A BILL FOR AN ACT

RELATING TO PLACEMENT OF HARMED CHILDREN.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1		PART I
2	SECT	ION 1. The legislature, recognizing the special
3	relations	hip between the United States, the State of Hawaii, and
4	the nativ	e Hawaiian people, and the federal and state
5	responsib	ility to native Hawaiians, finds:
6	(1)	That clause 3, section 8, article 1 of the United
7		States Constitution provides that: "The Congress shall
8		have Power To regulate Commerce with foreign
9		Nations, and among the several States, and with the
10		Indian Tribes" and that, through this and other
11		constitutional authority, Congress has plenary power
12		over native Hawaiian affairs;
13	(2)	That Congress, through statute, treaties, and the
14		general course of dealing with native Hawaiians, has
15		assumed the responsibility for the protection and
16		preservation of native Hawaiians and their resources;
17	(3)	That there is no resource that is more vital to the
18		continued existence and integrity of native Hawaiians
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1		than their children, and that the United States has a
2		direct interest as trustee in protecting native
3		Hawaiian children;
4	(4)	Approximately fifty per cent of the foster care cases
5		under the jurisdiction of the department of human
6		services involve native Hawaiian families; and
7	(5)	Native Hawaiian communities and families have
8		expressed concern that cultural needs are not
9		considered as heavily as they should be in the
10		placement of children in custody proceedings.
11	The	legislature hereby declares that it is the policy of
12	this Stat	e to protect the cultural and traditional interests of
13	native Ha	waiian children and to promote the stability and
14	security	of native Hawaiian families by:
15	(1)	Establishing standards for the removal of native
16		Hawaiian children from their families and the
17		placement of these children in hanai or lawe hanai
18		homes that will reflect the unique values of native
19		Hawaiian culture; and
20	(2)	Providing assistance to native Hawaiians in the
21		operation of child and family service programs.

"CHAPTER NATIVE HAWAIIAN CHILD WELFARE ACT OF 2006 PART I. CHILD CUSTODY PROCEEDINGS This chapter may be cited as "Native Hawaiian Child Welfare Act of 2006". Part I. This chapter may be cited as "Native Hawaiian Child Welfare Act of 2006". Part I. This chapter may be cited as "Native Hawaiian Child Welfare Act of 2006". Part I. This chapter may be cited as "Native Hawaiian Child Welfare Act of 2006". "Ahupuaa" means native Hawaiian districts as defined "Ahupuaa" means native Hawaiian districts as defined "Ahupuaa" means native Hawaiian districts as defined "Child country Hawaiian home lands, not covered under so the department of Hawaiian home lands in trust for the beaution of any native Hawaiian or held by any native Hawaiian su a restriction by the Nation of Hawaii against alienation "Child custody proceeding" shall include hanai placed lawe hanai placement of, or involuntary termination of prights to, a native Hawaiian child. "Extended family member" shall be as defined by the	1	SECTION 2. The Hawaii Revised Statutes is amended by
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	19	rights to, a native Hawaiian child.
21 of the native Hawaiian child, and shall include a person	20	"Extended family member" shall be as defined by the custom
	21	of the native Hawaiian child, and shall include a person who has

reached the age of eighteen years and who is the native Hawaiian

- 1 child's grandparent, aunt or uncle, brother or sister, brother-
- 2 in-law or sister-in-law, niece or nephew, first or second
- 3 cousin, stepparent, or hanai or lawe hanai relation.
- 4 "Hanai" means the native Hawaiian customary and traditional
- 5 system of family in the nurture, care, and custody of their
- 6 children.
- 7 "Hanai or lawe hanai placement":
- **8** (1) Means any action to remove a native Hawaiian child
- 9 from the child's parent or native Hawaiian or non-
- 10 native Hawaiian custodian for temporary placement in a
- 11 hanai or lawe hanai home or institution, or the home
- of a quardian or conservator. In a hanai or lawe
- hanai placement, the parent or native Hawaiian or non-
- 14 native Hawaiian custodian cannot have the child
- 15 returned upon demand, but the parental rights of that
- parent or custodian have not been terminated; and
- 17 (2) Shall not include a placement based upon an act which,
- if committed by an adult, would be deemed a crime; or
- upon an award in a divorce or similar proceeding of
- 20 custody of the child to one of the parents.
- 21 "Ho'oponopono" means native Hawaiian customary and
- 22 traditional philosophies of spiritual healing.

1	"Lawe	hanai placement" means related by blood or a blood	
2	relation.		
3	"Na Ku	puna tribunal" means the Na Kupuna administrative	
4	body before	which matters may be heard or tried but which is not	
5	necessarily	presided over by judges as in a judicial forum. The	
6	Na Kupuna t	ribunal exercises licensing, certifying, approval, or	
7	adjudicatio	on authority that affects the legal rights of all	
8	native Hawa	iian people and includes the maximum participation of	
9	native Hawa	iians in all phases of its activities.	
10	"Nativ	re Hawaiian":	
11	(1) M	Means any person who is a linear descendant of the	
12	p	people who exercised sovereignty in Hawaii prior to	
13	1	.778; and	
14	(2) I	ncludes any native Hawaiian nation, or native	
15	Н	lawaiian organized group or native Hawaiian community,	
16	W	hich is recognized as eligible for the special	
17	p	programs and services provided by the United States to	
18	n	ative Hawaiians because of their status as native	
19	Н	Iawaiians.	
20	"Nativ	re Hawaiian child" means any unmarried or married	
21	person who	is under the age of eighteen.	

