

GOV. MSG. NO. 884

EXECUTIVE CHAMBERS

HONOLULU

GOVERNOR

June 4, 2007

The Honorable Colleen Hanabusa, President and Members of the Senate Twenty-Fourth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

Dear Madam President and Members of the Senate:

This is to inform you that on June 4, 2007, the following bill was signed into law:

SB1372 SD1 HD1 CD1

A BILL FOR AN ACT RELATING TO THE MANAGEMENT OF FINANCING AGREEMENTS. (ACT 126)

Sincerely,

×2.4 LINDA LINGLE

Approved by the Governor

n <u>JUN 4 2007</u> THE SENATE

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TWENTY-FOURTH LEGISLATURE, 2007 STATE OF HAWAII

ACT 126 S.B. NO. ¹³⁷² S.D. 1 H.D. 1 C.D. 1

A BILL FOR AN ACT

RELATING TO THE MANAGEMENT OF FINANCING AGREEMENTS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Chapter 37D, Hawaii Revised Statutes, is
 amended to read as follows:

CHAPTER 37D

MANAGEMENT OF FINANCING AGREEMENTS

5 §37D-1 Definitions. Unless the context requires
6 otherwise, as used in this chapter:

"Agency" [or "participating agency"] means the judiciary, 7 any executive department, [any] independent commission, [any] 8 board, [any] authority, [any] bureau, [any] office, [any] other 9 establishment of the State (except the legislature and its 10 agencies), or [any] public corporation that is supported in 11 whole or in part by state funds, or any agent thereof, 12 authorized by law to expend available moneys; provided that the 13 Hawaii health systems corporation shall not be governed by this 14 chapter for any financing agreement unless it elects to do so. 15 "Attorney general" means the attorney general of the State 16 or any duly designated deputy attorney general. 17

1 "Available moneys" means moneys appropriated or otherwise 2 made available, from time to time, by the legislature to pay 3 amounts due under a financing agreement for the fiscal period in 4 which the payments are due, together with any unexpended proceeds of the financing agreement, and any reserves or other 5 amounts that have been deposited in trust to pay amounts due 6 under the financing agreement. The legislature shall not be 7 8 obligated to appropriate or otherwise make moneys available. 9 "Certificate of participation" means any certificate 10 evidencing a participation right or a proportionate interest in any financing agreement or the right to receive proportionate 11 payments from [the State or] an agency due under any financing 12 agreement. 13 14 "Credit enhancement agreement" means any agreement or contractual relationship between the State, the department, or, 15 with the approval of the director, any agency, and any bank, 16 17 ~ trust company, insurance company, surety bonding company, pension fund, or other financial institution providing 18 19 additional credit on or security for a financing agreement or 20 certificates of participation authorized by this chapter. 21 "Department" means the department of budget and finance of

22 the State.

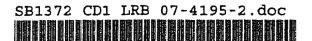
"Director" means the director of finance of the State or
 any duly designated deputy director of finance.

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Financial institution" means any organization authorized
to do business under state or federal laws relating to financial
institutions, including[7] without limitation[7] banks, savings
banks, savings and loan companies or associations, financial
services loan companies, and credit unions.

"Financing agreement" means any lease purchase agreement, 8 installment sale agreement, loan agreement, line of credit, or 9 10 other agreement of the department or, with the approval of the director, and any agency, to finance the improvement, use, or 11 12 acquisition of real or personal property that is or will be 13 owned or operated by one or more agencies of the State, the 14 department, or any [participating] agency, or to refinance 15 previously executed financing agreements including certificates 16 of participation relating thereto.

17 "Line of credit" means an account at a financial 18 institution under which the financial institution agrees to lend 19 money to the department or to an agency, with the approval of 20 <u>the director and the agency</u>, from time to time to finance one or 21 more projects that are authorized by this chapter.



