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# A BILL FOR AN ACT

RELATING TO CAREGIVING.

**BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

1 PART I

2 SECTION 1. The legislature finds that, in recognition of  
3 the critical contribution families make to the well-being of  
4 older adults who want to remain in their own homes for as long  
5 as possible, family caregiver support is a major initiative of  
6 the executive office on aging. In Hawaii, such care translates  
7 into an estimated \$875,000,000 annually in long-term care costs  
8 borne by family and informal caregivers.

9 In recent years, the Older Americans Act of 1965 has  
10 enabled a specific program along with federal dollars for states  
11 to support family caregivers. The executive office on aging was  
12 awarded \$800,000 over a three-year period by the United States  
13 Administration on Aging and Centers for Medicare and Medicaid  
14 Services to establish aging and disability resource centers.  
15 The goal of these centers is to create access to a single source  
16 of information and assistance for individuals and caregivers  
17 navigating the array of long-term care services. Sites will be  
18 developed to centralize and streamline access to medicare,



1   medicaid, aging network, disability, and other public and  
2   private long-term care resources. The sites also were meant to  
3   centralize access for individual and family caregivers.

4           Furthermore, the executive office on aging executes the  
5   caregiver's resource initiative project. The objectives of this  
6   project are to:

- 7           (1) Promote self-advocacy by developing community leaders  
8           and the tools to continue to nurture caregiver support  
9           groups, policies, and programs for continuity and  
10          sustainability;
- 11          (2) Build coalitions, which have included the  
12          establishment of the Hawaii Caregiver Coalition and  
13          the Hawaii Family Caregiver Network;
- 14          (3) Strengthen communication and community-wide support by  
15          publishing the *Family Caregiver* newsletter,  
16          maintaining the executive office on aging's caregiver  
17          website, and initiating support groups statewide; and
- 18          (4) Implement the Brookdale Foundation's Relatives as  
19          Parents Program Statewide Project by initiating  
20          support groups, establishing grandfamily coalitions,  
21          and organizing educational opportunities for  
22          grandparents raising grandchildren.



1 State policy requires the executive office on aging to be  
2 the lead agency to serve all adults sixty years of age and older  
3 and their family caregivers. As authorized by the United States  
4 Administration on Aging and chapter 349, Hawaii Revised  
5 Statutes, the executive office on aging is responsible for  
6 ensuring information and access to opportunities and services  
7 for its constituents.

8 The legislature further finds that people who need the  
9 assistance of family caregivers typically have complex, chronic  
10 medical conditions and functional limitations. As a result,  
11 they require services from many parts of the medical and long-  
12 term care system. Unfortunately, coordination of information  
13 and services within each system, and between these systems,  
14 rarely occurs. Eligibility requirements, service complexity,  
15 and fragmentation are the top barriers to coordinating caregiver  
16 support programs with other home and community-based services.

17 The legislature further finds that family caregivers and  
18 their loved ones must have accessible, affordable, readily  
19 available, high quality, comprehensive services and policies  
20 that are coordinated across all care settings.



1           The purpose of part I is to provide for the coordination  
2 and development of family caregiver support services and  
3 policies statewide.

4           SECTION 2. Chapter 349, Hawaii Revised Statutes, is  
5 amended by adding a new section to be appropriately designated  
6 and to read as follows:

7           "§349-       Family caregivers; coordination of resources.

8           The executive office on aging shall implement a system to  
9 coordinate federal, state, county, and community resources and  
10 policies that will sustain family caregiver contributions for  
11 long-term care support for families providing elder and  
12 grandfamily care by:

- 13           (1) Integrating family caregiver support with the aging  
14               and disability resource center demonstration project;
- 15           (2) Building community capacity and combining limited  
16               resources through continued leadership in the Hawaii  
17               Caregiver Coalition;
- 18           (3) Coordinating statewide support for grandparents and  
19               other relatives raising children whose biological  
20               parents are unable to do so;



- 1        (4) Establishing and maintaining protocols and standards
- 2        for federal and state caregiver services administered
- 3        by the state and county agencies on aging;
- 4        (5) Establishing and maintaining the alignment of
- 5        caregiver support objectives of the office's long-term
- 6        care advocacy division with the planning, resource
- 7        development, grants management, and evaluation
- 8        functions of the office;
- 9        (6) Analyzing the long-term care needs of older adults and
- 10       the capacity of family and informal caregivers to help
- 11       them remain safely in their homes;
- 12       (7) Advocating, mobilizing, and coordinating employer and
- 13       community resources to enable and augment family
- 14       caregiver support; and
- 15       (8) Developing a long-term living and family caregiver
- 16       educational kit."

17       SECTION 3. There is appropriated out of the general  
 18 revenues of the State of Hawaii the sum of \$                    , or so  
 19 much thereof as may be necessary for fiscal year 2006-2007, for  
 20 the executive office on aging to coordinate a statewide system  
 21 of family caregiver support services and policies.

1 SECTION 4. The sum appropriated in section 3 shall be  
2 expended by the department of health for the purposes of part I  
3 of this Act.

4 PART II

5 SECTION 5. On July 1, 1999, the executive office on aging  
6 launched its statewide long-term care program called kupuna  
7 care. Kupuna care was developed in partnership with the county  
8 area agencies on aging to address the growing numbers of elders  
9 with long-term care needs.