- 1 "Native Hawaiian or non-native Hawaiian custodian" means
- 2 any native Hawaiian or non-native Hawaiian person who has the
- 3 responsibility for the care, custody, and control of a native
- 4 Hawaiian child under standards and policies adopted by the Na
- 5 Kupuna tribunal, or to whom temporary physical care, custody,
- 6 and control has been transferred by the parent of the child.
- 7 "Native Hawaiian organization" means any group,
- 8 association, partnership, corporation, or other legal entity
- 9 owned or controlled by native Hawaiians.
- 10 "Parent" means any biological parent or parents of a native
- 11 Hawaiian child or any native Hawaiian or non-native Hawaiian
- 12 person who has lawfully adopted a native Hawaiian child,
- 13 including hanai or lawe hanai customs.
- 14 § -3 Na Kupuna tribunal; establishment. There shall be
- 15 established the Na Kupuna tribunal, which is a body corporate
- 16 and politic. The Na Kupuna tribunal shall be placed within the
- 17 First Hawaiian Nation for administrative purposes only.
- 18 The Na Kupuna tribunal shall consist of members.
- 19 Notwithstanding section 26-34, members of the Na Kupuna
- 20 tribunal shall be selected by each Na Kupuna island council.
- 21 The members of the tribunal shall serve without compensation,

- 1 but shall be reimbursed reasonable expenses in connection with
- 2 their duties.
- 3 § -4 Na Kupuna tribunal; jurisdiction over native
- 4 Hawaiian child custody proceedings. (a) The Na Kupuna tribunal
- 5 shall have exclusive jurisdiction over any child custody
- 6 proceeding involving a native Hawaiian child in this State, and
- 7 may petition for the transfer of proceedings involving a native
- 8 Hawaiian child from any other state to its jurisdiction pursuant
- 9 to this chapter. Where a native Hawaiian child is a ward of a
- 10 native Hawaiian or non-native Hawaiian entity, the Na Kupuna
- 11 tribunal shall retain exclusive jurisdiction over the child,
- 12 notwithstanding the residence or domicile of the child. The
- 13 department of human services shall take necessary action to
- 14 assist in the proceedings under this section.
- (b) In any court proceeding for the hanai or lawe hanai
- 16 placement of, or involuntary termination of parental rights to a
- 17 native Hawaiian child in this State, the court shall transfer
- 18 the proceeding to the jurisdiction of the Na Kupuna tribunal,
- 19 absent objection by either parent, and upon the petition of
- 20 either parent or the native Hawaiian or non-native Hawaiian
- 21 custodian.

- 1 (c) The Na Kupuna tribunal may decline jurisdiction over
- 2 any case at any time.
- 3 § -5 Right of intervention. The native Hawaiian or non-
- 4 native Hawaiian custodian of the child and the Na Kupuna
- 5 tribunal shall have a right to intervene at any point in any
- 6 state court proceeding for the hanai or lawe hanai placement of,
- 7 or involuntary termination of parental rights to a native
- 8 Hawaiian child.
- 9 S -6 Proceedings in other states and jurisdictions. (a)
- 10 The native Hawaiian or non-native Hawaiian custodian of the
- 11 child and the Na Kupuna tribunal may petition to intervene at
- 12 any point in any court proceeding for the hanai or lawe hanai
- 13 placement of, or involuntary termination of parental rights to a
- 14 native Hawaiian child, in any other state or jurisdiction.
- (b) In any court proceeding for the hanai or lawe hanai
- 16 placement of, or involuntary termination of parental rights to a
- 17 native Hawaiian child, the native Hawaiian or non-native
- 18 Hawaiian custodian of the child and the Na Kupuna tribunal may
- 19 petition the court for transfer of the proceedings to this
- 20 State.
- 21 § -7 Court proceedings. (a) In any child custody
- 22 proceeding in a court of this State, where the court knows or

- 1 has reason to believe that a native Hawaiian child is involved,
- 2 the party seeking the hanai or lawe hanai placement of, or
- 3 involuntary termination of parental rights to, a native Hawaiian
- 4 child shall notify the parent or native Hawaiian or non-native
- 5 Hawaiian custodian and the Na Kupuna tribunal by registered mail
- 6 with return receipt requested, of the pending proceedings and of
- 7 their right of intervention. If the identity or location of the
- 8 parent, native Hawaiian or non-native Hawaiian custodian, or the
- 9 Na Kupuna tribunal cannot be determined, the notice shall be
- 10 given to the governor, who shall have fifteen days after receipt
- 11 to provide the requisite notice to the parent or native Hawaiian
- 12 or non-native Hawaiian custodian and the Na Kupuna tribunal.
- 13 (b) No child custody proceeding involving a native
- 14 Hawaiian child shall be held until at least ten days after
- 15 receipt of notice by the parent or native Hawaiian or non-native
- 16 Hawaiian custodian and the Na Kupuna tribunal; provided that the
- 17 parent or native Hawaiian custodian or the Na Kupuna tribunal
- 18 shall be granted, upon request, up to twenty additional days to
- 19 prepare for the proceeding.
- 20 (c) Where it appears to the court that a person requesting
- 21 the appointment of counsel satisfies the requirements of chapter
- 22 802 for determination of indigency, the parent or native

- 1 Hawaiian custodian shall have the right to counsel provided by
- 2 the Na Kupuna tribunal. Compensation for counsel shall be as
- 3 provided in section 571-87.
- 4 (d) Each party to a hanai or lawe hanai placement, or
- 5 involuntary termination of parental rights proceeding involving
- 6 a native Hawaiian child shall have the right to examine all
- 7 reports or other documents filed with the court upon which any
- 8 decision with respect to the action may be based.
- 9 (e) Any court entering a final decree or order for hanai
- 10 or lawe hanai placement of a native Hawaiian child after the
- 11 effective date of this Act, shall provide the Na Kupuna tribunal
- 12 with a copy of such decree or order together with such other
- 13 information as may be deemed necessary to show:
- 14 (1) The name and genealogy of the child;
- 15 (2) The names and addresses of the biological parents;
- 16 (3) The names and addresses of the hanai or lawe hanai
- 17 parents; and
- 18 (4) The identity of any agency having files or information
- relating to the hanai or lawe hanai placement.
- 20 Where the court records contain an affidavit of the
- 21 biological parent or parents requesting that their identity
- 22 remain confidential, the court shall include the affidavit with