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1 "Personal property" means tangible personal property, software, and fixtures. 2 "Project" means the real and personal property to be 3 4 acquired or improved by [a participating agency] the department 5 or an agency with the proceeds of a financing agreement of the 6 department or the agency, respectively, or provided to the [participating] agency by the department. 7 8 "Property rights" means, with respect to personal property, 9 the rights of a secured party under chapter 490, and, with 10 respect to real property, the rights of a trustee or lender 11 under a lease authorized by section 37D-3(4). "Software" includes software, training, and maintenance 12 13 contracts related to the operation of computer equipment. 14 §37D-2 Financing agreements. (a) There is hereby established and authorized the financing agreement program of 15 the State. Any agency desiring to acquire or improve projects 16 17 through the financing agreement program established and authorized by this chapter shall submit a written request to the 18 department providing [such] any information [as] that the 19 20 department shall require. Notwithstanding any other law to the 21 contrary, and except for the Hawaii health systems corporation, 22 only with the approval by the attorney general as to form and SB1372 CD1 LRB 07-4195-2.doc

1	legality and upon the written request of one or more
2	[participating] agencies may the department enter into a
3	financing agreement in accordance with this chapter, and only
4	with the approval by the attorney general as to form and
5	legality, and by the director as to fiscal responsibility, and
6	upon the written request of an agency, the agency may enter into
7	a financing agreement in accordance with this chapter, except
8	that the board of regents of the University of Hawaii may enter
9	into a financing agreement in accordance with this chapter
10	without the approval of the director and of the attorney general
11	as to form and legality if the principal amount of the financing
12	agreement does not exceed \$3,000,000. A financing agreement may
13	be entered into by the department on behalf of one or more
14	[participating] agencies, or by an agency, at any time (before
15	or after commencement or completion of any improvements or
16	acquisitions to be financed) and shall be upon terms and
17	conditions the department finds to be advantageous. In each
18	case of a written request by the judiciary to participate in the
19	financing agreement program, the department shall implement the
20	request; provided that the related financing agreement shall be
21	upon terms and conditions the department finds to be
22	advantageous. Any financing agreement entered into by the
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1	department without the approval, or by an agency without the
2	approvals required by this section shall be void and of no
3	effect. A single financing agreement entered into by the
4	department may finance a single item or multiple items of
5	property to be used by multiple agencies or may finance a single
6	item or multiple items of property to be used by a single
7	agency. [The] If the financing agreement is by the department,
· 8	the department shall bill any [participating] agency that
9	benefits from property acquired with the proceeds of a financing
10	agreement for [such participating] <u>the</u> agency's pro rata share
11	of:
12	(1) The department's costs of administration of the
13	financing agreement program; and
14	(2) The financing costs, including the principal and
15	interest components of the financing agreement and
16	insurance premiums [+] .
17	on a monthly or other periodic basis, and may deposit payments
18	received in connection with the billings with a trustee as
19	security for [a] the financing agreement. Any [participating]
20	agency receiving such a bill shall be authorized and shall pay
21	the amounts billed from [the] available moneys.

If a financing agreement is by an agency, the agency shall deposit on a monthly or other periodic basis with the department, payments from available moneys with respect to the 3 agency's financing costs, including the principal and interest 4 components of the financing agreement and insurance premiums, 5 which payments the department may deposit with a trustee as 6 security for the financing agreement. The department may bill 7 an agency for the department's costs of administering the 8 agency's payments and the agency receiving such a bill shall be 9 authorized to and shall pay the amounts billed from available 10

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11 moneys.

Financing agreements shall be subject to the following (b) 12 limitations: 13

Amounts payable by [a participating] an agency to or 14 (1)upon the direction of the department in respect to a 15 project and by the department or an agency under a 16 financing agreement shall be limited to available 17 moneys. In no circumstance shall the department or an 18 agency be obligated to pay amounts due under a 19 financing agreement from any source other than 20 available moneys. If, by reason of insufficient 21 available moneys or other reason, amounts due under a 22



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financing agreement are not paid when due, the lender may exercise any property right that the department or the agency has granted to it in the financing agreement, against the property that was purchased with the proceeds of the financing agreement, and apply the amounts so received toward payments scheduled to be made by the department or the agency under the financing agreement; No property rights may be granted in property unless (2) the property is being acquired, is to be substantially improved, is to be refinanced with the proceeds of a financing agreement, or is land on which the property is located; Notwithstanding any other law to the contrary, and (3) except for the Hawaii health systems corporation and as otherwise provided in this section with respect to