10 Services provided by kupuna care are intended to help meet  
11 the needs of older adults who cannot live at home without  
12 adequate help from family or formal services and includes  
13 services such as adult day care, assisted transportation,  
14 attendant care, case management, chore, home delivered meals,  
15 homemaker, transportation, and personal care.

16 Kupuna care was designed to assist, not totally support,  
17 Hawaii's older adults to live independently, safely, and healthy  
18 for as long as possible. United States citizens or legal aliens  
19 sixty years or older who are not receiving other comparable  
20 government assistance, who need help with activities of daily  
21 living (eating, dressing, bathing, toileting, transferring,



1 mobility) or because they have reduced mental capacity, and who  
2 are not residing in an institution, may qualify for the program.

3 State funds cover the cost of services for those who cannot  
4 afford to pay. Kupuna care offers a reduced rate for those who  
5 can afford to pay only a portion of the service. Voluntary  
6 donations to the service provider are welcomed for any service  
7 provided and are used to support the cost of care of additional  
8 clients.

9 The purpose of part II is to ensure that this worthwhile  
10 program continues to maintain the quality of life of Hawaii's  
11 older adults and their family caregivers by appropriating funds  
12 to expand kupuna care services.

13 SECTION 6. There is appropriated out of the general  
14 revenues of the State of Hawaii the sum of \$ , or so  
15 much thereof as may be necessary for fiscal year 2006-2007, to  
16 expand the kupuna care services program.

17 SECTION 7. The sum appropriated in section 6 shall be  
18 expended by the department of health for the purposes of part II  
19 of this Act.

20 PART III

21 SECTION 8. The legislature finds that families, rather  
22 than institutions, are the primary providers of long-term care



1 for older adults in the State. According to the executive  
2 office on aging, in 2003, approximately twenty-one per cent of  
3 Hawaii's adult population were providing care or assistance to a  
4 person age sixty or older, with twenty-nine per cent caring for  
5 a parent. Caregivers are motivated to provide care to family  
6 members because of their values, the preference of the elderly  
7 to remain at home with their families, and the high cost of  
8 institutional long-term care.

9 In Hawaii, the likelihood of becoming a caregiver is  
10 similar across different demographic groups and among persons  
11 with varied socioeconomic characteristics. Adults of any  
12 household income have a similar likelihood of providing care to  
13 an elderly person. Married persons in Hawaii are just as likely  
14 to provide care to an older adult as their unmarried  
15 counterparts.

16 Among the different ethnic groups in Hawaii, native  
17 Hawaiians are most likely to provide regular care to an older  
18 adult, followed by Filipinos, Japanese, and Caucasians. Twelve  
19 per cent of men and sixteen per cent of women provide care or  
20 assistance to someone age sixty or older, according to the  
21 executive office on aging. In national studies, women are more





1 likely than men to be primary caregivers, providing higher  
2 intensity and frequency of care.

3       According to the executive office on aging, sixty-five per  
4 cent of Hawaii's caregivers are employed. To balance their  
5 employment and elder care roles, working caregivers take leaves  
6 of absence, report to work late or leave early, change from  
7 full-time to part-time employment, change to less demanding  
8 jobs, retire early, or give up work completely. As a  
9 consequence, caregiving may reduce a caregiver's retirement  
10 income since reduced hours on the job or fewer years in the  
11 workforce may mean fewer contributions to pensions, social  
12 security, and other retirement savings.

13       By 2020, more than one in four individuals will be sixty  
14 years old or older. The need for personal care due to physical,  
15 sensory, cognitive, and self-care disabilities increase with  
16 age. As Hawaii's population ages, many more families will be  
17 providing higher levels of long-term care to frail and disabled  
18 older adults at home.

19       The purpose of part III is to provide for the coordination  
20 and development of family caregiver support services.



1 SECTION 9. The executive office on aging shall coordinate  
2 a statewide system of caregiver support services by, among other  
3 things:

- 4 (1) Integrating family caregiver support with the aging  
5 and disability resource center demonstration project;
- 6 (2) Analyzing the long-term care needs of older adults and  
7 the capacity of family and informal caregivers to help  
8 them remain safely at home;
- 9 (3) Advocating, mobilizing, and coordinating employer and  
10 community resources to enable and augment family  
11 caregiver support;
- 12 (4) Establishing and maintaining protocols and standards  
13 for federal and state caregiver services administered  
14 by state, county, or other local agencies on aging;
- 15 (5) Establishing and supervising the alignment of  
16 long-term care advocacy assistance staff caregiver  
17 support objectives with the planning, resource  
18 development, grants management, data management, and  
19 evaluation functions of the executive office on aging;  
20 and



1 (6) Coordinating statewide support for grandparents and  
2 other aging relative caregivers of children eighteen  
3 and under.

4 SECTION 10. There is appropriated out of the general  
5 revenues of the State of Hawaii the sum of \$ , or so  
6 much thereof as may be necessary for fiscal year 2006-2007, for  
7 the executive office on aging to coordinate a statewide system  
8 of family caregiver support services.

9 SECTION 11. The sum appropriated in section 10 shall be  
10 expended by the department of health for the purposes of part  
11 III this Act.

12 SECTION 12. New statutory material is underscored.

13 SECTION 13. This Act shall take effect on July 1, 2006.



**Report Title:**

Family Caregiver Resource Coordination

**Description:**

Directs the executive office on aging to coordinate a statewide system of family caregiver support services and policies. Appropriates funds to provide for the coordination and development of family caregiver support services and to expand the kupuna care services program. (SD2)