- 1 the other information. The Na Kupuna tribunal shall ensure that
- 2 the confidentiality of the information is maintained and the
- 3 information shall not be subject to chapter 92F or the Freedom
- 4 of Information Act (5 U.S.C. 552), as amended.
- 5 S -8 Remedial services and rehabilitative programs;
- 6 preventive measures. (a) Any party seeking to effect a hanai
- 7 or lawe hanai placement of, or involuntary termination of
- 8 parental rights to a native Hawaiian child shall immediately be
- 9 referred to the Na Kupuna tribunal to provide customarily
- 10 traditional remedial services and culturally sensitive
- 11 rehabilitative programs designed to prevent the involuntary
- 12 breakup of the native Hawaiian family.
- 13 (b) No hanai or lawe hanai placement may be ordered in
- 14 such proceeding in the absence of a determination, supported by
- 15 evidence beyond a reasonable doubt, and by testimony of native
- 16 Hawaiian family members and the Na Kupuna tribunal that the
- 17 continued custody of the child by the parent or native Hawaiian
- 18 custodian is likely to result in serious emotional or physical
- 19 damage to the child.
- 20 § -9 Parental rights; involuntary termination
- 21 prohibited. No involuntary termination of parental rights may
- 22 be ordered.

- 1 § -10 Parental rights; consent to voluntary termination.
- 2 (a) Where any parent or native Hawaiian custodian voluntarily
- 3 consents to a hanai or lawe hanai placement, or to the voluntary
- 4 termination of parental rights to a native Hawaiian child, the
- 5 consent shall not be valid unless executed in writing and
- 6 recorded before the Na Kupuna tribunal or other competent
- 7 jurisdiction, and accompanied by the Na Kupuna tribunal's
- 8 certification that the terms and consequences of the consent
- 9 were fully explained in detail and were fully understood by the
- 10 parent or native Hawaiian custodian. The explanation and
- 11 consent may be in the English language if understood by the
- 12 parent or native Hawaiian custodian, or at the request of the
- 13 parent or native Hawaiian custodian, shall be in any language
- 14 the parent or native Hawaiian custodian understands.
- 15 (b) Any consent given prior to, or within twelve months
- 16 after, the birth of the native Hawaiian child shall not be
- 17 valid.
- 18 § -11 Parental rights; withdrawal of consent to
- 19 voluntary termination. (a) Any parent or native Hawaiian or
- 20 non-native Hawaiian custodian may withdraw consent to a hanai or
- 21 lawe hanai placement at any time, and upon the withdrawal, the

- 1 child shall be returned to the parent or native Hawaiian or non-
- 2 native Hawaiian custodian.
- 3 (b) In any voluntary proceeding for termination of
- 4 parental rights to, or voluntary adoptive placement of a native
- 5 Hawaiian child, the consent of the parent may be withdrawn for
- 6 any reason, and the child shall be returned to the parent upon
- 7 completion of ho'oponopono process in its entirety.
- **8** (c) After the entry of a final decree of voluntary
- 9 adoption of a native Hawaiian child in any court, the parent may
- 10 withdraw consent thereto upon the ground that consent was
- 11 obtained through fraud or duress and may petition the court to
- 12 vacate the decree. Upon a finding that the consent was obtained
- 13 through fraud or duress, the court shall vacate the decree and
- 14 return the child to the parent. Any adoption that has been
- 15 obtained through fraud or duress shall be invalidated under this
- 16 subsection.
- 17 § -12 Petition to court of competent jurisdiction to
- 18 invalidate action upon showing of certain violations. Any
- 19 native Hawaiian child who is the subject of any action for hanai
- 20 or lawe hanai placement or involuntary termination of parental
- 21 rights, any parent or native Hawaiian custodian from whose
- 22 custody the child was removed, and the Na Kupuna tribunal may

- 1 petition any court of competent jurisdiction to invalidate the
- 2 action upon a showing that the action violated any provision of
- 3 this chapter.
- 4 § -13 Placement of native Hawaiian children. (a) In
- 5 any hanai or lawe hanai placement of a native Hawaiian child
- 6 under this chapter, preference shall be given, in the absence of
- 7 good cause to the contrary, to a placement with:
- 8 (1) A member of the child's extended family;
- 9 (2) Other members of the native Hawaiian child's family;
- 10 (3) Other native Hawaiian families;
- 11 (4) A hanai or lawe hanai home licensed, approved, or
- specified by the Na Kupuna tribunal;
- 13 (5) A native Hawaiian hanai or lawe hanai home licensed or
- 14 approved by a non-native Hawaiian licensing authority
- authorized by the Na Kupuna tribunal; or
- 16 (6) An institution for children approved by the Na Kupuna
- tribunal or operated by a native Hawaiian organization
- that has a program suitable to meet the native
- 19 Hawaiian child's needs.
- 20 The Na Kupuna tribunal may establish a different order of
- 21 preference by resolution.

- 1 (b) Any child accepted for hanai or lawe hanai placement
- 2 shall be placed in the least restrictive setting that most
- 3 approximates a family and in which the child's special needs, if
- 4 any, may be met. The child shall also be placed within
- 5 reasonable proximity to the child's former home, taking into
- 6 account any special needs of the child.
- 7 (c) Where appropriate, the preference of the native
- 8 Hawaiian child or parent shall be paramount; provided that where
- 9 a consenting parent evidences a desire for anonymity, the Na
- 10 Kupuna tribunal or authorized agency shall give weight to the
- 11 desire in applying the preferences.
- 12 (d) The standards to be applied in meeting the preference
- 13 requirements of this section shall be the prevailing social and
- 14 cultural standards of the native Hawaiian community in which the
- 15 parent or extended family resides or with which the parent or
- 16 extended family members maintain social and cultural ties.
- (e) A record of each placement of a native Hawaiian child
- 18 shall be maintained by the Na Kupuna tribunal in which the
- 19 placement was made, evidencing the efforts to comply with the
- 20 order of preference specified in this section. The record shall
- 21 be made available at any time upon the request of the Na Kupuna
- 22 tribunal.