the University of Hawaii, and except as provided in

corporation, an agency shall not have the power to

enter into a financing agreement, except [through the

department] as authorized by this chapter, and nothing

in this chapter shall be construed to authorize the

chapter 323F as to the Hawaii health systems

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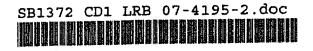
sale, lease, or other disposition of property owned by 1 an agency; 2 Except as otherwise provided in this section with (4)3 respect to the University of Hawaii, the sale, 4 assignment, or other disposition of any financing 5 agreements, including certificates of participation 6 relating thereto, shall require the approval of the 7 director; and 8 (5) The department or the agency proposing to enter into a 9 financing agreement shall not be subject to 10 chapter 103D and any and all other requirements of law 11 for competitive bidding for financing agreements. 12 \$37D-3 Related agreements. With the approval of the 13 attorney general as to form and legality, the department may [+], 14 and with the approval of the attorney general as to form and 15 legality and of the director as to fiscal responsibility, an 16 agency may: 17 Enter into agreements with trustees, within or without (1) 18 the State, to hold financing agreement proceeds, 19 payments, and reserves as security for lenders to 20 accept assignments of rights in the financing 21 agreement from, and to enforce [such] the rights of, 22 SB1372 CD1 LRB 07-4195-2.doc

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the lessor or other party thereto, and to issue 1 certificates of participation for the right to receive 2 payments due from the department or agency under a 3 financing agreement. A financing agreement by an 4 agency shall provide that all payments due from the 5 agency under the financing agreement shall be 6 deposited to or on the order of the department, or 7 shall be for payment to or at the order of the lender 8 in accordance with the financing agreement. The sale 9 of certificates of participation shall be, at the 10 option of the director, by negotiation or by 11 competitive sale, in accordance with the procedures 12 set out by section 39-55. The interest component of 13 the certificates of participation shall be at [such] 14 the rate or rates payable at [such] the time or times 15 as the financing agreement may provide. The 16 certificates of participation may be in one or more 17 series; may bear [such] the date or dates; may mature 18 at [such] the time or times not exceeding the lesser 19 of: 20

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21 22 (A) The weighted average economic life of the related project or projects; or



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Thirty years from their date; (B) 1 may be payable in [such] the medium of payment at 2 [such] the place or places within or without the 3 State; may carry registration privileges; may be 4 subject to [such] terms of redemption, to tenders for 5 purchase or to purchase prior to their stated maturity 6 at the option of the [State] department or the agency, 7 or the holder, or both; and may contain [such] terms, 8 covenants, and conditions; and may be in [such] the 9 form, either coupon or registered, as the financing 10 agreement may provide. Amounts held by a trustee 11 shall be invested by the trustee at the direction of 12 the department or the agency in [such] investments as 13 are permitted by state law and as shall be specified 14 in the agreement with the trustee. Interest earned on 15 any investment held by a trustee as security for a 16 financing agreement may, at the option of the 17 department [,] or the agency, be credited to the 18 accounts held by the trustee and applied in payment of 19 sums due under [such] the financing agreement; 20 Enter into credit enhancement agreements for financing (2)21 agreements or certificates of participation; provided 22

that the credit enhancement agreements shall be 1 payable solely from available moneys and amounts 2 received from the exercise of property rights granted. 3 under [such] the financing agreements; 4 Use financing agreements to finance the costs of (3)5 acquiring or refinancing property, plus the costs of 6 reserves and credit enhancements and costs associated 7 with obtaining the financing; 8 Grant leases of real property subject to section (4) 9 37D-2(b)(2). The leases may be for a term that ends 10 on the date on which all amounts due under a financing 11 agreement have been paid or provision for payment has 12 been made or ten years after the last scheduled 13 payment under a financing agreement, whichever is 14 The leases may grant the lessor the right to later. 15 evict the department or the [participating] agency, as 16 the case may be, and exclude it from possession of the 17 real property for the term of the lease, if the 18 department or the [participating] agency, as the case 19 may be, fails to appropriate or pay when due the 20 amounts scheduled to be paid under a financing 21 agreement or otherwise defaults under a financing 22

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agreement. Upon failure to pay or default, the lessor may sublease the land to third parties and apply any rentals toward payments scheduled to be made under a financing agreement;

