, urban design, and all other
9	matters necessary for the coordinated development of
10	the county and regions within the county; and
11	(2) Contain implementation priorities and actions to carry
12	out policies to include but not be limited to land use
13	maps, programs, projects, regulatory measures,
14	standards and principles, and interagency coordination
15	provisions."]
16	SECTION 8. Statutory material to be repealed is bracketed
17	and stricken. New statutory material is underscored.
18	SECTION 9. Chapters 205, 205A, 226, and 343, Hawaii
19	Revised Statutes, are amended by substituting the words "county
20	comprehensive plan", or like term, wherever the words "county
21	general plan", "county development plan", or "county community
22	plan", or like term, appears, as the context requires.

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SECTION 10. In codifying the new sections added to chapter
226, Hawaii Revised Statutes, the revisor of statutes shall
substitute appropriate section numbers for the letters used in
the new sections designated and referred to in this Act.
SECTION 11. This Act shall take effect upon its approval.
INTRODUCED BY: Colvid X My
BY REQUEST

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JUSTIFICATION SHEET

DEPARTMENT	Business, Economic Development, and Tourism
TITLE:	A BILL FOR AN ACT RELATING TO PLANNING.
PURPOSE :	The purpose of this bill is to update the standards for county long-range land use plans set forth in state law to ensure that these standards for county plans reflect current planning practice, and to provide an efficient process before the land use commission by which the counties may request consistency between the state and county land use designation to assist in the implementation of their comprehensive plans. The intent is to ensure (1) that county general and development plans contain elements that are necessary for orderly growth and development, (2) that county planning for growth is coordinated with state agencies which share responsibility for serving such growth, and agencies responsible for preserving natural resources, and (3) improve the congruence of state land use district boundaries with the adopted county land use plans to promote effective implementation of these plans.
MEANS :	Add one new section to chapter 205 and four new sections to chapter 226, amend sections 46-4(a), 226-2, and 226-52(a), and repeal section 226-58, Hawaii Revised Statutes.
JUSTIFICATION:	County general and development plans direct land use and zoning at the local level. Since these plans play an important role in guiding growth and development, it is critical that all county plans contain key plan elements

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that address issues of statewide concern. Further, it is essential that county plans are coordinated with State agency programs and efforts, particularly where the state has responsibility for infrastructure, facilities, services, or natural resource management needed to achieve the desired land use pattern in county plans.

County general and development and community plans have been prepared with extensive community input and have been prepared at the level closest to those affected. The proposed legislation would allow a different type of land use commission review for petitions for boundary amendments based on county plans. These plan-based petitions would not be development project specific but would cover larger regional or island-wide areas.

Under the proposed legislation, planbased petitions would be subject to quasi-legislative rather than quasijudicial review by the state land use commission. This will streamline the review process for these plan-based petitions. Different procedures are warranted since the petitions will be based on county plans which have undergone considerable community review, multiple public hearings, and county council and mayoral approval. Furthermore, the quasi-legislative process will remain a public process with public hearings and opportunities for public testimony. In addition, state and county governments will have agreed on the areas to be reclassified under the plan-based petitions.

Impact on the public: The public would be involved in broader community-level discussions about the impacts of

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potential boundary amendments. Planning and provision of infrastructure and services may improve as coordination of state and county agency plans would be addressed in the pilot procedure. The plan-based process may also provide greater predictability to the public and development community about where growth is to occur.

Impact on the department and other agencies: The office of planning would have an increased workload and need resources to support the proposed joint review and amendment process. The state land use commission and its staff would be required to work under a new procedure, but in the long run, may find that the pilot process reduces the number of individual petitions the commission must consider. Other state agencies that rely on the LUC quasijudicial procedure to obtain developer compliance with agency facility needs and concerns will be required to coordinate their efforts and will also need to attend to how their concerns are addressed under the guasilegislative procedure.

GENERAL FUND: None.

OTHER FUNDS: None.

PPBS PROGRAM DESIGNATION:

BED-144 and BED-103.

OTHER AFFECTED AGENCIES:

Office of Planning, Land Use Commission, County Planning Departments, and other state agencies.

EFFECTIVE DATE: Upon approval.