1	§ -14 Return of custody. (a) Whenever a final decree
2	of adoption of a native Hawaiian child has been vacated or set
3	aside, or the adoptive parents voluntarily consent to the
4	termination of their parental rights to the child, a biological
5	parent or prior native Hawaiian custodian may petition for
6	return of custody of the child. The Na Kupuna tribunal shall
7	grant the petition unless there is a showing, in a proceeding
8	subject to this chapter, that the return of custody is not in
9	the best cultural interests of the child.
10	(b) Whenever a native Hawaiian child is removed from a
11	hanai home or lawe hanai home or institution for the purpose of
12	further hanai placement, the placement shall be in accordance
13	with this chapter, except in the case where a native Hawaiian
14	child is being returned to the parent or native Hawaiian
15	custodian from whose custody the child was originally removed.
16	§ -15 Genealogical information; disclosure by the Na
17	Kupuna tribunal. Upon application by a native Hawaiian
18	individual who has reached the age of eighteen and who was the
19	subject of a hanai or lawe hanai placement, or the hanai or lawe
20	hanai parents of a native Hawaiian child, the Na Kupuna tribunal
21	shall disclose such information as may be necessary for the

determination of any rights or benefits the individual or child

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- 1 may have that is associated with the child's genealogy. Where
- 2 the documents relating to the child contain an affidavit from
- 3 the biological parent or parents requesting anonymity, the Na
- 4 Kupuna tribunal shall certify to the native Hawaiian child's
- 5 family, where the information warrants, that the child's
- 6 parentage and other circumstances of birth entitle the child to
- 7 all rights and benefits of that lineage.
- 8 § -16 Reassumption of jurisdiction over child custody
- 9 proceedings. (a) The Na Kupuna tribunal that became subject to
- 10 state jurisdiction pursuant to the Admission Act or pursuant to
- 11 any other federal law, may reassume jurisdiction over child
- 12 custody proceedings. Before the Na Kupuna tribunal may reassume
- 13 jurisdiction over native Hawaiian child custody proceedings, the
- 14 Na Kupuna tribunal shall present to the governor for approval a
- 15 petition to reassume jurisdiction that includes a suitable plan
- 16 to exercise jurisdiction.
- 17 (b) In considering the petition and feasibility of the
- 18 plan of the Na Kupuna tribunal under subsection (a), the
- 19 governor shall consider, among other things:
- 20 (1) Whether or not the Na Kupuna tribunal maintains a
- 21 sovereign roster of native Hawaiians clearly

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2		reassumption of jurisdiction by the tribunal;
3	(2)	The size of the native Hawaiian land base that will be
4		affected by retrocession and reassumption of
5		jurisdiction by the Na Kupuna tribunal;
6	(3)	The population base of the Na Kupuna tribunal, or
7		distribution of the population in homogeneous
8		communities or geographic areas; and
9	(4)	The feasibility of the plan in cases of multicultural
10		occupation of a single geographic area.
11	(c)	In those cases where the governor determines that the
12	jurisdict	ional provisions of this chapter are not feasible, the
13	governor	is authorized to accept partial retrocession to enable
14	the Na Ku	puna tribunal to exercise referral jurisdiction, or,
15	where app	ropriate, may allow the Na Kupuna tribunal to exercise
16	exclusive	jurisdiction as provided in this chapter over limited

identifying the persons who will be affected by the

(d) If the governor approves any petition under subsection 19 (a), the governor shall have notice of the approval published in 20 the Federal Register and shall notify the affected states of the approval. The Na Kupuna tribunal shall reassume jurisdiction 22 sixty days after publication in the Federal Register of notice

community or geographic areas.

- 1 of approval. If the governor disapproves any petition under
- 2 this section, the governor shall provide technical assistance as
- 3 may be necessary to enable the Na Kupuna tribunal to correct any
- 4 deficiency that the governor identified as a cause for
- 5 disapproval.
- **6** (e) Assumption of jurisdiction under this section shall
- 7 not affect any action or proceeding over which the Na Kupuna
- 8 tribunal already assumed jurisdiction.
- 9 § -17 Agreements between other states and Na Kupuna
- 10 tribunal. (a) The Na Kupuna tribunal may enter into agreements
- 11 with other states respecting care and custody of native Hawaiian
- 12 children and jurisdiction over child custody proceedings,
- 13 including agreements that may provide for the orderly transfer
- 14 of jurisdiction of all cases affected by this chapter and
- 15 agreements authorized by this section that provide for
- 16 concurrent jurisdiction between the other states and the Na
- 17 Kupuna tribunal.
- 18 (b) Agreements entered into pursuant to subsection (a)
- 19 shall bind all parties upon ninety days' written notice to the
- 20 other party and shall not affect any action or proceeding over
- 21 which a court has already assumed jurisdiction, unless the
- 22 agreement provides otherwise.