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Grant security interests in personal property subject (5) 5 to section 37D-2(b)(2). The security interests shall 6 attach and be perfected on the date the department or 7 the [participating] agency, as the case may be, takes 8 possession of the personal property, or the date the 9 [lender] secured party advances money under a 10 financing agreement, whichever is later. A security 11 interest authorized by this section shall have, except 12 as otherwise provided by law, priority over all other 13 liens and claims. Upon failure to pay or default, the 14 secured party shall have the rights and remedies 15 available to a secured party under chapter 490 or a 16 first, perfected security interest in goods and 17 fixtures. No later than ten days after a security 18 interest authorized by this section attaches, the 19 department or the agency, as the case may be, shall 20 cause a financing statement for the security interest 21

to be filed with the bureau of conveyances in the same 1 manner as financing statements are filed for goods; 2 Pledge any amounts that are deposited with a trustee (6) 3 in accordance with a financing agreement. The pledge 4 shall be valid and binding from the time it is made, 5 the amounts so pledged shall immediately be subject to 6 the lien of the pledge without filing, physical 7 delivery, or other act, and the lien of the pledge 8 shall be superior to all other claims and liens of any 9 kind whatsoever; 10 Purchase fire and extended coverage or other casualty (7) 11 insurance, or liability, title, rental interruption, 12 or other insurance for property that is acquired or 13 refinanced with proceeds of a financing agreement, 14 assign the proceeds thereof to a lender or trustee to 15 the extent of its interest, and covenant to maintain 16 [such] the insurance while the financing agreement is 17 unpaid, so long as available funds are sufficient to 18 purchase [such] the insurance; and 19 In connection with any financing agreement by which (8) 20 the department, on behalf of an agency, leases or

purchases property from another party, notwithstanding

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and without regard to chapter 171 or any other law, the department <u>or the agency</u> may lease or sell, on [such] <u>any</u> terms as the department <u>or the agency</u> shall determine, to that party the site or property to be improved or otherwise to be leased or sold back to the department [-] <u>or the agency</u>.

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Inclusion of budget request. For each fiscal §37D-4 7 period, there shall be included with respect to each 8 [participating] agency in the executive budget requests or, in 9 the case of the judiciary, the judiciary budget request, to the 10 legislature, amounts sufficient to permit the payment of all 11 amounts that will be due on unpaid financing agreements during 12 that fiscal period, including any expenses and replenishment of 13 any reserve funds up to the balances required by the respective 14 financing agreements. Amounts so included in the judiciary 15 budget request and so applied to the payment of [such] any 16 amounts due with respect to a judiciary project shall be deemed 17 to be at all times for purposes of the judiciary budget act 18 moneys of the judiciary, and not moneys of the department or any 19 other executive department. 20

21 §37D-5 Financing agreements not a general obligation of
22 State. Financing agreements shall:

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(1) Not be obligations for which the full faith and credit of the State, the department, or any [participating] agency are pledged; and

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(2) Have no claim or lien on any revenues or other moneys of the State, the department, or any [participating] agency except moneys appropriated or otherwise held in trust for [such] that purpose.

Financing agreements entered into under this chapter shall not 8 constitute "bonds" within the meaning of section 12 of article 9 VII of the Constitution of the State. No holder or holders of 10 any financing agreement entered into under this chapter shall 11 have the right to compel any exercise of taxing power of the 12 State, the department, or any [participating] agency to pay 13 [such] the financing agreements or the interest thereon and no 14 moneys other than amounts appropriated or otherwise held in 15 trust for [such] that purpose shall be required to be applied to 16 the payment thereof. Each financing agreement issued under this 17 chapter shall recite in substance that [such] the agreement, 18 including the interest component thereof, shall not be an 19 obligation for which the full faith and credit of the State, the 20 department, or any [participating] agency are pledged, and that 21 [such] the financing agreement shall have no claim or lien on 22

any revenues or other moneys of the State, the department, or 1 any [participating] agency except moneys appropriated or 2 otherwise held in trust for [such] that purpose. 3 \$37D-6 Federal tax-exempt status; preference; protection. 4 To the extent practicable, financing agreements issued 5 (a) pursuant to this chapter shall be issued to comply with 6 requirements imposed by applicable federal law providing that 7 the interest on financing agreements shall be excluded from 8 gross income for federal income tax purposes, except as certain 9 minimum taxes or environmental taxes may apply. The director 10 and, with the approval of the director, the head of an agency 11 12 may: Enter into agreements; 13 (1)

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14 (2) Establish funds or accounts;

15 (3) Make rebate payments to the federal government; and
16 (4) Take any action required to comply with applicable
17 federal tax law.