proceeding before a state court has improperly removed the child from the custody of the parent or native Hawaiian custodian, or has improperly retained custody after a visit or other temporary relinquishment of custody, the court shall decline jurisdiction over the petition and shall return the child to its parent or native Hawaiian custodian unless the court determines, based upon evidence beyond a reasonable doubt, that returning the child to its parent or custodian would subject the child to a substantial and immediate danger or threat of such danger. Na Kupuna tribunal standard applicable to protect	1	§ -18 Improper removal of child from custody; return of
from the custody of the parent or native Hawaiian custodian, or has improperly retained custody after a visit or other temporary relinquishment of custody, the court shall decline jurisdiction over the petition and shall return the child to its parent or native Hawaiian custodian unless the court determines, based upon evidence beyond a reasonable doubt, that returning the child to its parent or custodian would subject the child to a substantial and immediate danger or threat of such danger. § -19 Na Kupuna tribunal standard applicable to protect rights of parent or native Hawaiian custodian of native Hawaiian child. In any case where Na Kupuna tribunal law applicable to child custody proceedings provides a higher standard of protection to the rights of the parent or native Hawaiian custodian of a native Hawaiian child than the rights provided under this chapter, the state or federal court shall apply the Na Kupuna tribunal standard.	2	child. Where any petitioner in a native Hawaiian child custody
has improperly retained custody after a visit or other temporary relinquishment of custody, the court shall decline jurisdiction over the petition and shall return the child to its parent or native Hawaiian custodian unless the court determines, based upon evidence beyond a reasonable doubt, that returning the child to its parent or custodian would subject the child to a substantial and immediate danger or threat of such danger. S -19 Na Kupuna tribunal standard applicable to protect rights of parent or native Hawaiian custodian of native Hawaiian child. In any case where Na Kupuna tribunal law applicable to child custody proceedings provides a higher standard of protection to the rights of the parent or native Hawaiian custodian of a native Hawaiian child than the rights provided under this chapter, the state or federal court shall apply the Na Kupuna tribunal standard.	3	proceeding before a state court has improperly removed the child
6 relinquishment of custody, the court shall decline jurisdiction 7 over the petition and shall return the child to its parent or 8 native Hawaiian custodian unless the court determines, based 9 upon evidence beyond a reasonable doubt, that returning the 10 child to its parent or custodian would subject the child to a 11 substantial and immediate danger or threat of such danger. 12 § -19 Na Kupuna tribunal standard applicable to protect 13 rights of parent or native Hawaiian custodian of native Hawaiian 14 child. In any case where Na Kupuna tribunal law applicable to 15 child custody proceedings provides a higher standard of 16 protection to the rights of the parent or native Hawaiian 17 custodian of a native Hawaiian child than the rights provided 18 under this chapter, the state or federal court shall apply the 19 Na Kupuna tribunal standard.	4	from the custody of the parent or native Hawaiian custodian, or
over the petition and shall return the child to its parent or native Hawaiian custodian unless the court determines, based upon evidence beyond a reasonable doubt, that returning the child to its parent or custodian would subject the child to a substantial and immediate danger or threat of such danger. § -19 Na Kupuna tribunal standard applicable to protect rights of parent or native Hawaiian custodian of native Hawaiian child. In any case where Na Kupuna tribunal law applicable to child custody proceedings provides a higher standard of protection to the rights of the parent or native Hawaiian custodian of a native Hawaiian child than the rights provided under this chapter, the state or federal court shall apply the Na Kupuna tribunal standard.	5	has improperly retained custody after a visit or other temporary
8 native Hawaiian custodian unless the court determines, based 9 upon evidence beyond a reasonable doubt, that returning the 10 child to its parent or custodian would subject the child to a 11 substantial and immediate danger or threat of such danger. 12 § -19 Na Kupuna tribunal standard applicable to protect 13 rights of parent or native Hawaiian custodian of native Hawaiian 14 child. In any case where Na Kupuna tribunal law applicable to 15 child custody proceedings provides a higher standard of 16 protection to the rights of the parent or native Hawaiian 17 custodian of a native Hawaiian child than the rights provided 18 under this chapter, the state or federal court shall apply the 19 Na Kupuna tribunal standard.	6	relinquishment of custody, the court shall decline jurisdiction
upon evidence beyond a reasonable doubt, that returning the child to its parent or custodian would subject the child to a substantial and immediate danger or threat of such danger. § -19 Na Kupuna tribunal standard applicable to protect rights of parent or native Hawaiian custodian of native Hawaiian child. In any case where Na Kupuna tribunal law applicable to child custody proceedings provides a higher standard of protection to the rights of the parent or native Hawaiian custodian of a native Hawaiian child than the rights provided under this chapter, the state or federal court shall apply the Na Kupuna tribunal standard.	7	over the petition and shall return the child to its parent or
child to its parent or custodian would subject the child to a substantial and immediate danger or threat of such danger. § -19 Na Kupuna tribunal standard applicable to protect rights of parent or native Hawaiian custodian of native Hawaiian child. In any case where Na Kupuna tribunal law applicable to child custody proceedings provides a higher standard of protection to the rights of the parent or native Hawaiian custodian of a native Hawaiian child than the rights provided under this chapter, the state or federal court shall apply the Na Kupuna tribunal standard.	8	native Hawaiian custodian unless the court determines, based
substantial and immediate danger or threat of such danger. § -19 Na Kupuna tribunal standard applicable to protect rights of parent or native Hawaiian custodian of native Hawaiian child. In any case where Na Kupuna tribunal law applicable to child custody proceedings provides a higher standard of protection to the rights of the parent or native Hawaiian custodian of a native Hawaiian child than the rights provided under this chapter, the state or federal court shall apply the Na Kupuna tribunal standard.	9	upon evidence beyond a reasonable doubt, that returning the
12 § -19 Na Kupuna tribunal standard applicable to protect 13 rights of parent or native Hawaiian custodian of native Hawaiian 14 child. In any case where Na Kupuna tribunal law applicable to 15 child custody proceedings provides a higher standard of 16 protection to the rights of the parent or native Hawaiian 17 custodian of a native Hawaiian child than the rights provided 18 under this chapter, the state or federal court shall apply the 19 Na Kupuna tribunal standard.	10	child to its parent or custodian would subject the child to a
rights of parent or native Hawaiian custodian of native Hawaiian thild. In any case where Na Kupuna tribunal law applicable to child custody proceedings provides a higher standard of protection to the rights of the parent or native Hawaiian custodian of a native Hawaiian child than the rights provided under this chapter, the state or federal court shall apply the Na Kupuna tribunal standard.	11	substantial and immediate danger or threat of such danger.
child. In any case where Na Kupuna tribunal law applicable to thild custody proceedings provides a higher standard of protection to the rights of the parent or native Hawaiian custodian of a native Hawaiian child than the rights provided under this chapter, the state or federal court shall apply the Na Kupuna tribunal standard.	12	§ -19 Na Kupuna tribunal standard applicable to protect
child custody proceedings provides a higher standard of protection to the rights of the parent or native Hawaiian custodian of a native Hawaiian child than the rights provided under this chapter, the state or federal court shall apply the Na Kupuna tribunal standard.	13	rights of parent or native Hawaiian custodian of native Hawaiian
protection to the rights of the parent or native Hawaiian custodian of a native Hawaiian child than the rights provided under this chapter, the state or federal court shall apply the Na Kupuna tribunal standard.	14	child. In any case where Na Kupuna tribunal law applicable to
17 custodian of a native Hawaiian child than the rights provided 18 under this chapter, the state or federal court shall apply the 19 Na Kupuna tribunal standard.	15	child custody proceedings provides a higher standard of
18 under this chapter, the state or federal court shall apply the 19 Na Kupuna tribunal standard.	16	protection to the rights of the parent or native Hawaiian
19 Na Kupuna tribunal standard.	17	custodian of a native Hawaiian child than the rights provided
	18	under this chapter, the state or federal court shall apply the
20 § -20 Emergency removal or placement of child;	19	Na Kupuna tribunal standard.
	20	§ -20 Emergency removal or placement of child;

appropriate action. (a) Nothing in this chapter shall be

construed to prevent the emergency removal of a native Hawaiian

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- 1 child from its parent or native Hawaiian or non-native Hawaiian
- 2 custodian or the emergency placement of the child in a hanai or
- 3 lawe hanai home or institution in order to prevent imminent
- 4 physical damage or harm to the child.
- 5 (b) Any governmental authority, official, or agency
- 6 involved in the emergency removal or placement shall ensure that
- 7 the removal or placement terminates immediately when no longer
- 8 necessary to prevent imminent physical damage or harm to the
- 9 child, and shall expeditiously initiate a child custody
- 10 proceeding subject to the provisions of this chapter, transfer
- 11 the child to the jurisdiction of the Na Kupuna tribunal, or
- 12 restore the child to the parent or native Hawaiian custodian, as
- 13 may be appropriate.
- 14 § -21 Rules. Within ninety days after the effective
- 15 date of this Act, the Na Kupuna tribunal shall adopt rules,
- 16 pursuant to chapter 91, as may be necessary to carry out this
- 17 chapter.
- 18 PART II. OTHER PROGRAMS
- 19 § -31 Grants for native Hawaiian programs and child
- 20 welfare codes. (a) The Na Kupuna tribunal is authorized to
- 21 accept grants from the federal government to assist in the
- 22 establishment and operation of native Hawaiian child and family

- 1 service programs and in the preparation and implementation of
- 2 child welfare codes. The objective of every native Hawaiian
- 3 child and family service program shall be to prevent the breakup
- 4 of native Hawaiian families and, in particular, to ensure that
- 5 the involuntary termination of parental rights of native
- 6 Hawaiian families do not occur, thus preserving the native
- 7 Hawaiian hanai custom, including lawe hanai.
- **8** (b) Child and family service programs of the Na Kupuna
- 9 tribunal may include but are not limited to:
- 10 (1) Licensing or otherwise regulating native Hawaiian
- 11 hanai or lawe hanai homes;
- 12 (2) Operation and maintenance of facilities for the
- 13 counseling and treatment of native Hawaiian families
- 14 and for the temporary custody of native Hawaiian
- children;
- 16 (3) Family assistance, including homemaker and home
- 17 counselors, day care, after school care, employment,
- recreational activities, and respite care;
- 19 (4) Home improvement programs;
- 20 (5) Employment of native Hawaiian professionals and other
- 21 trained native Hawaiian personnel to assist the Na

1		Kupuna tribunal in the disposition of domestic
2		relations and child welfare matters;
3	(6)	Education and training of native Hawaiians, including
4		Na Kupuna tribunal staff, in skills relating to child
5		and family assistance and service programs;
6	(7)	A subsidy program under which hanai or lawe hanai
7		children may be provided support comparable to that
8		for which they would be eligible as native Hawaiian
9		children, taking into account the appropriate native
10		Hawaiian cultural values of support for maintenance
11		and medical needs; and
12	(8)	Guidance, legal representation, and advice to native
13		Hawaiian families involved in all child custody
14		proceedings.
15	(b)	Funding of programs in accordance with this section
16	may be ut	ilized as non-federal matching share in connection with
17	funds pro	vided under Titles IV-B and XX of the Social Security
18	Act (42 U	.S.C. sections 620 et seq., 1397 et seq.) or under any
19	other fed	eral financial assistance program that contributes to
20	the purpo	se for which the funds are authorized to be
21	appropria	ted for use under this chapter. Assistance under this

chapter shall not be a basis for the denial or reduction of any

- 1 assistance otherwise authorized under Titles IV-B and XX of the
- 2 Social Security Act or any other federal financial assistance
- 3 program. For purposes of qualifying for assistance under a
- 4 federally assisted program, licensing or approval of hanai or
- 5 lawe hanai homes or institutions by the Na Kupuna tribunal shall
- 6 be deemed equivalent to licensing or approval by the State.
- 7 (c) In the establishment, operation, and funding of native
- 8 Hawaiian child and family service programs, the Na Kupuna
- 9 tribunal may enter into agreements with the Secretary of Health
- 10 and Human Services; provided that authority to make payments
- 11 pursuant to the agreements shall be effective only to the extent
- 12 and in the amounts as may be appropriated in advance by the
- 13 legislature."
- 14 SECTION 3. Chapter 571, Hawaii Revised Statutes, is
- 15 amended by adding a new section to part VI to be appropriately
- 16 designated and to read as follows:
- 17 "§571- Application to native Hawaiians. (a) A child
- 18 custody proceeding that pertains to a native Hawaiian child, as
- 19 defined in chapter , shall not be subject to this chapter to
- 20 the extent that it is governed by chapter .