18 Nothing in this chapter shall prohibit the issuance of financing 19 agreements, the interest on which may be included in gross 20 income for federal income tax purposes.

(b) To ensure that interest on a financing agreement
issued pursuant to this chapter that is excluded from gross

income for federal income tax purposes, except as provided in 1 subsection (a), on the date of issuance shall continue to be 2 excluded, no state officer or employee shall authorize or allow 3 any change, amendment, or modification to a financing agreement 4 [which] that would affect the exclusion of interest on [such] 5 the financing agreement from gross income for federal income tax 6 purposes unless the change, amendment, or modification shall 7 have received the prior approval of the director. Failure to 8 receive the approval of the director shall render any change, 9 amendment, or modification void. 10

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§37D-7 Financing agreements legal investments. All public 11 officers and agencies, [all] political subdivisions, [all] 12 13 insurance companies and associations, [all] banks, savings banks, and savings institutions, including building or savings 14 and loan associations, [all] credit unions, [all] trust 15 companies, [all] personal representatives, guardians, trustees, 16 and [all] other persons and fiduciaries in the State who are 17 regulated by law as to the character of their investment, may 18 legally invest moneys within their control and available for 19 20 investment in financing agreements of the department [-] or any agency. The purpose of this section is to authorize any person, 21 firm, corporation, association, political subdivision, body, or 22

officer, public or private, to use any funds or moneys owned or controlled by them, including[7] without prejudice to the generality of the foregoing[7] sinking, insurance, investment, retirement, compensation, pension and trust funds, and moneys held on deposit, for the purchase of any financing agreements of the department[-] or any agency.

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§37D-8 Exemption from taxation. All real and personal 7 property owned or operated by the State, the department, or any 8 9 [participating] agency, and any interests created in or transfer 10 or recording of the property or any interest in the property, 11 and payments made under the financing agreements to which the 12 property is subject shall be exempt from all state, county, and 13 municipal taxation, and fees and charges of every kind. 14 Financing agreements issued pursuant to this chapter and the 15 income therefrom, including $[\tau]$ without limitation $[\tau]$ the 16 interest component of any lease payments, shall be exempt from 17 all taxation by the State or any county or other political 18 subdivision thereof, except inheritance, transfer, and estate 19 taxes.

20 §37D-9 Line of credit. The department or, with the
21 approval of the director, an agency may contract with a
22 financial institution for one or more lines of credit in [such]
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amounts and for [such] periods as the legislature shall from 1 time to time determine. The department, an agency, or the 2 3 department $[\tau]$ on behalf of a requesting agency, may borrow under 4 a line of credit and use the amount or amounts borrowed to pay the cost of the improvements, use, or acquisition of real or 5 personal property comprising a project. Upon the execution and 6 7 delivery of a financing agreement to refinance the amount or 8 amounts borrowed under [such] the line of credit, the department 9 or the agency that is party to the financing agreement shall 10 apply the proceeds thereof to the repayment of [such] any amount 11 or amounts.

12 \$37D-10 Litigation; jurisdiction; appeal. The director may petition the circuit court of the first circuit for an 13 opinion as to the validity of any financing or related agreement 14 entered into pursuant to this chapter. The petition shall 15 16 constitute a civil proceeding for purposes of section 603-21.5(a)(3), and the circuit court of the first circuit shall 17 have exclusive and original jurisdiction to receive and 18 19 determine the question presented in the petition, irrespective 20 of an actual controversy or dispute regarding the agreement or 21 its validity. Any party aggrieved by the decision of the

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circuit court may appeal in accordance with part I of chapter
 641 and the appeal shall be given priority."

3 SECTION 2. Statutory material to be repealed is bracketed4 and stricken. New statutory material is underscored.

SECTION 3. This Act shall take effect upon its approval.

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GOVERNOR OF THE STATE OF HAWAII Approved this day: <u>JUN 4 2007</u>



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