1	(b) A court of this State shall treat the Na Kupuna
2	tribunal, established in chapter , as if it were a state of
3	the United States for the purpose of applying this chapter.
4	(c) A child custody determination involving a native
5	Hawaiian child made pursuant to chapter shall be recognized
6	and enforced under this chapter."
7	SECTION 4. Chapter 578, Hawaii Revised Statutes, is
8	amended by adding a new section to be appropriately designated
9	and to read as follows:
10	"§578- Application to native Hawaiians. A child
11	custody proceeding that pertains to a native Hawaiian child, as
12	defined in chapter , shall not be subject to this chapter
13	to the extent that it is governed by chapter ."
14	SECTION 5. Chapter 587, Hawaii Revised Statutes, is
15	amended by adding a new section to be appropriately designated
16	and to read as follows:
17	"§587- Cultural needs. The cultural needs of a
18	child shall be considered, as part of the best interests of the
19	child standard, in the foster custody, placement, and permanent
20	custody decisions made by the court under any proceeding under
21	this chapter."

1	SECT	ION 6. Section 571-11, Hawaii Revised Statutes, is
2	amended t	o read as follows:
3	"§57	1-11 Jurisdiction; children. Except as otherwise
4	provided	in this chapter, and except as related to child custody
5	proceedin	gs involving native Hawaiian children as provided by
6	chapter	, the court shall have exclusive original
7	jurisdict	ion in proceedings:
8	(1)	Concerning any person who is alleged to have committed
9		an act prior to achieving eighteen years of age which
10		would constitute a violation or attempted violation of
11		any federal, state, or local law or municipal
12		ordinance. Regardless of where the violation
13		occurred, jurisdiction may be taken by the court of
14		the circuit where the person resides, is living, or is
15		found, or in which the offense is alleged to have
16		occurred[-]:
17	(2)	Concerning any child living or found within the
18		circuit:
19		(A) Who is neglected as to or deprived of educational
20		services because of the failure of any person or
21		agency to exercise that degree of care for which
22		it is legally responsible;

1		(B) who is beyond the control of the child's parent
2		or other custodian or whose behavior is injurious
3		to the child's own or others' welfare;
4		(C) Who is neither attending school nor receiving
5		educational services required by law whether
6		through the child's own misbehavior or
7		nonattendance or otherwise; or
8		(D) Who is in violation of curfew[-];
9	(3)	To determine the custody of any child or appoint a
10		guardian of any child[+];
11	(4)	For the adoption of a person under chapter $578[-]$:
12	(5)	For the termination of parental rights under sections
13		571-61 to 571-63[-] <u>;</u>
14	(6)	For judicial consent to the marriage, employment, or
15		enlistment of a child, when such consent is required
16		by law[.];
17	(7)	For the treatment or commitment of a mentally
18		defective, mentally retarded, or mentally ill
19		child[-]:
20	(8)	Under the Interstate Compact on Juveniles under
21		chapter 582[-] <u>;</u>

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         (9) For the protection of any child under chapter 587[-];
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              and
              For a change of name as provided in section 574-
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        (10)
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              5(a)(2)(C)."
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         SECTION 7. Section 571-87, Hawaii Revised Statutes, is
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    amended by amending subsection (a) to read as follows:
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               [rac{When}{I}] Except as provided in chapter , when it
         "(a)
8
    appears to a judge that a person requesting the appointment of
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    counsel satisfies the requirements of chapter 802 for
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    determination of indigency, or the court in its discretion
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    appoints counsel under chapters 587 and 346, part X, or that a
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    person requires appointment of a guardian ad litem, the judge
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    shall appoint counsel or a guardian ad litem to represent the
14
    person at all stages of the proceedings, including appeal, if
15
    any. Appointed counsel and the guardian ad litem shall receive
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    reasonable compensation for necessary expenses, including
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    travel, the amount of which shall be determined by the court,
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    and fees pursuant to subsection (b). All of these expenses
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    shall be certified by the court and paid upon vouchers approved
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    by the judiciary and warrants drawn by the comptroller."
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         SECTION 8. Section 577-25, Hawaii Revised Statutes, is
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    amended to read as follows:
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1	"[[]	§577-25[+] Emancipation of certain minors. Any law to
2	the contr	ary notwithstanding, a minor who has been married
3	pursuant	to chapter 572 shall be deemed to be emancipated and
4	shall be	regarded as though he or she were of legal age and
5	shall hav	e all the rights, duties, privileges, and
6	responsib	ilities provided by the civil law to a person who has
7	reached t	he age of majority under civil law; provided that:
8	(1)	Nothing in this section shall be deemed to confer upon
9		such person the right to vote in any federal, state,
10		or county election or the right to purchase, possess,
11		or sell alcoholic beverages; [and]
12	(2)	Nothing in this section shall change the status of
13		such persons as minors in connection with any criminal
14		law, nor affect the exclusive original jurisdiction of
15		the family court over such persons under section 571-
16		$11(1)[-]_{i}$ and
17	(3)	Nothing in this section shall change the status of a
18		native Hawaiian under proceedings as provided in
19		<u>chapter</u> .
20	For	purposes of this section, "minor" means a person under
21	the age o	f majority."

1 SECTION 9. Section 583A-104, Hawaii Revised Statutes, is 2 amended to read as follows: 3 "[+]\$583A-104[+] Application to Indian tribes[+] and 4 native Hawaiians. (a) A [child-custody] child custody 5 proceeding that pertains to an Indian child as defined in the 6 Indian Child Welfare Act, 25 United States Code section 1901 et 7 seq., shall not be subject to this chapter to the extent that it 8 is governed by the Indian Child Welfare Act. 9 (b) A child custody proceeding that pertains to a native **10** 11 to this chapter to the extent that it is governed by chapter **12** [(b)] (c) A court of this State shall treat a tribe as if 13 14 it were a state of the United States for the purpose of applying 15 parts I and II. A court of this State shall treat the Na Kupuna **16** tribunal established in chapter , as if it were a state of 17 the United States for the purpose of applying parts I and II. 18 [(c)] (d) A [child-custody] child custody determination 19 made by a tribe under factual circumstances in substantial 20 conformity with the jurisdictional standards of this chapter 21 shall be recognized and enforced under part III. A child

1	custody determination made by the Na Kupuna tribunal under
2	chapter shall be recognized and enforced under part III.
3	PART II
4	SECTION 10. The legislature finds that the absence of
5	culturally sensitive native Hawaiian schools and programs
6	contribute to the breakup of native Hawaiian families.
7	The Na Kupuna tribunal shall prepare, in consultation with
8	appropriate agencies in the departments of health, education,
9	and human services, a report on the feasibility of providing
10	native Hawaiian children with schools and programs that promote
11	traditional and customary rights, and native Hawaiian national
12	history. In developing this report, the Na Kupuna tribunal
13	shall give particular consideration to the provision of
14	educational facilities for native Hawaiian children in the
15	elementary grades.
16	The Na Kupuna tribunal shall submit this report to the
17	governor, the legislature, the Select Committee on Indian
18	Affairs of the United States Senate, and the Committee on
19	Interior and Insular Affairs of the United States House of
20	Representatives within one year of the effective date of this
21	Act.

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2	SECTION 11. (a) There is established a one-year pilot
3	project to implement chapter , Hawaii Revised Statutes,
4	established under section 2 of this Act. As part of this pilot
5	project, the department of human services shall coordinate with
6	the Na Kupuna tribunal established under chapter , Hawaii
7	Revised Statutes, to develop procedures and protocols that will
8	assist the Na Kupuna tribunal in carrying out its
9	responsibilities with respect to child custody proceedings
10	involving native Hawaiian children in this State.
11	(b) For the purposes of the pilot project, no more than
12	twenty-five cases shall be handled by the Na Kupuna tribunal in
13	accordance with the requirements of section 2 of this Act. The
14	department of human services shall enter into any necessary
15	agreements and develop necessary procedures and protocols to

PART III

(c) The department of human services, with input from theNa Kupuna tribunal, shall submit a final report on the pilot

allow the handling of cases in the pilot project, and only those

shall be limited to programs and services under the department's

cases, as required by this section. The services provided by

the department of human services to Na Kupuna tribunal cases

differential response system.

- 1 project, including its status, procedures and protocols
- 2 developed, outcomes, and findings and recommendations, including
- 3 proposed legislation, if any, to the legislature no later than
- 4 twenty days prior to the convening of the regular session of
- **5** 2007.
- 6 PART IV
- 7 SECTION 12. (a) The department of human services shall
- 8 convene a tribunal oversight task force to oversee the Na Kupuna
- 9 tribunal's functions and review the manner in which courts
- 10 handle cases involving children with cultural needs.
- 11 (b) The task force may include but shall not be limited to
- 12 the representatives of the following:
- 13 (1) The Office of Hawaiian Affairs;
- 14 (2) The Hawaii Foster Parent Association;
- 15 (3) The Hawaii Foster Youth Coalition;
- 16 (4) The Hawaii Youth Services Network;
- 17 (5) The Attorney General, or designee;
- 18 (6) HCAP Leeward District;
- 19 (7) Na Kupuna O Waianae;
- 20 (8) The Legacy Coalition;
- 21 (9) Na Kupuna O Kahana; and

1	(10)	Any other individuals or organizations the department
2		of human services deems necessary.

- 3 (c) The task force shall terminate upon completion of the4 pilot project under section 11.
- 5 (d) The department of human services shall submit a report
- 6 to the legislature no later than twenty days prior to the
- 7 convening of the regular session of 2007 on its findings and
- 8 recommended legislation.
- 9 PART V
- 10 SECTION 13. If any provision of this Act, or the
- 11 application thereof to any person or circumstance is held
- 12 invalid, the invalidity does not affect other provisions or
- 13 applications of the Act, which can be given effect without the
- 14 invalid provision or application, and to this end the provisions
- 15 of this Act are severable.
- 16 SECTION 14. This Act shall take effect upon its approval;
- 17 provided that:
- 18 (1) Sections 2 to 8 shall not be operative for any
- 19 purposes or matters except for the cases being handled
- 20 by the pilot project pursuant to section 10(b) of this
- 21 Act. Sections 2 to 8 shall become fully operative on
- 22 July 1, 2007; and

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1	(2)	The child custody procedures in chapter , Hawaii
2		Revised Statutes, contained in section 2 of this Act
3		shall not affect a proceeding for hanai or lawe hanai
4		placement that was initiated or completed prior to
5		October 1, 2007, but shall apply to any subsequent
6		proceeding in the same matter or subsequent
7		proceedings affecting the custody or placement of the
8		same child.
9	SECT	TION 15. Statutory material to be repealed is bracketed
10	and stric	ken. New statutory material is underscored.
11	SECT	TION 16. This Act shall take effect on July 1, 2022.

Report Title:

Native Hawaiians; Child Welfare Act; Child Custody

Description:

Creates the Native Hawaiian Child Welfare Act (Act) that establishes the Na Kupuna Tribunal and grants it exclusive jurisdiction over child custody proceedings involving native Hawaiian children. Establishes a pilot project as a trial run prior to full implementation of the Act in 2007. (SB3218 HD1)

SB3218 HD1.doc